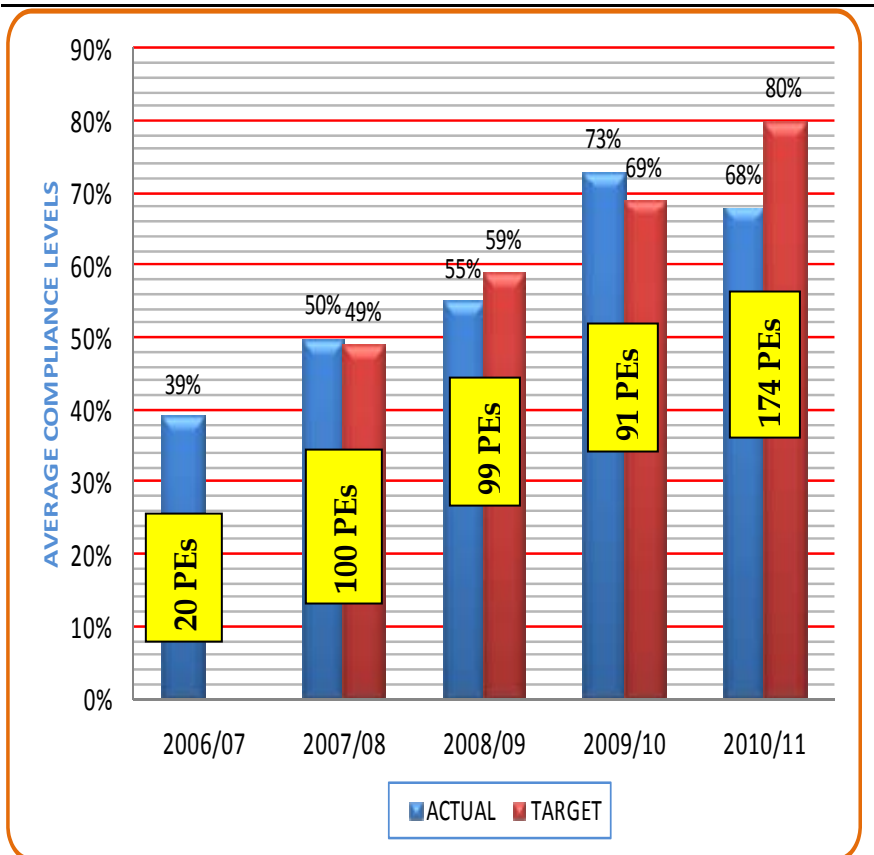




Public Procurement Regulatory Authority

ANNUAL PERFORMANCE EVALUATION REPORT FOR THE FINANCIAL YEAR 2010/2011



TREND OF PEs COMPLIANCE WITH PPA 2004 AND ITS REGULATIONS

October 2011



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7th November, 2011

Hon. Mustafa H. Mkulo (Mp),
Minister for Finance,
P. O. Box 9111,
DAR ES SALAAM.

Honourable Minister,

RE: SUBMISSION OF ANNUAL PERFORMANCE EVALUATION REPORT FOR THE FINANCIAL YEAR 2010/11

Pursuant to Section 26 (1) of the Public Procurement Act, Cap 410, I have the honour, on behalf of the Board of Directors of the Public Procurement Regulatory Authority (PPRA), to submit to you the Annual Performance Evaluation Report of PPRA for the financial year 2010/11. A copy of the report will be submitted to the Controller and Auditor General as required by the same Section of the Act.

Section 26 (2) of the Act requires the Minister to lay this report before the National Assembly within two months from the date of receiving it or at the next meeting of the House whichever comes earlier.

This report generally discloses the performance of PPRA in implementing its mandate as required by the Act and its five-year Medium Term Strategic Plan (2009/10 – 2013/14). It further enumerates the performance of Procuring Entities (PEs) in carrying out procurement activities in compliance with the Act. Despite the various challenges encountered in exercising its mandate in FY 2010/11, there are a number of achievements that PPRA has recorded during the period under review as indicated in the Report.

Honourable Minister,

PPRA has continued to collect information on the volume of awarded tenders by PEs for the financial year 2010/11. Generally, there has been an increasing trend by PEs to submit this information to the Authority. During the period under review, 315 PEs, representing 81% of all, complied with this requirement. From the submitted information, it has been established that 142,396 contracts worth Tshs. 4.5 trillion, were awarded by these PEs. The awarded contracts, when compared with the Government budget for the FY 2010/11, represent 41% of PEs' expenditure on procurement. The report confirms the importance of PPRA to continue monitoring procurement processes in PEs to enable the Government realise value for money.

Honourable Minister,

It is encouraging that PEs are now increasingly complying with the public procurement law. From the audits carried out in 106 PEs for procurements worth Tshs 314 billion carried out in financial year 2010/11, the Authority has established that the compliance level was 63%. From the procurement audit follow up of procurements worth Tshs. 408 billion which was carried out on 68 PEs that were audited by the Authority in previous years and whose average compliance level was 54 %, it has been established that the compliance level has improved to an average of 75 %. This is a result of implementing specific recommendations that were contained in the previous audit report as well as capacity building interventions by the Authority in which more than 2,000 staff from PEs were trained, thanks to the ADB financing. Despite the noted improvements, many PEs still have problems in areas of records keeping, publication of contracts awards and contracts management. The Authority will put a special focus to build capacity of PEs to ensure compliance in these important areas.

For the first time the Authority has carried out value for money audits to 136 construction projects in 30 PEs worth Tshs 184 billion. The audit has established that many PEs, particularly LGAs have serious problems with quality assurance and contract administration. Many of the audited projects in LGAs lack project supervisors a situation which leads to poor quality of works. Also there is a serious problem of delayed payments to contractors which leads to erosion of contractor's confidence in executing public financed contracts. The Government, through your Ministry should direct PEs to award contracts matching the available resources and this will be achieved if there is integration of procurement planning in the budget preparation process both at the institutional and at the whole government level. In addition, the Government should ensure that adequate physical and human resources are availed to Local Government Authorities to enable them adequately supervise the construction works at their levels.

Honourable Minister,

During the period under review, the Government continued with the implementation of the system for procurement of Common Use Items and Services (CUIS) that started in the previous financial year. During the year, the Government Procurement Services Agency (GPSA) advertised 34 tenders through the system. Call-off orders that resulted from these tenders amounted to TZS 24.78 billion which is an increase of 115.8% compared to last year's records where a total of TZS 1.97 billion worth call-off orders had been placed. This is a big increase, however the total call-off orders for the period under review accounted for only 1.18% of total procurement volumes of goods as per PPRA records that stood at TZS 1 billion. This means that more effort needs to be employed by relevant state organs to ensure that all PEs use it. So far, only 102 PEs are using the system. PPRA, in collaboration with GPSA, is continuing with efforts to promote the system so that it is used by all PEs. It is expected that full implementation of the system will minimize procurement transaction costs hence add more value to the Government.

Honourable Minister,

Wide advertisement of tenders is an important aspect of enhancing competition and transparency in the procurement process. To enable PEs meet this important requirement of PPA, CAP 210 and its Regulations at minimum cost, the Authority has established a journal which is named "Tanzania Procurement Journal (TPJ)". The journal is circulated as an insert in the Daily News paper of every Tuesday. In addition, PPRA has developed a state of the art tender portal that allows PEs to post their tenders online. Despite the obvious cost savings by PEs through the use of these two facilities, some PEs have been reluctant to use them. We request the Ministry to put provisions in the new Public Procurement Regulations to be issued that shall compel all PEs to make use of TPJ as well as tender portal in advertising their procurement opportunities.

Honourable Minister,

On its part, PPRA, despite achieving its set targets, has continued to face two major challenges namely; inadequate financial resources and shortage of working space. Currently, the Authority owns a piece of land in Kurasini area, Dar es Salaam which was formerly owned by the defunct National Agriculture and Food Corporation (NAFCO). Due to unavailability of funds, PPRA has been unable to develop the plot, a move that could solve the problem of limited office space as well as expanding PPRA's revenue base by leasing or letting out part of the building on commercial terms.

Honourable Minister,

The Authority is largely dependent on the Government and development partners for financing. This makes it difficult for it to achieve its annual plans due to declining financial support from the two sources. Inadequate financing has in particular severely impacted on the Authority's plans to expand its outreach by employing more staff and opening the planned zonal offices. Given the big magnitude of public financial resources that are spent in public procurement, it is important that efforts put by Government to increase revenue collection through TRA should go hand in hand with efforts to capacitate procurement oversight institutions, like PPRA and PPAA, to enable them plug loopholes that leads to leakage of those resources. We call upon the Government to increase the budget of the Authority for the financial year 2012/13 to enable it employ new staff, open zonal offices and develop the Kurasini plot, increase scope of procurement audits and capacity building efforts.

Furthermore, we request your support to PPRA's efforts to have sustainable sources of income by including in the Public Procurement Regulations, provisions that will allow the Authority to generate funds through imposition of charges on tender adverts to be placed on TPJ and PPRA's tender portal. In addition, we request the Ministry to introduce in the Regulations, a capacity building levy to be imposed on procurement contacts. Proceeds of the levy shall supplement the budget for capacity building to PEs and other stakeholders of public procurement such as the Ministry of Finance, PPAA, GPSA and PSPTB.

Honourable Minister,

Finally, let me express my sincere appreciation to the Government through the Ministry of Finance, for its support to PPRA. As we begin a new financial year, we count on the Government's continued support towards strengthening of PPRA so as to achieve the ultimate goal of ensuring that public procurement delivers value for money to the Country.

Honourable Minister, I hereby submit.

Yours Sincerely,



Dr Enos S. Bukuku

BOARD CHAIRMAN

PUBLIC PROCUREMENT REGULATORY AUTHORITY

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ABBREVIATIONS AND ACRONYMS

ADB	African Development Bank
AICC	Arusha International Conference Centre
AO	Accounting Officer
APP	Annual Procurement Plan
AQRB	Architects and Quantity Surveyors Registration Board
BICO	Bureau for Industrial Cooperation
CAP	Chapter
CEO	Chief Executive Officer
CPI	Compliance Performance Indicators
CRB	Contractors Registration Board
CUIS	Common Use Items and Services
DASIP	District Agricultural Investments Programme
DFID	Department for International Development
DICC	Dar es Salaam International Conference Centre
EASTC	East Africa Statistical Training Center
EDF-PSU	European Development Fund-Programme Support Unit
ERB	Engineers Registration Board
FY	Financial Year
GN	Government Notice
GPSA	Government Procurement Services Agency
HIRS	Human Resources Information System
IA	Independent Assessor
ICTs	Information and Communication Technologies
IPS	Institute of Procurement and Supply
LAN	Local Area Network
LAPF	Local Authorities Pension Fund
LGAR	Local Government Authorities Regulations
LGAs	Local Government Authorities
MAB	Ministerial Advisory Board
MCT	Millennium Challenge Threshold Programme
MDAs	Ministries, Departments and Agencies
MMEM	Mpango Maalum wa Maendeleo ya Elimu ya Msingi
MOFEA	Ministry of Finance and Economic Affairs

MOID	Ministry of Infrastructure Development
MOU	Memorandum of Understanding
MPs	Members of Parliament
MTSP	Medium Term Strategic Plan
NAFCO	National Agriculture and Food Corporation
NAO	National Audit Office
NGO	Non Governmental Organization
OECD-DAC	Organization for Economic Cooperation and Development - Development Assistance Committee
OPRAS	Open Performance Review and Appraisal System
OSHA	Occupational Safety and Health Authority
PACS	Project Anti- Corruption System
PADEP	Participatory Agricultural Development and Employment Programme
PCBS	Procurement Capacity Building Strategy
PCCB	Prevention and Combating of Corruption Bureau
PCDC	Procurement Capacity Development Center
PEs	Procuring Entities
PFMRP	Public Financial Management Reform Program
PMCC	Procurement Monitoring and Compliance Committee
PMG	Pay Master General
PMIS	Procurement Management Information System
PMO	Prime Minister's Office
PMO-RALG	Prime Minister's Office-Regional Administration and Local
PMUs	Procurement Management Units
PO-PSM	President's Office-Public Service Management
PPA	Public Procurement Act
PPAA	Public Procurement Appeals Authority
PPDA	Public Procurement and Disposal Authority
PPF	PPF Pensions Fund
PPOA	Public Procurement Oversight Authority
PPRA	Public Procurement Regulatory Authority
PSA's	Production Sharing Agreement
PSPTB	Procurement and Supplies Professionals and Technicians Board
PST	Permanent Secretary to the Treasury
RFP	Request for Proposal

SBDs	Standard Bidding Documents
SCMP	System for Checking and Monitoring Procurement
TANROADS	Tanzania National Roads Agency
TB	Tender Board
TOR	Terms of Reference
TPJ	Tanzania Procurement Journal
TPSF	Tanzania Private Sector Foundation
USAID	United States Agency for International Development
WAN	Wide Area Network

ACKNOWLEDGEMENT

This is the fifth annual report to be issued by the Public Procurement Regulatory Authority (PPRA) since its establishment in May 2005. During this time, PPRA has not only grown to a respectable organization, but also managed to assist the Government and the public at large in realizing value for money in public procurement.

The success of PPRA as an organization would not be possible without the support of its stakeholders. In this regard, PPRA is grateful to the Government, in particular the Ministry of Finance and Economic Affairs under the leadership of Hon. Mustafa Mkulo (MP) and his two deputies namely Hon. Gregory Teu (MP) and Hon. Pereira Silima (MP) together with the Permanent Secretary Mr. Ramadhan Khijjah and his deputies namely; Mr. Laston Msongole, Ms. Elizabeth Nyambibo and Dr. Servacius. Likwelile. PPRA would also like to extend its appreciation to the office of the Treasury Registrar as well the Procurement Policy Division both operating within the Ministry, for their constant support in ensuring attainment of organizational objectives.

Special thanks are due to the African Development Bank and other Public Finance Management Reform Programme (PFMRP) basket fund partners for their financial support which, together with the Government subvention, constitute PPRA's reliable sources of funding. We are grateful to the Parliament of Tanzania particularly its two committees namely; the Finance and Economic Affairs Committee under the chairmanship of Hon. Dr. Abdalla Kigoda (MP) and the Public Organizations Accounts Committee under the chairmanship of Hon. Zito Kabwe (MP) for their supervisory roles which have contributed towards improving the performance of PPRA in the financial year 2010/11.

PPRA would not have realized its success without the support of procuring entities for their cooperation throughout the year under reference. We would also wish to convey our gratitude to bidders, institutions of higher learning, external auditors and the media. It was through interaction with these parties that PPRA managed to properly carryout its regulatory function.

Last, but by no means least, special thanks should go to PPRA staff who worked tirelessly with the Board and Management to ensure efficient attainment of organizational objectives for the year 2010/11.

EXECUTIVE SUMMARY

About PPRA

PPRA is established by the Public Procurement Act, Cap 410 (PPA) with the responsibility to regulate and oversee implementation of PPA by Procuring Entities (PEs). The Act has stipulated in detail the objectives, functions and powers of PPRA. The mandate of PPRA is to ensure that procurement processes in the public sector are open, fair, transparent and that they provide value for money to the public.

PPRA is governed by the Board of Directors and its day to day activities are accomplished by the Chief Executive who is assisted by five (5) directors and two (2) heads of independent units. The organization structure of the Authority consists of the following divisions and independent units:

- i. Capacity Building and Advisory Services
- ii. Monitoring and Compliance
- iii. Information Systems
- iv. Corporate Services
- v. Legal and Public Affairs
- vi. Internal Audit
- vii. Procurement Management

The core functions of PPRA are provided under Section 7 of PPA and can be grouped into six categories as follows:-

- i. To offer advisory services to public bodies and any other person;
- ii. To monitor and enforce compliance with the PPA;
- iii. To issue standard bidding documents and guidelines for the better carrying out of procurement activities;
- iv. To implement measures aimed at building procurement capacity in the country;
- v. To store and disseminate information on procurement opportunities and tender awards; and
- vi. To facilitate resolution of procurement complaints.

This being the Fifth annual report for PPRA since its establishment six years ago, it highlights important milestones achieved by the Authority in the Financial Year (FY) 2010/2011.

Major Achievements for the Financial Year 2010/2011

In FY 2010/2011, PPRA managed to accomplish all its goals as provided in its Medium Term Strategic Plan (MTSP). Some of the major achievements are as highlighted below:

- i. Strengthening of the Authority in terms of operating systems, physical assets and human resources which are fundamental for it to carry out of its mandate under PPA and its Regulations;
- ii. Development, simplification, translation of various standard bidding documents, guidelines and user manuals into Swahili language and dissemination of the same for better carrying out of procurement activities by PEs and bidders;

- iii. The Authority continued to develop and disseminate procurement management tools including development and dissemination of Kiswahili standard bidding documents and Procedural Forms. The Authority has continued to conduct demand driven tailor made training. During the reporting period a total of 1,248 participants from 40 PEs attended the tailor made training. In addition Government leaders and politicians were sensitized on their role in compliance with PPA, Cap. 410. Also, the Authority was involved in the training programme for Councilors which was financed by USAID under Wajibika project. Through this program, a total of 29 Councils from four regions were involved.
- iv. The Authority has continued to advise the Paymaster General to grant retrospective. During the period under review it advised PMG to approve ten (10) applications for retrospective approval with a total value of Tshs. 92,645,465,633. The Authority also advised the PMG not to grant approval on four (4) applications with a total value of Tshs. 8,850,411,885 for failure by respective PEs to implement the directives issued by the Authority concerning those applications.
- v. In the year under review, assessment was made in the preparation of Annual Procurement Plans (APPs) and no improvement was recorded in this area compared to the last year. The Authority has also continued with the program to train PEs' Internal Auditors on procurement audit methodologies and techniques by considering the importance of internal audit units in monitoring compliance of procuring entities to PPA and its Regulations. Although 170 internal auditors were invited to attend the training, only 144 responded to the invitation and attended the training bringing the total number of trained Internal Auditors to date to be 317;
- vi. The Authority conducted investigations on three (3) cases of allegations on mis-procurement and conducted administrative review and delivered decision on six (6) applications for administrative review as part of its responsibility to administer and enforce compliance with PPA and the Regulations and guidelines issued under it. Due to the potential conflict of interest when exercising its two roles of advisory and handling of procurement complaints, a proposal has been included in the proposed Bill for amending PPA to relinquish the Authority from complaints review process so that it remains with the advisory role;
- vii. As part of collaborative work between the Authority and the Prevention and Combating of Corruption Bureau (PCCB) as stipulated in the Memorandum of Understanding between the two organizations, the Authority received a request from PCCB to carry out investigation on the procurement of Offenders Information Management System by the Prisons Department. Likewise, the Authority submitted to PCCB the investigation report on the First Health Construction, Extension and Rehabilitation of various buildings at Muhimbili National Hospital (by the Ministry of Health) for possible investigation on corruption. The Authority has also continued to conduct training on PPA and procurement issues to PCCB officials. In the period under review training was conducted in 70 PCCB staff.
- viii. The Authority also shared corruption red-flags with PCCB obtained from the value for money audits which were conducted by the Authority which 12 scored 20% or above on red-flag scale as follows: Bahi District Council (29%); Geita District Council (27%); Kinondoni Municipal Council (25%); Magu District Council (20%); Mtwara Urban Water Supply and Sewerage Authority (49%); Mvomero District Council (40%); Same District Council (22%); Sengerema District Council (24%); Singida Municipal Council (24%); TANESCO (26%); Temeke Municipal Council (27%); and Tunduru District Council (22%).

- Also in corruption red flags obtained from the procurement audits were shared with PCCB in which 6 PEs scored above 20% as follows: Tanzania Electrical, Mechanical and Electronic Services Agency (21%); National Development Corporation (24%); Ulanga District Council (48%); Kilosa District Council (26%); Kilombero District Council (39%); and Court of Appeal of Tanzania (28%).
- ix. The Authority continued to share and disseminate procurement information through the weekly Tanzania Procurement Journal Supplement which is published on every Tuesday as an insert to the Daily Newspaper. During the period under review, all weekly TPJ editions with approximately 765,000 copies were circulated countrywide without failure, carrying information which includes general news on events, tender advertisements, awarded contracts and articles on public procurement. The website, www.ppra.go.tz and the associated tender portal, <http://tender.ppra.go.tz>, were maintained and updated with contents on daily basis. Generally, the website is one of the most active tool for information sharing as indicated by statistics recorded which stands at an average of 6,697 monthly hits, of which 2,569 are unique. The Authority plans to further improve the website in the next year, to make it more content-rich and user friendly.
 - x. The Authority has continued to implement the Procurement Management Information System (PMIS) through training of PMU staff from PEs on how to use the system. During the period under review, three training on PMIS were conducted in which 102 officers from 56 Procuring entities attended. In addition, 262 entities were set up to use the system, making the total number of PEs trained so far to be 307, of which 263 have been set up to use the system.
 - xi. The Authority has continued to maintain maintains an online forum - <http://forums.ppra.go.tz>, which is a convenient platform for the general public to discuss and exchange views and experiences in public procurement. The forum is progressively improving in terms of number of topics posted for discussions, number of users registered and the quality of the discussions. During the period under review, there were 257 posts on 71 topics discussed while the number of users who joined the forum is 104.
 - xii. In the efforts to enhance effective participations in public tenders by leveraging on the power of information and communication technologies (ICTs). During the period under review the Authority planned to introduce Mobile Phone Tender Alert Service to enable business community and the general public at large to receive alerts through their mobile phones with information on new public advertised tenders. The Authority entered into an agreement with M/s Push Mobile Media Ltd on 4th February 2011 to provide the service.
 - xiii. The Public Procurement Regulatory Authority has developed a public education programme to publicise Authority's activities to the general public. During the period under review the Authority prepared and recorded a total of 12 scripts which comprised a main documentary.
 - xiv. The Authority also recognizes the benefits of going fully e-procurement in terms of automating some or all procurement processes. The Authority proposed the introduction of some clauses in the Public Procurement Bill 2010 to recognize e-procurement as acceptable method of procurement. The Authority also has started drafting some clauses on e-procurement that will be incorporated the Regulations after the Bill is passed by the Parliament

- xv. PEs have continued to implement the system for procurement of common use items (CUIS). During the period under review 102 public institutions placed call off orders worth Tshs. 24.7 billion which is an increase of almost 115.8% compared to last year.
- xvi. The Authority has continued with its initiatives to collaborate with other oversight bodies within and outside the country by working together and sharing experiences in order to improve the public procurement system in the country and in the region. During the year under review the Authority and the National Audit Office (NAOT) signed a Memorandum of Understanding on 31st May 2011 with the objective of collaborating in conducting procurement audits, special investigations, performance and forensic audits in procurement. The Authority will also continue with this initiative of ensuring that there is a linkage between PPRA and other law enforcement organs such as the office of the Director of Public Prosecution in prosecuting procurement related cases and enforcement of the offence provisions in PPA.

Performance of Procuring Entities

Volume of Procurement

As for the previous years, the Authority has continued to collect information on awarded contracts by PEs. Although there has been improvement of submitted information from 41% of PEs in the FY 2007/08 to 81% of PEs in the FY 2010/11, a substantial number of PEs are still not complying with the requirement to submit information on awarded contracts despite efforts made by the Authority to request for the same. 315 PEs (81%) submitted information on awarded contracts in 2010/2011 compared to 264 PEs (69%) during the FY 2009/2010.

The analysis of the submitted information indicated that 142,396 contracts amounting to Tshs. 4.523 trillion were awarded by 315 PEs during the FY 2010/11 compared to Tshs. 3.076 Trillion awarded by 264 PEs during the FY 2009/10, Tshs. 2.963 trillion awarded by 216 PEs during the FY 2008/09 and Tshs. 1.800 trillion awarded by 148 PEs during the FY 2007/08. The values of the awarded contracts represent a considerable proportion of the total Government budgets of Tshs. 11.61 trillion, Tshs. 9.51 trillion, Tshs. 7.27 trillion and Tshs. 5.27 for the FYs 2010/11, 2009/10, 2008/09 and 2007/08 respectively.

Out of the 315 PEs which submitted the contract awards information, only 278 PEs submitted complete information on their budgets. The analysis of the budget information shows that although the total budget for the 278 PEs was Tshs. 9.748 trillion, only Tshs. 7.779 trillion which is equivalent to 80% was received/collected by PEs. Out of the received budget amount, Tshs. 3.154 trillion which is equivalent to 41% was spent on procurement.

Compliance with PPA, Cap. 410 and Its Regulations

Trend of compliance level from the outcome of the procurement audits indicated an average level of compliance of 63% computed from the thirteen established compliance indicators while the post audit assessments (audit follow ups) indicated an average level of compliance of 75% computed from the same indicators. Therefore, the combined average level of compliance for Fy 2010/11 is 68% computed on the basis of the weighted average. The results shows a remarkable improvement on the PEs' level of compliance since Fy 2006/07 when the Authority carried out its first audits. The level of compliance has improved from 39% in Fy 2006/7 to 68% in Fy 2010/11 against the target of 80% which was to be reached by the end of the Fy 2010/11. However, in setting the target of 80%, it was assumed that all PEs would have been audited at least once by the end of Fy 2009/10 where compliance weaknesses would have been identified and appropriate recommendations for capacity building purposes issued and implemented. Due to

budget constraints, it was only possible to audit 224 PEs by the end of Fy 2009/10 i.e 57% of all PE's against the target of 100%. Thus, considering the importance of procurement audits as a capacity building process, it can be concluded that one of the factors which contributed to underperformance was inadequate budget for auditing procuring entities.

Challenges

Challenges by the Authority

Despite a good progress made by the Authority over the year under review, a number of challenges were faced in the course of carrying out its mandate. Some of the challenges are outlined below:

- a) The Annual Performance Evaluation Report (APER) contains very important information that should reach key stakeholders of public procurement and decision makers. Unfortunately, the report does not get the required audience and coverage at appropriate levels and time that would have enabled more consideration for Authority's needs.
- b) Failure by some PEs to provide accurate data on timely basis, such as those related to approved budget, disbursed amount and procurement contracts, limits Authority's ability to complete analysis and publish the relevant statistics on time.
- c) Delay in amendment of the Public Procurement Act (PPA) affected further procurement reform efforts and implementation of some important interventions envisaged under the Medium Term Strategic Plan, especially those related to more autonomy and resource mobilization.
- d) Very low budget allocation compared to the required resource envelope diminishes the Authority's ability to carry out its strategic interventions towards better outcomes of procurement reforms. Low budget has affected the implementation of the Authority's MTSP particularly the recruitment of new staff, opening of zonal offices, construction of own office building, and has limited the scope of capacity building and procurement audits.

Challenges in the Public Procurement System

Together with tremendous progress made by PEs and the business community in respect of procurement reforms, systemic and structural challenges continue to put strain in public procurement.

- a) PEs are not allocating sufficient resources to build the capacity of staff involved in procurement activities.
- b) Systems and tools developed by the Authority for use by PEs are not being effectively utilised.
- c) PEs fail to utilize the opportunity for reducing procurement transaction costs, a typical example being reluctance to use the system of procurement of common use items and services and to advertise on the Authority's Journal and website despite both of them being widely accessed by procurement fraternity.

- d) Commercial operators such as suppliers and service providers, as well as the Civil Society Organizations have not effectively used the opportunities availed by the Authority to build their capacity and therefore fail to effect the necessary changes that would improve the public procurement system in the country.
- e) Procurement activities in some PEs are marred with irregularities, fraud and corruption despite the efforts being spent to prevent and combat them.

Prospects and Work Plan for year 2011/12

In FY 2011/12, PPRA will continue to consolidate all the achievements that have been made so far and shall ensure that all programmes and systems that have been developed are properly implemented and/or rolled out to PEs. PPRA will continue to implement its Medium Term Strategic Plan which spells out every objective and target to be accomplished. The following are major activities that will be undertaken in FY 2011/2012:

- (i) Implementing various strategies and tools that have been developed; and monitor their effectiveness in improving procurement practice in the country. This includes implementation of PCBS and SCMP, PMIS, CUIS and the anti corruption strategy;
- (ii) Preparing a feasibility study for development of its offices at Kurasini which will be used as a basis of soliciting financial support from various donors;
- (iii) To operationalise the zonal offices as per approved revised PPRA organization structure
- (iv) Continuing with efforts to have sustainable sources of income that would enable PPRA to carry out its mandates;
- (v) Working closely with PMO-RALG through regular high level meetings involving the Permanent Secretary –PMO-RALG with a view to discuss the procurement problems in LGAs and the way forward. In these meetings the issue of strengthening PMUs in LGAs should form part of the agenda. LGAs through PMO –RALG should be required and given time frame to comply with the Local Government Regulations on formation of PMUs with adequate resources to enable them to perform the procurement functions. PPRA will audit the qualifications/profile of procurement personnel in LGAs and the learning institutions involved in building procurement capacity of LGAs; and
- (vi) Preparing the road map for implementing the e-procurement systems as proposed in the feasibility study report.

1.0 GENERAL INTRODUCTION

This is the Fifth Annual Report of the Authority since it was officially established on 1st May 2005. As has been the case previously, the report, narrates various interventions that have been undertaken by the Authority to improve the public procurement system in the country. It highlights achievements made in building procurement capacity in the country, in developing and disseminating various procurement tools, in checking and monitoring procurement activities, and in rolling out the system of sharing procurement information.

This year's report also highlights implementation of various systems/strategies developed by the Authority such as the Medium Term Strategic Plan (MTSP), Business Continuity Plan, Anti-corruption Strategy in public procurement and a System of Procurement of Common Use Items and Services. It also reports on the efforts made towards establishing an e-procurement system in Tanzania.

The report also contains a detailed overview of the performance of PEs in the award of various tenders and in complying with the Public Procurement Act (PPA), Cap 410 and its Regulations. Compliance of PEs with PPA, Cap. 410 is based on the value for money audits in 136 projects from 30 PEs, procurement audits in 106 PEs and follow up procurement audits in 68 PEs that were carried out by the Authority

2.0 REGULATORY AND INSTITUTIONAL FRAMEWORK OF PROCUREMENT IN TANZANIA

Public procurement in Tanzania is governed by the PPA, Cap. 410. The Act has put in place a decentralized procurement system which mandates each Procuring Entity (PE) to carry out its procurement within its approved budget, and makes the Head of PE accountable for all procurement decisions. Furthermore, it provides for the objectives, functions and powers of the Authority, the public procurement principles and methods of procurement, and prohibited actions in public procurement which include fraud and corruption. It also sets out a good control and audit system as well as complaints resolution mechanism.

Institutional wise, the Act separates clearly the functions of the accounting officers, tender boards, procurement management units, user departments and evaluation committees. It makes them responsible and accountable for their individual procurement decisions and actions.

To implement the Act, three sets of regulations have been issued. These are:-

- a) The Public Procurement (Goods, Works, Non-Consultant Services and Disposal of Public Assets by Tender) Regulations GN. No 97 of 2005;
- b) The Public Procurement (Employment and Selection of Consultants) Regulations GN. No 98 of 2005;
- c) The Local Government Authorities' Tender Boards (Establishment and Proceedings) Regulations, GN. No. 177 of 2007.

In line with the issued Regulations, Standard Bidding Documents (SBDs) and other procurement guidelines and procedural forms have been issued by the Authority and they all form part and parcel of public procurement implementing tools in the country.

For a period of almost seven years since the Act has been in use, certain areas have been identified by stakeholders that needed amendments. During the review period, the Public Procurement Bill 2010 was discussed by stakeholders during the public hearing held on 28th March, 2011. Thereafter, the Bill was tabled and read for the second time in Parliament in April, 2011 and discussed by the Parliamentary Committee on Financial and Economic Affairs on 8th and 13th April, 2011. The Parliamentary Committee advised the Government to work out on a number of issues raised by the Committee before the Bill is re-submitted in the next Parliamentary session. The Government proposed a new Public Procurement Bill in order provide clear flow of the amendments without affecting the original objectives of the Public Procurement Act, 2004.

The main issues addressed in the proposed amendments include:-

- a) The Authority to become an autonomous oversight body capable of discharging its function efficiently and effectively;
- b) The Authority to have power to cancel the procurement process if a complaint or an allegation is submitted and upon investigation if it is proved that there is violation of PPA (Cap 410) and its Regulations;
- c) Public Procurement Appeals Authority (PPAA) to become an autonomous body capable of discharging its functions efficiently and effectively;
- d) Criteria and procedures for doing emergency procurement;
- e) Circumstances which a tenderer shall be debarred from participating in public procurement;
- f) Procurement of common use items and seasonal goods whose prices are changing depending on season;
- g) Stern measures/severe punishment for any person who contravenes the provision of PPA(Cap 410);
- h) Procedures for conducting due diligence to local and foreign bidders recommended to be awarded large/high value public procurement contracts;
- i) Procedures for carrying out e-procurement;
- j) The Authority's advisory mandate to be strengthened by relinquishing it from the role of making administrative review of procurement complaints.
- k) Establishment of a Procurement Policy Unit with the mandates, among other things, of developing a national procurement policy and monitor its implementation.

3.0 BACKGROUND INFORMATION ABOUT PPRA

3.1 Establishment and Objectives of the Authority

The Authority was established under Section 5 of PPA, CAP 410 as an autonomous body under the Ministry of Finance. Its objectives are to:-

- a) Ensure the application of fair, competitive, transparent, non-discriminatory and value for money procurement standards and practices;
- b) Harmonize the procurement policies, systems and practices of the central government, local governments and statutory bodies;
- c) Set standards for the public procurement systems in the United Republic of Tanzania,
- d) Monitor compliance of PEs; and
- e) Build procurement capacity in the United Republic of Tanzania in collaboration with relevant professional bodies.

The vision of PPRA for the Tanzanian society is: A public procurement system and culture which are characterised by openness, transparency, effectiveness, efficiency and the provision of value for money.

The vision of PPRA is: To become a world class model, effective and sustainable public procurement oversight body.

The mission of PPRA is: To foster and promote value for money in public procurement for national development.

The motto of the PPRA is: Promoting Value for Money in Public Procurement.

3.2 Functions

The functions of the Authority are given under Section 7 of the PPA, CAP 410 as follows:

- (a) Advise Central Government, Local Governments and Statutory Bodies on all procurement polices, principles and practices;
- (b) Monitor and report on the performance of the public procurement systems in the United Republic of Tanzania and advise on desirable changes;
- (c) Set training standards, competence levels, certification requirements and professional development paths for procurement experts in consultation with relevant professional bodies and any other competent authorities;

- (d) Prepare, update and issue authorized versions of the standardized tendering documents, procedural forms and any other attendant documents to PEs;
- (e) In collaboration with relevant professional bodies, ensure that any deviation from the use of the standardized tendering documents, procedural forms and any other attendant documents is effected only after prior written approval of the Authority;
- (f) Issue guidelines under Section 89 of the Act;
- (g) Organize and maintain a system for the publication of data on public procurement opportunities, awards and any other information of public interest as may be determined by the Authority;
- (h) Conduct periodic inspections of the records and proceedings of the PEs to ensure full and correct application of this Act;
- (i) Monitor the award and implementation of public contracts with a view to ensuring that:
 - (i) such contracts are awarded impartially and on merit;
 - (ii) the circumstances in which each contract is awarded or as the case may be, terminated, do not involve impropriety or irregularity;
 - (iii) without prejudice to the functions of any public body in relation to any contract, the implementation of each such contract conforms to the terms thereof.;
- (j) Institute:
 - (i) procurement audits during the tender preparatory process;
 - (ii) contract audits in the course of the execution of an awarded tender; and
 - (iii) performance audit after the completion of the contract in respect of any procurement as may be required;
- (k) Determine, develop, introduce, maintain and update related system - wide data - bases and technology;
- (l) Develop policies and maintain an operational plan on capacity building, both for institutional and human resource development;
- (m) Agree on a list, which shall be reviewed annually of works, services and supplies in common use by more than one procuring entity which may be subject to common procurement;
- (n) Establish and maintain institutional linkages with entities with professional and related interest in public procurement;
- (o) Facilitate the resolution of procurement complaints;
- (p) Administer and enforce compliance with all the provisions of this Act, regulations and guidelines issued under this Act;
- (q) Undertake research and surveys nationally and internationally on procurement matters; and
- (r) Undertake any activity that may be necessary for the execution of its functions.

Following the establishment of the Procurement Policy Division (PPD) within the Ministry of Finance, the functions in paragraphs (c) and (l) are now being performed by PPD and it has been proposed to remove them from the Authority's functions in the new Public Procurement Bill. Similarly, because of PPRA's mandate of advising public bodies, it has been proposed to remove PPRA from procurement complaints review process to avoid potential conflict of interest which might occur when bidder's complaint is based on the advice that was given by PPRA.

THE PUBLIC PROCUREMENT ACT GIVES PPRA POWERS OF :

- **CARRYING OUT INVESTIGATIONS FOR ALLEGED MIS-PROCUREMENT;**
- **CALLING FOR ANY DOCUMENTS OR INFORMATION REGARDING ANY PROCUREMENT; AND**
- **RECOMMENDING DISCIPLINARY ACTIONS FOR THOSE IN BREACH OF THE ACT.**

3.3 Organization Structure of the Authority

3.3.1 Board Oversight

The Board of Directors is the governing body of the Authority. It consists of the Chief Executive Officer and seven non-executive members, including the Chairman. During the period under review, the Board had the following members:-

1.	Dr. Enos Bukuku	-	Chairman
2.	Eng. Julius Mamiro	-	Member
3.	Ms. Mwamini Tulli	-	Member
4.	Eng. Omary Chambo	-	Member
5.	Dr. Edmund Mndolwa	-	Member
6.	Hon. Mussa Zungu (MP)	-	Member
7.	Hon. Justice Thomas Mihayo	-	Member
8.	Dr. Ramadhan Mlinga	-	Chief Executive Officer
9.	Mrs. Bertha H. Soka	-	Board Secretary

3.3.2 Organisational Setup

During the review period the Authority operated under a revised structure which became operational on 1st July, 2010. According to the new organization structure which is shown in **Figure 3.1**, the Authority is supposed to increase staff compliments from 51 to 142 staff. During the financial year under review, the Authority planned to increase staff level to 72. However, following the Government restriction for new recruitment and resignation of 5 staff, the Authority found itself remaining with 48 staff by the end of the financial year.

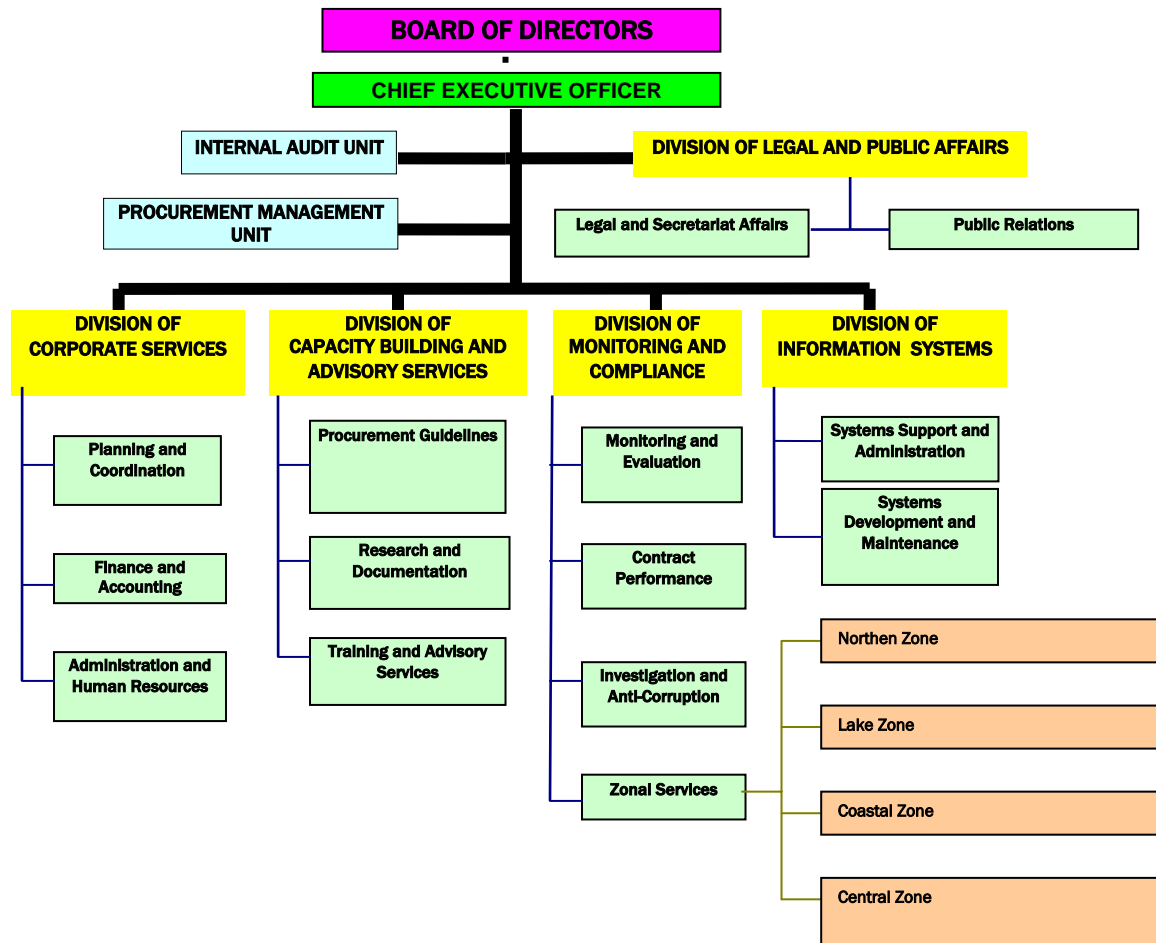


Figure 3.1: Organisation Structure of the Authority.

Under the revised structure, four zonal offices were supposed to be established. However, due to budget constraints, no zonal offices were established. It is planned to establish the zonal offices and fill in all vacant staff positions in the next three years if the financial situation improves. The zonal offices which are supposed to be established are as follows:

- a) Coast zone to monitor procurement of 43 PEs located in Dar-es-Salaam, Coast, Lindi, Mtwara, and Morogoro Regions. Its head office shall be in Dar-es-Salaam. The Zonal Services Manager shall also be stationed in the head office of the Coast Zone.
- b) Lake Zone to monitor procurement of 52 PEs located in Mara, Mwanza, Tabora, Shinyanga, Kagera and Kigoma Regions. Its head office shall be in Mwanza
- c) Northern Zone to monitor procurement of 43 PEs located in Arusha, Kilimanjaro, Tanga and Manyara. Its head office shall be in Arusha.
- d) Central and Southern Zone to monitor procurement of 49 PEs located in Iringa, Rukwa, Mbeya, Ruvuma, Singida and Dodoma. Its head office shall be in Iringa

Despite the shortage of staff, the Authority is in the processes of operationalising the new organization structure by assigning the duties of the new division and sections to existing staff. It is particularly important to operationalise the Zonal Services Sections which will oversee the compliance of LGAs with PPA, Cap. 410 and its Regulations.

4.0 PERFORMANCE OVERVIEW FOR THE FY 2010/2011

4.1 Introduction

For the FY 2010/2011, the Authority had set out to implement measures aimed at improving procurement performance in the country. The measures included:

- Ensuring that the Authority is strengthened to perform its regulatory functions and achieve its objectives as set out in PPA, Cap 410 and its Medium Term Strategic Plan;
- Ensuring that proper procurement implementation guidelines are developed and disseminated;
- Enhancing capacity of procuring entities and suppliers/providers to implement PPA, Cap 410;
- Implementing the system for checking and monitoring procurement including the procurement anticorruption strategy;
- Implementing the system of procurement of common use items and services;
- Implementing the procurement system of collecting, storing and sharing procurement information.
- Amendments of the Public Procurement Act, 2004

In addition to the above measures, the Authority has been able to participate in various international and regional forums aimed at fostering collaboration and sharing experiences with other similar organizations in the world. Again, this year has seen an increased scope of the Authority's activities due to increased knowledge and demand of its services by various stakeholders.

During the year under review, the Authority continued to receive funding from the Government, and PFMRP Basket funding to finance its activities. The ADB Grant for Institutional Support for Good Governance Phase I (ISP I) came to an end in May, 2010 and the accounts were closed and audited in August, 2010. The Bank has approved support to the Government through the Phase II of ISP and the Authority is one of the beneficiaries. Other beneficiary institutions are Ministry of Finance, Prosecution and Combating of Corruption Bureau (PCCB) and the National Audit Office (NAO). This project has commenced its operations in May, 2011 and the Authority is committed to ensure that the implementation of ISP II enables the country to make further strides in increasing compliance with the public procurement law and that value for money is attained in all procurements carried out by public bodies.

4.2 Strengthening of the Authority

The Authority has continued to strengthen itself to effectively and efficiently discharge its mandates under the Public Procurement Act, Cap. 410. During this Financial Year the following measures were taken to strengthen the Authority:-

4.2.1 Implementation of Medium Term Strategic Plan

During the FY 2010/2011 the Authority continued to implement Medium Term Strategic Plan (MTSP) 2009/10 – 2013/14 through respective Budget and Action Plan. Equally, the Authority conducted Monitoring and Evaluation exercise this Plan for the period ended 31st March, 2011.

In line with the articulated vision and mission of the Authority, the MTSP is designed to address the following critical strategic issues:

- (a) Linking of public procurement management to national economic growth and poverty reduction objectives;
- (b) Linking of public procurement management to national anti –corruption drive;
- (c) Increasing PEs’ compliance with the PPA 2004, Regulations and the Authority tools;
- (d) Increasing PE and Bidders’ proactive demand for and responsiveness to the Authority services;
- (e) Harmonization and rationalization of the National Public Procurement, Legal and Regulatory Regime;
- (f) Harmonization and rationalization of and advocacy for the procurement complaints handling system;
- (g) Professionalization of the procurement function;
- (h) Deepening citizenry appreciation of the value for money in public procurement;
- (i) Improving the Authority’s operational and outreach capacity;
- (j) Ensuring the Authority financial capacity and sustainability; and
- (k) Fostering the Authority networking and partnering

The strategy has been in use for the last two years and during that period the achievements shown in Table 4.1 have been made. For the whole period of implementing the Plan, the Authority has been facing the challenge of operating with inadequate financial and human resources.

Table 4.1: Achievements in implementing Medium Term Strategic Plan

Strategic issue	Achievements
To strengthen linkage between public procurement system and national economic growth and poverty reduction;	348 out of 393 PEs have been trained on how to align Procurement Plan with institutional and National Strategy for Economic Growth and Poverty Reduction (NSGRP).
To strengthen linkage between public procurement management and the national anti –corruption drive;	<ul style="list-style-type: none"> (i) Red flag system has been established and is being implemented by to monitor and control corruption in public procurement; (ii) Anti corruption strategy has been developed and implemented in collaboration with PCCB; (iii) 68 PCCB officials trained on PPA, 2004 and its Regulations; and (iv) PPA, 2004 and its Regulations are being revised to strengthen prevention and combating of corruption.

To strengthen Procuring Entities (PEs) compliance with the PPA 2004, Regulations and PPRA tools;	<ul style="list-style-type: none"> (i) All 390 PEs have established Tender Boards (TB) and 332 PEs have Procurement Management Unit (PMU) as required by the Law; (ii) The System for Checking and Monitoring Procurement (SCMP) is implemented in 123 PEs and 326 PEs have already been trained; (iii) The system for commonly used items has been established and database accessible through PPRA website; (iv) 337 government leaders and politicians (250 being MPs) were sensitized on PPA, 2004 and its Regulations (v) Procurement Management Information Systems (PMIS) has been established, 307 PEs have been trained, 153 PEs are fully implementing the system and 263 PEs meets e-readiness requirements.
To strengthen PE and Bidders' proactive demand for and responsive to PPRA service;	<ul style="list-style-type: none"> (i) Advocacy programme was prepared and sensitization seminars were conducted to Chairpersons of Board of Directors; (ii) Preparation of Public Education and Awareness Programme is ongoing.
Professionalization of the procurement function	<ul style="list-style-type: none"> (i) The Authority promoted speedy establishment of PSPTB in 2008; and (ii) The Authority supported the development of National Procurement Training Policy/Strategy by preparing training standards and submitted to the Ministry of Finance.
To strengthen PPRA Operational and Outreach Capacity;	<ul style="list-style-type: none"> (i) Procurement audit has been conducted in 330 PEs out of 393; (ii) Value for money (performance) audit has been conducted in 136 projects in 30 PEs; (iii) Client Service Charter was prepared; (iv) PMIS is re-engineered to support submission of APP, checklists and profiles of PMU staff and TB members; (v) Business Continuity Management and Plan have been developed and implemented; and (vi) Organization Structure and Scheme of Service were reviewed to match with the increased work load and services.
To enhance networking and partnering	PPRA hosted East African Procurement Forum which was held in Tanzania from 29 th September -1 st October, 2010.

4.2.2 Authority's Workforce

The Authority is continuing to suffer problems of staff turnover. During the period under review five staff (3 procurement experts, one internal auditor and one Library and Documentation Officer II) left the Authority for greener pastures. As a result, by the end of this financial year the Authority had 48 staff and has started the process of filling in 5 vacant positions.

4.2.3 Recruitment of new staff

In FY 2010/2011 the Authority planned to increase its staff level to 72 but could not recruit after the Government restricted employment of new staff. During the 3rd quarter the Authority conducted internal recruitment and filled in the following posts:

- Principal Procurement Officer (Division of Monitoring and Compliance, Zonal Services Section),
- Senior Procurement Officer (Division of Monitoring and Compliance, Investigation and Anti-Corruption Section),
- Senior Procurement and Supplies Officer (PMU) and
- Accountant I (Division of Corporate Services, Finance and Accounts).

The Authority also approved the engagement of two drivers who have been working with the Authority on fixed terms contract (temporary) to be engaged on pensionable terms.

4.2.4 Training of the Authority Staff

The Authority has continued to sponsor its staff to participate in short and long term trainings and to attend various, seminars, workshops and conferences as part of continuous professional development. During the period under review five (5) staff graduated after successful completion of Diploma and Master's programmes. Out of them one (1) staff was awarded diploma and four (4) staff were awarded Master's degree. The Authority also continued to sponsor two (2) staff pursuing Master's degree, one being fully sponsored by the Authority locally and the other one partially sponsored by the Authority overseas; one (1) staff is pursuing a Postgraduate Diploma and another one (1) staff Professional level IV-CPSP. **Table 4.2** shows long term trainings attended by staff.

Table 4.2: Long term trainings attended by staff

S/N	Courses	No. of staff in gender		Total
		M	F	
1	Diploma	1	0	1
2	Post graduate diploma	1	0	1
3	Professional level IV-CPSP	1	0	1
4	Master's degree	3	3	6

Also, in the period under review the Authority facilitated sixteen (16) staff to attend Continued Professional Educational Programs (CPE), workshops and conferences which were organised by local professional bodies, various trainers and Multinational Institutions. **Table 4.3** shows the summary of staff who attended continuous professional education programs.

Table 4.3: CPE programs attended by staff

S/N	Courses	No. of staff in gender		Total
		M	F	
1.	Seminars	4	0	4
2.	Workshops	4	3	7
3.	Conferences	5	2	7

4.2.5 Acquisition and improvement of office space

The Authorities has been for the past seven (7) years incurred a total of Tshs 282,961,151.30 per annum as rent for office accommodation and utility cost on 8th floor at PPF Tower building despite of the fact that it has a plot at Kurasini which could save as office space. The Kurasini Plot with a three storey building shown in **Figure 4.1**, formerly belonging to NAFCO, was allocated to PPRA by the Ministry of Finance and officially handed over to PPRA in May, 2009. During the review period the Authority prepared a proposal on how to develop the plot but due to unavailability of funds, the Authority has been unable to develop the plot in terms of constructing a new building that could be used as office premises and also leased on commercial terms.



Figure 4.1: Existing Building in PPRA's Plot at Kurasini

4.3 Capacity Building of Procuring Entities and Bidders

4.3.1 Development and Dissemination of Procurement Management Tools

Procurement audit results and comments received from stakeholders during various forums showed clearly that procuring entities needed to understand better the use of procurement tools, especially bidding documents. Dissemination of procurement management tools was conducted in six centres namely Dodoma, Tabora, Tanga, Mtwara, Arusha and Mwanza, in which a total of 101 PEs sponsored staff to attend. The list of participants who attended the dissemination is shown on **Annex 4.1**.

Dissemination of procurement management tools also covered the use of Kiswahili standard bidding documents and Procedural Forms.

Kiswahili Standard Bidding Documents

The following Kiswahili documents are available and downloadable from PPRA website www.ppra.go.tz:

Original issued English Version	Translated Swahili Version
Standard Invitation for Quotations for Procurement of Goods, July 2007	Mwaliko Sanifu wa Kotesheni (zabuni Ndogondogo) - Ununuzi wa Bidhaa ya Desemba, 2009.
Standard Invitation for Quotations for Procurement of Minor Works, July 2007	Mwaliko Sanifu wa Kotesheni (zabuni Ndogondogo) - Ununuzi wa kazi ndogondogo za ujenzi ya Desemba, 2009.
Standard Invitation for Quotation for Procurement of Non-Consultant Services, June 2008	Mwaliko Sanifu wa Kotesheni (zabuni Ndogondogo) - Ununuzi wa Huduma zisizohitaji Ushauri wa Kitaalamu ya Desemba, 2009.
Evaluation Guideline for Quotations - Procurement of Goods, Works and Non-Consultant Services, June 2008	Mwongozo wa Tathmini ya Kotesheni (zabuni Ndogondogo) -Ununuzi wa Bidhaa, Kazi ndogondogo na Huduma zisizohitaji Ushauri wa Kitaalamu ya Desemba, 2009.
Standard Bidding Documents for Procurement of Smaller Works-National Competitive Bidding, July 2007	Nyaraka Sanifu za Uزابuni kwa ajili ya Ununuzi wa kazi ndogondogo za Ujenzi-Ushindani wa Zabuni Kitaifa ya Desemba, 2009.
User Guide for Procurement of Smaller Works - National Competitive Bidding, July 2007	Kiongozi cha Mtumiaji kwa ajili ya Nyaraka za Zabuni - Ununuzi wa kazi ndogondogo za Ujenzi -Ushindani wa Zabuni Kitaifa ya Desemba, 2009.

Kiswahili Procedural Forms

Also the following Kiswahili procedural forms are available and downloadable from PPRAs website www.ppra.go.tz:

Original issued English Version	Translated Swahili Version
Letter for appointment of Tender Board Chairperson/ Members/ Secretary.	FOMU NA. 1: Barua Sanifu ya Uteuzi wa Mwenyekiti /Wajumbe wa Bodi ya Zabuni [kutoka kwa afisa masuhuli]
Procurement requisition - submission to procurement management unit (PMU).	FOMU NA. 2: MAOMBI YA UNUNUZI [KWA AJILI YA KUWASILISHWA KWENYE KITENGO CHA UNUNUZI (PMU)].
Request for approval of procurement/selection method - submission to Tender Board	FOMU NA. 3: Maombi ya Kuthibitisha njia ya Ununuzi/Uteuzi wa Mtaalamu Mshauri [Kwa ajili ya kuwasilishwa kwenye Bodi ya zabuni]
Request for approval of pre-qualification document/expression of interest and notice - submission to Tender Board.	FOMU NA. 4: Maombi ya Kuidhinisha Nyaraka za Mchujo wa Awali wa Wazabuni/Washauri [Kwa ajili ya kuwasilisha kwenye Bodi ya zabuni].
Request for approval of bidding document/request for proposal and bid notice/shortlist - submission to Tender Board.	FOMU NA. 5: Maombi ya Kuidhinishwa kwa Nyaraka za Zabuni/Maombi ya Pendekezo za Notisi ya Zabuni/Orodha Fupi [Kwa ajili ya kuwasilishwa kwenye Bodi ya zabuni]
Request for approval of addendum to bidding document/request for proposal - submission to Tender Board.	FOMU NA. 6: Maombi ya Kuidhinishwa kwa Marekebisho Kwenye Nyaraka za Zabuni [Kwa ajili ya kuwasilishwa kwenye Bodi ya zabuni]
Minutes of pre-bid meeting.	FOMU NA. 7A: Kumbukumbu Za Kikao Kilichofanyika Kabla Ya Kurudisha Nyaraka Za Zabuni - [Sehemu Ya Kwanza: Kumbukumbu Za Kikao Kilichofanyika Kabla Ya Kurudisha Nyaraka Za Zabuni [Maswali Na Majibu]]
	FOMU NA. 7B: Kumbukumbu Za Kikao Kilichofanyika Kabla Ya Kurudisha Nyaraka Za Zabuni - [Sehemu ya Pili: Mahudhurio-(ijazwe na isainiwe na wote waliohudhuria kikao)]
Record of receipt of bids.	FOMU NA. 8: Taarifa ya Upokeaji wa Zabuni.
Record of Bid/Proposal Opening.	FOMU NA. 9A: Kumbukumbu za Ufunguzi wa Zabuni-[Sehemu ya Kwanza -Mhutasari wa Ufunguzi wa Zabuni]
	FOMU NA. 9B: Kumbukumbu za Ufunguzi wa Zabuni-[Sehemu ya pili: Uhakiki wa Zabuni kwenye Ufunguzi]
	FOMU NA. 9C: Kumbukumbu za Ufunguzi wa Mapendekezo ya Kitaalamu -[Sehemu ya tatu: Uhakiki wa Mapendekezo ya Kitaalamu]
	FOMU NA. 9D: Kumbukumbu za Ufunguzi wa Mapendekezo ya Fedha -[Sehemu ya nne: Uhakiki wa Mapendekezo ya Fedha].

Membership of evaluation committee - submission to Accounting Officer.	FOMU NA. 10: Mapendekezo ya Wajumbe wa Kamati ya Tathimini ya Zabuni [<i>Kwa ajili ya kuwasilishwa kwa afisa masuuli</i>]
Request for approval of evaluation report and recommendations - submission to Tender Board	FOMU NA. 11: Maombi ya Kuidhinisha Ripoti ya Tathimini ya Zabuni na Mapendekezo [<i>Kwa ajili ya kuwasilishwa Kwenye Bodi ya Zabuni</i>]
Membership of negotiation team - submission to Tender Board.	FOMU NA. 12: Mapendekezo ya Wajumbe wa Kamati ya Majadiliano [<i>Kwa ajili ya kuwasilisha kwenye bodi ya zabuni</i>].
Request for approval of negotiation plan- submission to Tender Board.	FOMU NA. 13: Maombi Ya Kuidhinishwa Kwa Mpango Wa Majadiliano - [<i>Kwa ajili ya Kuwasilisha kwenye Bodi ya Zabuni</i>]
Record of negotiations.	FOMU NA. 14A: Kumbukumbu ya Majadiliano- [<i>Sehemu ya Kwanza - Kumbukumbu ya Majadiliano</i>]
	FOMU NA. 14B: Kumbukumbu ya Majadiliano- [<i>Sehemu ya Pili- Kumbukumbu ya Mahudhurio</i>]
Request for approval of negotiations - submission to Tender Board.	FOMU NA. 15: Ombi la Kuidhinisha Matokeo ya Majadiliano - [<i>Kwa ajili ya kuwasilishwa kwenye Bodi ya Zabuni</i>]
Request for approval of contract award recommendations - submission to Tender Board.	FOMU NA. 16: Ombi la Kuidhinishwa kwa Mapendekezo ya Kuingia Mkataba- [<i>Kwa ajili ya kuwasilishwa kwenye Bodi ya Zabuni</i>]
Request for approval of contract amendments - submission to Tender Board	FOMU NA. 17: Ombi la Kuidhinisha Marekebisho ya Mkataba- [<i>Kwa ajili ya kuwasilishwa kwenye Bodi ya Zabuni</i>]



Figure 4.2: Group photo of participants to the dissemination of procurement implementation tools conducted in Mtwara

4.3.2 Training on the Public Procurement Act, Principles and Practices

4.3.2.1 Tailor Made Training

The Authority has continued to conduct demand driven tailor made training. During the reporting period a total of 1,248 participants from 40 PEs attended the tailor made training. The list of those who attended tailor made training is shown in **Annex 4.2**

The Authority received requests from 12 procuring entities while two events brought a total of 28 procuring entities. One of the events involved a program prepared and sponsored by JSI/SCMC, in which 65 staff of Ministry of Health and Social Welfare were trained on 13 modules. **Table 4.4** shows the list of PEs that received tailor made training.

Table 4.4: List of Institutions that participated in Tailor Made Training

SN	INSTITUTION	DATES	CENTRE	NUMBER OF PARTICIPANTS
1.	Government Procurement Services Agency	13 th -15 th Sept. 2011	Morogoro	17
2.	Ministry of Constitutional Affairs	15-19 Nov. 2010	Dar es Salaam	10
3.	MWANGA District Council	7-12/02/2011	Same	22
4.	LGAs Dodoma	21-25/2/2011	Dodoma	57
5.	National Health Insurance Fund	2-4/3/2011	Dar es Salaam	7
6.	UNESCO National Commission of Tanzania	21-23/03/2011	Dar es Salaam	7
7.	Vocational Education and Technical Authority	21-23/03/2011	Dodoma	156
8.	LAPF	7-9/04/ 2011	Bagamoyo	31
9.	Ngorongoro Conservation Authority	3-5/5/2011	Karatu	25
10.	Tanzania Private Sector Foundation	31/5-1/6/2011	Dar es Salaam	22
11.	Tanzania Electric supply Company	16-17/5/2011	Zanzibar	12
12.	Fair competition commission	26/5/2011	Dar es Salaam	10
13.	Ministry of Health and Social Welfare	2/2/2011 to 13/5/2011	Dar es Salaam	65
14.	JSI/SCMC Wajibika for Sensitization of Councilors from 27 councils	6/6/2011 - 29/6/2011	Iringa, Dodoma and Coast Regions	807
TOTAL				1,248



Figure 4.3: A cross section of TANESCO Tender Board members who attended one of the tailors made training conducted by the Authority in Zanzibar.

4.3.2.2 Sensitization of Government leaders and politicians on their role in compliance with PPA

PPRA was involved in the training programme for Councilors which was financed by USAID under Wajibika project. Through this program, a total of 29 Councils from four regions were involved. The regions are Dodoma, Morogoro, Iringa and Coast. The training was organized to bring together Councilors, District Executive Directors and Heads of Departments from each Council. The following **Table 4.5** indicates participants who attended these programs.

Table 4.5: Breakdown of participants in Sensitisation Programme

SN	Participants	Number
1	Ward Councilors	328
2	District Executive Officers	11
3	Acting District Executive Officers	16
4	Heads of Departments	408
5	Audit Committee Members	44
TOTAL		807

In March 2011, the Authority conducted training of public procurement procedures to the members of Parliament at Ubungu Plaza Conference Hall, Dar es Salaam. Members of Parliament were trained on and discussed various issues in public procurement including the main pillars of public procurement, legal and institutional framework of public procurement, the importance of preparing an annual procurement plan, empowerment of local companies to participate in public procurement, strategy to ensure compliance with PPA and its Regulations, strategy to address challenges in the implementation of PPA and its Regulations, proposed amendments on PPA and its Regulations, etc. .

4.4 Provision of Advisory Services

4.4.1 General Advisory

The Authority is mandated to offer advisory Services to all PEs and other stakeholders of procurement in the country. During the FY 2010/11, the Authority has continued to provide advisory services on the use of SBDs, the use of various Guidelines issued by the Authority; The application of PPA, Cap 410 and its Regulations; and on various applications for retrospective approvals.

Generally there has been a decreasing trend in the request for advisory services compared to last financial year reflecting improvement of most PE in understanding of PPA 2004 in carrying out procurement.

Areas where there has been a repeated enquiry by PEs include the following:

- a) Request for procedures on how to use services offered by Government Procurement Services Agency (GPSA);
- b) Request for review and approval of customized SBDs;
- c) Procedures for packaging of procurement in tenders;
- d) Clarification on Signing of Contract document by District Executive Directors and Chairman of Council;
- e) Clarifications on inclusion of new terms and conditions of contracts during the implementation of contracts ;
- f) Clarification on the use of framework contracts;
- g) Clarification on exchange rate to be used at the time of payments.

4.4.2 Review of Applications for Retrospective Approvals.

The Authority in collaboration with the Government Assets Management Department and the Technical Audit Unit of the Ministry of Finance continued to advise the Paymaster General (PMG) on the received applications for retrospective approvals as mandated by Regulation 42(1) of G.N. No. 97 of 2005 and Regulation 95(1) of G.N. No. 98 of 2005.

During the review period nineteen (19) applications for retrospective approvals shown in **Annex 4.3** were dealt with whereby:

- a) Seven of which were new applications received in financial year 2010/2011 and twelve (12) were pending applications carried forward from the previous financial year due to failure by respective applicants to implement directives issued to them by the Advisory Committee of the Board of Directors of the Authority and the PMG.
- b) PMG has been advised to grant retrospective approval on ten (10) applications with a total value of Tshs. 92,645,465,633 and not to grant approval on four (4) applications with a total value of Tshs. 8,850,411,885. One (1) application was under investigation and the remaining three (3) the respective applicants have failed to implement the directives issued by the Authority concerning those applications. The three applications concerned

the Ministry of Defense and National Service on the tender for procurement of motorbikes worth Tshs. 125 million; The Medical Stores Department of Tanzania on the tender for procurement of ARV's drugs worth Tsh. 1,675,780,000.00 and the Ministry of Home Affairs on the tender for procurement of 85 Land Rover vehicles worth GBP 2,191,014.55 and Tshs. 183,600,000.00 as local charges.

The trend indicates that the same number of applications for retrospective approval were received as was the case in the last review period. Review of the applications for retrospective approval revealed the following weaknesses:-

- a) Poor planning of procurement which in some cases led to emergency procurement;
- b) Lack of justifiable basis for emergency procurement;
- c) Lack of justifiable basis in using of single source method;
- d) Necessary approvals in the procurement process were not obtained;
- e) Mismanagement of procurement undertakings; and
- f) Payment to suppliers and service providers were not done on time.

Since the provisions of the Regulations which provide for granting of retrospective approval are intended to cater for cases of emergency procurement, amendments to the Act have been proposed to ensure that the use of the provisions on emergency procurement is not abused and that there is very clear delineation of cases of emergency and non-emergency procurement.

4.5 Monitoring of Procurements Carried out by PEs

4.5.1 Compliance with Preparation of APPs

All procuring entities are required to prepare and submit to PPRA their APPs for review and monitoring purposes. During the reporting period, a total of 123 APPs were received and reviewed by PPRA. There is no improvement in this area compared to the last year. Therefore many PEs are still not complying with this important requirement.

The list of PEs that prepared and submitted to PPRA their APPs is shown as **Annex 4.4**.

4.5.2 Training of PEs' Internal Auditors on procurement audit techniques

Since 2006, the Authority has been carrying out procurement audits in procuring entities and one of the major observations has been inadequate capacity of internal auditors in auditing procurement processes. Therefore, by considering the importance of internal audit units in monitoring compliance of procuring entities to the Public Procurement Act and its Regulations, the Authority saw a need of training internal auditors on procurement audit methodologies. The objective of the training was to equip participants with procurement audit techniques and tools for them to perform their duties effectively and efficiently as far as procurement auditing is concerned.

Although 170 internal auditors were invited to attend the training, only 144 responded to the invitation and attended the training bringing the total number of trained Internal Auditors to date to be 317. The list of internal auditors who attended training during the reporting period is attached as **Annex 4.5** of the report.

4.5.3 Administrative Review and Investigation of Procurement Complaints

4.5.3.1 Investigations on Allegations, Complaints and Reported Cases of Mis-procurements

Section 8 of PPA, Cap 410 empowers the Authority to conduct investigation on various matters including the award of public contracts. During the reporting period the Authority received, investigated and prepared reports on three (3) cases of allegations or complaints on mis-procurement as shown below:

- (a) Investigation on First Health Construction, Extension and Rehabilitation of various buildings at Muhimbili National Hospital
- (b) Investigation on the procurement of Offenders Management Information System by the Ministry of Home Affairs
- (c) Investigation of procurement of slates and skeletons by the Local Government Authorities

The investigations revealed a number of shortfalls and measures for improvement were recommended. Details of the investigated cases are attached as **Annex 4.6** of this report.

4.5.3.2 Administrative Review of Procurement Complaints

Section 81 of PPA, Cap 410 empowers the Authority to make administrative review of procurement complaints. During the reporting period, the Authority received twenty one (21) applications for administrative review whereby six (6) applications were reviewed and decision delivered by the Authority in accordance with Section 81 of PPA, 2004. Twelve (12) applications were referred to PPAA because the procurement contracts were already in force and advice was given on one (1) application which was not properly submitted. The received applications for administrative review were in respect of the following tenders:

- a) Tender no. BDC/CTB/2010/2011/4 ya uwakala wa ukusanyaji ushuru wa kokoto, mchanga, mawe na kifusi by Bagamoyo District Council;
- b) Tender no. AE/016/2009 -10 for 2009/2010 for procurement of slop and sludge (mafuta machafu) by Tanzania Ports Authority;
- c) Tender no. ME/007/2009 - 10/HQ/C/287 for provision of consultancy services to undertake monitoring and evaluation of distribution of Artemisinin based combination therapy for private sector by Ministry of Health and social Welfare;
- d) Tender No. PA/084/2009 - 2010 HQ N/06 for supply and services of firefighting equipment of Tanzania Broadcasting Corporation;
- e) Tender No. ME/007/2009 - 10/HQ/C/287 for provision of consultancy services for monitoring and evaluation of artemisinin based therapy for private sector by Ministry of Health and social Welfare;

- f) Tender No. LGA/003/2010/11/AMC/NC/004 for collection of advertisement fees by Arusha City Council;
- g) Tender no. IE/031/2010 -2011/HQ/W/44 for the proposed construction of Treasury Building On Plot No. 3, Block "C" - NCC Link Area, Dodoma;
- h) Tender no. PA/087/2010 - 2011/003 for renting and running canteen shed Lot No. 1 by Dar es salaam University College of Education (DUCE);
- i) RFP NO. A.E -027/2009 - 10/RFP/28 for the provision of ground handling services at Julius Nyerere International Airport by Tanzania Airports Authority;
- j) Tender no. PA/004/2010 - 2011/HQ/W/15 - Provision of consultancy services for construction of NSSF Tourist Hotel in Mwanza;
- k) Tender NO. ME-018/2010-11/HQ/D/01 for sale of Standing Teak Trees in Compartment No. MT6 at Mtibwa Forest Plantation - Morogoro by Ministry of Natural Resources and Tourism;
- l) Tender no. PA 095/2008/09/W/24 for proposed construction of office accommodation building plot nos. 11 & 12, Block "D" Makumbusho Area Dar Es Salaam by LAPF;
- m) Tender no. PA/028/2010/2011/NC/T3/001 for the construction of library building for NIT along ubungu Dar es Salaam (phase iii).
- n) Tender for provision of services on Pre Arrival Declaration (PAD) and invoice verification by TRA;
- o) Tender for construction of the proposed PSPF commercial development on plot 120/121 Sokoine drive/mission street, Dar es salaam;
- p) Tender no. PA/097/2010 -2011/w/02 - lot 3 for proposed construction of GEPP building on plot no.37, regent estate - Kinondoni - Dar es Salaam;
- q) Tender No. NSSF/JV/F.175/12/07 for proposed construction of Kilimanjaro Commercial Complex on plots No. 7, 8 & 9 Block "C" Agakhan road in Moshi by NSSF
- r) Tender no. MOHA.NIDA/PQ/2007-08/01 for procurement of goods/supply and installation of equipment and plants for the implementation of the national identification system based on smart card technology; and
- s) Tender no. AE/016/2010-11/CTB/NC/03 for commissioning of a leasing facility of a warehouse located at TPA Supplies Depot.

There has been repeated complaints on the process of selecting subcontractors and suppliers for provisional and prime cost sums in works contract as per Regulation 98 of GN. No. 97 of 2005 in which the responsibility of selecting the subcontractors has been vested with the main contractor. This provision is seen to stifle the participation and competition of specialist contractors in works contracts. Construction stakeholders have recommended that this provision be revisited in the revision of the Regulations to allow the selection of subcontractors be carried out directly by the employer.

The Authority also maintained a Register of procurement complaints reviewed by Accounting Officers, the Authority and appeal decisions by PPAA. The above mentioned tenders and the

tenders listed hereunder are some of the tenders involved in the complaints review process and maintained in the Register during the review period:

- a) Tender no. PA/038/HQ/2010/W/7 for air conditioning and ventilation for the proposed College of Informatics and Virtual Education for the University of Dodoma.
- b) Tender no. UDC/BYZ/2009/2010/03 for the supply of laundry washing machines and radio calls to the Health Department.
- c) Tender no. PA 095/2008/09/W/24 for Installation of Air conditioning and Ventilation for the proposed Office Accommodation Building on Plots Nos. 11 & 12 Bloc "D" Dar es salaam
- d) Tender No. AE/007/2009 -10/HQ/G/171 for supply of DNA Reagents, Instruments, Supplies, Service/repair and Spare parts
- e) Tender no. BDC/CTB/2010/2011/4 for collection of levy on aggregates, sand and Murom.
- f) Tender no. AE/016/2009 - 10/DSM/NC/02 for disposal by sale of sludge/slops
- g) Tender no. AE/001/2009-10/HQ/W/44 for Rehabilitation of Nyangunge - Musoma Road: Lot 2 Mwanza- Mara Boarder - Musoma Section (85.5 km)
- h) Tender no. PA/005/2010-2011/HQ/W/15 for provision of consultancy services for the proposed construction of NSSF Tourist Hotel in Mwanza.
- i) Tender no. PA/001/09/HQ/G/132 for distribution materials under 100,000 customer's project which had thirteen lots. The appeal at hand was confined to lot no. 4 for supply of three phase distribution Transformer 33/0.4/23 oil type with various capacities.
- j) Tender no. MDC/CTB/CB/2010- 2011/2 for construction of Hostel, Dining and Kitchen at Mikocheni Secondary School.
- k) Tender No. AE/061/10-11/CTB/G/03 for supply and commissioning of 10 units of 3 Tons and 10 Units of 5 Ton Forklift Trucks for Dar Es Salaam and Tanga Ports
- l) Tender No. PA/084/2009 - 2010 HQ N/06 for supply and services of firefighting equipment of Tanzania Broadcasting Corporation
- m) Tender no. ME-007/2009 - 2010/HQ/C/288 for provision of consultancy services for communication and promotion of subsidized artemisinin.

Out of 32 complaints received and registered, eight (8) complaints were respectively on goods and non consultancy services, ten (10) on works, five (5) on consultancy services and one (1) on disposal by tender. The trend indicates that most complaints related to works procurement.

The Authority met the following challenges in handling procurement complaints:

- a) The Authority is mandated under PPA, Cap 410 to provide advice on application of PPA and its Regulations and on general procurement issues. The Authority is also mandated under PPA to conduct administrative review of procurement complaints. The Authority had however in some occasions, found itself in conflict of interest while exercising these two mandates. A good example is when the Authority was involved in the provision of advice to the Ministry of Home Affairs on the tender for National Identification System using smart card. When a complaint was raised to the Authority on the tender, the Authority could not review the same as it was involved in decisions which led to disqualification of a bidders who raised such a complaint. Due to the potential conflict of

interest, a proposal has been included in the proposed Bill for amending PPA to relinquish the Authority from complaints review process so that it remains with the advisory role;

- b) As was the case in last year, the review of complaints has revealed serious breaches of the law including failure by Heads of PEs to handle complaints submitted to them as per Section 80 of the Act. In thirty two (32) PPAA rulings/decisions brought to the attention of the Authority, PPAA had to order the procurement process to start afresh and compensate the aggrieved bidders on seventeen (17) cases and ordered respective PEs to pay compensation only on six (6) cases.

Details of the administrative review cases handled by the Authority and appeal cases handled by PPAA are shown in **Annexes 4.7 and 4.8** respectively.

4.6 Implementation of Public Procurement Anti-Corruption Strategy

4.6.1 Training of PCCB Officials on PPA, Regulations and Procedures

As part of collaborative work between the Authority and the Prevention and Combating of Corruption Bureau (PCCB), the Authority planned a three days training to 150 PCCB officials in 2009/10 financial year to be conducted in Mwanza, Arusha and Mbeya. The plan was to train a batch of 50 participants in each centre. The purpose of the training was to equip PCCB staff with requisite knowledge and skills necessary for effective delivery of their services in respect of issues related to public procurement. However, due to delays in budget disbursement and limited availability of PCCB staff, the Authority was only able to conduct training for one batch which took place in Arusha from 28th to 30th June 2010. The program was attended by 48 participants out of 50 intended for Arusha Centre.

In 2010/11, the Authority planned another program which was conducted in Iringa from 17th to 19th January 2011 in which 50 PCCB staff attended. The last program was held in Dar es Salaam from 23rd to 25th May 2011 in which 20 senior staff of PCCB attended.

4.6.2 Sharing of investigation reports with PCCB

The Authority has continued to collaborate with PCCB as per the signed MoU. During the reporting period, the Authority received a request from PCCB to carry out investigation on the procurement of Offenders Information Management System by the Prisons Department. The investigation was completed and tabled to the Monitoring and Compliance Committee of the Board on 1st July 2011 which decided to summon the Accounting Officer for further clarification. The report will be submitted to PCCB after the meeting with the Accounting Officer.

Furthermore, the Authority submitted to PCCB the investigation report on the First Health Construction, Extension and Rehabilitation of various buildings at Muhimbili National Hospital (by the Ministry of Health) for possible investigation on corruption. The decision was reached after the review of the investigation report by the Board which noted that there were indications of corruption in the investigated procurement.

4.6.3 Sharing of Red flags on audited PEs with PCCB

In order to collect information about possible symptoms of corruption in the procurements carried out by procuring entities, the PPRA specially developed Red Flags Checklist was used. The Red flags Checklist may also serve as a tool to address corruption at the level of the individual procuring entity. In this regard, it is important to note that a detected red flag is not in itself evidence of corruption. However, the higher the number of red flags detected, the higher the likelihood that corruption has been involved. To that end, Red Flag Checklist for randomly selected audited procurements was filled, and findings summarized. The results give an indication on whether there was any suspected fraud or corruption in the selected procurements.

During the reporting period, a total of 205 PEs were audited i.e 30 PEs under value for money audits, 105 PEs under procurement audits and 68 PEs under post-audit reviews (audit follow up). All the audited procurements in some selected PEs were assessed by using the corruption red-flags which were developed together with the anti-corruption strategy in public procurement. The procurements were assessed in all the three phases of procurement namely; the pre-bid phase, evaluation and award phase, and the contract management and audit phase. The score of 20% and above on a red-flag scale indicates a high possibility of corruption in the respective PE.

Under value for money audits, the overall score was 18% indicating that generally there was low likelihood of fraud and corruption. However, out of the 30 audited PEs, 12 scored 20% or above on red-flag scale as follows: Bahi District Council (29%); Geita District Council (27%); Kinondoni Municipal Council (25%); Magu District Council (20%); Mtwara Urban Water Supply and Sewerage Authority (49%); Mvomero District Council (40%); Same District Council (22%); Sengerema District Council (24%); Singida Municipal Council (24%); TANESCO (26%); Temeke Municipal Council (27%); and Tunduru District Council (22%).

On average under value for money audits, the contract management phase was assessed to be the highest corruption risk phase with 8%. The average for pre-bid phase was 5% and, evaluation and award phase was also 5%. The results of the assessment of Red Flags for the 30 audited PEs are shown in **Table 4.6**. The red flag matrix will be submitted to PCCB for their information and further action as agreed in the MOU between the Authority and PCCB.

Table 4.6: A summary of corruption Red-flags for Value for Money audits

S/NO	Name of Procuring Entities	Pre-bid phase	Evaluation and award phase	Contract management and audit phase	Overall %
1	Arusha District Council	0%	5%	17%	22%
2	Bahi District Council	11%	8%	10%	29%
3	Bukoba District Council	5%	3%	5%	13%
4	Geita District Council	7%	5%	15%	27%
5	Igunga District Council	6%	7%	4%	17%
6	Ilala Municipal Council	3%	7%	9%	19%
7	Kinondoni Municipal Council	6%	6%	13%	25%
8	Local Authority Pension Fund (LAPF)	2%	4%	1%	7%
9	Magu District Council	6%	5%	9%	20%
10	Masasi District Council	5%	4%	5%	14%
11	MORUWASA	3%	5%	8%	16%

12	MTUWASA	24%	20%	4%	49%
13	Mtwara Mikindani Municipal Council	5%	3%	6%	14%
14	Muleba District Council	0%	3%	7%	10%
15	Mvomero District Council	14%	12%	14%	40%
16	National Health Insurance Fund (NHIF)	3%	3%	2%	8%
17	Public Service Pension Fund (PSPF)	8%	2%	2%	12%
18	Same District Council	0%	5%	17%	22%
19	Sengerema District Council	8%	4%	12%	24%
20	Singida Municipal Council	7%	6%	11%	24%
21	TANESCO	7%	7%	12%	26%
22	TANROADS (Arusha)	0%	6%	6%	12%
23	TANROADS (Dodoma)	2%	6%	4%	12%
24	TANROADS (Kilimanjaro)	0%	6%	6%	12%
25	TANROADS (morogoro)	4%	6%	4%	14%
26	TANROADS (Mtwara)	1%	0%	3%	4%
27	TANROADS (Singida)	0%	2%	2%	4%
28	TANROADS (Tabora)	3%	1%	4%	8%
29	Temeke Municipal Council	7%	6%	14%	27%
30	Tunduru District Council	8%	7%	7%	22%
	Overall	5%	5%	8%	18%

Also out of 106 audited PEs, complete Red-flag checklists were filled for procurements carried out by 30 PEs and findings are summarized in **Table 4.7**. The assessment indicated an overall score of 15% signifying that generally there was low likelihood of fraud and corruption. The pre-bid phase had a score of 5%, evaluation and award phase 6%, and contract management phase 4%. However, there are six entities which scored 20% or above on red-flag scale as follows: Tanzania Electrical, Mechanical and Electronic Services Agency (21%); National Development Corporation (24%); Ulanga District Council (48%); Kilosa District Council (26%); Kilombero District Council (39%); and Court of Appeal of Tanzania (28%). These entities will be considered for value for money audits during the Fy 2011/12 audits. Further the red flag matrix will be submitted to PCCB for their information and further action as agreed in the MOU between the Authority and PCCB

Table 4.7: A summary of redflag checklist on Procurement Audits for F/y 2010/11

S/No.	PROJECT NAME	PRE-BID PHASE	EVALUATION AND AWARD PHASE	CONTRACT MANAGEMENT AND AUDIT PHASE	TOTAL DETECTED
1	Arusha Technical College	2%	2%	2%	6%
2	Contractors Registration Board	2%	6%	0%	8%
3	Court of Appeal of Tanzania	0%	0%	28%	28%
4	Dar Es Salaam Rapid Transit Agency	2%	2%	0%	4%
5	Eastern Africa Statistical Training Centre	0%	2%	0%	2%
6	Fair Competition Commission	7%	6%	4%	17%

7	Government Procurement and Supply Agency	8%	6%	4%	18%
8	High Court - Commercial Division	2%	2%	1%	5%
9	Kilolo District Council	7%	0%	0%	7%
10	Kilombero District Council	9%	14%	16%	39%
11	Kilosa District Council	10%	9%	7%	26%
12	Ministry of Labour Employment and Youth Development	0%	17%	0%	17%
13	Mkwawa University	7%	0%	0%	7%
14	Mufindi District Council	7%	0%	0%	7%
15	National Accreditation Council for Technical Education (NACTE)	3%	6%	9%	18%
16	National Development Corporation	12%	7%	5%	24%
17	National Environmental Management Council	0%	2%	0%	2%
18	National Housing and Building Research Agency	8%	6%	2%	16%
19	National Institute for Medical Research	0%	6%	0%	6%
20	National Museum of Tanzania	0%	11%	0%	11%
21	President's Office, Public Service Management	7%	11%	0%	18%
22	RAS - Iringa	8%	4%	0%	12%
23	Rural Energy Agency (REA)	0%	5%	0%	5%
24	Small Scale Industries Development Organization - SIDO	2%	2%	0%	4%
25	Sugar Board of Tanzania	5%	9%	3%	17%
26	Surface Marine Transport Regulatory Authority	2%	3%	0%	5%
27	Tanzania Electrical, Mechanical and Electronic Services Agency	5%	8%	8%	21%
28	Tanzania Tea Board	0%	4%	0%	4%
29	Tanzania Telecommunications Company Limited	7%	6%	4%	17%
30	Ulanga District Council	17%	13%	18%	48%
Overall		5%	6%	4%	14%

4.7 Procurement Capability Review Assessment

Following the development of a Procurement Capability Review Assessment Programme by the Authority, TANESCO invited the Authority to carry out a procurement capability assessment in order to identify areas contributing to inefficiencies in its procurement systems and recommend improvement measures. The programme is generally aimed at assisting PEs to improve the performance of their procurement systems in order to support delivery of public services efficiently and effectively.

The specific objectives of this capability assessment included to: Assess the efficiency and effectiveness of the procurement organization set up; Review the procurement processes and identify sources and causes for inefficiencies; Assess the capacity and setup of the Procurement Management Unit in managing the procurement processes; Assess the capacity and set up of Zonal and Regional Offices in managing procurement processes and; Assess the training needs for the Tender Board, PMU staff, Zonal procurement officers, Regional procurement officers and staff in user departments.

In summary, the assessment revealed that the tender board is overloaded, the PMU structure is not effective, the PMU and user departments are inefficient and lack necessary capacity to support the procurement function, procurement planning is ineffective, contracts management is weak, the Internal Audit Unit lacks necessary capacity to audit the procurement function, and enforcement of audit recommendations is weak.

It was therefore recommended to: Reduce the tender board workload by applying framework contracts and delegating some of its functions to the zonal, plants and regional offices; Restructure the PMU; build the capacity of user departments and PMU to handle procurement at both, head quarter and, zonal, plants & regional offices; revisit the procurement planning process and build the capacity of staff in procurement planning; build the capacity of staff in contracts management, and; build the capacity of the Internal Audit Unit to audit procurement function and enforce its recommendations.

On the basis of the assessment, training for the tender board members has been conducted. Training for the PMU and user departments' staff will also be conducted on the basis of the assessment results.

4.8 Sharing and Dissemination of Procurement Information

4.8.1 Tanzania Procurement Journal (TPJ)

The Public Procurement Act CAP 410 provides for the Authority to establish a Journal as a tool for disseminating public procurement information to stakeholders. Accordingly, the Tanzania Procurement Journal (TPJ) as a weekly was introduced by the Authority in July 2010 to replace the quarterly version, and is released every Tuesday as an insert in the Daily News paper. During the review period, all weekly TPJ editions with approximately 765,000 copies were circulated countrywide without failure, carrying information which include general news on events, tender advertisements, awarded contracts and articles on public procurement.

The Journal, whose electronic versions is also made available on PPRA website (www.ppra.go.tz) every week, has now become popular among the general public and serves as an important reference for procurement practitioners and researchers.



Figure 4.4: A snapshot of a Tanzania Procurement Journal front page

4.8.2 The Website

The Public Procurement Act CAP 410 provides for establishment of a website for disseminating procurement-related information to stakeholders. Accordingly, the website developed by the Authority in 2004 has been upgraded year after year, to better serve the intended purposes. During the review period, the website, www.ppra.go.tz and the associated tender portal, <http://tender.ppra.go.tz>, were maintained and updated with contents on daily basis. Key useful information published on website and portal in the review period include 150 news articles, 57 General Procurement Notices (GPNs), 1521 Specific Procurement Notices (SPNs) and 1572 awarded contracts. This is summarized in **Table 4.8**

Table 4.8: Key information posted on PPRA website and portal

Description	2007/08	2008/09	2009/10	2010/11	Total
News articles	25	52	104	150	331
GPNs	5	19	9	57	90
SPNs	305	649	780	1521	3255
Awarded contracts	312	329	1482	1572	3695

From the statistics, there is a satisfactory growth in the number of SPNs published on the website while more efforts are required in the publication of GPNs due to poor response from procuring entities.

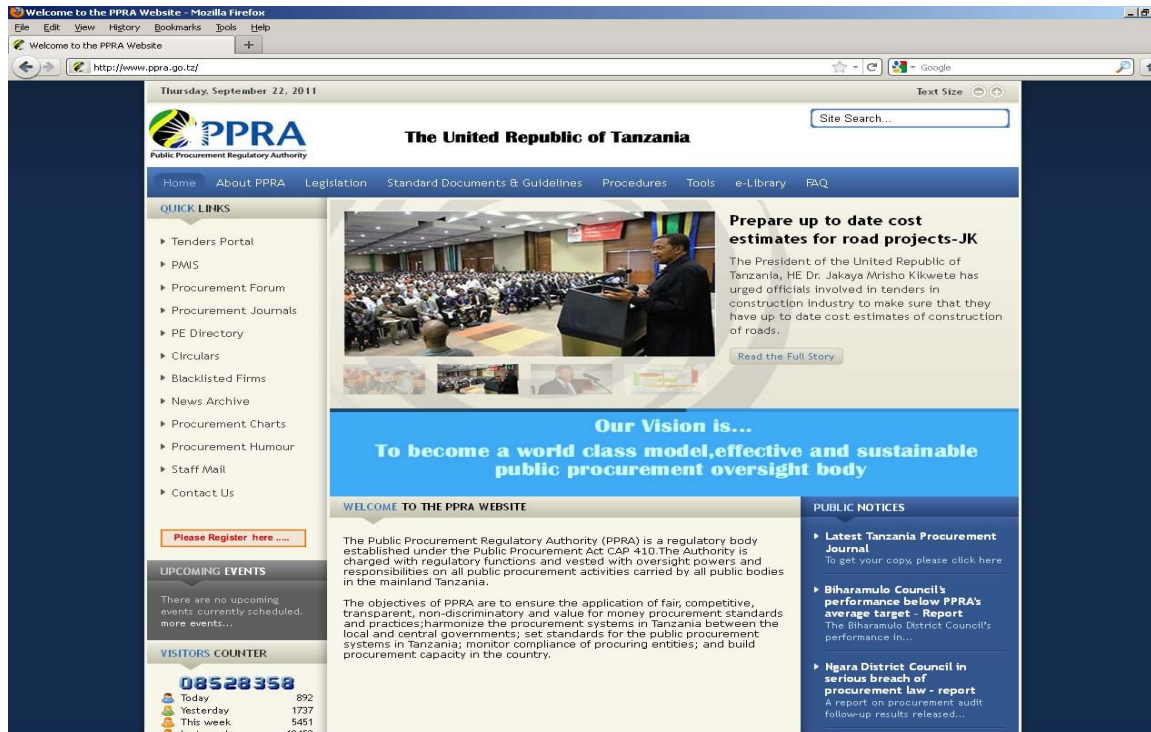


Figure 4.5: A snapshot of PPRA website front page

Generally, the website is one of the most active tool for information sharing as indicated by statistics recorded which stands at an average of 6,697 monthly hits, of which 2,569 are unique. The Authority plans to further improve the website in the next year, to make it more content-rich and user friendly.

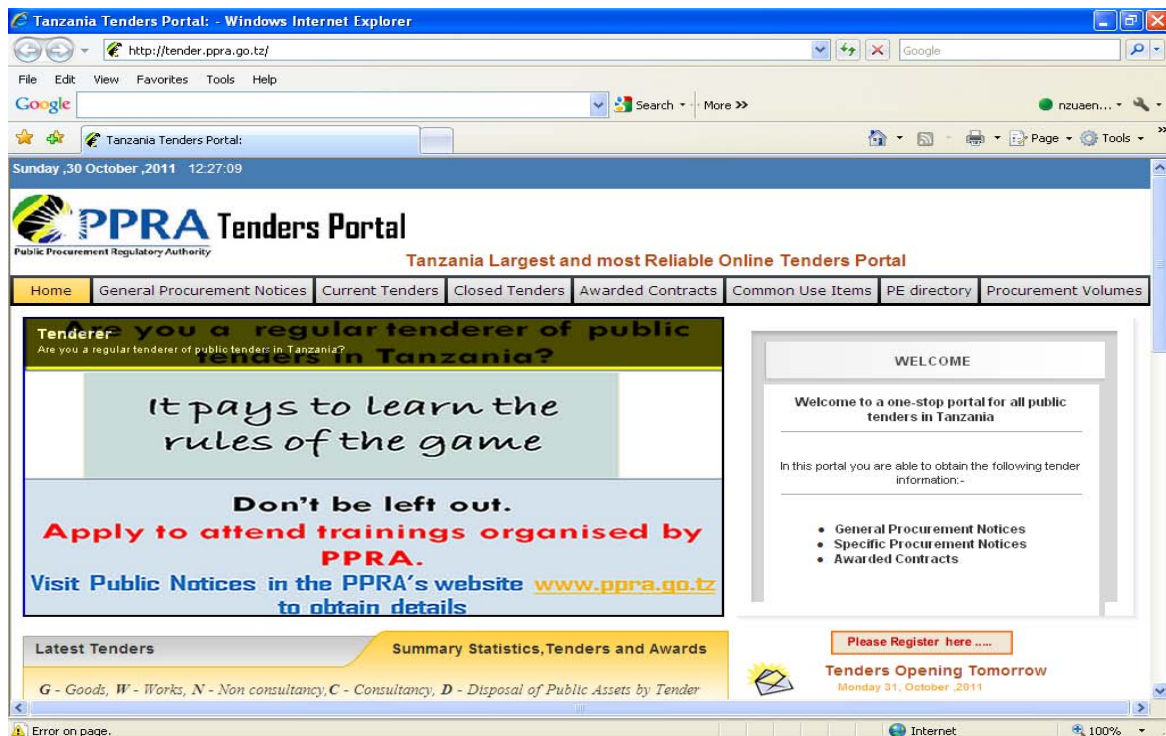


Figure 4.6 A snapshot of Tender Portal front page

4.8.3 Procurement Management Information System (PMIS)

The Procurement Management Information System (PMIS) was established in 2008/09 to facilitate collection of information necessary for checking and monitoring compliance of procuring entities with the Public Procurement Act CAP 410, Regulations made under it and guidelines issued by the Authority. To operationalize the web-base system, the Authority has been carrying out training on the system to procuring entities that have computers and Internet services. During the review period, three training on PMIS were held in Morogoro in August 2010, December, 2010 and June, 2011 where 102 officers from 56 Procuring entities attended. In addition, 262 entities were set up to use the system, making the total number of PEs trained so far to be 307, of which 263 have been set up to use the system.

Table 4.9: PMIS key statistics

Description	2007/08	2008/09	2009/10	2010/11	Total
No. of PE attended training	11	171	69	56	307
No of officers from PEs attended training	14	358	122	102	596
No. of PE registered in PMIS	11	123	69	56	263
No. of PE users registered in PMIS	14	305	122	60	526
No. of active PE in using PMIS	16	36	36	65	153

Details of PEs and their respective officers who participated in PMIS training for 2010/11 are shown in **Annex 4.9**.

4.8.4 Tanzania Procurement Forum

In 2009, the Authority established and maintains an online forum - <http://forums.ppra.go.tz>, which is a convenient platform for the general public to discuss and exchange views and experiences in public procurement, especially on the following major areas:-

- a) Procurement of Goods, Works and Non Consultant services;
- b) Procurement of Consultancy services;
- c) Complaints review;
- d) Procurement planning;
- e) Tender processes, procedures and related guidelines;
- f) Contract management;
- g) Training;
- h) Procurement reviews;
- i) System for checking and monitoring compliance;
- j) Procurement management information system;
- k) E-Government procurement;
- l) Fraud, Bribery, Collusion; and
- m) Anti-corruption.

The forum is progressively improving in terms of number of topics posted for discussions, number of users registered and the quality of the discussions. The face of the forum is shown in Figure 4.7.

Tanzania Public Procurement Forum
Bridging gaps and breaking walls for a better understanding of Procurement Act and Regulations

Home Portal Calendar FAQ Search Memberlist Usergroups Register Log in

Search...

ACTIVE TOPIC - Notifications for Awarded Contracts (8 replies) | MOST VIEWED TOPIC - Retention Money Security (1386 views) | Forum Statistics as of August 2010: POSTS - 328 | TOPICS - 89 |

Current: date/time is Wed Aug 11, 2010 9:49 am

View unanswered posts

GENERAL INFORMATION	TOPICS	POSTS	LAST POSTS
General Information This Forum discusses about any information related to Procurement in Tanzania Moderator: PPRRA	12	40	Fri Aug 06, 2010 10:26 am ramadhan

PUBLIC PROCUREMENT ACT AND REGULATIONS	TOPICS	POSTS	LAST POSTS
General Issues This Forum discusses general issues related to the Act and Regulations Moderator: PPRRA	17	52	Today at 8:00 am RJM
Procurement of Goods, Works and Non Consultancy Services This Forum discusses issues related to Procurement of Goods, Works and Non Consultancy Services Moderator: PPRRA	5	42	Thu Aug 05, 2010 3:49 pm RJM
Procurement of Consultancy Services This Forum discusses issues related to Consultancy Services Moderator: PPRRA	7	20	Sat Jul 17, 2010 1:25 pm RJM

Figure 4.7: Face of the Tanzania Procurement Forum

During the review period, there were 257 posts on 71 topics discussed while the number of users who joined the forum is 104. It is the expectation of the Authority that constructive discussion going on among procurement practitioners helps to improve public procurement regime in the country. The forum has now become an important source of reference for students as captured in the cartoon shown in Figure 4.8 developed to entice students to use it.

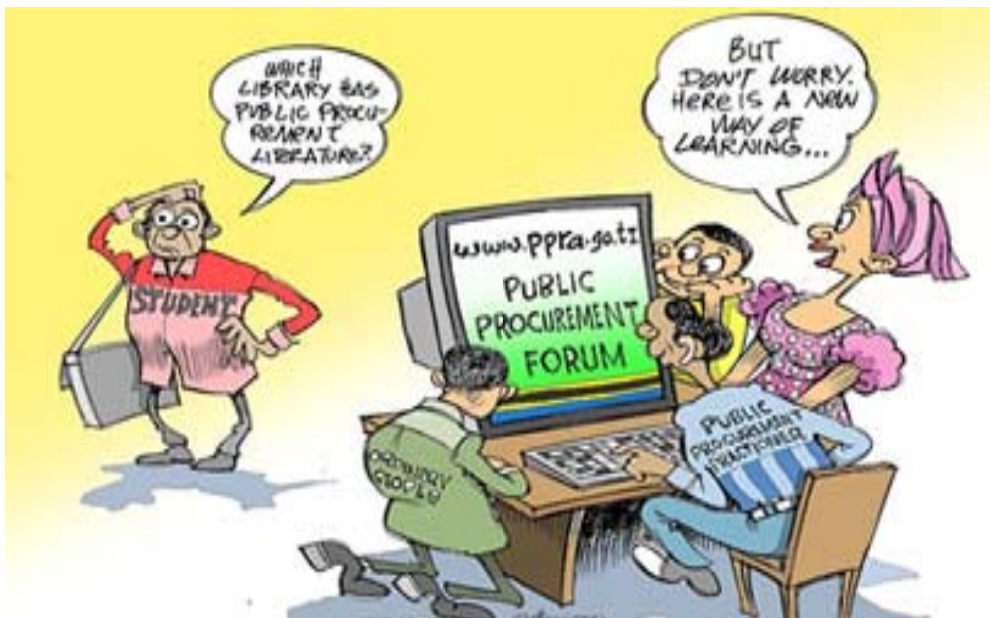


Figure 4.8: Cartoon shows the use of the public procurement forum for learning purposes.

Since the launching of the forum in 2009, the main challenge facing the forum is the small number of participants who submit their comments in writing. This is despite the Authority's efforts to introduce in the forum new topics, threads and Kiswahili topics. The experience shows that a number of people visit the forum as readers and viewers only.

4.8.5 Preparations to Introduce Mobile Phone Tender Alert Service

In the efforts to enhance effective participations in public tenders by leveraging on the power of information and communication technologies (ICTs), during the review period the Authority planned to introduce Mobile Phone Tender Alert Service to enable business community and the general public at large to receive alerts through their mobile phones with information on new public advertised tenders. The Authority entered into an agreement with M/s Push Mobile Media Ltd on 4th February 2011 to provide the service. Accordingly, the mobile phone tender alerts service has been allocated with sms number **15332**. The service will be offered to any interested individuals who subscribe to the service for a small fee. Currently the Authority is working on the technical modalities on best ways to offer the service. **Figure 4.9** shows an adverts placed in PPRA's website to prepare people for the coming of mobile alert services.



Figure 4.9: Adverts in PPRA's website to prepare people for the coming of mobile alert services.

4.8.6 Public Procurement Education Program

The Public Procurement Regulatory Authority has developed a public education programme to publicise Authority's activities to the general public. During the review period the Authority prepared and recorded a total of 12 scripts which comprised a main documentary. The scripts and the documentary were in the final stage of editing and would be aired once the editing is done and approved. The documentary will also be aired and watched by the general public in the course of celebrating 50 years anniversary of Tanzania independence. The documentary provides an overview of the procurement system after independence in 1961 to-date, challenges and way forward. The scripts on the other hand, describe among other things, the current legal and institutional framework of public procurement system, various tools, strategies and interventions developed and implemented by the Authority to improve the public procurement system in the country.

4.9 Implementation of e-procurement system in Tanzania

The Authority has made a number of efforts in using ICTs to support procurement activities in the Country. The use of website, PMIS, tenders portal and online procurement forum are all forms of small -scale e-procurement. However, the Authority also recognizes the benefits of going fully e-procurement in terms of automating some or all procurement processes. Accordingly, following the feasibility study carried out in 2010 on implementation of e-procurement system in Tanzania, the Authority has continued to address the gaps identified prior to implementing full e-procurement system in Tanzania.

During the review period, the Authority proposed some clauses in the Public Procurement Bill 2010 to recognize e-procurement as acceptable method of procurement. The Authority also has started drafting some clauses on e-procurement that will be incorporated the Regulations after the Bill is passed by the Parliament. In the next financial year, the Authority will continue to address other gaps from the study so as to make progress towards implementation of e-procurement in Tanzania.

4.10 System of Procurement of Common Use Items

4.10.1 Background to the System

In the previous performance evaluation report, the implementation status of the system for procurement of common use items and services (CUIS) by the Government Procurement Services Agency (GPSA) was reported. Under the system, Procuring Entities (PEs) are required to compile their requirements of CUIS based on the classification system which has been adopted by GPSA and the Authority. The compiled requirements are then submitted to GPSA and copied to the Authority. Subsequently, GPSA aggregates requirements of all PEs and invite tenders based on framework agreements. PEs are then notified of the suppliers/service providers who have entered into framework agreement with GPSA. PEs shall therefore be obligated to place their call-off orders through the chosen suppliers/ service providers.

It is expected that Procurement of CUIS through this system will increase efficiency through the following:-

- a) Elimination of price differentiation for commonly used items and services purchased by all PEs;
- b) Shortening lead time for acquisition of materials from suppliers, service providers and Contractors;
- c) Enabling PEs to implement their plans as per the flow of funds from the Central Government in line with the Public Procurement Act, 2004 and its Regulations;
- d) Assuring PEs of quality of suppliers, service providers and contractors;
- e) Reducing costs associated with acquisition and storage of goods, service and works for PEs; and
- f) Benefiting PEs from economies of scale, value for money and cost reduction in procurement.

The mandate for GPSA to implement the system is provided under Section 51 of the PPA No.21 of 2004, which requires PEs to procure goods from GPSA and Regulation 57 (1),(2) and (3) of G.N. No. 97 of 2005 which provides that GPSA shall arrange for procurement of common use items and services by the procuring entities through framework contracts and Publish on quarterly year basis in the Gazette, the Authority website and in the local newspapers of wide circulation the list of suppliers and service providers awarded the framework contracts.

4.10.2 Implementation of the System

4.10.2.1 Tendering Process and the Response

During the year under review, the tendering process for CUIS commenced on 28th, February 2011 by advertising 34 tenders in various news papers which included 21 tenders for goods and 13 tenders for Non consultancy services. The invitation for tenders attracted 9,621 applicants whereby 8,683 bidders submitted their bids before submission deadline.

4.10.2.2 Placed Call-Off Orders

The placement of call off orders by the PEs in last FY was not impressive whereby by 30th June 2010 the total value of contracts made through these orders amounted to TShs. 1,967,348,782.13. For the FY under review the placed call-off orders presented in regional wise has shown improvement to about TShs 24.7 billion by 30th June 2011. The presentations of the submitted Call-Off Orders by institution in each region are shown in **Table 4.10**.

Table 4.10: Breakdown of Call- Off Orders Placed by Region for F/Y 2010/11

S/No	Region	Total Value in Tshs(VAT Inclusive)
1	Arusha	307,577,800.95
2	Dar es Salaam	22,423,619,967.07
3	Dodoma	21,860,000.00
4	Iringa	2,111,520.00
5	Kagera	190,914,710.00
6	Kigoma	11,704,100.00
7	Kilimanjaro	196,276,843.70
8	Lindi	83,516,000.00
9	Mara	599,500.00
10	Mbeya	224,017,770.00
11	Morogoro	353,241,849.36
12	Mwanza	299,536,122.20
13	Pwani	24,104,682.00
14	Shinyanga	70,975,735.00
15	Tabora	67,248,558.00
16	Tanga	498,996,880.00
	GRAND TOTAL	24,776,302,038.28

So far 102 public institutions are now using the system and GPSA and the Authority maintained consultations for purposes of ensuring better implementation of the system. The list of Institutions is appended with this report as **Annex 4.10**

4.10.3 Sensitization on the Use of the System

Sensitization workshops for the System for procurement of common use items and services throughout the country was done by GPSA to public officers involved in procurement, suppliers and service providers. The program started in January 2011 and was completed in March 2011. A total of 4,086 participants attended whereby 2,244 participants were from public institutions and 1,842 from private sector. In addition, a brief introduction to the system is always done by PPRA during training of PE's staff. Since the introduction of the system for CUIS, the Authority has received comments from users of the system and efforts are underway to improve it.

4.10.4 Challenges in Implementing the System

In carrying out the procurement process of CUIS a number of challenges were faced. Some of the challenges include the following:-

- a) Lack of adequate knowledge to some suppliers and service providers to prepare bidding documents, this contributed to submission of non responsive bids;
- b) Some PEs are not using the system;
- c) Lack of ICT equipment and effective communication infrastructure Lack of enforcement for those who are not using the system

4.11 Other Interventions aimed at Improving the Procurement System

4.11.1 Research and Surveys

Procurement reforms are taking place in many countries. Data and information of key issues surrounding the public procurement system in the country and recent developments in the procurement field its improvement make use of findings from research and studies conducted. PPRA carried out research and survey on procurement matters including procurement capacity in PEs, administrative reviews and role of councilors in public procurement. Collection of information/data from different sources have been compiled and analyzed as follows:

4.11.1.1 Councilors' Survey

PPRA did a survey to collect councilor's views on public procurement related matters and their roles in compliance with the public procurement regime in their councils. To enable the Councilors understand the questions, the questionnaires were prepared in Swahili. A total of 199 councilors dully filled the questionnaires. A copy of the questionnaires and the compiled data are appended with the report as **Annex 4.11**.

Participation in the Approval of Council Budget

The surveys revealed that 82% councilors had participated in the process of reviewing and approving of Council's budget as well as supervising and controlling of Councils resources and expenditure as shown in **Figure 4.10**.

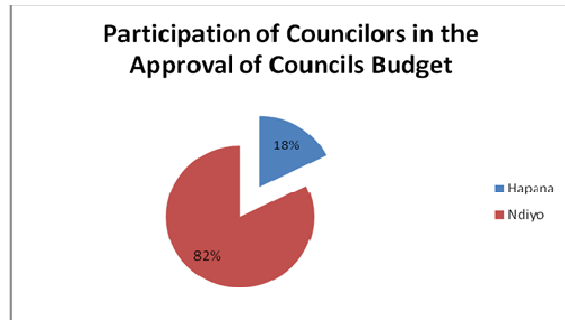


Figure 4.10: Participation in the approval of Budget

Knowledge of PPA, Cap. 410

The survey also revealed that only 15% of the surveyed councilors have attended trainings or seminars on Public Finance Act 2001 and Local Government Finance Act 1982 and their amendments. Regarding knowledge PPA, Cap 410 the survey established that only 39% have knowledge as indicated in Figure 4.11.

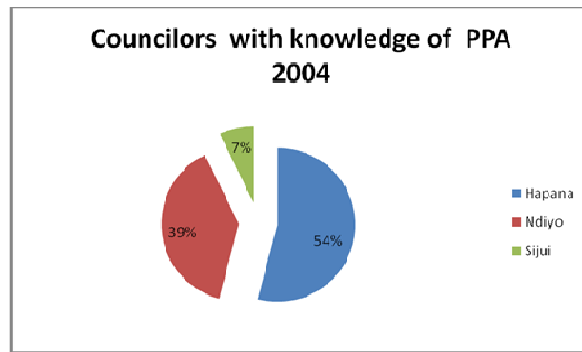


Figure 4.11: Councilors with Knowledge of PPA2004

The survey also indicated that only 42% of councilors know their roles in compliance with public procurement regime. Although 68 % of the councilors have indicated their awareness of preparation of APP by their councils , 61% have not seen APP for their councils as shown in Figure 4.12.

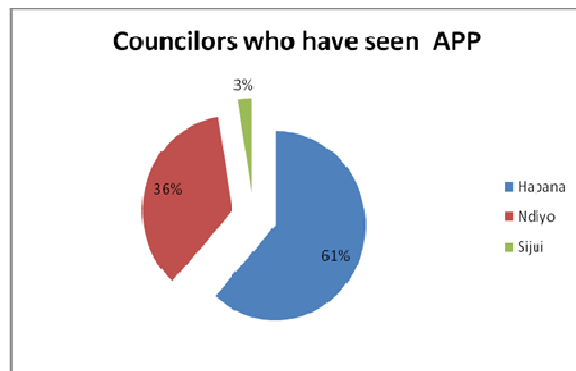


Figure 4.12: Councilors who have seen APP

Information on Awarded Contracts

The survey also revealed that councilors have no information on awarded contracts in their wards as well as amount allocated for their wards as indicated in **Figure 4.13**. Furthermore, it is revealed that 64% of the councilors did not know the amount spent in procurement in the last financial year.

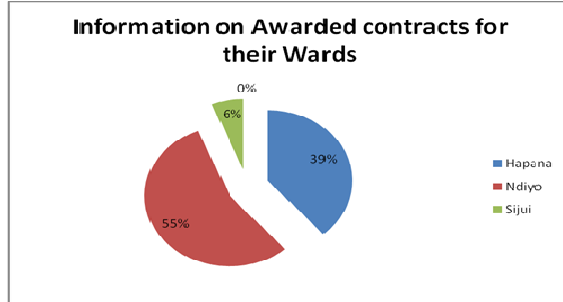


Figure 4.13: Information on Awarded Contracts

Satisfaction on the Award of Contracts

Figure 4.14 shows that only 22% are satisfied with how contracts are awarded in their councils whereas 66% of councilors indicated that value for money in the award and implementation of contracts in the councils is not realized.

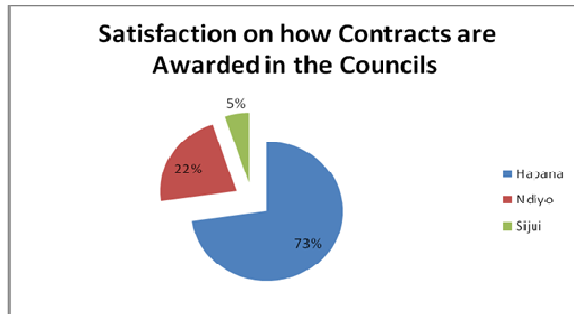


Figure 4.14: Satisfaction on how contracts are awarded

4.11.2 Registration of Suppliers and Service Providers:

During FY 2010-11, the Authority has established categories of suppliers and service providers based on international best practices. Suppliers and service providers doing business with the Government have been registered and posted in the PPRA website. So far, the forms for registration of suppliers are downloadable from PPRA website whereby suppliers fill the forms and submit either online or through postal services. So far, 179 suppliers have been registered. However, there is a problem for those who are registering on line as there are suppliers or service providers who are submitting wrong or incomplete information. From the database records, there are about 858 suppliers who applied for registration but only 179 fulfilled the registration requirement as stated above. The list of registered suppliers is available on the PPRA website.

4.11.3 Registration for Preference Scheme

Pursuant to Regulation 25(2) of GN.97 Suppliers, contractors, services providers or buyers of assets who are citizens of Tanzania shall be eligible to be granted a margin of preference if they meet the criteria given in section 49 of the Act, and are registered by the Authority pursuant to Regulation 27 or any other statutory body acceptable to the Authority. So far, only 47 applicants from suppliers were given the provisional registration. Contractors and consultants are automatically qualify for registration since the criteria for registration of local contractors and consultants by Contractors Registration Board, Engineers Registration Board as well as Architects and Quantity Surveyors Board comply with the requirement for registration for margin of preference comply with those stated in PPA 2004. In this perspective all local contractors and consultants registered with both statutory bodies are eligible for national preference.

4.11.4 Operationalisation and Improvement of Documentation Centre

In its effort to provide the procurement stakeholders with much needed information, PPRA established the documentation centre to house important and relevant literature materials, newspapers and journals and many other documents relating to procurement in general and public procurement in particular. In the FY 2010/11 a total of 201 titles of books, and journals, 10 online subscriptions, Services and facilities for modernizing and automation of the documentation center have been identified. The identified equipment includes Jukebox, Multimedia storage cabinets, Desktop Computer, computer desks, Chairs for computer desks, and Greenstone: Digital Library Software. The procurement of the above was not done due unavailability of funds. The centre is operational with lending of books limited to within the centre for both internal and external clients who visit for consultation and taking references.

4.11.5 Updating the Directory for Procuring Entities

The Directory of Procuring Entities is being updated by inserting the physical addresses of the entities. So far, all Ministries, Parastatals, Independent departments and Agencies have been completed for publication in the website. New PEs registered for this financial year are 19. The total number of PEs registered so far is 393. The list of new PEs is shown in **Table 4.11:**

Table 4.11: List of newly registered procuring entities

New PEs for FY 2010/2011		
1	ME/028	Ministry of Transportation
2	PA/106	Shirika la Usafiri Dar-es-salaam(UDA)
3	PA/107	Tanzania Coffee Board
4	PA/108	Tanzania Cashew nut Board
5	PA/109	Kariakoo Market Corporation
6	PA/110	National Ranching Company LTD
7	PA/111	Law School of Tanzania
8	PA/112	The Nelson Mandela-African Institute of Science and Technology (NM-AIST-Arusha)
9	AE/O60	Tanzania Employment Services Agency(TaESA)

10	AE/O61	National Identification Authority(NIDA)
11	AE/O62	Agricultural Input Trust Fund (AGTF)
12	AE/O63	Kahama Shinyanga Water Supply and Sewage Authority(KASHWASA)
13	AE/O64	Kahama Urban Water Supply and Sanitation Authority(KUWASA)
14	AE/O65	Tanzania Small Holder Tea Development Agency(TSTDA)
15	AE/O66	Social Security Regulatory Authority(SSRA)
16	AE/O67	Capital Markets & Securities Authority
17	IE/031	Accountant General Department
18	IE/032	Judicial Service Commission
19	IE/033	Public Service Recruitment Secretariat

4.12 Initiative to Improve Collaboration Within and Outside Tanzania

4.12.1 Collaboration with other oversight bodies

4.12.1.1 Collaboration with the National Audit Office (NAOT)

The Authority needs to collaborate with other oversight bodies in carrying out its regulatory functions and hence improvement of public procurement system in the country. During the year under review the Authority and the National Audit Office (NAOT) signed a Memorandum of Understanding on 31st May 2011 with the objective of collaborating in the following areas;

- a) Conducting procurement audits, special investigations in public procurement, performance and forensic audits in relation to public procurement by exchanging and sharing technical expertise and information whenever it is necessary, and
- b) Co-operating in building the capacity of staff of the two institutions on the following areas: training on the basic techniques for carrying out forensic and value for money audits in relation to public procurement; training on the application of PPA and its Regulations; sharing of guidelines for procurement audits, forensic audits and value for money audits in relation to public procurement.

Signing of the Memorandum was driven by shared mission of enhancing accountability and value for money on the usage of public funds, the Authority saw the importance and need for collaboration. **Figure 4.15** shows the CAG and PPRA's CEO exchanging the signed MOUs during the signing ceremony which was held at NAOT Offices. The signed MoU is attached as **Annex 4.12**



Figure 4.15: CAGs and PPRA’s CEO exchanging signed copies of MOU

4.12.1.2 Collaboration with the office of the Director of Public Prosecution (DPP)

In carrying out the function of administering and enforcing compliance with the Act, during the year under review the Authority took an initiative of liaising with the Director of Public Prosecution in order to discuss and agree on how the two offices could collaborate in administering and enforcing compliance with the Act. The collaboration of the two offices is important in prosecuting procurement related cases. Also, the initiative is in compliance with the provisions of PPA which provide for institution of criminal proceedings against any person discharging functions or exercising powers under the Act and regulations made under it. The Authority will continue with this initiative to ensure that there is a linkage between the two offices in prosecuting procurement related cases.

4.12.2 International Collaboration

The Authority has continued to enhance its collaboration with other regulatory bodies in the region through forums, visits and workshops. During the year under review the Authority was involved in the following events:

4.12.2.1 Third East African Procurement Forum

The objective of the forum was to enable participants to learn and benchmark with each other on their respective public procurement systems. The **Third East African Procurement Forum** was held at Whitesands Hotel in Dar es Salaam from 29th September - 1st October 2010. It brought together more than 200 delegates from Kenya, Uganda, Rwanda Malawi, Ghana, UK and the host country, most of them being from regulatory or oversight bodies, executive agencies, professional bodies and associations, key public institutions, private sector representatives and civil society

organizations. The theme for the Forum was “Looking beyond Compliance – Promoting Better Procurement Outcomes”. Overall, the Forum was successfully conducted. The Forum resolved amongst others to establish a regional body that will oversee and advise on procurement issues in East Africa and a steering committee comprising the chief executives of the procurement regulatory bodies was formed to start working towards its establishment.



Figure 4.16 A group photo of some participants to the Forum held in Dar es Salaam

4.12.2.2 Hosting the Visit of Parliamentary Committee on Finance, Planning and Economic Development of Uganda

Eleven (11) members of the Parliamentary Committee on Finance, Planning and Economic Development of Uganda and some members of staff of the Public Procurement and Disposal of Public Assets (PPDA) visited Tanzania with the purpose of benchmarking procurement reforms carried out in Tanzania. The visit which took place between 28th to 30th November, 2010 involved visits to various Government institutions involved in public procurement matters including the Authority. The Authority and the members discussed and shared experiences on various procurement issues including financial autonomy of public procurement regulatory bodies in East Africa to be able to discharge their regulatory functions, how to curb corruption in public procurement, harmonization of procurement systems in the region, etc.

4.12.2.3 Workshop on Harmonizing Procurement Policies for Effective Regional Integration

The Authority participated in the Workshop on Harmonizing Procurement Policies for Effective Regional Integration which was held in Addis Ababa from 8th to 10th June 2011. The Workshop was a result of the February 2010 procurement reforms workshop on sharing experiences held in Addis Ababa that brought together Ethiopia, Ghana, Liberia, Nigeria, Rwanda, South Africa, Sudan, Tanzania and Uganda. The main objectives of this Workshop were to: a) identify procurement policy challenges affecting regional projects that involve multiple countries; and b) establish a forum of public procurement professionals and practitioners in the Region. These objectives were set in response to the World Bank's Africa Strategy that underscores the fact that many of Africa's challenges can best be addressed through cooperation and Regional Integration.



Figure 4.17 A group photo of participants to the workshop on harmonizing procurement policies for effective regional integration.

There were a total of 81 participants representing: 7 countries (Ethiopia, Kenya, Sudan, Tanzania, Zambia, Uganda, Rwanda); multilateral Banks (World Bank and African Development Bank); African Union: Regional Organizations (COMESA and WAEMU); Professional Organizations (Kenya Institute of Supplies Management, Tanzania Procurement and Supplies Professionals and Technicians Board and Institution of Procurement Professionals of Uganda); and Training Institutes (Ethiopia Civil Service College, Haramaya University and Ghana Institute of Management and Public Administration).

The workshop was organized by the World Bank in collaboration with the Ethiopian Government, and the African Development Bank.

4.12.2.4 Round Table Meeting on Governance in Pharmaceutical Procurement

As a key stakeholder, PPRA was invited to a roundtable meeting on investing in new approaches, such as using a multi-stakeholder approach to improve governance in pharmaceutical procurement. The meeting was hosted by the World Bank Institute (WBI) at its headquarters in Washington DC on 24th February 2011, drawing participants from East African region, and beyond, as well as key international organizations such as WHO, World Bank and the private sector.

PPRA was tasked to take a leading role in mobilizing CSO and other interested parties in Tanzania towards realizing a goal to make multi-stakeholders approach in procurement of health goods a success. Other countries in the region were also required to form similar teams.

4.12.2.5 Regional Workshop on Strengthening Governance in Pharmaceutical Procurement

Upon successful formation of a country multi-stakeholder team, Tanzania was invited to attend a five-day regional workshop that was held in Nairobi from 11th to 15th April 2011. The workshop brought together stakeholders from governments, private sector, civil society, academia, and media to identify governance gaps and challenges in pharmaceutical procurement.

During the workshop, it was realized that countries within the region were in different levels of development with respect to governance and capacity issues in pharmaceutical procurement and supply chain. There was therefore a strong feeling that efforts need to be integrated and leverage on the strength of multi-stakeholders was found to present a good opportunity.



Figure 4.18 Participants from Tanzania during the Nairobi workshop

The workshop finally agreed on seven priority areas to address governance issues in pharmaceutical procurement, namely; improved information flow in pharmaceutical Procurement and Supply Chain Management (PSCM), improved mobile drug tracking, enhancing good

governance in the health sector, multi-sectoral PSCM capacity building, corporatization of pharmaceutical procurement agencies, citizen empowerment for access to medicine, and recognizing multi-stakeholder groups as a legitimate partner to improvement of good governance in pharmaceutical procurement. Each country chose its priority area and prepared its key milestones and activities including the timeframe. The action plans will further be refined in subsequent country meetings and WBI will continue to offer support to such initiatives. Tanzania was represented by a multi-stakeholder group of 11 people from PPRA, TFDA, MSD, Private Sector, Universities, and CSOs. The group has made significant progress in collaboration with regional partners and has prepared training materials for CSOs and a training of trainers is expected to start on 31st October 2011 at Golden Tulip Hotel in Dar es Salaam

To facilitate information sharing and consultations, WBI has on 11th April 2011 launched an electronic platform called ENEPP. The platform is accessible at www.enepp.net. Procurement practitioners can access a wealth of information about the initiative reported here upon registration.

12.4.2.5 East and Southern African Contract Monitoring Program

The Authority participated in the first East and Southern African Contract Monitoring Program meeting which took place in Kampala, Uganda from 30th May to 3rd June, 2011. The meeting which was organized by the World Bank Institute was intended to, among other things, build a common understanding of the current reality of contract monitoring and who is doing what in the East and Southern African region; consolidate a network of stakeholders that are committed to contract monitoring in their respective sectors and countries; as well as jointly develop and prototype action plans for each country with prioritized goals and steps.



Figuer 4.19 Mr. Samkae Kilonzo of Policy Forum explaining a model during the meeting in Kampala

Some countries from other regions were also represented and experience of Ghana and Phillipines in using CSOs for contract monitoring was particularly interesting. Following the interesting stories from these two countries, representatives from the East and Southern Africa were challenged to develop multi-stakeholder coalitions to address the contract monitoring challenges in the sectors of their choice. Representatives from Tanzania agreed to work on two projects, namely; Development of Simplified Contract Monitoring Tools, and Enhancing the Capacity of Non State Actors in Monitoring Contracts.

Interesting articles on what CSOs can do in respect of procurement and contract monitoring are available at www.proact.ning.com. The website also contains a lot of information about the Kampala meeting and the coalitions in the region.



5.0 PERFORMANCE OF PROCURING ENTITIES

5.1 Volume of Contracts Awarded by the PEs in FY 2010/11

5.1.1 General Overview

As for the previous years, the Authority has continued to collect information on awarded contracts by PEs. Although there has been improvement of submitted information from 41% of PEs in the FY 2007/08 to 81% of PEs in the FY 2010/11, a substantial number of PEs are still not complying with the requirement to submit information on awarded contracts despite efforts made by the Authority to request for the same. Since the Authority started this exercise, the trend shows that only 148 PEs which were equivalent to 41% of all PEs submitted tender award information to the Authority in the FY 2007/08 compared to 216 PEs (59%) during the FY 2008/09, 264 PEs (69%) during the FY 2009/10 and 315 PEs (81%) during the reporting period. It should be noted that the number of PEs has also been increasing from 361 in FY 2007/08 to 390 in FY 2010/11. The summary of tenders awarded in terms of values is shown in **Annex 5.1** and the list of PEs which did not submit the contracts award information is shown in **Annex 5.2**.

The analysis of the submitted information indicated that 142,396 contracts amounting to Tshs. 4,523,138 million were awarded by 315 PEs during the FY 2010/11 compared to Tshs. 3,075,538 million awarded by 264 PEs during the FY 2009/10, Tshs. 2,963,477 million awarded by 216 PEs during the FY 2008/09 and Tshs. 1,800,974 million awarded by 148 PEs during the FY 2007/08 as shown in **Table 5.1**. The values of the awarded contracts represent a considerable proportion of the total government budgets of Tshs. 11.61 trillion, Tshs. 9.51 trillion, Tshs. 7.27 trillion and Tshs. 5.27 for the FYs 2010/11, 2009/10, 2008/09 and 2007/08 respectively. The awarded contracts included 103,187 contracts for goods (majority being LPOs) equivalent to 72.5% of all contracts, 6,863 contracts for works equivalent to 4.8%, 1,336 contracts for consultancy services equivalent to 0.9%, 30,914 contracts for non-consultancy services equivalent to 21.7%, and 96 contracts for disposal of assets by tender equivalent to 0.1%. A summary of contracts volumes awarded by various categories of PEs and types of procurement is shown in **Tables 5.1**. The analysis of number of contracts awarded by various categories of PEs and type of procurement is shown in **Table 5.2**. It should be noted that, although in numbers the works contracts were only 4.8% of all contracts awarded, in value, they amounted to Tshs. 2,716,099 million which is equivalent to 60.1% of the value of all awarded contracts.

Procuring entities were also requested to submit their budget information as well. The requested budget information was required to be broken into what was approved against what was disbursed. Out of the 315 PEs which submitted the contract awards information, only 278 PEs submitted complete information on their budgets. The analysis of the budget information shows that although the total budget for the 278 PEs was Tshs. 9,748 billion, only Tshs. 7,779 billion which is equivalent to 80% was received/collected by PEs. Out of the received budget amount, Tshs. 3,154 billion which is equivalent to 41% was spent through procurement. The comparison of the actual budget with expenditure in procurement and the proportion of the budget expenditure are shown in **Figures 5.1 (a), (b), (c), and (d)**.

The analysis of volume of procurement and budget in this report should be taken with caution since the comparison is not for the same PEs. In future, when all PEs comply with this submission requirement, it will be possible to analyze trends of procurement budget expenditure and procurement volume for each category of procurement and PEs on yearly basis.

Table 5.1: Summary of volume of contracts awarded in million Tshs.

Category of PE	Financial Year	No. of PEs	Planned Budget	Actual Budget	Goods	Works	Consultancy Services	Non-Consultancy Services	Disposal of Assets by Tender	Total
Ministries	2007/08	16			116,230	181,042	8,696	2,650		308,618
	2008/09	22			418,567	192,249	134,564	28,231		773,611
	2009/10	22	2,201,079	1,885,404	249,436	128,396	88,586	33,875	4,010	504,303
	2010/11	24	3,496,912	2,266,457	128,175	65,049	16,805	68,033	-	278,062
Parastatal Organisations	2007/08	37			313,779	205,594	6,909	15,645		541,927
	2008/09	55			344,953	185,406	15,630	27,998		573,987
	2009/10	77	1,726,048	1,547,342	410,149	547,069	48,394	67,948	846	1,074,406
	2010/11	92	2,860,724	2,649,266	463,057	688,384	88,042	90,641	32,802	1,362,925
Executive Agencies/ Water Authorities	2007/08	20			29,675	652,575	29,369	6,137		717,756
	2008/09	39			98,309	1,184,169	44,688	6,632		1,333,798
	2009/10	47	1,264,379	1,274,186	136,295	854,147	73,727	14,636	64	1,078,869
	2010/11	51	1,483,708	1,360,229	389,318	1,742,274	63,376	29,235	935	2,225,137
Independent Departments	2007/08	3			131,520	1,062	744	6,843		140,169
	2008/09	11			90,966	6,960	3,667	8,654		110,247
	2009/10	20	416,241	389,214	81,803	11,016	3,213	21,074	-	117,106
	2010/11	23	526,311	499,813	238,771	31,998	4,358	17,560	7	292,693
Regional Administrative Secretariats	2007/08	10			1,996	7,589	527	828		10,940
	2008/09	8			2,699	10,944	1,445	839		15,927
	2009/10	18	112,447	93,178	27,472	23,684	1,530	3,848	-	56,534
	2010/11	20	194,410	131,021	14,080	18,650	1,211	4,615	30	38,586
Local Government Authorities	2007/08	62			21,238	55,850	435	4,042		81,565
	2008/09	81			53,553	84,056	11,203	7,095		155,907
	2009/10	80	879,207	750,585	80,623	135,249	11,025	17,175	248	244,320
	2010/11	105	1,640,294	1,219,793	128,387	169,745	9,209	18,228	165	325,734
Total	2007/08	148			614,438	1,103,712	46,680	36,145		1,800,975
	2008/09	216			1,009,047	1,663,784	211,197	79,449		2,963,477
	2009/10	264	6,599,401	5,939,909	985,778	1,699,561	226,475	158,556	5,168	3,075,538
	2010/11	315	10,202,358	8,126,579	1,361,787	2,716,099	183,001	228,312	33,939	4,523,138
Percentage (%)	2007/08	41%			34%	61%	3%	2%		
	2008/09	59%			34%	56%	7%	3%		
	2009/10	69%			32.1%	55.3%	7.4%	5.2%	0.2%	
	2010/11	81%		79.7	30.1%	60.1%	4.0%	5.0%	0.8%	

Table 5.2: Summary of number of contracts awarded in the FY 2010/11

Category of PE	Goods	Works	Consultancy Services	Non-Consultancy Services	Disposal of Assets by Tender	Total
Ministries	4,196	447	183	2,797	-	7,623
Parastatal Organisations	27,285	1,929	307	13,085	29	42,635
Executive Agencies/ Water Authorities	26,345	1,957	400	2,707	27	31,436
Independent Departments	1,868	89	75	1,304	2	3,338
Regional Administrative Secretariats	6,763	183	188	2,721	1	9,856
Local Government Authorities	36,730	2,258	183	8,300	37	47,508
Total	103,187	6,863	1,336	30,914	96	142,396
Percentage (%)	72.5%	4.8%	0.9%	21.7%	0.1%	

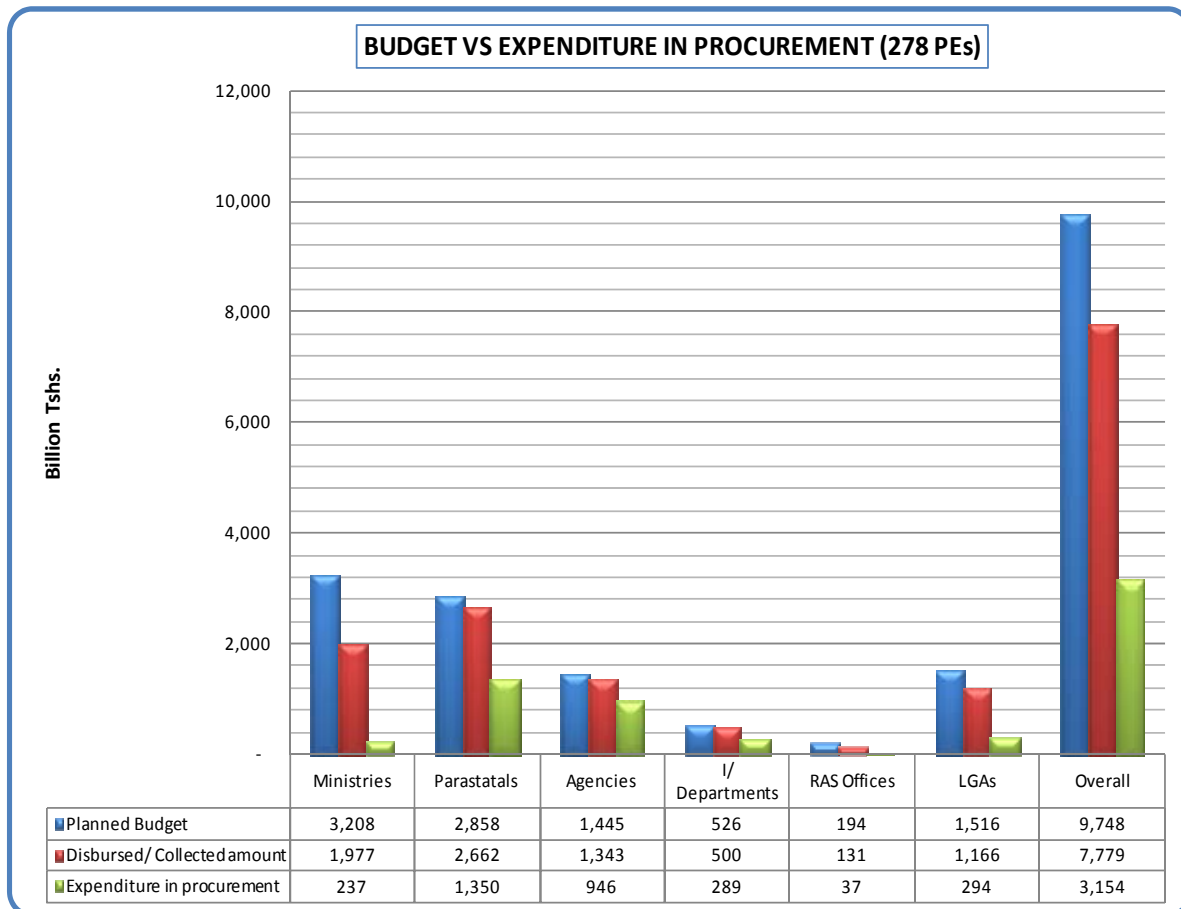


Figure 5.1(a): Comparison of the actual budget with expenditure in procurement

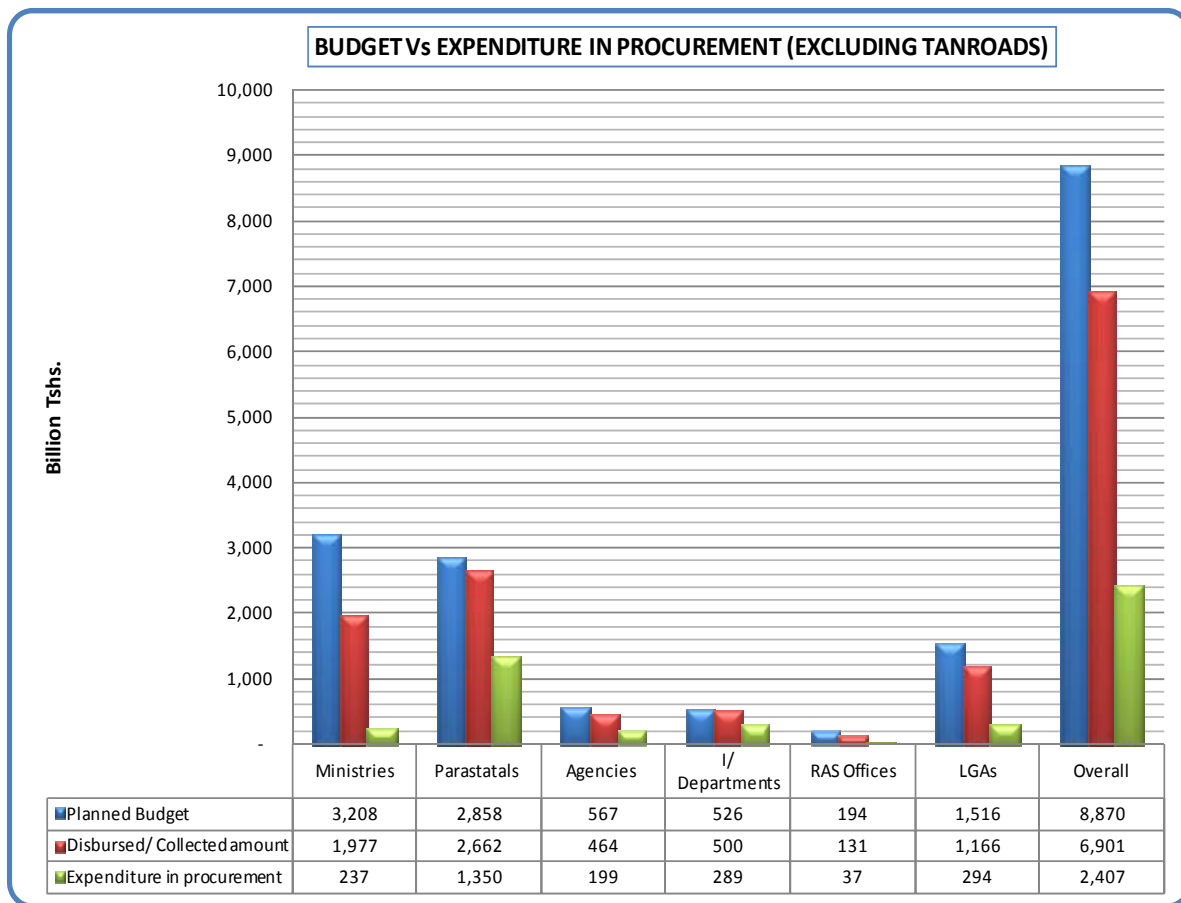
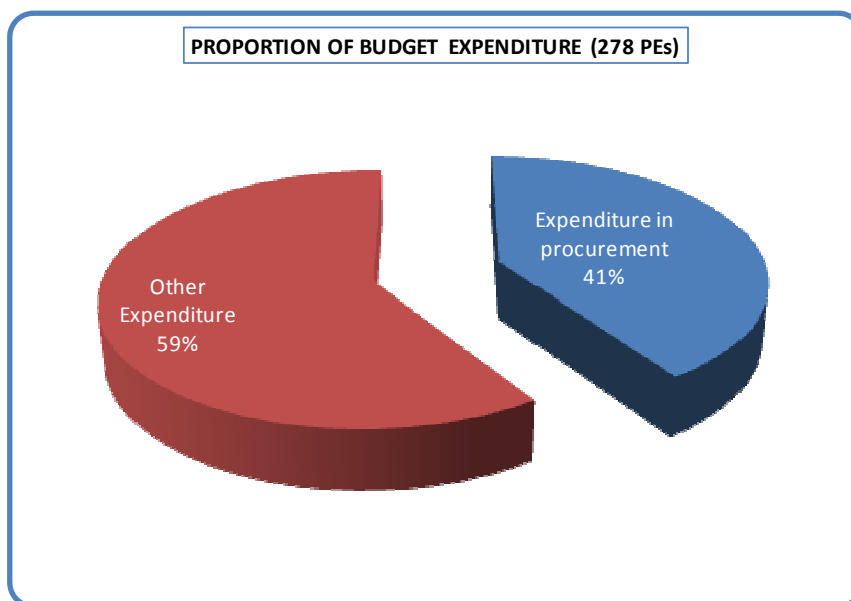
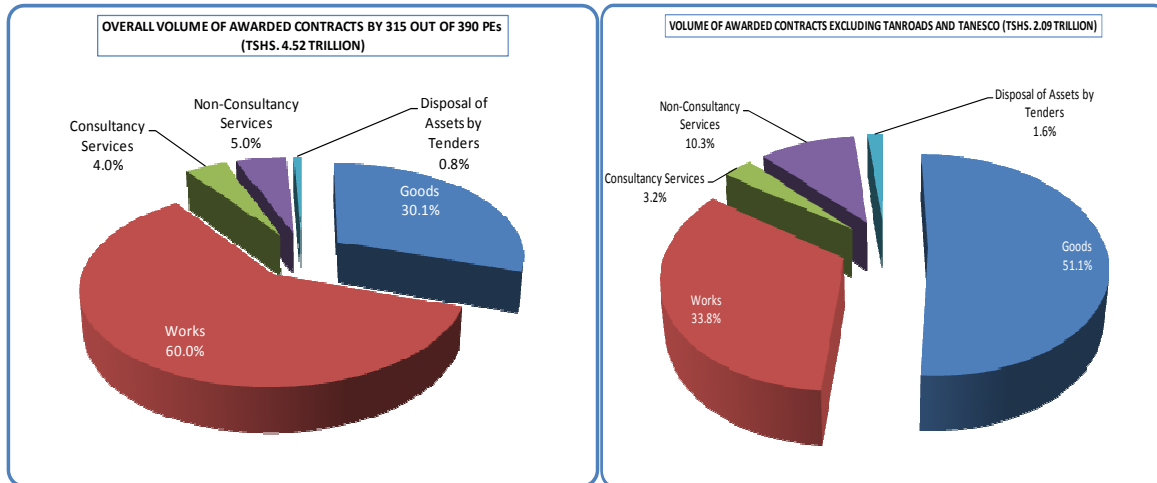


Figure 5.1(b): Comparison of the actual budget with expenditure in procurement excluding TANROADS



Figures 5.1(c): Proportion of the budget expenditure in procurement

Analysis of the values as shown in **Figure 5.2(a)** shows that out of Tshs 4.52 trillion, 60.0% was for works contracts, 30.1% for supply of goods, 4.0% for consultancy services, 5.0% for non-consultancy services and 0.8% for disposal of public assets by tender. The results have been seriously influenced by procurements conducted by TANROADS and TANESCO which had a total volume of procurement of Tshs. 2.43 trillion out of the total 4.52 trillion. This is about 54% of the total volume of procurements for the 315 PEs. When procurements conducted by TANROADS and TANESCO are excluded, the distribution changes as shown in **Figure 5.2(b)**.



Figures 5.2(a) and (b): Percentage Distribution of volume of awarded contracts

The comparison of distribution of the volume of procurements for years 2007/08, 2008/09, 2009/10 and 2010/11 in terms of types of procurement and category of entity are shown in **Figures 5.3 and 5.4** respectively in which it is seen that there is no considerable increase in the volume of procurement compared to the last year.

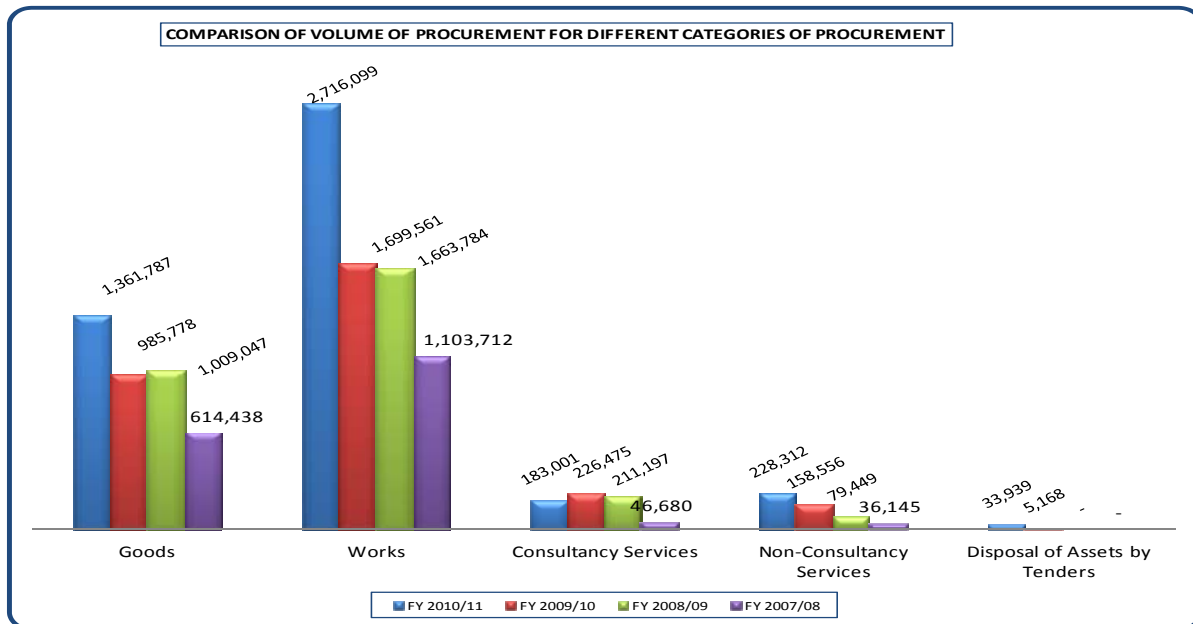


Figure 5.3: Comparison of volume of awarded contracts in million Tshs.

Figure 5.5 (a) and (b) makes a comparison of procurements made by various categories of PEs, including and excluding procurement made by TANROADS and TANESCO respectively. The volume of procurement by Executive Agencies & Water Authorities is recorded to be the biggest at 49.2%. When TANROADS and TANESCO are excluded, volume of procurement of Executive Agencies & Water Authorities is still the largest but drops to 30%.

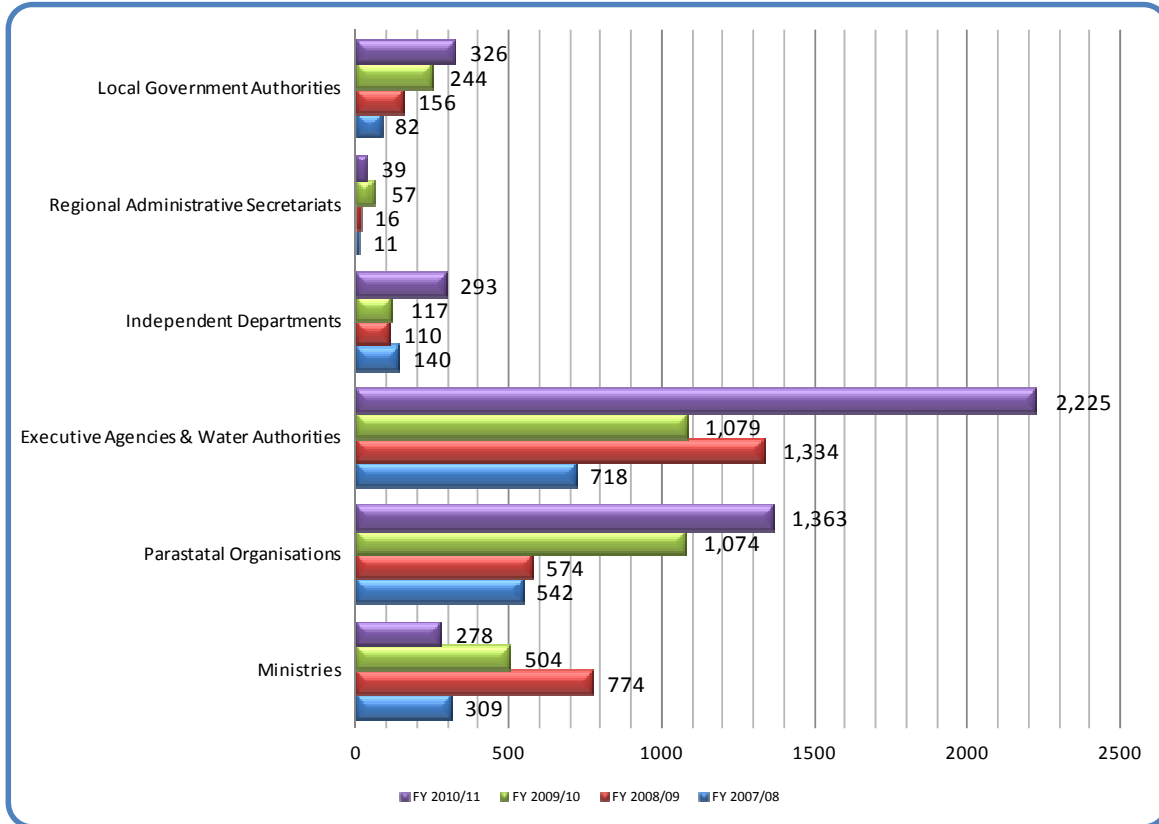


Figure 5.4: Comparison of the volume of awarded contracts for years 2007/08, 2008/09, 2009/10 and 2010/11 in billion Tshs.

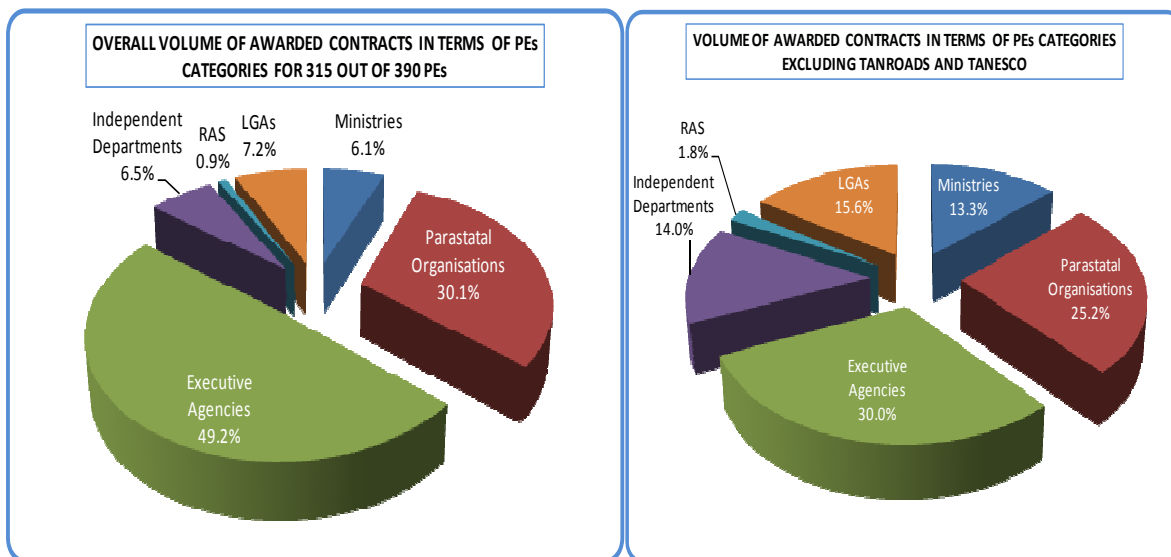


Figure 5.5 (a) and (b): Comparison of the volume of procurements for different categories FY 2010/11

Two PEs had volumes of awarded contracts above Tshs. 500 billion, three had volumes of awarded contracts between Tshs. 100 and 500 billion, 15 PEs had volumes of awarded contracts between Tshs. 20 and 100 billion, and 295 PEs had volumes of awarded contracts below 20 billion. **Figure 5.6** shows the 20 PEs which had volumes of procurement above 20 billion whose total volume of procurement amounting to Tshs. 3.63 trillion is about 80% of the total volume of awarded contracts by 315 PEs for the FY 2010/11.

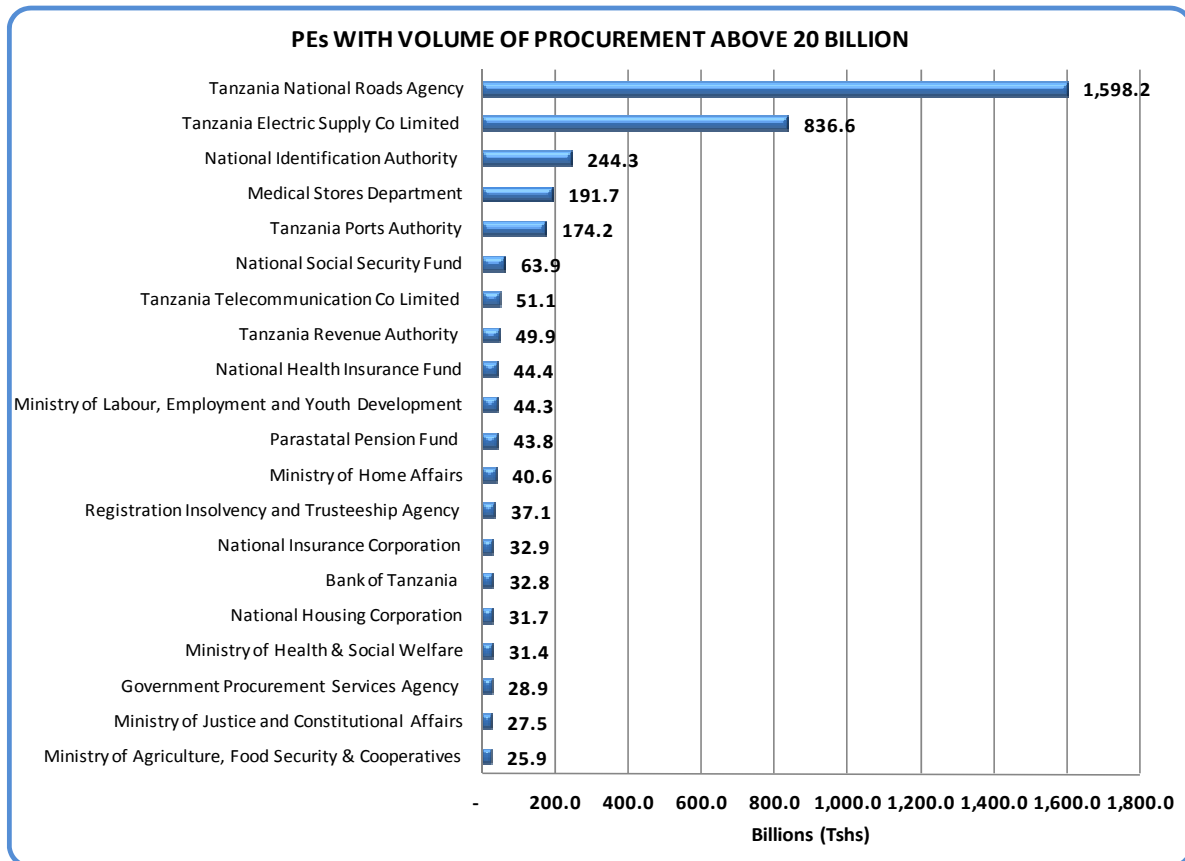


Figure 5.6: PEs with awarded contracts volumes of above Tshs. 20 billion

5.1.2 Contracts awarded by Ministries

As for the last two financial years, only 24 out of 27 Ministries submitted tender award information of which analysis is shown in **Figures 5.7(a)**. The analysis shows that tenders awarded by the Ministries were mainly for goods, consultancy and works. The comparison of the volume of awarded contracts by ministries for years 2007/08, 2008/09, 2009/10 and 2010/11 is shown in **Figure 5.7(b)**. There is a considerable decrease in the volume of procurement compared to the last year.

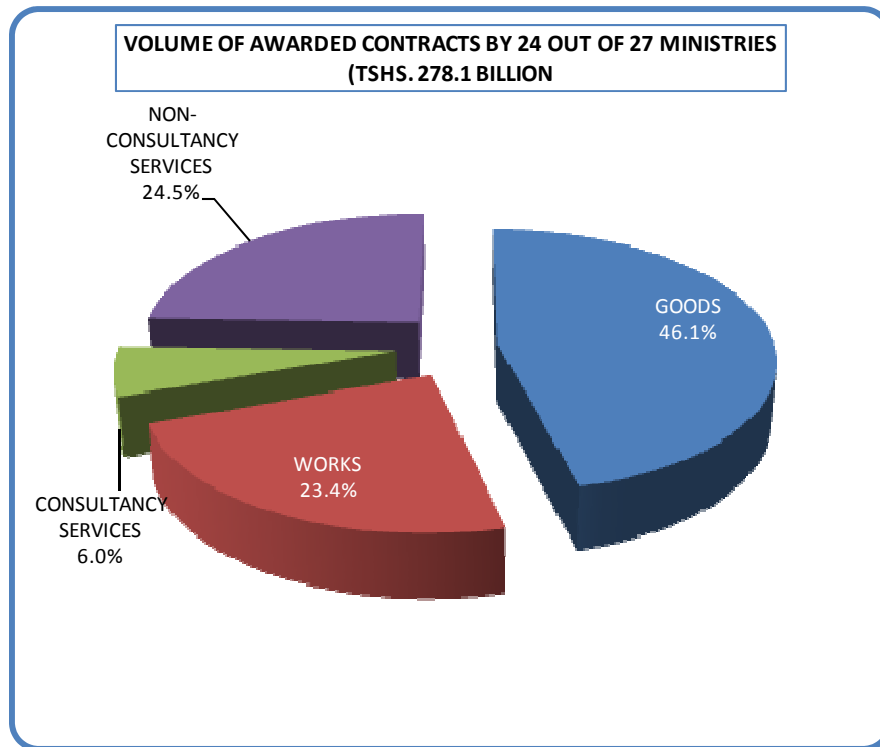


Figure 5.7(a): Percentage distribution of volumes of contracts awarded by Ministries in FY 2010/11

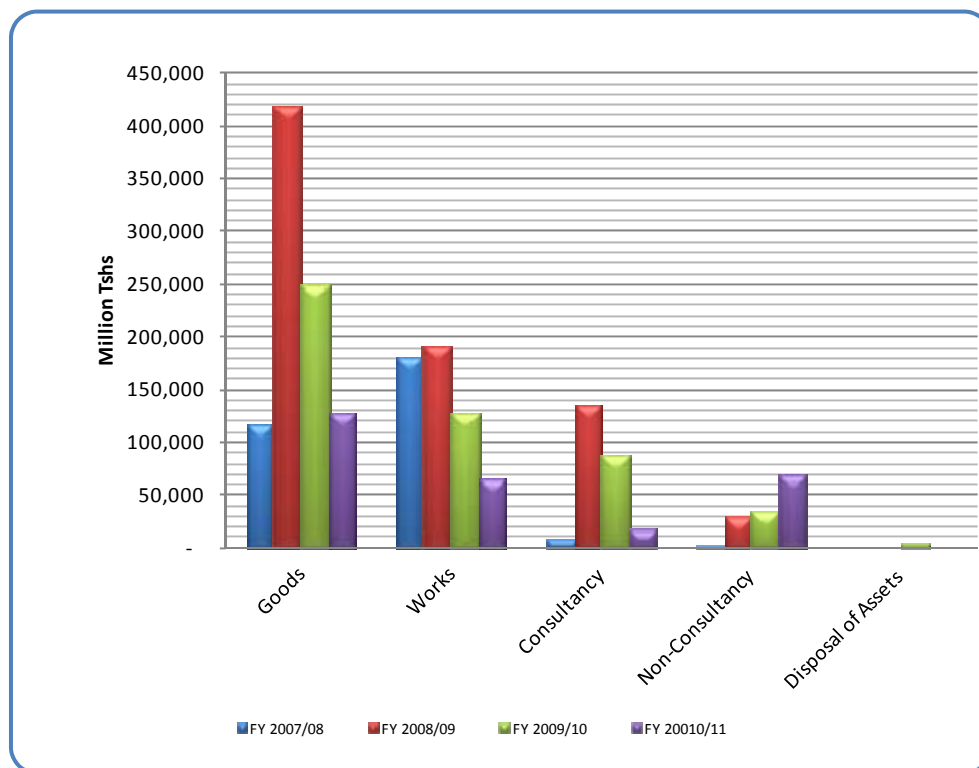


Figure 5.7(b): Comparison of the volumes of awarded contracts by Ministries for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.3 Contracts awarded by Parastatal Organizations

The Authority received 92 responses out of 106 Parastatal Organisations which were requested to submit tender award information. The response shows an increase compared to 77 PEs that submitted information in the last financial year. The distribution of awarded contracts with and without including TANESCO (which has a volume of 61.3% of all awarded contracts by parastatals) is shown in Figures 5.8(a) and (b).

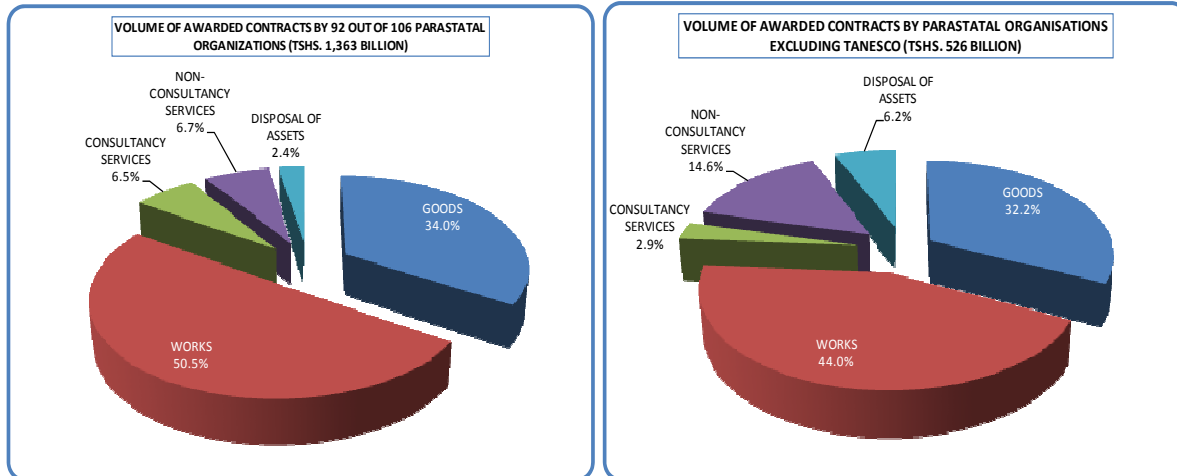


Figure 5.8 (a) and (b): Percentage distribution of volumes of contracts awarded by Parastatal Organisations in FY 2010/11

Like the previous year, the results indicate that there is a very high expenditure on works followed by goods. When TANESCO is excluded, there is no significant change on the proportion of the value of awarded contracts for all categories. The comparison with previous two years on the volume of awarded contracts indicates a considerable increase for all the categories of procurement as shown in Figure 5.8(c).

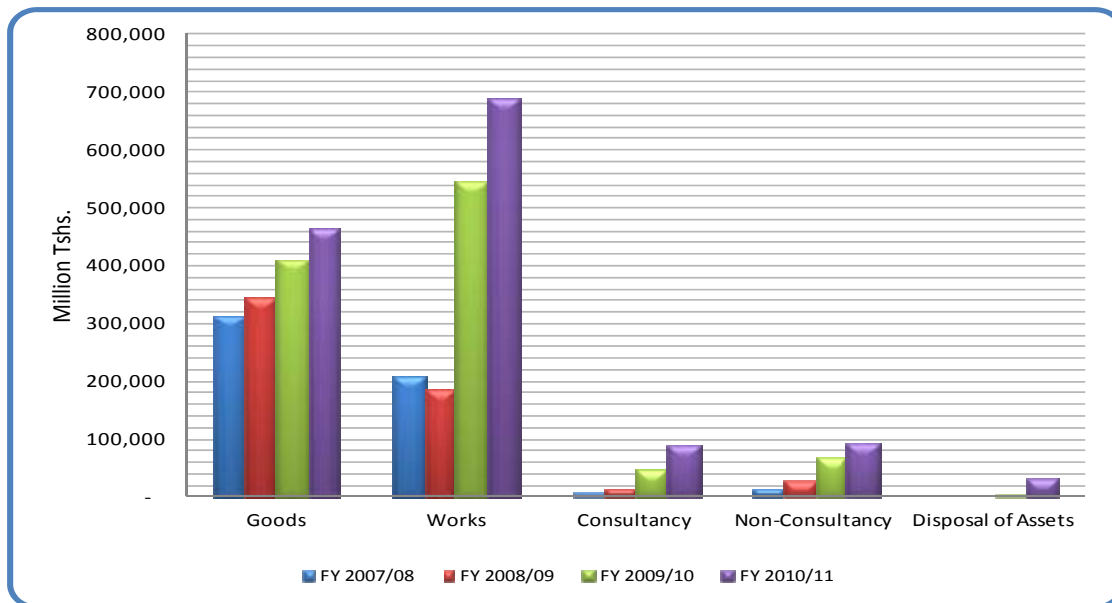


Figure 5.8(c): Comparison of the volumes of awarded contracts by Parastatal Organisations in million Tshs. for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.4 Contracts awarded by Executive Agencies and Water Authorities

Submission of tender award information by Executive Agencies was also not satisfactory, with only 51 out of 66 responding positively to PPRA’s request. There is an increase of four PEs only compared to the last year’s response of only 47 PEs. TANROADS has seriously influenced the results as shown in **Figure 5.9 (a)** in which the largest volume of procurement was for works which is the main pre-occupation of TANROADS.

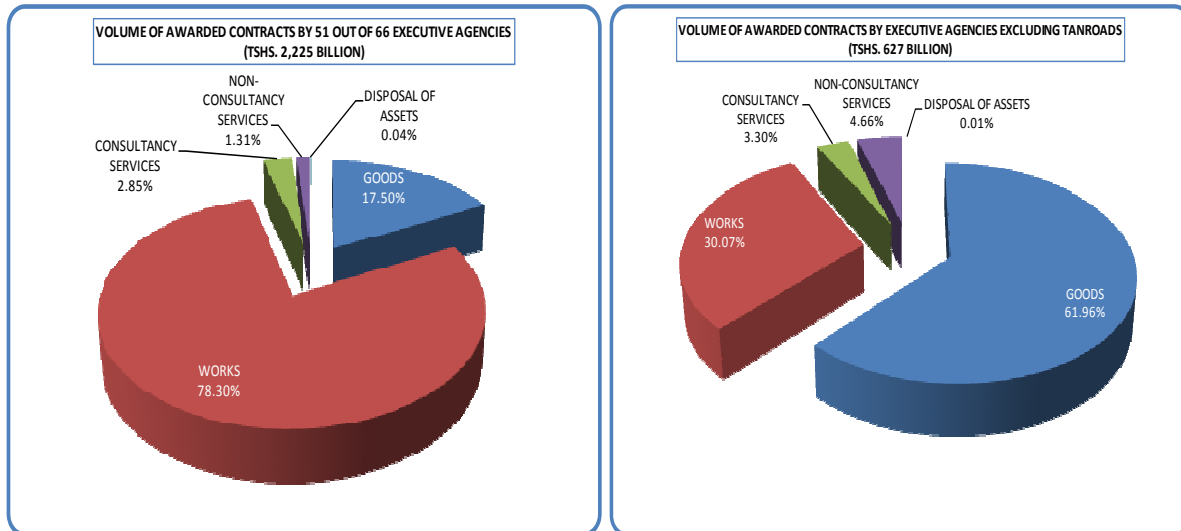


Figure 5.9 (a) and (b): Percentage distribution of volumes of contracts awarded by Executive Agencies in FY 2010/11

When TANROADS is excluded, the proportion of the works contracts is reduced significantly from 78.3% to 30.07% while the proportion of goods is increased from 17.5 % to 61.96% as shown in **Figures 5.9(b)**. The comparison with previous two years on the volume of awarded contracts is shown in **Figure 5.9(c)**.

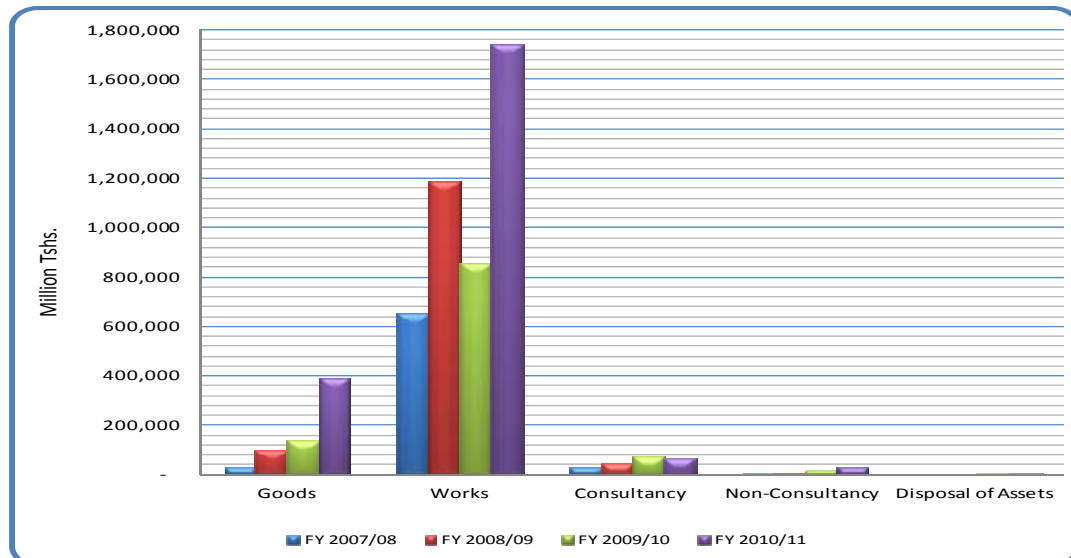


Figure 5.9(c): Comparison of the volumes of awarded contracts by Executive Agencies in million Tshs. for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.5 Contracts awarded by Independent Departments

Out of 34 Independent Departments only 23, which is an increase of 3 PEs compared to last year, submitted contract award information to PPRA. The values of awarded contracts were analyzed and results are presented in **Figure 5.10(a)**. The results show that supply of goods constitutes the main expenditure of the Independent departments at 81.58%.

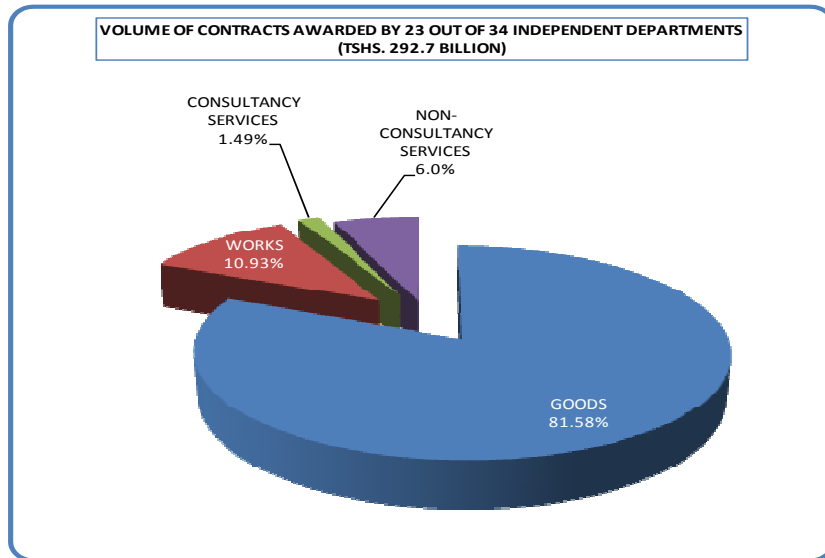


Figure 5.10 (a): Percentage distribution of volumes of tenders awarded by Independent Departments in FY 2010/11

The recorded volume of procurement shows a significant increase in the volume of procurement for goods compared to the last year as shown in **Figure 5.10(b)**.

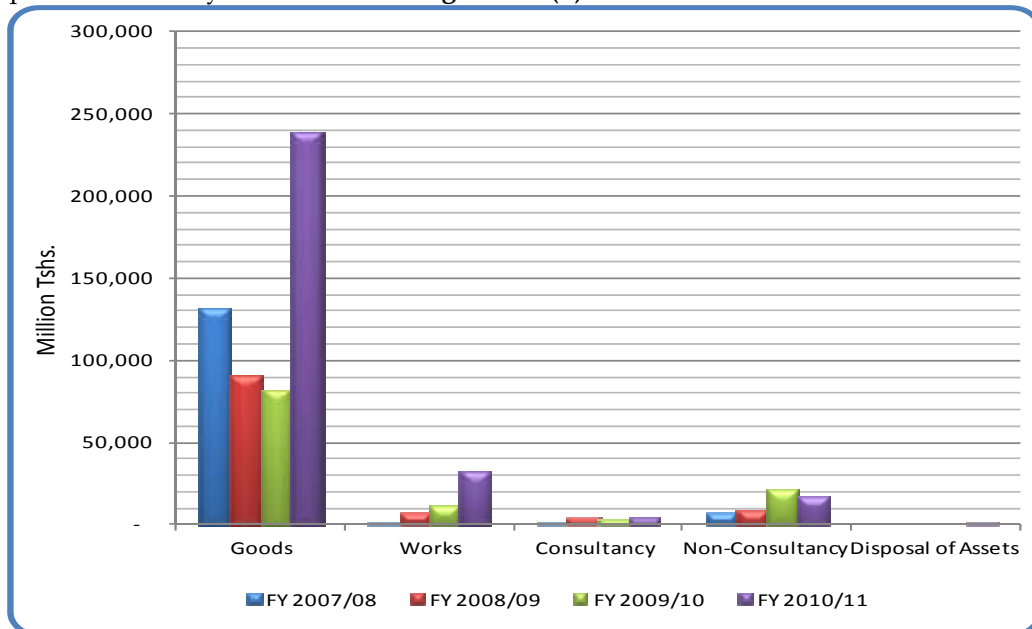


Figure 5.10(b): Comparison of the volumes of awarded contracts by Independent Departments in million Tshs. for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.6 Contracts awarded by Regional Administrative Secretariats

In response to PPRA’s request for PEs to submit tender award information 20 out of 21 Regional Administrative Secretariats (RAS) responded. The analysis of the data furnished by RAS produced results as shown in **Figure 5.11(a)**. The largest proportion of the value of awarded contracts was for procurement of works accounting for 48.3% followed by goods at 36.5%. The amount of contract award for consultancy and non consultancy services is fairly small. Except for non-consultancy services, the trend for other categories decreased as compared to the previous year as shown in **Figure 5.11(b)**

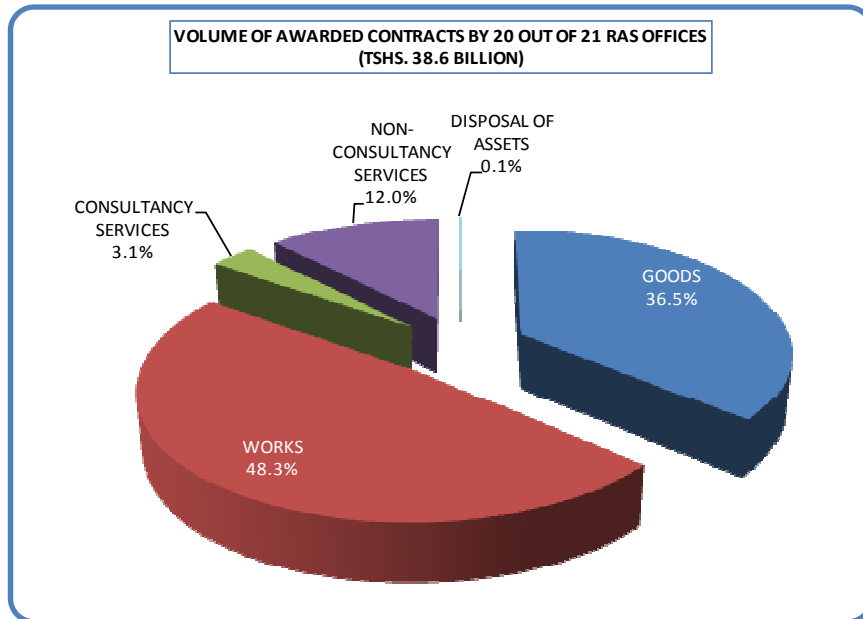


Figure 5.11(a):Percentage distribution of volume of tenders awarded by RAS in FY 2010/11

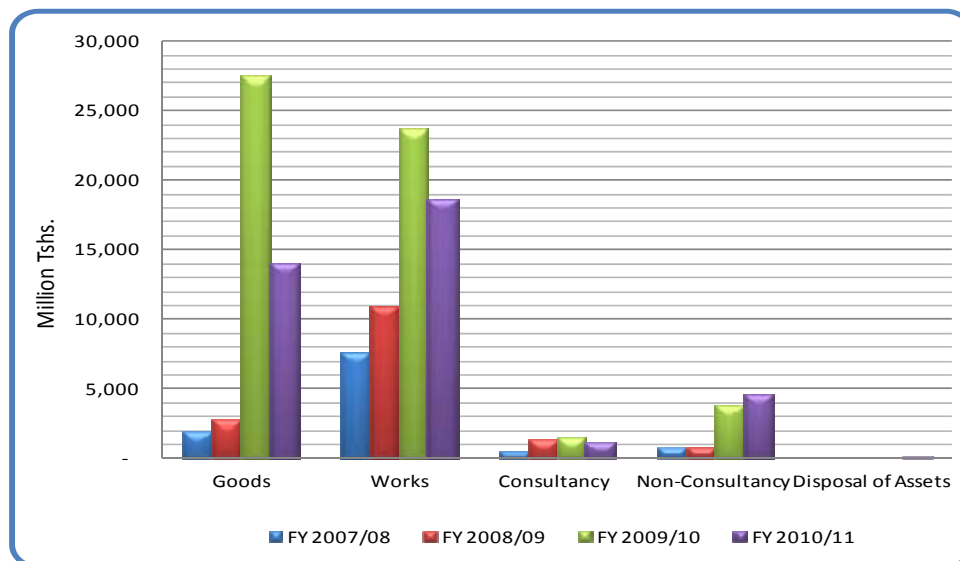


Figure 5.11(b): Comparison of the volumes of awarded contracts by RAS offices in million Tshs. for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.7 Contracts Awarded by Local Government Authorities

A total of 105 out of 134 Local Government Authorities submitted the requested information, the analysis of which is depicted on **Figure 5.12 (a)**. The number of LGAs that submitted information has increased by 25 compared to 80 in the last year. The results show that 52.11% of the value of awarded contracts was for execution of works followed by 39.41% for supply of goods. A small proportion of the value of awarded contracts was for provision of consultancy and non consultancy services. There is a noted increase in the volume of procurement for all categories except consultancy services compared to previous years as shown in **Figure 5.12(b)**.

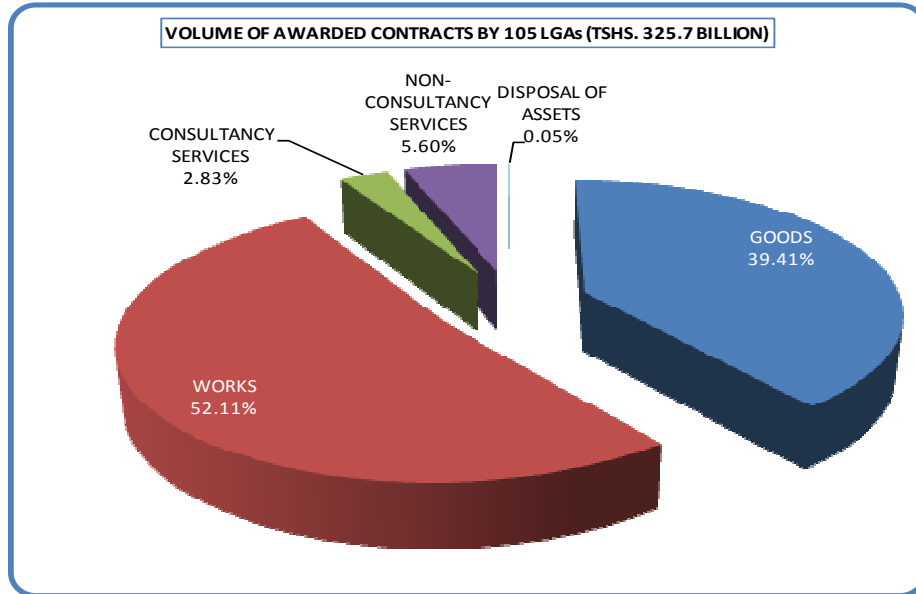


Figure 5.12(a) : Percentage distribution of values of tender awarded by LGAs- 2010/11

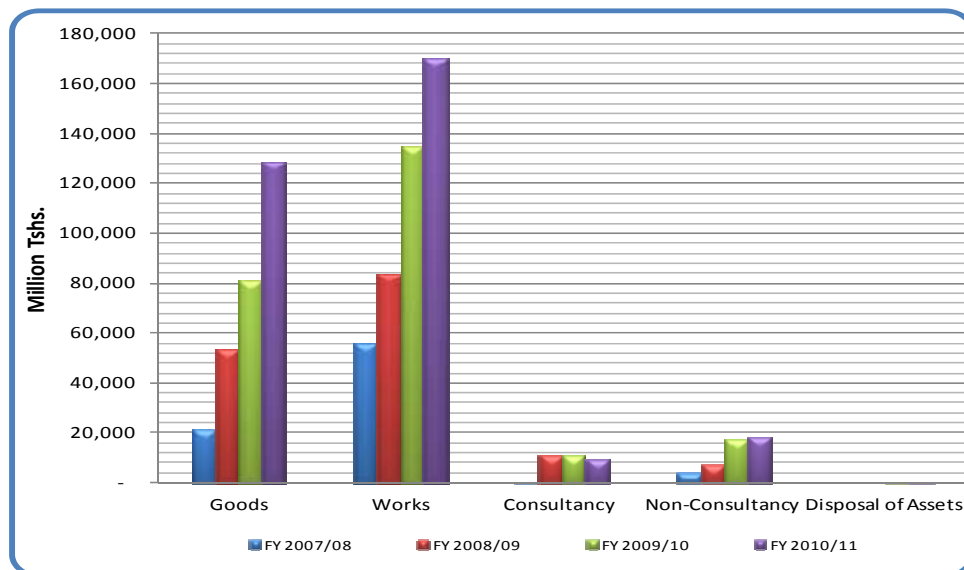


Figure 5.12(b): Comparison of the volumes of awarded contracts by LGAs in million Tshs. for years 2007/08, 2008/09, 2009/10 and 2010/11

5.1.8 Distribution of awarded contracts

5.1.8.1 Foreign versus local firms

Transparency is among the fundamental principles of public procurement and disclosure of procurement information is one of the elements of transparency. For the purpose of disclosing contract award information, the Authority, pursuant to Regulations 21(3) and 67(3) of G.N No. 97 and 98 of 2005 respectively, is required to publish in its Journal and website the names of those who have been awarded contracts, contracts amount, the date when the awards were made, contracts period, and final contracts amount paid to suppliers, contractors or service providers and the price at which the assets have been sold in case of disposal of public assets by tender. In order for the Authority to fulfill this important requirement, PEs, pursuant to Regulations 21(1) and 67(4) of G.N No. 97 and 98 of 2005 respectively, are required to notify the Authority on the awarded contracts.

During the reporting period, the Authority received contract award information from 146 PEs in compliance with the above mentioned provisions. They included: 19 Ministries; 34 Executive Agencies; 40 Parastatal organizations; 16 Independent Departments; 10 Regional Administrative Secretariats; and 27 Local Government Authorities. The Authority received information on 3,172 contracts which included: 1,097 contracts for works with a value of Tshs. 2,005,230,075,500.31 which is 64% of the total value; 1,133 contracts for goods with a value of Tshs. 914,326,230,224.27 (29%); 595 contracts for consultancy services with a value of Tshs. 149,567,874,379.50 (5%) and 347 contracts for non-consultancy services with a value of Tshs. 39,897,971,494.99 (1%). The total value of the received awarded contracts was Tshs. 3,109,022,151,599.15.

Out of the total awarded contracts, local firms were awarded contracts worth Tshs 1,156,571,318,387.62 which is equivalent to 37.2%, foreign firms were awarded contracts worth Tsh 1,943,201,651,985.35 equivalent to 62.5%, and joint ventures between foreign and local firms were awarded contracts with a total value of Tshs 9,249,181,226.18 equivalent to 0.3%. The situation is opposite when the analysis is done in terms of number contracts where 2,647 contracts equivalent to 83.4% were awarded to local firms, 516 contracts equivalent to 16.3% were awarded to foreign firms, and 9 contracts equivalent to 0.3% were joint ventures. The distribution of the awarded contracts for different categories of procurement is shown in the **Table 5.3**:

Table 5.3: Distribution of awarded contracts in terms of firm's origin

Category	Distribution				
	Origin	No.	%	Value in Tshs	%
Works	Foreign	124	11.3%	1,527,383,748,508.59	76.2%
	Local	973	88.7%	477,846,326,991.72	23.8%
	Joint venture	-	-	0.00	-
Goods	Foreign	240	21.2%	368,473,470,780.38	40.3%
	Local	892	78.7%	543,109,780,753.22	59.4%
	Joint venture	1	0.1%	2,742,978,690.67	0.3%
Consultancy services	Local	101	17.0%	43,673,819,318.84	29.2%
	Foreign	486	81.7%	99,387,852,525.23	66.5%
	Joint venture	8	1.3%	6,506,202,535.51	4.4%
	Local	51	14.7%	3,670,613,377.54	9.2%

Non consultancy services	- Foreign	296	85.3%	36,227,358,117.45	90.8%
	Joint venture	-	-	0.00	-
Overall	Local	516	16.3%	1,156,571,318,387.62	37.2%
	Foreign	2,647	83.4%	1,943,201,651,985.35	62.5%
	Joint venture	9	0.3%	9,249,181,226.18	0.3%

5.1.8.2 Type of procurement

The distribution of awarded contracts in terms of type of procurement (with total value of above Tshs 5 billion) indicated that works had a large portion of procurements followed by hospital equipment/medicines, consultancy services and motor vehicles. **Table 5.4** shows the top ten items.

Table 5.4: Distribution in terms of type of procurement

Description		Amount in Tshs.
1.	Construction	1,143,079,531,815.45
	• Road works	767,189,860,854.29
	• Building works	331,330,582,233.47
	• Civil works	44,559,088,727.69
2.	Hospital Equipment / Medicines	75,866,369,995.14
3.	Consultancy services	70,990,690,815.49
4.	Motor vehicles	20,795,777,660.99
5.	IT Equipment	12,199,870,942.82
6.	Air navigation Equipment	10,497,683,922.85
7.	Furniture	7,150,019,408.58
8.	Water treatment chemicals	6,494,604,917.76
9.	Electric and electronic equipment	6,184,548,153.56
10.	Printing services	5,810,256,458.28

5.1.8.3 Top ten service providers under each category

The analysis on the awarded contracts has indicated the firms shown in **Table 5.5.** have been awarded the highest aggregated value of contracts under each category:

Table 5.5: Distribution in terms of type of procurement

Goods		Works	
Name of the firm	Total contracts value (Tshs.)	Name of the firm	Total contracts value (Tshs.)
M/s IRIS CORPORATION BERHAD	239,930,084,800.00	M/s China Henan International Cooperation Group Co. Ltd	201,675,733,814.21
M/s Hetero Drugs Ltd	15,586,949,548.18	M/s Sinohydro Corporation Ltd	172,380,275,819.41
M/s Toyota (T) Ltd	13,759,633,359.00	M/s Chongqing Foreign Trade and Economic Cooperation (Group) Co. Ltd	93,401,573,570.26

M/s Buchmann medical cure & Services Germany	8,264,655,000.00	M/s ESTIM Construction Co. Ltd	89,608,315,000.00
M/s Tanalec Ltd	6,474,095,497.00	M/s China Railways Jiangchang Engineering Co. Ltd	87,967,602,251.33
M/s Intertrade commercial services Pvt Ltd	5,633,952,497.00	M/s China Communications Construction Company Ltd	66,358,257,515.31
M/s Cipia Ltd	4,880,367,513.60	M/s China Civil Engineering Construction Corporation Ltd	59,764,691,798.77
M/s Macleds Pharmaceuticals Ltd	4,880,367,513.60	M/s Group Six International Ltd	14,786,175,168.00
M/s Treated Timber Products (Pty) Ltd	3,625,533,900.00	M/s Mega Builders Ltd	10,301,140,800.00
M/s Diak Technical Export Ltd	3,102,572,468.40	M/s Serengeti Ltd	6,666,484,786.85
Consultancy services		Non-consultancy services	
Name of the firm	Total contracts value (Tshs.)	Name of the firm	Total contracts value (Tshs.)
M/s MD Consultants Ltd	8,500,000,000.00	M/s Scania Tanzania Ltd	2,758,448,810.00
M/s SMEC International Pty Ltd.	8,467,937,531.00	M/s Smith Ouzman Ltd	2,081,829,240.00
M/s Don Consult Ltd in association with KAPs Foundation of Tanzania	6,333,150,492.00	M/s NGS Investment Co. Ltd	1,330,742,944.44
M/s Nicholas O'Dwyer & Co. Ltd,	5,631,460,000.00	M/s Nick Smith	1,064,618,486.28
M/s Techtop Consult (Tanzania)Ltd	5,495,008,000.00	M/s Simbanet (T) Ltd	929,786,000.00
M/s Jubilee Insurance Company Limited	4,181,511,172.00	M/s Yuko's General Supplies	921,038,118.00
Nicholas O'DWYER & Company in association with M/s Apex Engineering Co.Ltd	4,133,690,000.00	M/s OGM Consultants	917,568,000.00
M/s Crown Tech- Consult Ltd	3,480,400,000.00	M/s Naikos Traders Company Ltd	720,923,778.90
M/s Studio Ing. G. Pietrangel in association with MTL	3,028,237,725.00	Various service providers	689,872,000.00
M/s Intercontinental Consultants and Technocrats Pvt Ltd in association with M/s Inter- Consult Ltd	2,713,170,500.00	M/s Santali Enterprises and General Supplies	618,644,068.00

5.1.9 Conclusion

There is a considerable increase in the response by PES to provide information on awarded contracts i.e from 65% recorded last year to 81%. However, the response is still not satisfactory as the target is for all PEs to provide the information. The Authority reiterates its request to all PEs to comply with the requirement of providing accurate data on awarded contracts, since such statistics may help the

PEs as well as the Government to realize the trends and be able to plan or do estimating on the basis of available historical data.

The provided information on awarded contracts together with budget provisions has enabled the Authority to provide the general public on how much public funds is spent through procurement. By considering the 278 PEs that submitted budget information as well as volume of procurement conducted as representative of all PEs, it can now be concluded that expenditure in procurement for the Fy 2010/11 was about 41% of total government expenditure as compared to 52% in the previous year. Thus, significant amount of public funds is spent in procurement and therefore efforts to improve controls on how procurement is done are still worth pursuing, particularly given that the compliance of PEs with the Public Procurement Act is still not very much satisfactory as will be discussed in the following sections.

5.2 Trend of compliance of levels

During the reporting period, the outcome of the procurement audits indicated an average level of compliance of 63% computed from the thirteen established compliance indicators while the post audit assessments (audit follow ups) indicated an average level of compliance of 75% computed from the same indicators. Therefore, the combined average level of compliance for Fy 2010/11 is 68% computed on the basis of the weighted average.

The results shows a remarkable improvement on the PEs' level of compliance since Fy 2006/07 when the Authority carried out its first audits. The level of compliance has improved from 39% in Fy 2006/7 to 68% in Fy 2010/11 against the target of 80% which was to be reached by the end of the Fy 2010/11. However, in setting the target of 80%, it was assumed that all PEs would have been audited at least once by the end of Fy 2009/10 where compliance weaknesses would have been identified and appropriate recommendations for capacity building purposes issued and implemented. Due to budget constraints, it was only possible to audit 224 PEs by the end of Fy 2009/10 i.e 57% of all PE's against the target of 100%. Thus, considering the importance of procurement audits as a capacity building process, it can be concluded that one of the factors which contributed to underperformance was inadequate budget for auditing procuring entities. **Figure 5.13** shows the trend on the average compliance levels from Fy 2006/07 to Fy 2010/11.

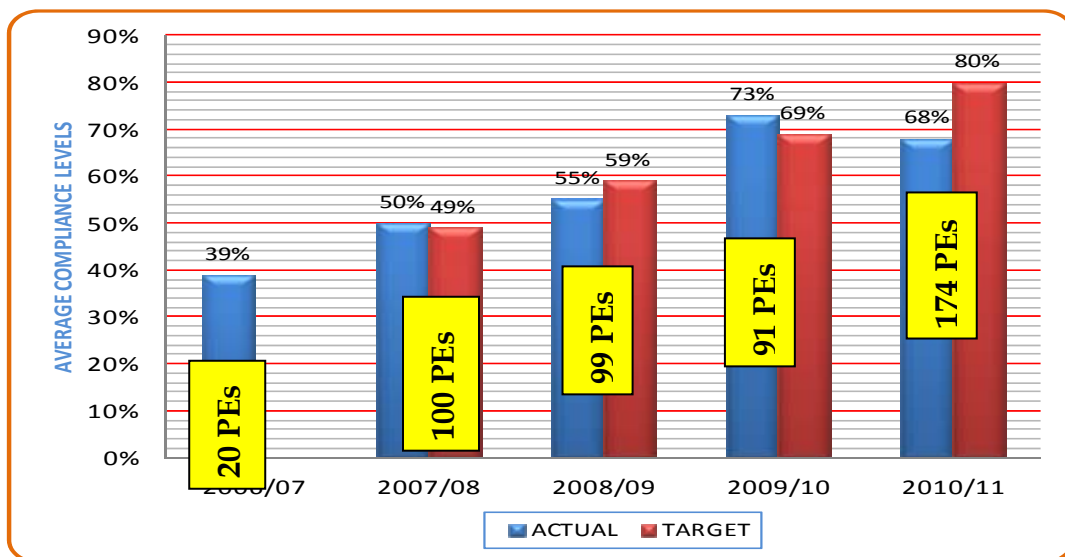


Figure 5.13: Trend on average compliance levels

It should be noted that, the average level of compliance during the Fy 2009/10 was on the higher side due to the fact that it was computed from results of the audit follow up only. Normally, PEs' compliance levels improve after the first audit where all weaknesses are identified and recommendations for improvement issued.

5.3 Value for money audits of 136 construction projects

5.3.1 Background

Section 7 (j)(ii) & (iii) of the Public Procurement Act, No. 21 of 2004 (PPA 2004) gives the Public Procurement Regulatory Authority (Authority) mandate to institute contract and performance audits during and/or after the completion of contract in respect of any procurement as may be required. On the basis of this mandate, the Authority for the first time carried out contract and performance audits (value for money audits) in 136 construction projects/contracts which were ongoing in 30 entities. The entities included 17 Local Government Authorities (LGAs), six Public Authorities, and seven TANROADS Regional offices.

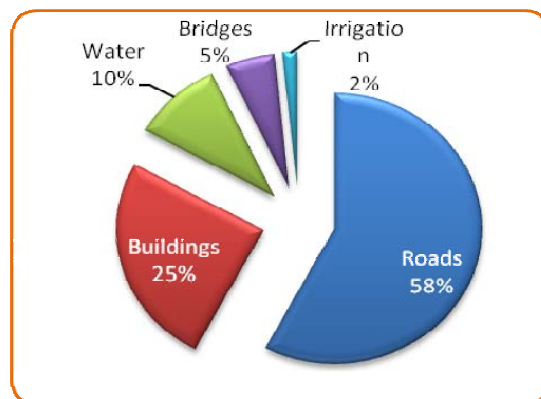
This type of audit could not be done in the previous years due to shortage of funds. However, during the FY 2010/11 the Authority budgeted and received Tshs. 173,100,000.00 for the activity through the Public Finance Management Reform Programme (PFMRP).

The decision to carry out value for money audits in construction projects was prompted by the fact that works contracts takes about 60% of the total value of procurement in the country. In addition, in the previous procurement audits, the scores on indicators for contracts implementation and quality assurance and control systems were among the lowest signifying the need for a detailed audit on contracts implementation and management in order to identify critical problematic areas and recommend remedial measures.

Generally, the audits sought to determine whether contracts were / are implemented in accordance with stipulated contract terms and conditions and whether value for money was / is achieved in spending public funds on selected construction projects. To that end, the audit covered aspects related to planning, procurement, contract administration and quality of works with the view to establishing whether value for money was attained or not.

5.3.2 Sampling of Projects for Audit

Sampling of the projects to be audited was random and representative but considered among other things; sector (water, Agriculture - irrigation projects, roads, building), size, financial year (2009/2010 and 2010/2011), type of procurement (works or consultancy), mode of procurement (Direct, CQ, NCB or ICB) and completion status (on-going and completed). A total of 136 projects with a total value of Tshs. 183,999,965,718.92 were sampled and audited. They included 81 road projects, 33 building projects, 13 water projects, 7 bridge projects, and 2 irrigation projects.



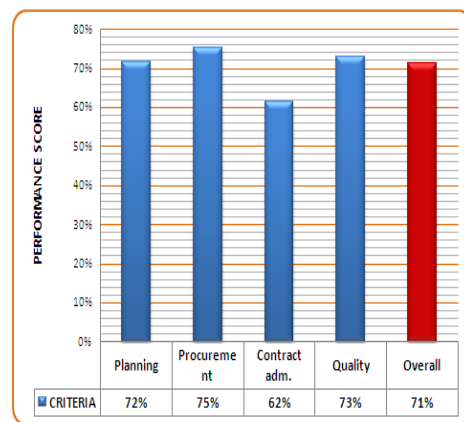
The number of audited projects from LGAs was 91 with a total value of Tshs 18,943,264,745.12 while the number of audited projects from Public Authorities and Agencies was 45 with a total value of 165,056,700,973.80. However, it should be noted that the value of the three audited projects alone, from National Health Insurance Fund, Local Authorities Pension Fund, and Public Service Pension Fund is Tshs. 146,019,363,083.00.

5.3.3 Key Observations

Generally, the following were key observations out of the audits;

5.3.3.1 Overall

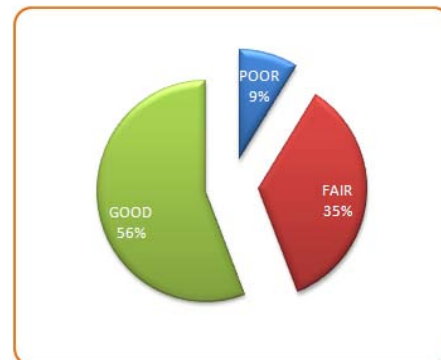
Out of the 136 audited projects, 61 projects equivalent to 45% of the audited projects performed well (above 75%), 59 projects equivalent to 43% of the audited projects performed fairly (between 50% and 75%), and 16 projects equivalent to 12% of the audited projects performed poorly (below 50%). The performance was evaluated in four areas whereby, overall, planning scored 72% rated as fair; procurement scored 75% rated as good; contract administration scored 62% rated as fair; and the quality of works scored 73% rated as fair. The overall performance for all the audited projects was assessed to be 71% signifying that in general terms funds earmarked for selected projects were fairly spent.



The assessment of the audit results in terms of entities performance indicated that 13 of the audited entities performed well (above 75%), 16 of the audited entities performed fairly (between 50% and 75%), and 1 entity performed poorly (below 50%). On average, LGAs performed fairly at a score of 65% while Public Authorities and Agencies performed well at a score of 80%. The overall assessment of the audited projects is attached as **Annex 5.3** of this report.

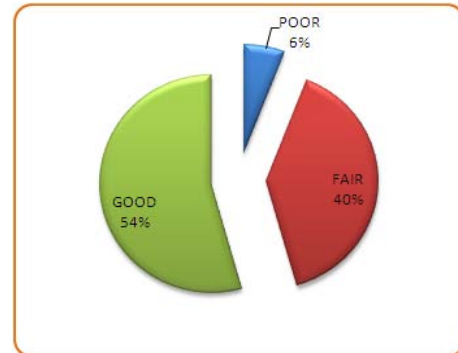
5.3.3.2 Planning

The overall score for planning was assessed to be fair at 72%. LGAs performed fairly at 69% while Public Authorities and Agencies performed well at a score of 76% signifying that there were more planning problems in LGAs. 9% of the audited projects had poor performance, 35% fair performance and 56% good performance. The major observed weaknesses on planning included: Poor packaging of works contracts; inadequate designs; unrealistic pre-tender estimates; inaccurate computation of quantities in the bills of quantities due to inadequate or lack of assessment of site locations; and, incomplete and ambiguous drawings. The deficiencies in the designs, drawings and bills of quantities caused unnecessary variations to the works thus increasing projects costs.



5.3.3.3 Procurement

The overall score for procurement was assessed to be good at 75%. There were no significant difference observed between LGAs and other entities on the part of procurement. While LGAs scored 74%, Public Authorities and Agencies scored 77% indicating acceptable level of compliance in procurement. 6% of the audited projects had poor performance, 40% fair performance and 54% good performance. The major observed weaknesses on procurement included:



- i) Inappropriate procurement planning causing delays in implementing entities plans, ad hoc procurements, and use of inappropriate procurement methods (excessive use of direct contracting/single source procurement).
- ii) Improperly prepared tender and contract documents - Standard tender/contract documents were not used for most of the reviewed tenders contrary to Regulation 83(3) of GN. No. 97/2005 which requires standard tender documents prepared by PPRA to be used with minimum changes as necessary to address project specific issues. As a result some important rights and responsibilities of the parties to the contract were either not included or were not properly stipulated in the contract documents.

It was also noted in some cases that specifications and drawings were not included in the tender and contract documents as a result, activities were not adequately described for the bidders/contractors to know with certainty what is required. Contractors therefore depended on the verbal instructions from the supervising technicians which in some cases had cost implications to the projects.

- iii) Inefficiencies in the procurement process mainly contributed by: delays or/and incomplete submission of requirements (BoQs, specifications, drawings, special conditions of contract) from user departments to PMUs; delays in evaluating tenders due to limited knowledge; and delays in signing contracts by the Councils Chairmen and Municipal Mayors.
- iv) Inappropriate methods of procurement - Direct contracting was used to engage contractors without justifiable reasons as provided under Regulation 70(1) of the GN. No. 97 of 2005. Furthermore, the procedure which was used to engage contractors directly was contrary to the provisions under Regulation 70(2) & 70(3) of GN. No. 97 of 2005.
- v) Not communicating award decisions to PPRA. The majority of audited entities did not communicate awards decisions to PPRA for publication in the procurement journal and website. This is contrary to the requirements of Regulation 21(1) of GN. No.97 of 2005 and Regulation 67(4) of GN. No.98 of 2005.

5.3.3.4 Contract Administration

The overall score on contract administration was assessed to be fair at 62%. Weak contract administration was observed in most of the audited LGAs. 30% of all the audited entities performed poorly (below 50%). All the 9 entities which performed poorly on contract administration were LGAs. 7 out of 10 entities which performed fairly (between 50% and 75%) on contract administration were LGAs. Only one LGA was among the 11 entities which performed well (above 75%) on contract administration. The performance of LGAs in contract administration ranged from 12% (Mvomero District Council) to 77% (Masasi District Council) with an average of 50%.



The assessment of individual projects/ contracts on contracts administration indicated that only 31% of the audited projects performed satisfactorily (above 75%) while 34% of the audited projects performed fairly (between 50% and 75%) and 35% performed poorly (below 50%).

As far as contracts administration is concerned, the auditors revealed the following major weaknesses:

- i) Delayed payments of contractors and consultants caused by erratic cash flows from the government or donors.
- ii) Weak monitoring of contracts characterized by lack of project progress reports, lack of site management meetings, and lack of project completion reports.
- iii) Non-enforcement of liquidated damages clause. Liquidated damages are compensations to the client imposed on contractors for delayed delivery of works. Irrespective of the fact that there were a number of delayed completed works by contractors, liquidated damages were not deducted from contractors' payments although the respective clause was specified in the contracts.
- iv) Issuing variation orders without following appropriate procedures. There were cases where the supervising engineers/technicians issued instructions to vary the works without getting prior approval of the tender board and Accounting Officer.
- v) Issuing extension of time without justifiable reasons and without following appropriate procedures.
- vi) Incomplete and inadequately prepared payment certificates; they lacked measurement and take-off sheets to justify the quantities paid, and in some cases certification was made for works which did not exist.
- vii) Poor records keeping.
- viii) Advance payments without guarantee although it was stipulated in the contracts.
- ix) Non-enforcement of performance securities and insurance covers although they were stipulated in the contracts.

5.3.3.5 Quality of Works

The overall score on quality of works was assessed to be fair at 73%. Unsatisfactory quality of works and services were observed in many audited projects. The assessment of quality of works indicated that only 48% of the audited projects with a total value of 170,220,874,156.99 (including NHIF, LAPF and PSPF projects) performed satisfactorily (above 75%) while 43% of the audited projects performed fairly (between 50% and 75%) and 9% performed poorly (below 50%). The total value of projects with unsatisfactory quality was therefore Tshs. 13,779,091,561.93 (64% of this value is from LGAs projects). On average, fourteen entities equivalent to 47% (including all TANROADS regional offices) performed satisfactorily (above 75%) while the remaining 16 entities equivalent to 53% performed fairly.



The situation is pathetic in LGAs where only 29 out of 91 projects (32%) with a total value of Tshs. 8,886,282,116 (47% by value) performed satisfactorily. That means, 68% of the audited projects with a total value of 10,056,982,629 (53% by value) were assessed to have unsatisfactory quality.

As far as quality of works is concerned, the auditors revealed the following major weaknesses:

- i) Lack of/or inadequate quality control system in checking and approving the designs, drawings, specifications, bills of quantities, payment certificates, pre-tender estimates e.t.c.
- ii) Weak / Inadequate supervision of construction projects and consultancy services caused by inadequate qualified staff and inadequate supervision vehicles/motorcycles.
- iii) Lack of quality control tools and equipment leading to failure to test materials and completed works.
- iv) Lack of honesty/integrity among the supervising engineers and technicians. Although poor quality works were observed by the audit team, most of them had already been certified by the project supervisors and paid.

5.3.3.6 Fraud

After joint site inspection and measurements of actual works by the auditors, it was revealed that engineers and technicians especially in LGAs conspired with contractors to certify and pay work items which did not exist or with lower specifications than what was provided in the contract documents. E.g actual road width is 3.5m but payment of road formation and gravelling is made for 5.5m width, exaggerating quantities in the BoQ and paying them without doing actual measurements, over specifying items in the contract documents but when it comes to actual construction, items with lower specifications are provided but payment is made as if the same items with higher specifications were provided.

This malpractice was observed in most of the audited LGAs. However, due to poor records keeping, some of them could not be verified by the auditors and are therefore not included in this report. The ones with adequate information and which have been verified are captured in this report as follows:

- i) **Bahi District Councils:** The total overpayment of **Tshs. 15.48 million** was made to two contractors for substandard works and extra quantities (nonexistent): Tshs. 6.48 million was paid through IPC no 3 to M/s MBESSO Construction Co. Ltd for spill way riprap unjustifiably. According to specs, the stones were to be cemented in a 1:4 cement sand ratio but site inspection revealed that stores were placed without cement (construction of Kongogo dam); Measured quantities at site for the construction of Kigwe Mnadani vented drift differed from quantities paid. The estimated overpayment for concrete works and stone pitching to M/s Musons Engineers Ltd was Tshs. 9 million.
- ii) **Geita District Council:**—The total overpayment of **Tshs. 127.2 million** was made to three contractors for nonexistent works: Overpayment of Tshs. 94,635,000 was made for the contract on production of paving blocks. While only 3,495m² was measured at site, 7,000m² was paid to the Contractor M/s Sattelite Co. Limited; Overpayment of Tshs. 15,220,000 was made for the contract on the periodic maintenance of Geita - Mkolani - Busekeseke road (0 - 14km). While only 3,478m³ of gravel was measured at site, 5000m³ of gravel was paid to the contractor M/s Icon Engineers; Overpayment of Tshs 17,342,110 was made for the gravelling of the Geita bus stand. While 1,320m³ was measured at site, payment was made for 2,450m³ to the contractor M/s Jossam & Company Limited.
- iii) **Magu District Council:**—The total overpayment of **Tshs. 24.4 million** was made to one contractor for nonexistent works: Although some of the work items for the construction of drainage structures and road maintenance works along Ng'haya - Bugatu road, were certified and paid to the contractor, M/s Man-Pa- Co. Ltd, the auditors could not see them at site. They include 31m³ of concrete class 20 (Tshs. 6.2 million) supply and installation of 35m of 900 mm pipe (Tshs 7 million), supply and installation of 28m of 1200mm pipe (Tshs 5.6m), supply and installation of 28m of 600mm pipe (Tshs 5.6m).
- iv) **Mvomero District Council:** The total overpayment of **Tshs. 53.19 million** was made to one contractor for nonexistent works. The quantity of concrete on side drain (item 3.2(b) of the BOQ) (for the routine maintenance of Mvomero town roads) paid for was 140m³ but the quantity measured at site was only 15m³. Key staff of the project explained that this item was also used to pay for concrete for kerbstone base and inspection chambers, which was not in the BOQ. However, even after considering all this additional concrete, the total concrete volume added up to only 39m³ making an overpayment of Tshs. 20.2million on this item alone; In addition, while 1,400m³ of excavation to spoil, equivalent to Tshs. 14million, was paid under item 3.2(a) of the BOQ, only 381m³ equivalent to Tshs. 3.81million was estimated at site, making an overpayment of Tshs. 10.19million; Kerbstone quantity measured was 19m³ against 35m³ paid making an overpayment of Tshs. 19.2 million; Furthermore, paving slabs measured were less by 3m³, equivalent to Tshs. 3.6million, than what was paid.
- v) **Sengerema District Council:** The total overpayment of **Tshs. 18.57 million** was made to two contractors for nonexistent works: Measurement at site revealed that overpayment of Tshs 17,440,000 was made to the contractor, M/s Nyegezei JJ Co. Ltd under the contract for construction of 1 box culvert and vented drift along Butonga – Sime road and Nyamililo – Burunga road concrete class 25 – 22 m³, Tshs 7,040,000; masonry 30m³ – Tshs 2,400,000; concrete class 15 - 40m³ – Tshs 8,000,000; Overpayment of Tshs 1,130,000 was made to the

contractor, M/s F.I.C Limited under the contract for construction of staff houses at Busisi and Kalumulo dispensaries (over site concrete class 15 – 11.3m3).

5.3.3.7 Corruption Red flags

In order to collect information about possible symptoms of corruption in the procurements carried out by procuring entities, the PPRA specially developed Red Flags Checklist were used. The Red flags Checklist may also serve as a tool to address corruption at the level of the individual procuring entity. In this regard, it is important to note that a detected red flag is not in itself evidence of corruption. However, the higher the number of red flags detected, the higher the likelihood that corruption has been involved. To that end, Red Flag Checklist for each project was filled, and findings summarized. The results gives an indication on whether there was any suspected fraud or corruption such as collusive or cartel bidding, unjustifiable claims, conflict of interest, inflated pricing, unjustifiable changes of the contract, certifying payments for non existing works, certifying payment for inflated quantities e.t.c

It is the auditors' opinion that all entities and projects which scored 20% and above on Red Flags scale, indicates high likelihood of suspected fraud or corruption in its procurement or the procurement of the respective projects. The overall score was 18% indicating that generally there was low likelihood of fraud and corruption. The entities which scored 20% or above on red-flag scale were twelve as follows: Bahi District Council (29%); Geita District Council (27%); Kinondoni Municipal Council (25%); Magu District Council (20%); Mtwara Urban Water Supply and Sewerage Authority (49%); Mvomero District Council (40%); Same District Council (22%); Sengerema District Council (24%); Singida Municipal Council (24%); TANESCO (26%); Temeke Municipal Council (27%); and Tunduru District Council (22%). It can be noted PEs discussed under fraud above are among those scored high on red-flags.

5.3.3.8 Donor funded projects

The auditors have observed serious delays in the procurement of contractors and consultants for Donor funded water projects under the Water Sector Development Programme (WSDP) contributed by bureaucratic approval procedures and limited knowledge on the part of implementing Agencies on Donor procurement procedures. In some cases, procurement took more than two years. In addition, the same projects suffer delays in paying the contractors and consultants due to erratic cash flow contributed by bureaucratic payment procedures included in the financing agreements. Apart from attracting interest charges, the projects performances are likely to suffer in terms of time and physical outputs.

5.3.3.9 Capacity issues

Due to serious deficiencies observed in LGAs, the auditors went further and assessed the capacity of District Engineer's office in managing construction projects. The following were revealed:

- i) Inadequate knowledge of the staff on design, cost estimation (preparation of bills of quantities and unit prices), tender evaluation, and contracts administration (management of variation orders, claims management, preparation of payment certificates, site instructions, site meetings, dispute resolutions procedures).
- ii) Lack of quality control tools and equipment.

- iii) Inadequate qualified staff compared to the workload making supervision of on-going works a bit challenging.
- iv) Inadequate supervision vehicles and motorcycles compared to the road network and other community based projects being supervised by District Engineer. The DEs offices have one vehicle only which is not adequate for surveying & design, and supervising ongoing projects. This is a contributing factor for inadequate designs, unrealistic estimates and approving poor quality works.
- v) Lack of quality control system within the DE's office in checking and approving the designs, bills of quantities, payment certificates, pre-tender estimates e.t.c
- vi) Negligence by some of the staff within the works department causing delays and losses due to incomplete designs and incorrect bills of quantities.

5.3.4 Recommendations

The Technical Committee of the Authority's Board of Directors reviewed the audit findings and approved the audit recommendations and directed as follows:

- a) All the 13 entities which performed well should be commended for their performance.
- b) The Accounting Officers of the 17 entities with fair and poor performance should be summoned to the Board of Directors of PPRA to discuss about the audit results and agree on measures to be taken to redress the situation in their entities.
- c) To redress weaknesses in contracts administration;
 - i. All the 17 entities with fair and poor performance should attend training organized by PPRA on contracts administration, cost estimation, and procurement planning.
 - ii. The Authority should urgently prepare and disseminate to all PEs a contracts administration/ supervision handbook (guideline) which should include at minimum general guidelines on how to handle/ manage variations, claims (including extension of time), disputes, payments, records, communication, guarantees, insurance e.t.c
- d) To address the quality and supervision issues, the Prime Minister's office, Regional Administration and Local Government, and the Road Fund Board should be advised to gradually equip LGAs with adequate supervision vehicles/ motorcycles and quality control tools and equipment (especially materials selecting and compaction testing tools). It should be noted that a lot of funds goes to LGAs for construction purposes including road construction and maintenance, schools construction, water projects, e.t.c. According to Road Fund Board, they collected 224.4 bn in FY 2007/08, 237.1 bn in FY 2008/09, and 287.1 bn in 2009/10. 30% of this amount was disbursed to LGAs for road maintenance purposes.
- e) In order to complement the current capacity of LGAs, the use of consultants should be considered. If contracts are packaged properly, it may be cost effective to use consultants in supervising works contracts. LGAs should be advised to include in their budgets provisions for consultants' supervision.

- f) In addition, District Engineers should be required to establish quality control systems within their departments to ensure that all the designs, bills of quantities, specifications, pre-tender estimates, and payment certificates are being checked and approved before they are forwarded to other departments.
- g) The Prime Minister's office, Regional Administration and Local Government, and TANROADS should be advised to ensure that adequate qualified staff are employed to match with the workload in managing the road networks under their jurisdiction.
- h) All entities which have overpaid contractors should be required to recover the excess payment with immediate effect. In addition, Accounting Officers should be required to take disciplinary measures to all staff that were responsible for overpaying the contractors. The Committee directed that detailed audit should be carried out in these entities. The Committee directed further that since these are fraud cases they should be reported to police.
- i) The clashes between Finance Committees and Councils management in LGAs and delays in signing contracts by Council Chairpersons and Municipal Mayors was mainly due to inadequate/ lack of knowledge of the provisions of PPA, 2004 and procurement Regulations. It is therefore recommended for PPRA and PMORALG to organize sensitization workshops for all Councilors in LGAs in order to enhance their knowledge about the procurement law and their responsibilities as far as public procurement is concerned.
- j) By considering the scope of the budget for the Water Sector Development Programme of US\$ 1,255 million (GoT- US\$ 251 million, WB (IDA) - US\$ 200, AfDB - US\$ - 135, and other DPs - US\$ 669) which is about Tshs. 2 trillion, it is recommended that comprehensive value for money audits for more projects under the programme be conducted in order to come up with recommendations that will enhance the performance of the projects. In addition, after the audits the Authority will be in a position to advise the Government on critical issues to be considered while negotiating future financing agreements.
- k) All the audited entities should be required to implement the specific recommendations and submit a report of implementation within three months of communicating the specific audit reports.
- l) The Technical Committee Chairman and the CEO will call for press conference to publicize the audit reports.

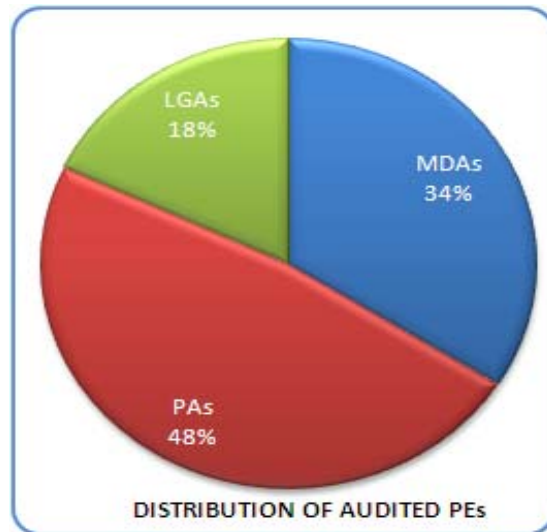
5.4 Procurement audits in 106 PEs

5.4.1 Background

In view of its mandate under Sub-section 7(1)(j) of the Public Procurement Act, 2004, (PPA 2004), the Public Procurement Regulatory Authority (PPRA) through PFMRP financing, carried out procurement audits in one hundred and six (106) procuring entities between May and August, 2011 for all procurements made during the FY 2010/2011. The audits were carried out by PPRA staff in collaboration with individual consultants.

The audited procuring entities were one hundred and six (106) including thirty six (36) MDAs, fifty one (51) Public Authorities, and nineteen (19) LGAs. Thus, the total number of audited PEs since the establishment of PPRA stands at 330.

Generally, the audits sought to determine whether the procedures, processes and documentations for procurement and contracting were in accordance with the provisions in the PPA 2004, Public Procurement Regulations (GN. No. 97 and 98 of 2005, and GN. No. 177 of 2007) and the standard documents prepared by PPRA and that procurement carried out achieved the expected economy and efficiency (value for money for the allocated resources), and the implementation of contracts conformed to the terms thereof. The audits were also intended to identify weaknesses in complying with the PPA 2004 and Regulations aiming at assisting the audited procuring entities to take appropriate measures including implementation of appropriate capacity building strategies and improving controls.



5.4.2 Methodology

In the course of executing the audit assignment, the following documents for all procurements carried during the FY 2010/2011 were detailed reviewed: Annual Procurement Plan; Tender files; Tender adverts; Bidding documents; Tender evaluation reports; Minutes of Tender Board meetings; Notification of contract awards; Contract documents; Quarterly Internal Audit reports; and Documents on contract administration. As part of the assessment, some construction projects were randomly selected and physically inspected to ascertain the quality and quantity of the works.

The focus in the audits was mainly on the assessment of: Institutional setup and capacity (Tender Board, Procurement Management Unit, and Internal Audit unit); Preparation and implementation of the annual procurement plan; Compliance to powers and responsibilities by the Accounting Officer, Tender Board, Procurement Management Unit, User Departments, and Evaluation Committees; Preparation of tender/ contract documents; Tender processes; Contract administration; Records keeping; and Internal controls.

After the review, the assessment team met with the Accounting Officers, management team, tender boards and PMU staff of the respective PEs and discussed issues observed during the assessment and provided professional advice on areas which need improvement.

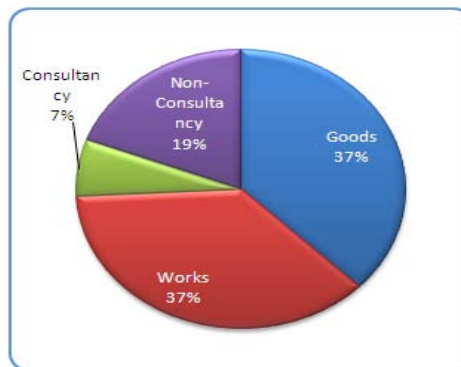
5.4.3 Fraud and Corruption Aspects

In order to collect information about possible symptoms of corruption in the procurements carried out by procuring entities, auditors were required to use Red Flags Checklist specifically developed for the purpose. The Red flags Checklist may also serve as a tool to address corruption at the level of the individual procuring entity. In this regard, it is important to note that a detected red flag is not in itself evidence of corruption. However, the higher the number of red flags detected, the higher the likelihood that corruption has been involved. To that end, Red Flag Checklist for selected procurement was filled, and overall findings for the entity summarized in the report. It was considered that there is likelihood of fraud or corruption in all entities and procurement which scored 20% and above on Red Flags scale.

5.4.4 Audit findings

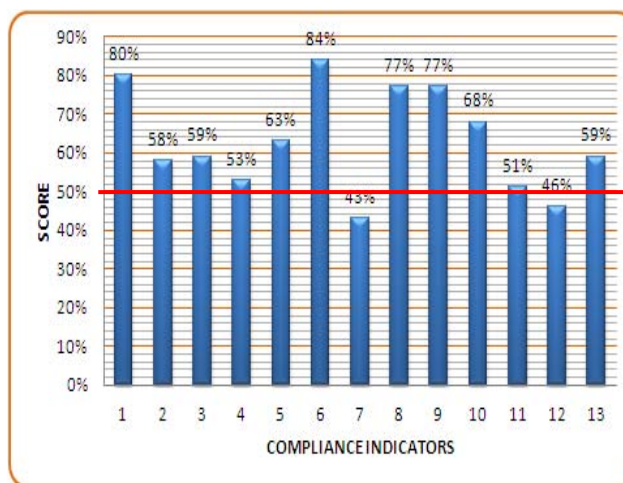
5.4.4.1 Volume of procurement for audited PEs

The value of the audited PEs was Tshs. 314,064,616,662.29 which included Tshs. 117,174,493,121.09 equivalent to 37% for goods, Tshs. 115,868,040,038.81 equivalent to 37% for works, Tshs. 20,542,536,658.06 equivalent to 7% for consultancy services, Tshs. 60,476,413,844.33 equivalent to 19% for non-consultancy services, and a small value of Tshs. 3,133,000.00 for disposal of public assets by tender. The volume of procurement for all audited PEs is attached as Annex 5.4 of this report.



5.4.4.2 General Level of Compliance

Generally, the outcome of the audits indicated an average level of compliance of 63% computed from the thirteen established compliance indicators. On one hand, the average performance of all audited PE's was below average (below 50%) in two indicators namely: Publication of contract awards to the public (43%); and quality control (46%). On the other hand, the performance was above average (50% and above) in the following eleven indicators: Establishment and composition of Tender Board (80%); Establishment and composition of PMU (58%); Functioning of AO, TB and PMU (59%); Preparation of Annual Procurement Plan



(53%); Complying to compulsory approvals (63%); Advertisement of bid opportunities (84%); Time for preparation of bids (77%); The use of appropriate methods of procurement (77%); Complying with the use of Standard Tender Document (68%); Appropriate procurement records (51%); and appropriate contract management (59%). The assessment of the compliance indicators for all the audited PE's is shown in **Annex 5.5(a)** of this report.

The analysis has shown that 17% [18 PEs] of the audited PEs have poor performance, 72% [75 PEs] fair performance and 11% [13 PEs] good performance. The assessment of the poorly performed PEs indicated that the main reason for poor performance was lack of/poorly established Procurement Management Units (PMUs). [Note: P < 50% - Poor performance; 50% <= P < 80% - Fair performance; P >= 80% - Good performance]

The analysis and comparison of the overall compliance for each indicator is provided in **Table 5.6** and **Figure 5.14**, and the performance distribution of the audited PEs is shown in **Figure 5.15**.

Table 5.6: Overall outcome of the audits

Ind. No.	Indicator	Performance Data	Outcome of the audits
1.	Appropriate establishment and composition of tender boards	Existence of a tender board in accordance with the requirements of the Act and Regulations	Weaknesses on establishment of tender boards added to 20%.
2.	Appropriate establishment and composition of PMUs	Existence of a PMU in accordance with the requirements of the Act and Regulations	Weaknesses on establishment of PMUs added to 42%.
3.	Independence of functions	Percentage of tenders in which there was no interference between individual functions	41% of the audited procurements had interference between the individual functions of the Accounting Officer, Tender Boards, PMU and user Departments.
4.	Appropriate preparation and implementation of procurement plan	Prepared and properly implemented annual procurement plan	47% of the PEs did not prepare annual procurement plans for the financial year 2008/09.
5.	Complying to compulsory approvals	Percentage of tenders/contracts which received all compulsory approvals in various processes	37% of the audited procurements did not receive all compulsory approvals in the procurement processes contrary to the requirements in the PPA and its Regulations.
6.	Appropriate advertisement of bid opportunities	Percentage of open bidding procedures publicly advertised	16% of the tenders under open bidding process were not advertised to the public contrary to the requirements of the PPA and its Regulations.
7.	Complying with publication of awards	Percentage of contract awards disclosed to the public	57% of the audited procurements indicated that contract awards were not communicated to the public contrary to the requirements of the PPA and its Regulations.
8.	Adequate time for preparation of bids	Percentage of tenders complying with the stipulated time in the Act and regulations	23% of the audited procurements indicated that the time provided for the preparation of bids did not comply with the minimum time

			provided in the PPA and its Regulations.
9.	The use of appropriate methods of procurements	Percentage of tenders using authorized methods of procurement in accordance with their limits of application	23% of the audited procurements did not use methods of procurement in accordance with their limits of application as provided in the PPA and its Regulations.
10.	The use of standard tender documents	Percentage of tenders using standard/ approved tender documents	In the 32% of the audited procurements, standard tender documents were not used contrary to the requirements of the PPA and its regulations.
11.	Proper keeping of procurement records	Percentage of tenders with complete records	49% of the audited procurements had either no procurement records or incomplete records.
12.	Availability of quality assurance and control systems	Percentage of tenders with adequate quality assurance and control systems	54% of the audited procurements indicated that there were no quality assurance and control systems.
13.	Appropriate contract implementation	Percentage of contracts which have been implemented as per the terms of contract	Contracts in 41% of the audited procurements were not implemented as per the terms of the contract.

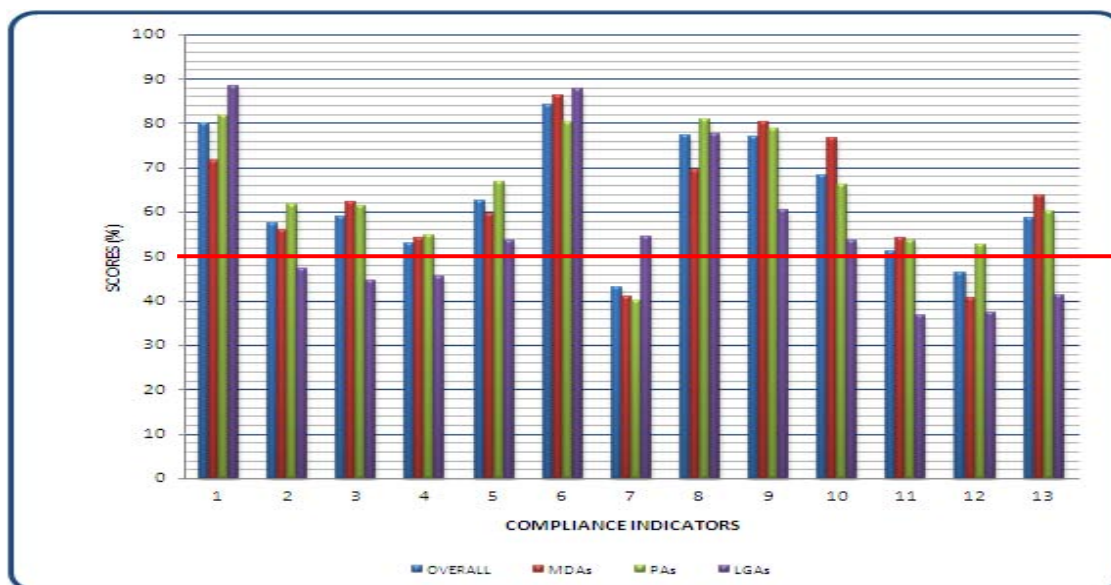


Figure 5.14: Comparison of the overall performances of the audited PEs

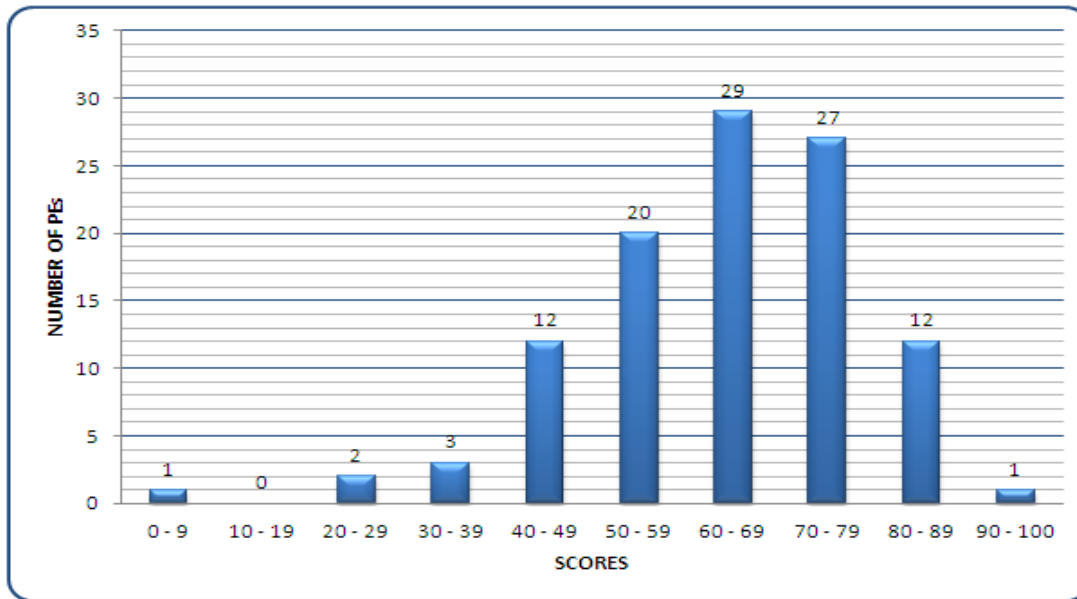


Figure 5.15: Performance distribution of the audited PEs

5.4.4.3 Performance of MDAs

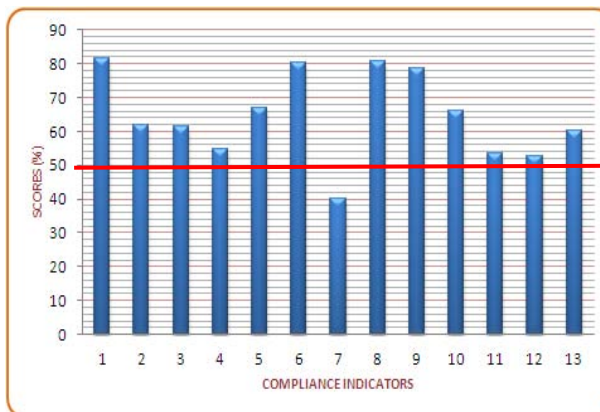
Out of 106 audited PEs, 36 were MDAs. The outcome of the audits for the audited MDAs indicated an average level of compliance of **64%**. The average performance was below 50% in two indicators namely: Publication of contract awards (42%) and Quality assurance and control (42%). The performance was above average (50% and above) in the following eleven indicators: Establishment and composition of Tender Board (74%); Establishment and composition of PMU (58%); Functioning of AO, TB and PMU (64%); Preparation of Annual Procurement Plan (56%); Complying to compulsory approvals (61%); Advertisement of bid opportunities (89%); Time for preparation of bids (72%); The use of appropriate methods of procurement (83%); Complying with the use of Standard Tender Document as stipulated in the regulations (79%); Records keeping (56%); and Contract management (66%). The assessment of the MDAs' compliance is shown in **Annex 5.5(b)**.



Under this category, the Regional Administrative Secretariat - Iringa attained the highest level of compliance of **90%** while the National Sports Council attained the lowest compliance level of **8%**.

5.4.4.4 Performance of Public Authorities

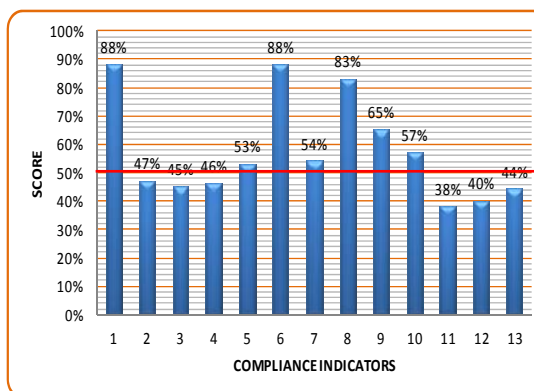
Fifty one (51) Public Authorities were audited. The outcome of the audits indicated an average level of compliance of **64%**. The average performance was below 50% in one indicator namely: Publication of contract awards (41%); The performance was above average (50% and above) in the following twelve indicators: Establishment and composition of Tender Board (80%); Establishment and composition of PMU (61%); Functioning of AO, TB and PMU (62%); Preparation of Annual Procurement Plan (55%); Complying to compulsory approvals (68%); Advertisement of bid opportunities (80%); Time for preparation of bids (80%); The use of appropriate methods of procurement (79%); Complying with the use of Standard Tender Document as stipulated in the regulations (67%); Record keeping (54%); Quality assurance and control (52%) and Contract management (61%). The assessment of Public Authorities' compliance is shown in **Annex 5.5(c)**.



Under this category, SUMATRA and the Tanzania Standard News attained the highest level of compliance of **87%** while UWASA - Lindi attained the lowest compliance level of **25%**.

5.4.4.5 Performance of LGAs

Nineteen Local Government Authorities were audited. The outcome of the audits indicated an average level of compliance of **58%**. The average performance was below 50% in six out of the thirteen compliance indicators namely: Establishment and composition of PMU (47%); Functioning of AO, TB and PMU (45%); Preparation of Annual Procurement Plan (46%); Records keeping (37%); Quality assurance and control (37%); and Contract management (41%). The performance was above average (50% and above) in the following seven indicators: Establishment and composition of Tender Board (88%); Advertisement of bid opportunities (88%); Complying to compulsory approvals (53%); Publication of contract awards (54%); Time for preparation of bids (78%); The use of appropriate methods of procurement (61%); and Complying with the use of Standard Tender Document as stipulated in the regulations (54%). The assessment of LGAs' compliance is shown in **Annex 5.5(d)**.



Under this category, Lindi District Council attained the highest level of compliance of **78%** while the Mkinga District Council attained the lowest compliance level of **28%**.

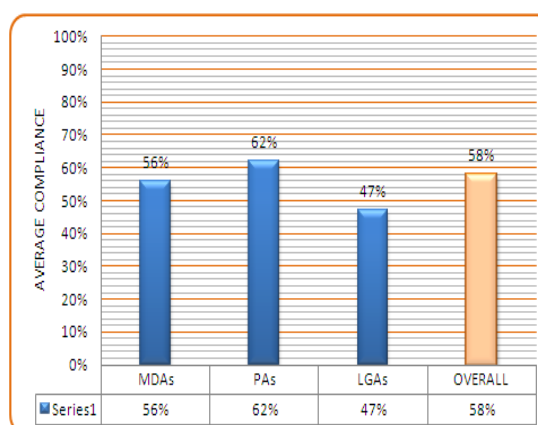
5.4.5 Analysis of the results

5.4.5.1 Areas of Focus

In order to meet the target of compliance of 80% in the near future under the current financial constraint, it is important to focus the available resources to potential areas with high and immediate impact to the performance of procuring entities in complying with the PPA, 2004 and its Regulations. On the basis of assessment of the compliance indicators, the focus should be on the following areas;

Establishment and composition of PMUs

Establishment and staffing of PMUs is a problem facing many procuring entities especially the LGA's. The audits revealed that the overall level of compliance on establishment and composition of PMUs was only 58%. The average level of compliance for MDAs, PAs and LGAs was 56%, 62% and 47% respectively. For the Central Government, the problem is due to the weakness in the PPA which is silent on the reporting mechanism of the Head of PMU within PEs and in some cases PMUs were established as Committees of the Tender Board. In the case of LGAs the situation is different as the Local Government Authorities Tender Boards (Establishment and Proceedings) Regulations require the Head of PMU to report directly to the Accounting Officer. However, the audits have revealed that most of audited LGAs established PMUs as committees of the Tender Board and some of the heads of PMUs were still reporting to Council Treasurers. Explanations from the audited LGAs indicated that the organization structure within LGAs does not recognize PMUs as independent units and that there is a directive by PMO-RALG to establish PMUs as committees.



Thirty five (35) PEs have either not established PMUs at all (with compliance of 0%) or have not established PMUs appropriately contrary to the provisions under Section 34 of PPA 2004. They include 11 MDAs, 15 PAs and 9 LGAs as follows;

i) MDAs

Baraza la Kiswahili la Taifa (0%), Government Employee Provident Fund (0%); High Court of Tanzania (0%), Institute of Adult Education (30%), Institute of Judiciary Administration (29%), National Institute for Medical Research (40%), National Food Reserve Agency (0%), National Institute of Productivity (0%), National Sports Council (0%), National Housing and Building Rehabilitation Agency (0%), and Sugar Board of Tanzania (0%).

ii) PAs

Air Tanzania Corporation (0%), Contractors Registration Board (0%), Dar Maritime Institute (0%), Dodoma University (40%), Kilimanjaro Christian Medical Centre (35%), Coffee Board (5%), Tanzania Cotton Board (0%), Tanzania Engineering and Manufacturing Design Organisation (0%), Tanzania Food Reserve Agency (0%),

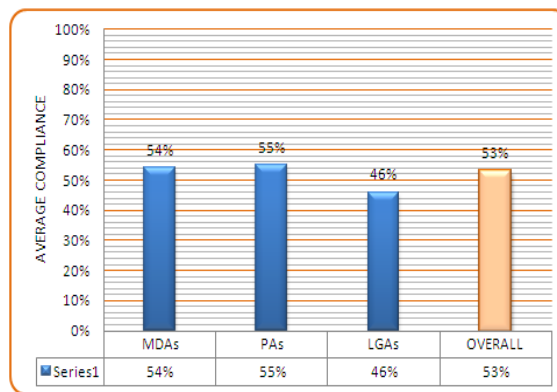
Tanzania Postal Bank (0%), Tanzania Tea Board (0%), Twiga Bank Corporation (40%), UWASA – Babati (43%), UWASA – Iringa (40%), and UWASA – Lindi (20%).

iii) LGAs

Dodoma Municipal Council (40%); Kibaha Town Council (21%); Kondo District Council (30%), Mkinga District Council (10%), Nachingwea District Council (35%), Pangani District Council (25%), Pangani District Council (35%), Tanga City Council (25%) and Ulanga District Council (25%).

Preparation of Annual Procurement Plan

The procurement plan is very important in that it helps the procuring entity to: avoid unnecessary emergency procurements; aggregate its requirements wherever possible in order to obtain value for money and reduce procurement costs; make use of framework contracts wherever appropriate to provide an efficient, cost effective and flexible means to procure works, services or supplies that are required continuously or repeatedly over a set period time; avoid splitting of procurements and therefore use of appropriate procurement methods; and to plan efficiently tender board meetings in order minimize procurement transaction costs.



The overall average level of compliance on preparation and implementation of annual procurement plans was 53%. The average level of compliance of 54%, 55%, and 46% was assessed for MDAs, PAs and LGAs respectively. Specific weaknesses in the assessed procurement plans and their implementation included: Not using appropriate templates issued by PPRA; processing times for different stages of procurement process were not indicated; requirements from user departments were not aggregated; some of the procurable items in the budget were not included in the plan; too many tender board meetings; extensive use of quotations under minor value procurements; and unrealistic plans.

Twenty four (24) PEs had either not prepared procurement plans at all or have not prepared their procurement plans properly. They include 13 MDAs, 15 PAs and 6 LGAs as follows;

i) MDAs

Baraza la Kiswahili la Taifa (0%), High Court of Tanzania (0%), Institute of Adult Education (30%), Institute of Judiciary Administration (30%), National Institute of Productivity (0%), National Institute for Medical Research (20%), National Museum of Tanzania (40%), National Sports Council (0%), President’s Office – Planning Commission (30%), Regional Administrative Secretariat – Ruvuma (40%), Road Fund Board (30%), Tanzania Cashew nut Board (0%), Tanzania Fisheries Research Institute (0%).

ii) PAs

Air Tanzania Corporation (0%), Arusha Technical Collage (40%), Dar Maritime Institute (0%), Dodoma University (25%), Engineers Registration Board (30%), Kariakoo Market (30%), Mzinga Corporation (30%), National Council for Technical Education (30%), Tanzania Coffee Board (0%), Tanzania Cotton Board (0%), Tanzania Engineering and Manufacturing Design Organisation (15%), Tanzania Postal Bank (0%), Tanzania Telecommunication Company Limited (0%), Twiga Bank Corporation (30%), and UWASA – Lindi (0%).

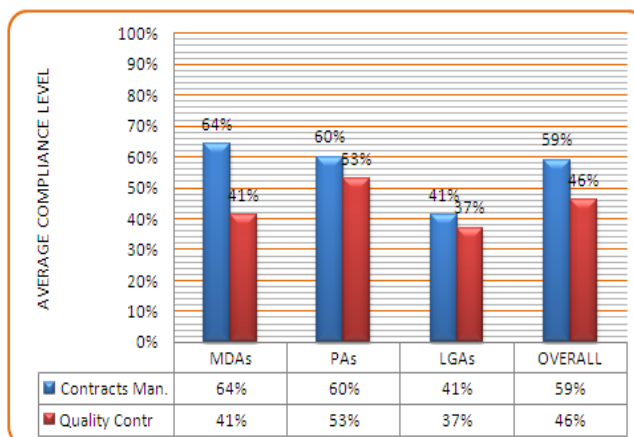
iii) LGAs

Kibaha Town Council (20%), Kilombero District Council (10%), Kilosa District Council (35%), Kondoa District Council (20%), Mkinga District Council (10%), and Njombe District Council (25%).

Contracts Management

In assessing the adequacy of contracts management, the review teams analyzed the following issues: Whether contracts documents contained all necessary information; whether contracts were properly signed; time management issues; scope management issues; quality management issues; communication management issues; and cost management issues.

The audit indicated average levels of compliance of 59% and 46% for contracts management and quality control respectively. The average levels of compliance for MDAs, PAs and LGAs were, 64% and 41%, 60% and 53%, and, 41% and 37% respectively.



Generally, the following weaknesses were observed: Contracts were not properly signed in some cases; Some of the contracts lacked important contract documents such as conditions of contract, drawings and specifications, and some contained non-contract documents such as invitation for bids/quotations and instructions to bidders; Liquidated damages were not applied for delayed contracts; Site meetings were not conducted for most of the reviewed contracts; There were no adequate quality assurance and control plans, completed works were not tested to ascertain whether they have attained the specifications as provided in the contract documents; Progress reports for works contracts were not prepared; Site supervision reports were not prepared; Extension of time were issued without justifiable analysis and without following appropriate procedures; Payment certificates were not attached with necessary information such as measurement sheets and working/ take-off sheets to justify the quantities paid; in some cases payments were made for works which have not been done by exaggerating the quantities; and Goods inspection and acceptance committees were not appointed to ascertain the quality and quantity of the supplied goods.

On the basis of these results, all PEs which have scored below 50% on contracts management will be considered when short listing PEs for value for money audits to be carried out in FY 2011/12.

The following PEs had worst performance in quality control and contracts management;

i) MDAs

Quality control

Baraza La Kiswahili La Taifa (0%), Commission for Mediation and Arbitration (0%), Ethics Secretariat (40%), Fair Competition Commission (30%), Government Employee Provident Fund (2%), High Court - Land Division (20%), Institute of Judicial Administration (45%), Ministry of Labour and Employment (20%), National Food Reserve Agency (20%), National Institute of Productivity (0%), National Sports Council (0%), RAS - Kagera (30%), RAS - Ruvuma (30%), President's Office Planning Commission (30%), Sugar Board of Tanzania (0%), Tanzania Employment Services Agency (0%) and Tanzania Fisheries Research Institute (0%).

Contracts management

Fair Competition Commission (40%), Institute of Judicial Administration (45%), RAS - Morogoro (30%), RAS - Ruvuma (37%) and Tanzania Institute of Accountancy (45%).

ii) PAs

Quality control

Architects and Quantity Surveyors Registration Board (0%), Arusha International Conference Centre (45%), Capital Development Authority (30%), Contractors Registration Board (0%), GPSA (20%), Kariakoo Market (0%), KCMC (0%), National Construction Council (0%), SUMATRA (40%), Tanzania Cotton Board (0%), Tanzania Coffee Board (0%), Tanzania Engineering and Manufacturing Design Organisation (18%), Tanzania Food Reserve Agency (20%), Tanzania Tea Board (20%), Tanzania Tree Seed Agency (30%), Tropical Pesticides Research Institute (0%), UWASA - Iringa (40%), UWASA - Lindi (0%), UWASA - Bukoba (30%), Tanzania National Parks (45%), Tanzania Investment Centre (33%).

Contracts management

Architects and Quantity Surveyors Registration Board (30%), Capital Development Authority (30%), Contractors Registration Board (30%), Dar Stock Exchange Board (34%), Engineers Registration Board (30%), KCMC (25%), MUCCOBS (35%), National Development Corporation (10%), Tanzania Cotton Board (0%), Tanzania Engineering and Manufacturing Design Organisation (16%), UWASA - Iringa (40%) and UWASA - Mwanza (40%).

iii) LGAs

Quality control

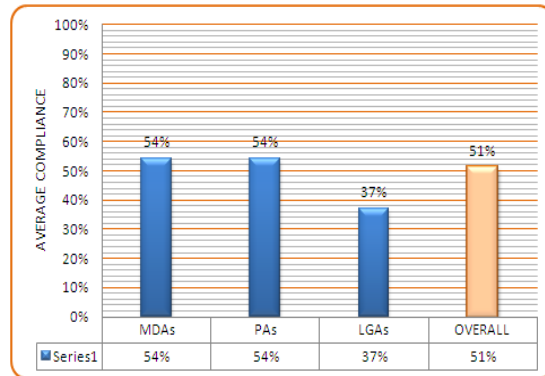
Kilombero District Council (8%), Kilosa District Council (18%), Kondoa District Council (35%), Lindi District Council (30%), Misenyi District Council (40%), Mkinga District Council (15%), Nachingwea District Council (40%), Njombe Town Council (20%), Pangani District Council (35%), Rufiji District Council (40%), Tanga City Council (30%) and Ulanga District Council (35%).

Contracts management

Kibaha Town Council (28%), Kilombero District Council (35%), Kilosa District Council (48%), Kondoa District Council (36%), Misenyi District Council (40%), Mkinga District Council (15%), Nachingwea District Council (30%), Njombe Town Council (43%), Pangani District Council (35%), Rufiji District Council (40%), Tanga City Council (30%) and Ulanga District Council (35%).

Records Keeping

The audit teams assessed the availability, adequacy of the arrangement, adequacy of facilities, adequacy of storage space and location of the procurement records. The audits revealed that the overall level of compliance on records keeping was 51%. The average level of compliance for MDAs, PAs and LGAs was 54%, 54% and 37% respectively.



The major weaknesses included lack of a comprehensive list of tenders, quotations and contracts, procurement records scattered in different departments, lack of records on contracts management, inadequate space and shelves for records storage, and inappropriate filing. In some cases it was difficult for the audit teams to ascertain the exact number of tenders floated and the retrieval of information was time consuming as records could not be obtained from one point.

Poor record keeping was caused by lack/inadequate record management skills, inadequate facilities, inadequate office space, and deliberate misplacement of documents. The effects of poor record keeping include poor management of procurements, corruption, theft and loss of public properties.

Thirty four (34) PEs had worst performance in records keeping. They include 7 MDAs, 16 PAs and 11 LGAs as follows;

i) MDAs

Ethics Secretariat (20%), Fair Competition Commission (40%), Ministry of East Africa (30%), National Environmental Council (20%), National Sports Council (0%), Tanzania Fisheries Research Institute (30%) and Tanzania Institute of Accountancy (30%).

ii) PAs

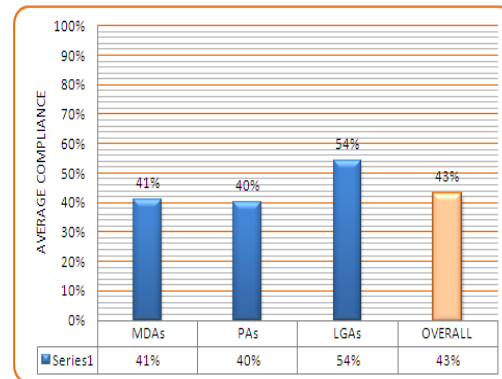
Arusha Technical Collage (20%), Capital Development Authority (30%), Centre for Agricultural Mechanization and Rural Technology (20%), Engineers Registration Board (40%), SIDO (10%), Tanzania Coffee Board (10%), Tanzania Cotton Board (30%), Tanzania Engineering and Manufacturing Design Organisation (46%), Tanzania Investment Bank (20%), Tanzania Standard News (30%), Tanzania Tea Board (20%), TEMESA (40%), Tropical Pesticides Research Institute (20%), Twiga Bank Corporation (40%), UWASA - Iringa (30%) and UWASA - Songea (20%),

iii) LGAs

Kilolo District Council (30%), Kilombero District Council (39%), Kondo District Council (30%), Mbinga District Council (28%), Mkinga District Council (10%), Mufindi District Council (30%), Nachingwea District Council (46%), Namtumbo District Council (10%), Pangani District Council (10%), Tanga City Council (30%) and Ulanga District Council (10%).

Publication of contract awards

Transparency is among the fundamental principles of public procurement and disclosure of procurement information is one of the elements of transparency. For the purpose of disclosing contract award information, the Authority, pursuant to Regulations 21(3) and 67(3) of G.N No. 97 and 98 of 2005 respectively, is required to publish in its Journal and website the names of those who have been awarded contracts, contracts amount, the date when the awards were made, contracts period, and final contracts amount paid to suppliers, contractors or service providers and the price at which the assets have been sold in case of disposal of public assets by tender. In order for the Authority to fulfil this important requirement, PEs, pursuant to Regulations 21(1) and 67(4) of G.N No. 97 and 98 of 2005 respectively, are required to notify the Authority on the awarded contracts. However, compliance in this area has been a problem since we started procurement audits.



The recent audits revealed that the overall level of compliance on publication of contract awards was 43%. The average level of compliance for MDAs, PAs and LGAs was 41%, 40% and 54% respectively.

The following 54 PEs had worst performance in publishing contract awards. They included 19 MDAs, 28 PAs and 7 LGAs as follows;

i) MDAs

Baraza La Kiswahili La Taifa (0%), Commission for Mediation and Arbitration (0%), Ethics Secretariat (0%), High Court - Commercial (0%), High Court - Land Division (0%), High Court of Tanzania (0%), Institute of Adult Education (0%), Institute of Judicial Administration (0%), National Institute of Productivity (0%), National Institute for Medical Research (20%), National Museum of Tanzania (30%), National Sports Council (0%), National Housing and Building Rehabilitation Agency (0%), President's Office, Public Service Management (20%), Road Fund Board (0%), Rufiji Basin Authority (20%), Tanzania Cashew nut Board (0%), Tanzania Employment Services Agency (0%) and Tanzania Fisheries Research Institute (0%).

ii) PAs

Air Tanzania Corporation (0%), Architects and Quantity Surveyors Registration Board (0%), Ardhi University (0%), Arusha Technical Collage (30%), Centre for

Agricultural Mechanization and Rural Technology (0%), Contractors Registration Board (0%), Dar Maritime Institute (0%), Dar Stock Exchange Board (0%), Engineers Registration Board (0%), Export Processing Zone (20%), Kariakoo Market (0%), MUCCOBS (46%), Mzinga Corporation Sole (20%), National Construction Council (0%), National Council for Technical Education (20%), Rural Energy Agency (0%), Tanzania Cotton Board (0%), Tanzania Engineering and Manufacturing Design Organisation (40%), Tanzania Investment Bank (20%), Tanzania Postal Bank (0%), Tanzania Tea Board (0%), Tanzania Telecommunications Company Limited (0%), Tanzania Tree Seed Agency (20%), Tropical Pesticides Research Institute (0%), UWASA – Babati (40%), UWASA – Iringa (20%), UWASA – Lindi (0%) and UWASA – Songea (25%).

iii) LGAs

Kibaha Town Council (40%), Kilombero District Council (20%), Kilosa District Council (40%), Nachingwea District Council (0%), Namtumbo District Council (20%), Njombe Town Council (30%) and Rufiji District Council (0%).

Corruption red-flag

In order to collect information about possible symptoms of corruption in the procurements carried out by procuring entities, the PPRA specially developed Red Flags Checklist were used. The Red flags Checklist also serves as a tool to address corruption at the level of the individual procuring entity. In this regard, it is important to note that a detected red flag is not in itself evidence of corruption. However, the higher the number of red flags detected, the higher the likelihood that corruption has been involved.

To that end, out of 106 audited PEs, complete Red-flag checklists were filled for procurements carried out by 30 PEs and findings summarized. It is the auditors' opinion that all entities which scored 20% and above on Red-flags scale, gives an indication of likelihood of fraud or corruption in its procurement.

The assessment indicated an overall score of 15% signifying that generally there was low likelihood of fraud and corruption. The pre-bid phase had a score of 5%, evaluation and award phase 6%, and contract management phase 4%. However, there are six entities which scored 20% or above on red-flag scale as follows: Tanzania Electrical, Mechanical and Electronic Services Agency (21%); National Development Corporation (24%); Ulanga District Council (48%); Kilosa District Council (26%); Kilombero District Council (39%); and Court of Appeal of Tanzania (28%). These entities will be considered for value for money audits during the Fy 2011/12 audits.

The assessment of corruption red-flags for the assessed entities is attached as **annex 5.6** of this report.

5.4.5.3 Advertisement of bid opportunities in the Authority' journal and website

Although the average level of compliance on advertisement of bid opportunities was assessed to be high at 85%, it was observed that the majority of audited PEs advertised their invitation to tenders twice in other newspapers but did not submit their tender notices to be advertised in the Authority's journal and website contrary to the requirement under Regulation 9(a) of GN. No. 97 of 2005 and

Regulation 31(3) of GN. No. 98 of 2005. The cited regulations requires PEs to publish invitation to tenders in the Authority's journal and website, local newspapers of wide circulation and any other appropriate information media in order to ensure the widest possible participation in invitation to tenders by suppliers, contractors, or service providers on equal terms.

On the basis of the provision under Regulation 80(5) of GN. No. 97 of 2005 (which requires PEs to advertise their tender notices at least twice in one or more newspapers) read together with Regulations 9(a) GN. No. 97 and 31(3) of GN. No. 98 of 2005, it is recommended that PEs should be directed to advertise tender notices once in the Authority's journal and website as well as in at least one newspaper of wide circulation. In addition, in order to support the publication of the procurement journal, PEs should be required to contribute for each advert an amount to be approved by the Board.

5.4.6 Other issue which need intervention

Procurement of Community Based Projects

As for the previous audits, it was observed during the audits that Development partners are allocating substantial amount of funds to various community based projects. They include MMEM (Mpango wa Maendeleo Elimu ya Msingi); MMES (Mpango wa Maendeleo ya Elimu ya Secondari); PADEP (Participatory Agriculture Development and Empowerment Programme); DASIP (District Agricultural Sector Investments Programme) and Tanzania Social Action Fund (TASAF). However, there are a number of weaknesses in the implementation of these programmes due to lack of simplified guidelines for procurement of community based projects. Such weaknesses includes; procurement of unqualified contractors, contractual disputes due to unclear lines of communication and responsibilities between contractors and communities, weak supervision of contracts implementation, poor quality of works, e.t.c.

5.4.7 Revising compliance indicators

There has been significant improvement on compliance in some of the compliance indicators while there are still no sufficient improvements in some of the key areas such as establishment of PMUs, preparation of annual procurement plans, contracts management, records keeping and publication of awards. Therefore, apart from intensifying strategic interventions in capacity building and monitoring activities, the Authority is intending to revise the compliance indicators. The revision will include assigning more weight, and adding, removing or modifying some of the indicators.

The new compliance indicators will be applied for the first time in FY 2012/13 audits after completing the first cycle of procurement audits for all the 393 PEs. The current compliance indicators will be used for the last time in FY 2011/12 audits when the last batch of the remaining PEs will be audited. During the same audits, the new compliance indicators will also be tested and the baseline on the level of compliance based on new indicators will be established.

5.4.8 Conclusion

On the basis of the audit results, it can be concluded that, generally the performance of the audited PEs was fair. However, there were a number of weaknesses which were observed by the auditors and measures for improvement recommended. It is therefore expected that the results of these audits will be taken positively by the audited entities and considered as an opportunity for

improving their performance. Other entities, especially those which have not been audited, are also expected to use the results of these audits to address similar weaknesses in their entities.

The Authority is prepared to provide training in order to address particular weaknesses related to inadequate knowledge in the application of PPA 2004 (and Regulations made under it) especially on the preparation of annual procurement plan, the use of standard bidding documents issued by the Authority, evaluation of tenders, and contracts management.

5.4.9 Recommendations

The Technical Committee of the Authority's Board of Directors reviewed the audit findings and approved the audit recommendations and directed as follows:

- a) To summon all the Accounting Officers of the 18 PEs with poor performance before the Board of Directors of PPRA to discuss about the audit results and agree on the way forward pursuant to Section 16 (1)(b) and 16 (2)(a) of the PPA 2004,
- b) To require all 93 PEs with poor and fair performance to organise training to their staff on the application of PPA, 2004 and Regulations made under it. The training should be conducted by PPRA and be tailored to each PE (or a group of PEs) depending on the weaknesses observed during the audits. The cost for the training should be met by the respective PEs;
- c) To commend all PEs with good performance and the commendation should be made public, PPRA training data bank should be checked to establish those PEs which have attended PPRA trainings but yet have fail to perform;
- d) To report to PCCB all PEs with scores of 20% or above on red-flags and be considered for value for money audits in financial year 2011/2012;
- e) To require all PEs to advertise tender notices once in the Authority's journal and website as well as in at least one newspaper of wide circulation on the basis of the provision under Regulation 80(5) of GN. No. 97 of 2005 (which requires PEs to advertise their tender notices at least twice in one or more newspapers) read together with Regulations 9(a) GN. No. 97 and 31(3) of GN. No. 98 of 2005. In addition, in order to support the publication of the procurement journal, PEs should be required to contribute for each advert an amount to be approved by the Board. A circular should be issued to all PEs to require them to advertise once in TPJ as well as in at least one newspaper of wide circulation. This requirement should be considered during the review of public procurement regulations;
- f) To have a high level meeting between PPRA, PMO-RALG, Public Service Management, and Procurement Policy Division of the MoF to discuss issues pertaining to establishment and staffing of PMUs in PEs. During the meeting with PMO-RALG the issue of qualified personnel in PEs should be the most important agenda for the meeting. Also, what should be done in relation to the directive by PMO-RALG to establish PMUs as committees should be included as part of the recommendations;
- g) To provide adequate resources for the Authority for improved performance However, under the current resources constraint, priority should be given to monitoring and capacity building activities relating to procurement planning. There should be recommendations on what PEs should be required to do to address the identified shortcomings;

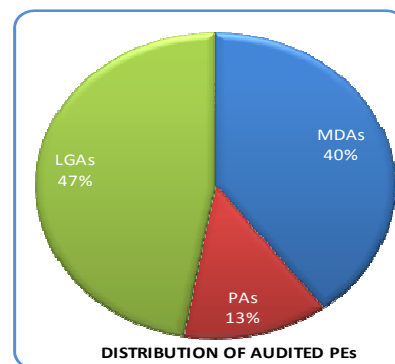
- h) To give priority to monitoring and capacity building activities relating to contracts management issues for improved performance. In addition, all PEs which have scored below 50% on contracts management should be considered when short listing PEs for value for money audits to be carried out in FY 2011/12;
- i) All PEs with procurement related activities and have scored below the required compliance level such as CRB, NCC, GPSA, TIA, etc should be summoned before the Committee to discuss about their performance and what should be done to improve the same;
- j) To train staff in the PMUs on procurement records management. In addition, the guideline on how to keep procurement records should be prepared and disseminated to all PEs;
- k) To provide adequate resources for monitoring implementation of the System for Checking and Monitoring. In the meantime, all non compliant PEs should be reminded to comply with the requirement of publishing contract awards;
- l) To prepare and disseminate the guidelines for procurement in community based projects by the Authority;
- m) All the audited entities should be required to implement the specific recommendations and submit a report of implementation within three months of communicating the specific audit reports.
- n) To publicize the audit report through TPJ and the Authority's website and a press conference should be organized to make the report public.

5.5 Post audit reviews in 68 PEs

5.5.1 Background

In view of its mandate under Sub-section 7(1)(j) of the Public Procurement Act, 2004, (PPA 2004), the Public Procurement Regulatory Authority (PPRA) carried out procurement audits in 224 PEs from Fy 2006/07 to Fy 2009/10. Generally, the audits sought to determine whether the procedures, processes and documentations for procurement and contracting were in accordance with the provisions of the PPA 2004, its regulations and the standard documents prepared by PPRA and that procurement carried out achieved the expected economy and efficiency (value for money for the allocated resources), and the implementation of contracts conformed to the terms thereof. During the audits, weaknesses in complying with the PPA 2004 and its Regulations were identified aiming at assisting the audited procuring entities to take appropriate measures including implementation of appropriate capacity building strategies and improving controls. After the audits, all the audited procuring entities were provided with the audit reports including specific improvement recommendations as directed by the Board of Directors of PPRA.

Out of the total audited PEs, post audit reviews (audit follow-up) were carried out in 136 PEs i.e 45 PEs in Fy 2008/09 and 91 PEs in Fy 2009/10. During the Fy 2010/11, the Authority



through PFMRF financing, carried out follow up audits in sixty eight (68) PEs from August to September, 2011. The audited PEs included twenty seven (27) MDAs, nine (9) Public Authorities, and thirty two (32) LGAs. The audits were carried out by PPRA staff in collaboration with individual consultants.

5.5.2 The objectives of the post audit procurement reviews (audit follow-up)

The objective of procurement audit follow-up is to ascertain whether the observed weaknesses have been addressed by implementing the recommended measures. Specifically, the audits follow-up sought to: ascertain whether, or to what extent, *recommendations* or observations made by the Authority have been implemented by the audited entity; evaluate the adequacy of the plans in improving compliance; assess problems that might have arisen in implementing the recommendations; determine the impact of the audit by assessing the level of compliance using the same performance indicators which were used in the audits, and; provide professional advice on areas which need further improvement.

5.5.3 Methodology

In the course of executing the assignment, the following documents for procurements carried during the FY 2010/2011 were detailed reviewed: Annual procurement plans; tender files; tender adverts; bidding documents; tender evaluation reports; minutes of tender board meetings; notification of contract awards; contract documents; quarterly and annual internal audit reports; and documents on contract administration. As part of the assessment, some construction projects were randomly selected and physically inspected to ascertain the quality and quantity of the works.

During the review, the focus was mainly on the assessment of: Institutional setup and capacity (Tender Board, Procurement Management Unit, and Internal Audit unit); Preparation and implementation of the annual procurement plan; Compliance to powers and responsibilities by the Accounting Officer, Tender Board, Procurement Management Unit, User Departments, and Evaluation Committees; Tender processes; Contract administration issues; and Quality assurance and control.

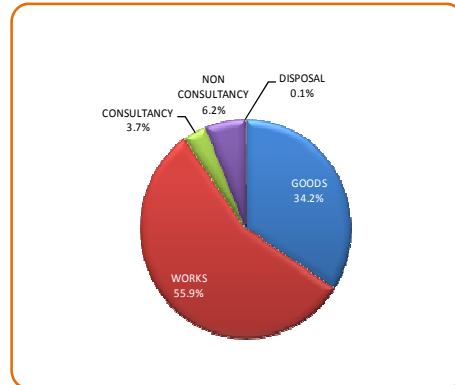
Out of all procurements carried during the FY 2010/2011, between 50% and 100% of the total number of procurements were randomly sampled and subjected to critical review. The selection criteria was based on the procurement type (Works, Goods, Consultancy or Disposal of Public Assets), size (contract values), and their status (completed, ongoing, or cancelled). It should be noted however that, the criteria used were arbitrary for the purpose of randomness, since the requirements to comply with the PPA 2004, its regulations and standard bidding documents specified by the PPRA do not vary by size, type or timing of the procurement.

After the review, the assessment team met with the Accounting Officer, management team and PMU staff of the respective PEs and discussed issues observed during the assessment and provided professional advice on areas which need further improvement.

5.5.4 Audit findings

5.5.4.1 Volume of procurement for audited PEs

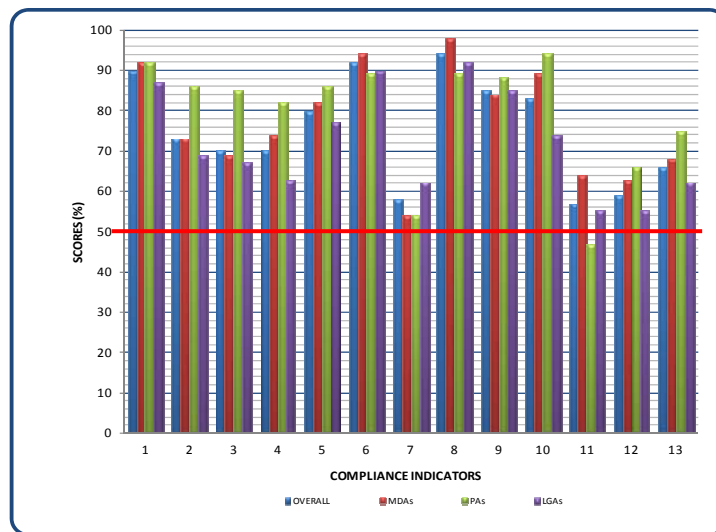
The value of the audited procurements was Tshs. 408,021,677,341.03 which included Tshs. 139,690,151,862.21 equivalent to 34.2% for goods, Tshs. 227,959,897,512.18 equivalent to 55.9% for works, Tshs. 14,970,035,598.51 equivalent to 3.7% for consultancy services, Tshs. 25,126,397,263.13 equivalent to 6.1% for non-consultancy services, and a small value of Tshs. 275,195,105.00 equivalent to 0.1% for disposal of public assets by tender.



The volume of audited procurements is attached as **Annex 5.7** of this report.

5.5.4.2 General Level of Compliance

The outcome of the assessment for the 68 PEs indicated a compliance improvement from an average level of compliance of 54% to an average level of compliance of 75%. The average level of compliance in MDAs has increased from 55% to 77%, while in the PAs and LGAs it has increased from 55% to 80% and from 52% to 72% respectively. The Kibaha Education Centre and UWASA Tanga attained a maximum compliance level of 91% while the Kigoma Municipal Council attained a minimum compliance level of 44%.



The performance was above 50% in all the thirteen compliance indicators as follows: Establishment and composition of Tender Board (90%); Establishment and composition of PMU (73%); Functioning of AO, TB and PMU (70%); Preparation of Annual Procurement Plan (70%); Complying to compulsory approvals (80%); Advertisement of bid opportunities (92%); Publication of contract awards (58%); Time for preparation of bids (94%); The use of appropriate methods of procurement (85%); Complying with the use of standard tender documents as stipulated in the regulations (83%); Records keeping (57%); Quality assurance and control (59%); and Contract management (66%). The compliance assessment for audited PEs is attached as **Annex 5.8(a)** of this report.

The analysis has shown that 3% [2 PEs] of the audited PEs have poor performance, 59% [40 PEs] fair performance and 38% [26 PEs] good performance. [Note: $P < 50\%$ - Poor performance; $50\% \leq P < 80\%$ - Fair performance; $P \geq 80\%$ - Good performance].

The assessment indicated a drop in compliance by two entities namely; The Government Chemistry Laboratory Agency (from 83% to 78%) and the National Assembly (from 92% to 79%).

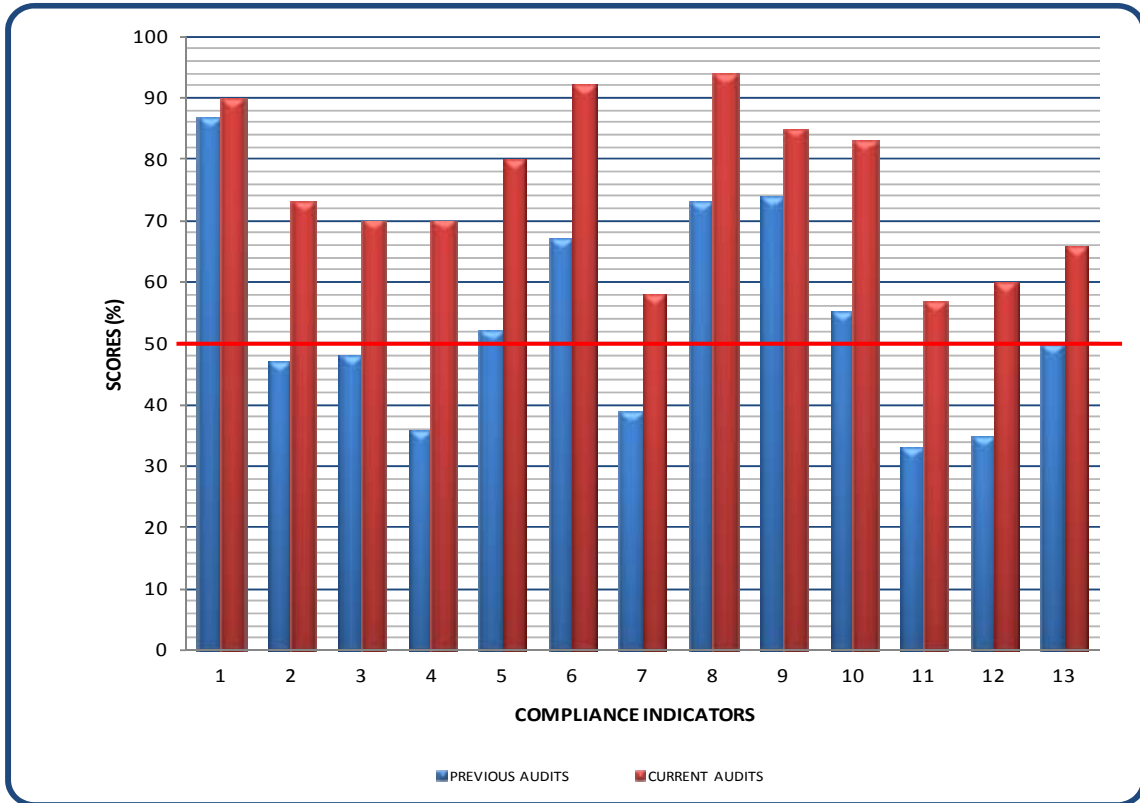


Figure 5.16: Comparison of the previous and current performances (overall)

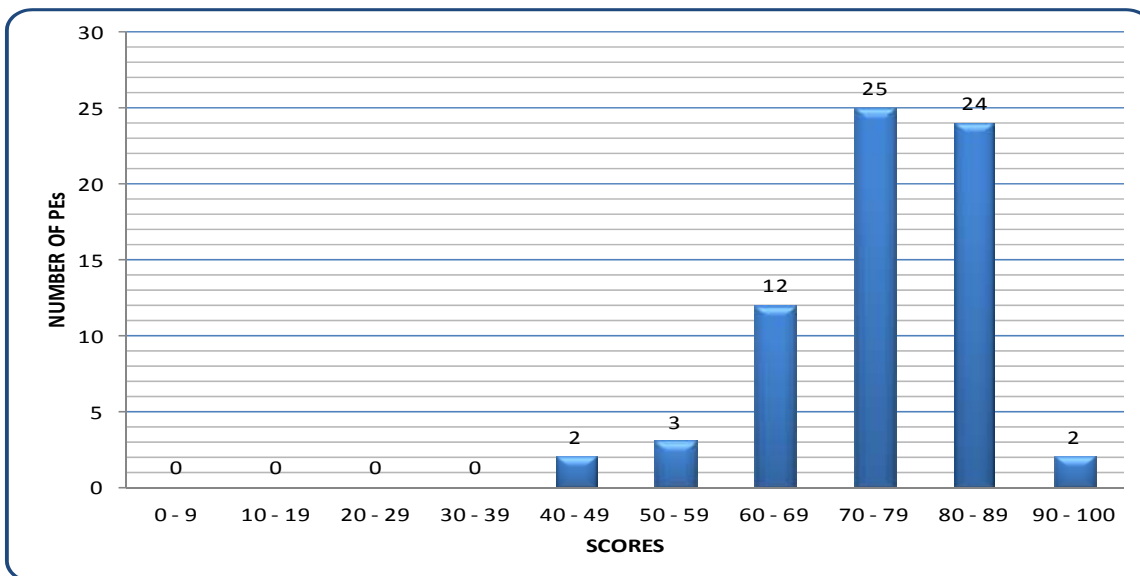


Figure 5.17: Performance distribution of the audited PEs

The list of the reviewed procuring entities and their average compliance levels is shown in **Table 1** and the analysis on the general compliance as compared to the previous audits is provided in **Table 2**. The comparison of the previous and current performance is shown in **Figure 5.16** and the performance distribution of the audited PEs is shown in **Figure 5.17**.

Table 5.7: The list of the reviewed procuring entities and their average compliance levels

S/n	Procuring Entity	Average Compliance (%)		Remarks
		Previous audit	Fy 2010/11 audit follow-up	
1.	Babati District Council	41	76	Fair performance
2.	Babati Town Council	53	67	Fair performance
3.	Bariadi District Council	71	75	Fair performance
4.	Bukoba District Council	69	80	Good
5.	Bunda District Council	41	73	Fair performance
6.	Chunya District Council	58	66	Fair performance
7.	College of African Wildlife Management,	35	80	Good
8.	Government Chemistry Laboratory Agency	83	78	Fair performance
9.	Handeni District Council	43	57	Fair performance
10.	Institute of Rural Development Planning	54	80	Good
11.	Iramba District Council	60	74	Fair performance
12.	Kahama District Council	38	78	Fair performance
13.	Karagwe District Council	57	82	Good
14.	Kasulu District Council	54	53	Fair performance
15.	Kibaha Education Centre	62	91	Good
16.	Kigoma District Council	55	65	Fair performance
17.	Kigoma Town Council	43	44	Poor
18.	Kwimba District Council	71	81	Good
19.	Local Government Training Institute	42	61	Fair performance
20.	Maswa District Council	73	86	Good
21.	Mbulu District Council	65	63	Fair performance
22.	Meatu District Council	72	72	Fair performance
23.	Ministry of Communication, Science &	36	78	Fair performance
24.	Ministry of Community Development, Gender and Children	31	74	Fair performance
25.	Ministry of Finance	56	89	Good
26.	Ministry of Industry, Trade and Marketing	29	71	Fair performance
27.	Ministry of Lands, Housing & Human Settlements Development	60	83	Good performance
28.	Misungwi District Council	60	71	Fair performance
29.	Monduli District Council	38	63	Fair performance
30.	Moshi District Council	56	66	Fair performance
31.	Mpanda District Council	43	82	Good

S/n	Procuring Entity	Average Compliance (%)		Remarks
		Previous audit	Fy 2010/11 audit follow-up	
32.	Muheza District Council	68	87	Good
33.	Musoma District Council	48	76	Fair performance
34.	Musoma Municipal Council	30	77	Fair performance
35.	Mzumbe University	29	78	Fair performance
36.	National Assembly	92	79	Fair performance
37.	National Economic Empowerment Council	61	75	Fair performance
38.	Ngorongoro District Council	39	84	Good
39.	Ngorongoro Conservation Area Authority	53	85	Good
40.	Nkasi District Council	35	75	Fair performance
41.	RAS - Dodoma	72	86	Good
42.	RAS - Kigoma	63	72	Fair performance
43.	RAS - Manyara	48	84	Good
44.	RAS - Mara	50	59	Fair performance
45.	RAS - Mbeya	41	76	Fair performance
46.	RAS - Mwanza	40	82	Good
47.	RAS - Pwani	62	80	Good
48.	RAS - Rukwa	21	68	Fair performance
49.	RAS - Shinyanga	52	65	Fair performance
50.	RAS - Singida	60	84	Good
51.	RAS - Tabora	51	72	Fair performance
52.	RAS - Tanga	59	61	Fair performance
53.	Rombo District Council	53	77	Fair performance
54.	Royra District Council	40	74	Fair performance
55.	Siha District Council	36	88	Good
56.	Sikonge District Council	58	76	Fair performance
57.	Tanzania Atomic Energy Commission	61	84	Good
58.	Tanzania Communication Regulatory	46	88	Good
59.	Tanzania Insurance Regulatory Authority	68	87	Good
60.	Tanzania National Electoral Commission	80	85	Good
61.	Tanzania Port Authority	73	82	Good
62.	Tanzania Public Service College	70	82	Good
63.	Tanzania Trade Development Authority	65	66	Fair performance
64.	Tarime District Council	35	71	Fair performance
65.	Urambo District Council	50	48	Poor
66.	UWASA - Dodoma	72	78	Fair performance
67.	UWASA - Shinyanga	53	64	Fair performance
68.	UWASA - Tanga	58	91	Good

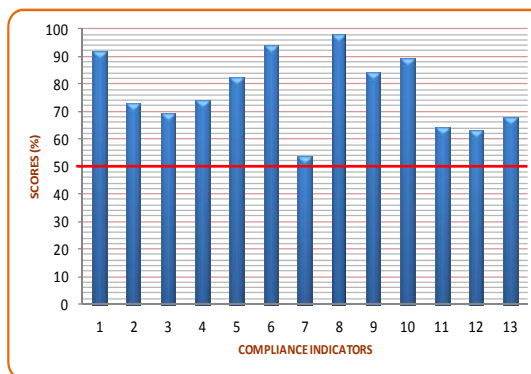
Table 5.8: General outcome of the review compared to the previous audit

Ind. No.	Indicator	Performance Data	Outcome of the review
1.	Appropriate establishment and composition of tender boards	Existence of a tender board in accordance with the requirements of the Act and Regulations	Weaknesses on establishment of tender boards added to 10% compared to 13% in the previous audits.
2.	Appropriate establishment and composition of PMUs	Existence of a PMU in accordance with the requirements of the Act and Regulations	Weaknesses on establishment of PMUs added to 27% compared to 53% in the previous audits.
3.	Independence of functions	Percentage of tenders in which there was no interference between individual functions	30% of the audited procurements had interference between the individual functions of the Accounting Officer, Tender Boards, PMU and user Departments compared to 52% in the previous audits.
4.	Appropriate preparation and implementation of procurement plan	Prepared and properly implemented annual procurement plan	30% of the PEs did not prepare annual procurement plans compared to 64% in the previous audits.
5.	Complying to compulsory approvals	Percentage of tenders/contracts which received all compulsory approvals in various processes	20% of the audited procurements did not receive all compulsory approvals in the procurement processes contrary to the requirements in the PPA and its Regulations compared to 48% in the previous audits.
6.	Appropriate advertisement of bid opportunities	Percentage of open bidding procedures publicly advertised	8% of the tenders under open bidding process were not advertised to the public contrary to the requirements of the PPA and its Regulations compared to 33% in the previous audits.
7.	Complying with publication of awards	Percentage of contract awards disclosed to the public	42% of the audited procurements indicated that contract awards were not communicated to the public contrary to the requirements of the PPA and its Regulations compared to 61% in the previous audits.
8.	Adequate time for preparation of bids	Percentage of tenders complying with the stipulated time in the Act and regulations	6% of the audited procurements indicated that the time provided for the preparation of bids did not comply with the minimum time provided in the PPA and its Regulations compared to 27% in the previous audits.
9.	The use of appropriate methods of procurements	Percentage of tenders using authorized methods of procurement in accordance with their limits of application	15% of the audited procurements did not use methods of procurement in accordance with their limits of application as provided in the PPA and its Regulations compared to 26% in the previous audits.
10.	The use of standard tender documents	Percentage of tenders using standard/ approved tender documents	In the 17% of the audited procurements standard tender documents were not used contrary to the requirements of the PPA and its regulations compared to 45% in the previous audits.
11.	Proper keeping of procurement records	Percentage of tenders with complete records	43% of the audited procurements had either no procurement records or incomplete records compared to 67% in the previous audits.

12.	Availability of quality assurance and control systems	Percentage of tenders with adequate quality assurance and control systems	40% of the audited procurements indicated that there were no quality assurance and control systems compared to 65% in the previous audits.
13.	Appropriate contract implementation	Percentage of contracts which have been implemented as per the terms of contract	Contracts in 34% of the audited procurements were not implemented properly compared to 50% in the previous audits.

5.5.4.3 Performance of MDAs

Out of 68 audited PEs, 27 were MDAs. The outcome of the assessment for the 27 MDAs indicated a compliance improvement from an average level of compliance of 55% to an average level of compliance of 77%. The average performance was good in six indicators namely: Establishment and composition of Tender Board (from 84% to 92%); Complying to compulsory approvals (from 55% to 82%); Advertisement of bid opportunities (from 58% to 94%); Adequate time for preparation of bids (from 77% to 98%); The use of appropriate methods of procurement (from 83% to 84%); and Complying with the use of Standard Tender Document as stipulated in the regulations (from 60% to 89%).

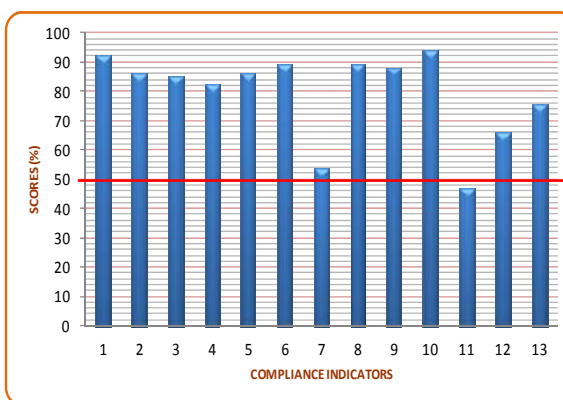


The performance was fair in the following seven indicators: Establishment and composition of PMU (from 50% to 73%); Functioning of AO, TB and PMU (from 56% to 69%); Preparation of Annual Procurement Plan (from 39% to 74%); Publication of contract awards (from 37% to 54%); Records keeping (from 34% to 64%); Quality assurance and control (from 37 to 63%); and Contract management (from 50% to 68%). The assessment of MDAs' compliance is shown in **Annex 5.8(b)**.

Under this category, the UWASA Tanga attained the highest level of compliance of **91%** while the Regional Administrative Secretariat - Mara attained the lowest compliance level of **59%**.

5.5.4.4 Performance of Public Authorities

Out of 68 audited PEs, 9 were Public Authorities (PAs). The outcome of the assessment for the 9 PAs indicated a compliance improvement from an average level of compliance of 55% to an average level of compliance of 80%. The average performance was good in nine indicators namely: Establishment and composition of Tender Board (from 71% to 92%); Establishment and composition of PMU (from 58% to 86%); Independence of functions between AO, TB and PMU (from 46% to 85%); Preparation of Annual Procurement Plan (from 40% to 82%); Complying



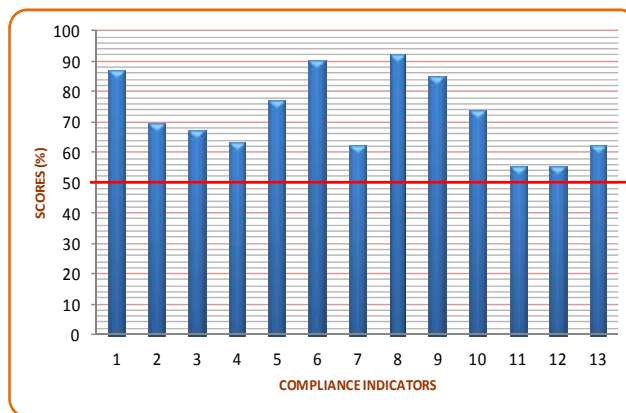
to compulsory approvals (from 52% to 86%); Appropriate advertisement of bid opportunities (from 75% to 89%); Adequate time for preparation of bids (from 83% to 89%); The use of appropriate methods of procurement (from 84% to 88%); and Complying with the use of Standard Tender Document as stipulated in the regulations (from 63% to 94%).

The performance was fair in the following three indicators: Publication of contract awards (from 20% to 54%), Quality assurance and control (from 31% to 66%); and Contract management (from 64% to 75%). Lastly, the performance was poor in records keeping (from 27% to 47%); The assessment of PAs' compliance is shown in **Annex 5.8(c)**.

Under this category, the Kibaha Education Centre attained the highest level of compliance of **91%** while the Local Government Training Institute attained the lowest compliance level of **61%**.

5.5.4.5 Performance of LGAs

Out of 68 audited PEs, 32 were Local Government Authorities. The outcome of the assessment for the 32 PAs indicated a compliance improvement from an average level of compliance of 52% to an average level of compliance of 72%. The average performance was good in four indicators namely: Establishment and composition of Tender Board (from 94% to 87%); Appropriate advertisement of bid opportunities (from 73% to 90%); Adequate time for preparation of bids (from 67% to 92%), and; The use of appropriate methods of procurement (from 64% to 85%).



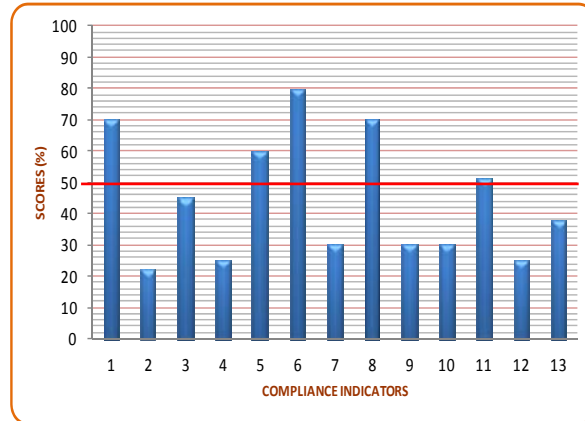
The performance was fair in the remaining nine indicators: Establishment and composition of PMU (from 42% to 69%); Independence of functions between AO, TB and PMU (from 42% to 67%); Preparation of Annual Procurement Plan (from 33% to 63%); Complying to compulsory approvals (from 48% to 77%); Publication of contract awards (from 46% to 62%); Complying with the use of Standard Tender Document as stipulated in the regulations (from 49% to 74%); Records keeping (from 35% to 55%); Quality assurance and control (from 33% to 55%); and Contract management (from 45% to 62%). The assessment of LGAs' compliance is shown in **Annex 5.8(d)**.

Under this category, Siha District Council attained the highest level of compliance of **88%** while Kigoma Municipal Council attained the lowest compliance level of **44%**.

5.5.5 Poor performing entities

5.5.5.1 Kigoma Municipal Council

The Municipal Council has attained the lowest compliance level of 44% with no significance difference from the compliance level of 43% when it was previously audited. This is an indication of persistent breaching of the PPA, 2004, Regulations, and guidelines provided by the Authority. The assessment has indicated that the Head of PMU does not have the necessary qualifications and capacity to manage the entity's procurement. It was also observed that the entity does not have the necessary capacity to manage contracts, especially works contracts. This can be justified by the scores (in brackets) attained by the entity on the following compliance indicators: Establishment and composition of PMU (22%); Preparation and implementation of annual procurement plan (25%); Publication of contract awards (30%); Using appropriate methods of procurement (30%); Using Standard Bidding Documents (30%); Records keeping (51%); Availability of quality control and assurance systems (25%); and contracts management (38%).



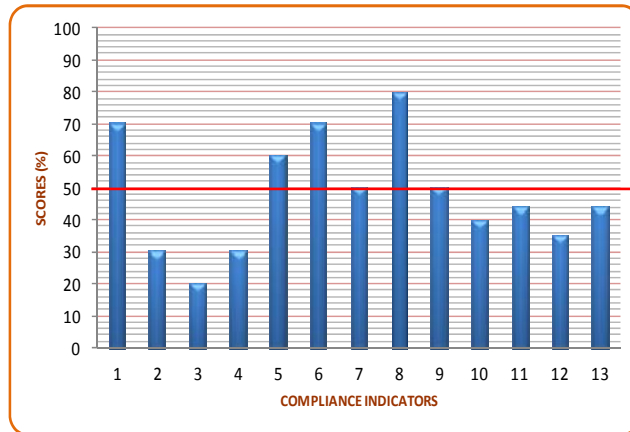
Pursuant to Section 35 of the PPA 2004, the functions of PMU includes to: manage all procurement and disposal by tender activities of the procuring entity except adjudication and the award of contract; Support the functioning of the Tender Board; Implement the decisions of the Tender Board; Liaise directly with the Authority on matters within its jurisdiction; Act as a secretariat to the Tender Board; Plan the procurement and disposal by tender activities of the procuring entity; Recommend procurement and disposal by tender procedures; Check and prepare statements of requirements; Prepare tendering documents; Prepare advertisements of tender opportunities; Prepare contract documents; Maintain and archive records or the procurement and disposal process; Maintain a list or register of all contracts awarded; and Co-ordinate the procurement and disposal activities of all the departments of the procuring entity.

On the basis of the entity's performance on the above cited indicators and by considering the functions of the PMU stipulated in the PPA 2004, it can be concluded that the PMU does not fulfill its functions properly and it is therefore the source of entity's poor performance.

The assessment has also revealed that the performance of the tender board was also not satisfactory. On the basis of its functions, the tender board would have intervened and advised the Accounting Officer to take measures of addressing the weaknesses observed. Pursuant to Section 30 of the PPA 2004, the functions of the Tender Board includes: to approve tendering and contract documents; to approve procurement and disposal by tender procedures; to ensure that best practices in relation to procurement and disposal by tender are strictly adhered by the entity; and to ensure compliance with this Act.

5.5.5.2 Urambo District Council

The District Council has attained a compliance level of 48% with a drop of 2% from the compliance level of 50% when it was previously audited. This is an indication of persistent breaching of the PPA, 2004, Regulations, and guidelines provided by the Authority. It was revealed that although the Head of PMU has the necessary qualifications, he does not have experience and capacity to manage the entity's procurement. The entity had unsatisfactory performance on the following compliance indicators: Establishment and composition of PMU (30%); Independence of functions (20%); Preparation and implementation of annual procurement plan (30%); Publication of contract awards (50%); Using appropriate methods of procurement (50%); Using Standard Bidding Documents (40%); Records keeping (44%); Availability of quality control and assurance systems (35%); and contracts management (44%).



On the basis of the entity's performance on the above cited indicators and by considering the functions of the PMU stipulated in the PPA 2004, it can be concluded that the PMU does not fulfill its functions properly and it is therefore the source of entity's poor performance. Likewise, it was also revealed that the performance of the tender board was not satisfactory due to the fact that under normal circumstance, the tender board would have intervened and advised the Accounting Officer to take measures of addressing the weaknesses observed.

5.5.6 Advertisement of bid opportunities in the Authority's journal and website

Although the average level of compliance on advertisement of bid opportunities was assessed to be high at 92%, it was observed that the majority of audited PEs advertised their invitation to tenders twice in other newspapers but did not submit their tender notices to be advertised in the Authority's journal and website contrary to the requirement under Regulation 9(a) of GN. No. 97 of 2005 and Regulation 31(3) of GN. No. 98 of 2005. The cited regulations requires PEs to publish invitation to tenders in the Authority's journal and website, local newspapers of wide circulation and any other appropriate information media in order to ensure the widest possible participation in invitation to tenders by suppliers, contractors, or service providers on equal terms.

On the basis of the provision under Regulation 80(5) of GN. No. 97 of 2005 (which requires PEs to advertise their tender notices at least twice in one or more newspapers) read together with Regulations 9(a) GN. No. 97 and 31(3) of GN. No. 98 of 2005, it is recommended that PEs should be directed to advertise tender notices once in the Authority's journal and website as well as in at least one newspaper of wide circulation. In addition, in order to support the publication of the procurement journal, PEs should be required to contribute for each advert an amount to be approved by the Board.

5.5.7 Capacity building intervention

Although generally there was a remarkable compliance improvement, still there are areas which need further improvement. On the basis of the assessment, capacity building efforts are still needed on records and contracts management. The overall compliance on records keeping, availability of quality control and assurance systems, and contracts management was 57%, 60% and 66% respectively.

5.5.8 Conclusions

On the basis of the audit results, it can be concluded that, generally there was a remarkable improvement on the PEs' compliance i.e from 54% during the previous audits to 75%. However, two of the audited PEs had poor performance despite detailed recommendations issued during the previous audit. This is an indication of persistent breach of the PPA, 2004, Regulations, and guidelines provided by the Authority and therefore stern measures must be taken to address the situation. The Authority is prepared to provide training in order to address particular weaknesses in the audited PEs such as records and contracts management.

It is expected that the results of these audits will be taken positively by the audited entities and considered as an opportunity for improving their performance. Other entities, especially those which have not been audited, are also expected to use the results of these audits to address similar weaknesses in their entities.

5.5.9 Recommendations

The Technical Committee of the Authority's Board of Directors reviewed the audit findings and approved the audit recommendations and directed as follows:

- a) To summon the Accounting Officers of the 2 PEs with poor performance (Kigoma Municipal Council and Urambo District Council) before the Board of Directors of PPRA pursuant to Section 16 (1)(b) and 16 (2)(a) of the PPA 2004 to discuss about the audit results and agree on the way forward;
- b) To require all 42 PEs with poor and fair performance to organise training for their staff on the application of PPA 2004, procurement records management, and contracts management. The training should be conducted by PPRA and be tailored to each PE (or a group of PEs) depending on the weaknesses observed during the audits. The cost for the training should be met by the respective PEs;
- c) To commend all 26 PEs with good performance the commendation should be made public;
- d) **As for Kigoma Municipal Council**, the competent Authority (The Head of the entity) should be directed to replace the Head of PMU pursuant to Section 17(1) (b) of PPA 2004 and appropriate disciplinary measures to be taken to the members of the Tender Board for their failure to perform their duties diligently. The entity should be included in the list of entities to be audited in the next value for money audits in order to assess critically the extent, sources and causes of the identified weaknesses and thereafter recommend corrective measures. Pursuant to the provisions of PPA the Accounting Officer is also accountable for all procurement done by his entity. He should be required to give explanations on the identified procurement weaknesses in his entity;

- e) **As for Urambo District Council**, the competent Authority (The Head of the entity) should be directed to replace the Head of PMU pursuant to Section 17(1) (b) of PPA 2004 and appropriate disciplinary measures to be taken to the members of the Tender Board for their failure to perform their duties diligently. The entity should be included in the list of entities to be audited in the next value for money audits in order to assess critically the extent, sources and causes of the identified weaknesses and thereafter recommend corrective measures. Pursuant to the provisions of PPA the Accounting Officer is also accountable for all procurement done by his entity. He should be required to give explanations on the identified procurement weaknesses in his entity;
- f) All PEs should be required to advertise tender notices once in the Authority's journal and website as well as in at least one newspaper of wide circulation on the basis of the provision under Regulation 80(5) of GN. No. 97 of 2005 (which requires PEs to advertise their tender notices at least twice in one or more newspapers) read together with Regulations 9(a) GN. No. 97 and 31(3) of GN. No. 98 of 2005. In addition, in order to support the publication of the procurement journal, PEs should be required to contribute for each advert an amount to be approved by the Board;
- g) All entities with poor and fair performance should be required to ensure that their PMU attend training on procurement records management and staff in the user departments should attend training on contracts management organised by the Authority;
- h) All audited entities to implement the specific recommendations and submit a report of implementation within three months of communicating the specific audit reports.

5.6 Review of procurement of power tillers by LGAs

5.6.1 Background

Following the launching of the "*Kilimo kwanza*" policy by the Government in August 2009, the Prime Minister on 24th November, 2009, issued a directive to all Local Government Authorities to implement Government directive to procure 50 and 20 power tillers for every District and Municipal Councils respectively, with the objective of assisting peasants and small scale farmers in improving productivity in agriculture. LGAs then embarked on the procurement of power tillers and tractors as directed. However, since then, there have been complaints from the public on the variations in initial purchasing costs, durability and maintainability (the ability of equipment to meet operational objectives with a minimum maintenance cost) of the procured power tillers. The Authority therefore decided to carry out a special audit with the objective of establishing whether value for money is realized in the procurement of power tillers and recommend improvement measures to be taken. However, due to budget constraint, it was decided to carry out a preliminary assessment to establish whether there is a need for the full audit or not.

5.6.2 Objectives of the assessment

The objective of the assignment was to conduct a preliminary assessment in order to determine whether or not there is a need for carrying out value for money audit on the procurement of power tillers in the LGAs. Specifically, the assessment focused on the adequacy/inadequacy of the following: the tender process, specifications, acceptance procedures, warranty issues, durability, running costs, availability of spare parts, and maintenance support services.

5.6.3 Key observations

The following were the key observations of the review exercise:

- a) Inappropriate methods of procurement were used and therefore it is doubtful whether the councils received competitive prices out of the procurement processes. Specifically, single source procurement method was extensively used without acceptable justifications contrary to the provision under Regulation 69 of G.N No. 97 of 2005.
- b) Most of the reviewed tender/ quotation documents were incomplete. They lacked clear specifications, warranty clauses were not clearly stipulated, and manufacturers' authorization letters were not requested, a requirement on maintenance support services were not included, and a requirement to train users on how to operate the power tillers was not included.
- c) Due to incomplete evaluation criteria, it was difficult to evaluate tenders and therefore there were no clear bases for award recommendations. In addition, the majority of the tender evaluation members had no technical knowledge of power tillers.
- d) Most of the procured power tillers were not inspected by qualified experts when they were delivered and there were no inspection reports availed to the auditors. It was therefore not possible to assess whether the delivered power tillers met the specifications provided in the tender documents.
- e) Since manufacturers' authorization or dealership certificates were not requested, it was difficult to assess the credibility of the suppliers, reliability of the supplied brands/ models, availability of the spares, and availability of after sales service agents.
- f) Although in some few cases warrant clauses were stipulated in the contract documents, they were not enforced when there were unusual and premature breakdowns.
- g) Although there was a directive from higher authorities on the number of power tillers to be purchased by each council, a thorough assessment on practicability of using power tillers should have been conducted prior to their procurement. On areas where the power tillers were not the appropriate solution, the procurement of tractors could have been considered as an alternative solution.
- h) Visits to some selected villages indicated that in some areas, the power tillers were not the appropriate solution due to the type of soil in those areas. Thus, the power tillers failed to till the soil and were used for other activities such as hauling agricultural products and charcoal to the markets.
- i) Spare parts and maintenance support services are not available in the respective regions. Spares are only available in Dar es Salaam which makes it very difficult to repair broken down power tillers.

5.6.4 Recommendations

The Technical Committee of the Authority's Board of Directors reviewed the review report on the procurement of power tillers and the findings made and approved the recommendations of the report and directed as follows:

- a) The Ministry of Agriculture and Food Security in collaboration with the Government Procurement Services Agency should carry out a prequalification process in order to establish a shortlist of credible suppliers from which the councils will be required to invite quotations depending on their needs. Key issues on specifications, credibility of the suppliers, reliability of the brands/ models, availability of the spare parts, and availability of after sales services should be carefully considered during the prequalification process.
- b) A special module should be prepared on the procurement of agricultural equipment and disseminated in all training programmes for LGAs. The module should include at minimum; preparation of tender and contract documents, evaluation of tenders, goods acceptance procedures, and contracts management including the management of warranties.
- c) Since the use of a power tiller and its output depends on the type of soil, Councils should be advised to conduct technical assessment on the practicability of using power tillers in their areas before deciding to procure. In some cases it is practical and cost effective to purchase few tractors instead of a big number of power tillers.
- d) A comprehensive value for money audit should be conducted by the Authority with the objective of establishing whether value for money was realized in the procurement of power tillers and recommend to the government on the best approach to be followed in future.

5.6 Need for Additional Resources for Procurement Audits

The importance of conducting procurement audits cannot be overemphasized. As indicated in this chapter, the value of procurement that was subjected to audit in FY 2010/11, stood at Tshs 906 billion. This is equivalent to 20% of total procurement volume as submitted by PEs for the FY under reference. leaving almost Tshs. 3.624 trillion unaudited. Due to financial constraints, the Authority could not carry out more audits as only Tshs. 763,100,000 equivalent to 0.08% of the value of audited procurements was provided for audits during the reporting period.

From the only few audited procurements a lot of irregularities have been observed which makes it very critical to expand the audit scope to cover many PEs. It is therefore expected that the Government will increase PPRA's budget to enable it increase the number and scope of procurement audits.

6.0 FINANCIAL PERFORMANCE FOR FY 2010/2011

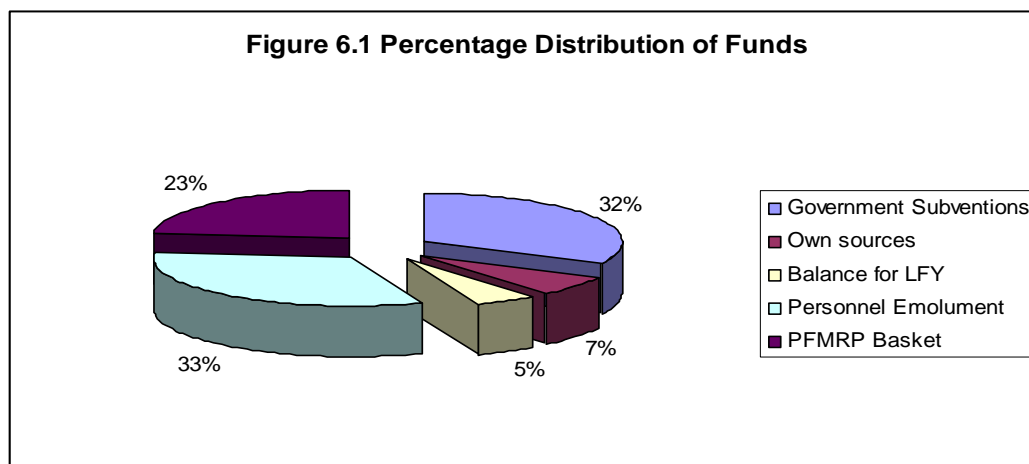
During the financial year 2010/11, the Authority received a total sum of Tshs. 4,487 million from the Government for its recurrent expenditure (other charges and personnel emoluments). The Authority also received from the Government (PFMRP -Basket Funding) Tshs. 1,246 million for Development expenditure, making a total sum of Tshs. 5,733 million of Government funding. In addition to this, the Authority also earned an income of Tshs. 374 million from sale of procurement related documents and facilitation of tailor-made trainings. Total income in FY 2010/2011 was therefore Tshs.6,473 million as compared to Tshs. 7,491 million received in the FY 2009/2010 (13% decrease as compared to previous FY).

Expenditure during the year under review amounted to Tshs. 5,412 million compared to Tshs. 7,068 million in the year ended June, 2010. The expenditure in FY 2010/2011 decreased by 23% as compared to the previous financial year. The actual receipts and expenditure for the year under review is as shown in the **Table 6.1**

Table 6.1: Budget performance FY 2010/2011(all figures in Tshs'000)

S/N	Source of Funds	Budgeted Amount	Receipt in 2010/2011	Expenditure as at 30/06/2011	Balance from the funds received as at 30/06/2011
1	Government Subvention - OC	2,040,390	1,750,528	2,299,850	90,848
2	Balances from FY 2009/10	266,233	266,232		
3	Own Sources	473,335	373,938		
4.	Government Subvention - PE	2,447,037	1,779,507	1,869,779	(90,271)
5.	PFMRP-Basket funding	1,245,974	1,245,974	1,242,805	3,169
	TOTAL	6,472,969	5,416,180	5,412,434	3,746

Generally, from the analysis shown in **Figure 6.1**, the Government has been the major financier of the Authority activities but there is decrease in both financing and expenditure due to the fact that the Government did not release funds as per the approved budget. The Authority could not also reach its target of raising funds from own activities as some sources do not yet have a legal backing.



The analysis of expenditure shown in **Table 6.2** and **Figure 6.2** below shows that 34% of all expenditure is on personnel emoluments and 29% is on administrative services. In terms of value, both personnel emoluments and administrative expenses utilized Tshs.3.4 billion which is about 91% of the Government subvention received for the year.

Table 6.2: Analysis of Expenditure for the FY 2010/2011 (amount in Tshs'000)

Category	OC	PE	PFMRP-DEV	TOTAL
Administrative Services	1,588,647,209.92			1,588,647,209.92
Capacity Building	261,826,506.00		223,006,269.87	484,832,775.87
Monitoring & Compliance	4,800,000.00		853,321,652.00	858,121,652.00
Information Technology	62,076,218.14		166,477,000.00	228,553,218.14
Legal & Public Relations	295,781,432.00			295,781,432.00
Internal Audit	1,160,000.00			1,160,000.00
Procurement Management	43,468,046.00			43,468,046.00
Training	38,059,024.08			38,059,024.08
Personnel Emoluments		1,871,382,572.21		1,871,382,572.21
TOTAL	2,295,818,436.14	1,871,382,572.21	1,242,804,921.87	5,410,005,930.22

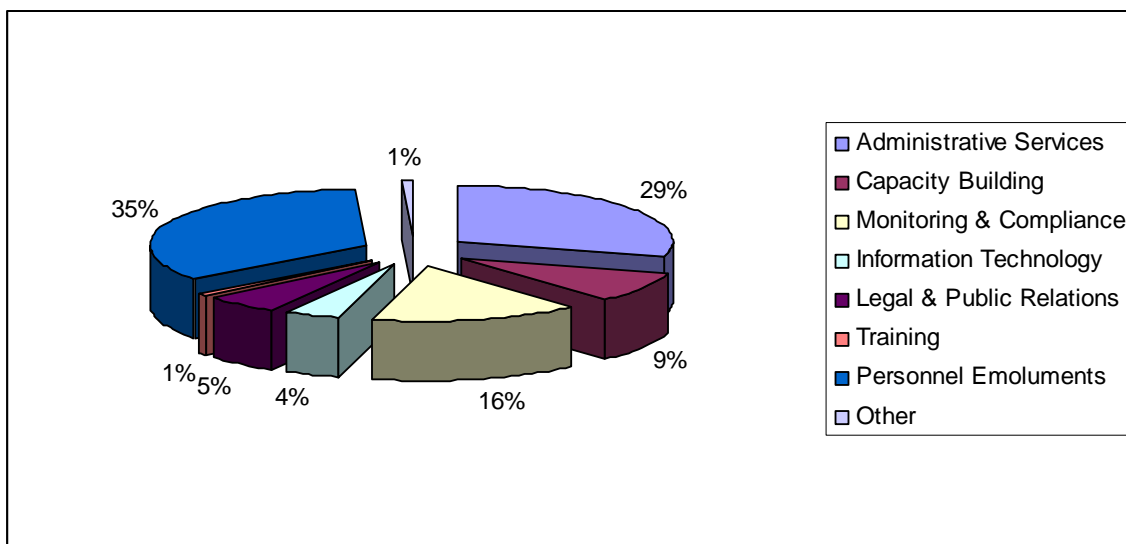


Figure 6.2: Expenditure analysis for the FY 2010/11

Again like last financial year, the situation depicted in **Table 6.2** implies that the Authority has been depending on Development Partners (PFMRP –Basket Funds) to finance its core activities of capacity building and monitoring compliance of PEs with the PPA 2004 and its Regulations.

7.0 CONSTRAINTS AND CHALLENGES

7.1 Challenges faced by the Authority

Despite a good progress made by the Authority over the year under review, a number of challenges were faced in the course of carrying out its mandate. Some of the challenges are outlined below:

- a) The Annual Performance Evaluation Report (APER) contains very important information that should reach key stakeholders of public procurement and decision makers. Unfortunately, the report does not get the required audience and coverage at appropriate levels and time that would have enabled more consideration for Authority's needs.
- b) Failure by some PEs to provide accurate data on timely basis, such as those related to approved budget, disbursed amount and procurement contracts, limits Authority's ability to complete analysis and publish the relevant statistics on time.
- c) Delay in amendment of the Public Procurement Act (PPA) affected further procurement reform efforts and implementation of some important interventions envisaged under the Medium Term Strategic Plan, especially those related to more autonomy and resource mobilization.
- d) Very low budget allocation compared to the required resource envelope diminishes the Authority's ability to carry out its strategic interventions towards better outcomes of procurement reforms. Low budget has affected the implementation of the Authority's MTSP particularly the recruitment of new staff, opening of zonal offices, construction of own office building, and has limited the scope of capacity building and procurement audits.

Way Forward

- a) The Authority should be given the opportunity to present the APER to relevant authorities, including the appropriate parliamentary committees responsible for categories of PEs.
- b) Competent authorities should take the necessary actions against PEs not heeding the Authority's request for necessary information.
- c) Efforts should be made to influence speeding up the process for amendment of the PPA, Cap 410.
- d) The statistics presented in this APER shows the importance of the activities conducted by the Authority, thus Government should consider allocating it more resources than is currently the case.

7.2 Challenges to the Public Procurement System

Together with tremendous progress made by PEs and the business community in respect of procurement reforms, systemic and structural challenges continue to put strain in public procurement.

- a) PEs are not allocating sufficient resources to build the capacity of staff involved in procurement activities.

- b) Systems and tools developed by the Authority for use by PEs are not being effectively utilised.
- c) PEs fail to utilize the opportunity for reducing procurement transaction costs, a typical example being reluctance to use the system of procurement of common use items and services and to advertise on the Authority's Journal and website despite both of them being widely accessed by procurement fraternity.
- d) Commercial operators such as suppliers and service providers, as well as the Civil Society Organizations have not effectively used the opportunities availed by the Authority to build their capacity and therefore fail to effect the necessary changes that would improve the public procurement system in the country.
- e) Procurement activities in some PEs are marred with irregularities, fraud and corruption despite the efforts being spent to prevent and combat them.

Way Forward

- a) PEs should be encouraged to do procurement capability review assessment and allocate resources for capacity building of their staff, including effective use of various systems and tools issued by the Authority.
- b) Action should be taken against PEs not demonstrating commitment to reduction of procurement transaction costs.
- c) Commercial operators should be sensitized to register as appropriate and take part in improving their capacity to withstand the competitive procurement market in the country as well as in the region.
- d) The civil society should be empowered to actively participate in advocacy of good governance in public procurement and monitoring of processes and outcome in delivery of services.
- e) The fight against fraud and corruption in public procurement should be intensified by more collaborative initiatives among key stakeholders.



8.0 PROSPECTS AND WORK PLAN FOR YEAR 2011/12

In FY 2011/12, PPRA will continue to consolidate all the achievements that have been made so far and shall ensure that all programmes and systems that have been developed are properly implemented and/or rolled out to PEs. PPRA will continue to implement its Medium Term Strategic Plan which spells out every objective and target to be accomplished. The following are major activities that will be undertaken in FY 2011/2012:

- (i) Implementing various strategies and tools that have been developed; and monitor their effectiveness in improving procurement practice in the country. This includes implementation of PCBS and SCMP, PMIS, CUIS and the anti corruption strategy;
- (ii) Preparing a feasibility study for development of its offices at Kurasini which will be used as a basis of soliciting financial support from various donors;
- (iii) To operationalise the zonal offices as per approved revised PPRA organization structure
- (iv) Continuing with efforts to have sustainable sources of income that would enable PPRA to carry out its mandates;
- (v) Working closely with PMO-RALG through regular high level meetings involving the Permanent Secretary -PMO-RALG with a view to discuss the procurement problems in LGAs and the way forward. In these meetings the issue of strengthening PMUs in LGAs should form part of the agenda. LGAs through PMO -RALG should be required and given timeframe to comply with the Local Government Regulations on formation of PMUs with adequate resources to enable them to perform the procurement functions. PPRA will audit the qualifications/profile of procurement personnel in LGAs and the learning institutions involved in building procurement capacity of LGAs;
- (vi) Preparing the road map for implementing the e-procurement systems as proposed in the feasibility study report;
- (vii) Introducing provisions in the PPA and its Regulations that will make it mandatory for PEs to submit information on awarded contracts and other information.



Are you a public body?

**Let the public know about
your procurement
opportunities**

**Submit your tenders for
Publication in the PPRA's
tender Portal**

<http://tender.ppra.go.tz>

Annex 4.1 List of Staff from PEs who attended Dissemination of Procurement Management Tools Sessions

No.	Name of Participant	Organisation	Position in T/Board or PMU
1	ELIAKIM SAMWEL	AICC	H. PMU
2	OMAR LWENO	AICC	MEMBER TB
3	PROSPER SWATTY	AICC	TB MEMBER
4	DR. OMAR LWENO	AICC	TB MEMBER
5	DAVID .M. MAKOLO	AR MUN. COUNCIL	HEAD OF PMU
6	Peris S. Ayo	CAWM - Mweka	HPMU
7	Beatus M Ksangija	CAWM, Mweka	Member, TB
8	ANGELINA R.KILLENGA	CHRAGG	
9	OMARY.S. MUMBA	CHRAGG	
10	PETRO K.MUSIGULA	CHRAGG	
11	JOSEPH W. HELLELA	Cons Holding Coop.	DIRECTOR
12	Almasi M. Korongo	Consolidated Holding Corporation	SECRETARY TB
13	Frednand Fredrick	Consolidated Holding Corporation	Tender Board Member
14	Uyanjo A. Mdinka	DDCA	Member, TB
15	Ramadhani Shaaban	DDCA	PMU
16	Beatrice Siriwa	DDCA - DSM	Member, TB
17	Hamad H.Y. Msuya	DDCA - DSM	HPMU
18	Anna Mwambosya	DED - Masasi	SECRETARY TB
19	Gabriel K. Joshua	DED - Masasi	CHAIRMAN TB
20	Hashim Magwila	DED - Masasi	PMU Staff
21	Onasis Jackson	Dodoma Municipal Council	PMU Staff
22	William F. M. Masanja	Dodoma Municipal Council	SECRETARY TB
23	EZEKIEL P. KAHONGA	Drug Control Commission	
24	SIXTUS.M. OTIENO	EASTC	
25	WINIFRIDA .G.MATUNDA	EASTC	
26	Salehe A. Mndima	EASTC - DSM	PMU
27	Rita A.M. Maro	EASTC - DSM	Member, TB
28	MUSA MAHAMBHI	EPZA	
29	GINIVA .N. SANGA	EWURA	PIA
30	LWITIKO J. MWANDOBO	EWURA	PMU
31	LINDA W. NINDI	FAIR COMMISSION TRIBUNAL	
32	CALORINE WILLIUM	Fair Competition Tribunal	Tender Board Member
33	Totimus Modest	FCT	Head,F&A
34	NZINYAGWA .E.MCHANY	FCT	
35	James B. Mbalwe	Gaming Board of Tanzania	Chairman TB
36	IBRAHIM M. MAYENGA	GARMING BOARD	
37	CASMIR A. MSOLE	GARMING BOARD	
38	SADIKI ELIMSU	GBT	
39	Sabanitho Mtega	GCLA	Member, TB
40	Dadi M. Ibrahim	GCLA	PMU
41	Jema Christopher	GCLA	PMU
42	ATHMAN S. SENZOTA	GCLA	
43	BERTHA MAMUYA	GCLA	
44	DONALD APONDE	GCLA	
45	JOSEPHINE.M. KALIMA	GCLA	
46	FADHILI E. MAHENGE	GOVERNMENT CHEMISTRY	
47	SAMDE MNOZYA	GOVERNMENT CHEMISTRY	
48	HASNA KH. NASORO	GOVERNMENT CHEMISTRY	
49	MOSES NYARUGA	HAI DC	PMU STAFF
50	Zabdiel G. Moshia	Hai DC	HPMU
51	Peter Ameni Mollel	Hai DC	Chair, TB
52	George M. Mokaka	HESLB	SECRETARY TB

No.	Name of Participant	Organisation	Position in
53	ALLEN LUTHER	IFM	
54	IMANI JOHN MHAGAMA	IFM	
55	Micheal F. Mapela	Igunga District Council	PMU Staff
56	Mohamed H. Mtao	Igunga District Council	SECRETARY TB
57	Novath Bijana	Igunga District Council	PMU Staff
58	Robert Mgetta	Igunga District Council	Tender Board Member
59	Aron Mussa	IRUWASA	PMU
60	John Siyovelwa	IRUWASA	HPMU
61	Lewisi Madaba	IRUWASA	PMU
62	ENZIEL W. MTEI	JUDICIAL SER COMM	CHAIR PERSON TB
63	STANLEY LAMECK	JUDICIAL SER COMM	MEMBER TB
64	ALEXANDER .K. MIHAYO	JUDICIAL SER COMM	PMU
65	VICTOR NYIRENDA	JUDICIAL SER COMM	TB MEMBER
66	SHABANI KAMBWILI	JUDICIAL SERV.COMM	TB MEMBER
67	NICHOLAUS OYIER	KASHWASA	Tender Board Member
68	FULGENCE M. KOMANYA	KASHWASA	PMU-Procurement
69	YERIKO NG'EVE	KASHWASA	Tender Board
70	JOSEPH N. PAUL	KASHWASA	PMU-Procurement
71	ALEX G. MLAMBO	KCMC	PMU STAFF
72	CHRISANT .T. MTEBE	KCMC	SECRETARY TB
73	JAMES .C. KWAYU	KCMC	PMU
74	REDEMPTA A. MAMSERI	KCMC	MEMBER TB
75	IGNAS .J. SANGA	KIBAHA D.C	CHAIRMAN T.B.
76	KENNEDY BUKAGILE	KIBAHA D.C	PMU MEMBER
77	Ben Marawiti	Korogwe T. Council	Chair, TB
78	Farijala Msangi	Korogwe T. Council	PMU
79	Grace Mbaruku	Korogwe T. Council	Member, TB
80	Clemence Chagu	KUWASA	Chairman TB
81	David W. Charles	KUWASA	Tender Board Member
82	Mgongwa Adam	KUWASA	PMU Staff
83	Misana Shija	KUWASA	Tender Board Member
84	Renatus Nyamhanga	KUWASA	Tender Board Member
85	Josephat P. Bukwimba	KUWASA	PMU
86	ADAM P. MGONGWA	KUWASA	
87	Allan Machella	Labour Court	Chairman TB
88	Anthony Mfaume	Labour Court	Tender Board Member
89	Gene Moshi	Labour Court	PMU Staff
90	Oliver Mutagayna	Labour Court	PMU Staff
91	MARCEL NIMROD	LAPF	PMU-Procurement
92	DANIEL ADRIAN	LAPF	PMU-Procurement
93	Ipyana Mwaikambo	Law School of Tanzania	Tender Board Member
94	Magaluda Magobe	Law School of Tanzania	Tender Board Member
95	Remmy Chuma	Law School of Tanzania	Tender Board Member
96	FLORIAN JAPHET	LAW SCHOOL OF TANZANIA	TB MEMBER
97	BELINDA MOLLEL	LAW SCHOOL OF TZ	TB MEMBER
98	HILARY LUBENGO	LAW SCHOOL OF TZ	TB MEMBER
99	RIADHA YUSUPH	LAW SCHOOL OF TZ	HPMU
100	NATALIA KALIMANG'ASI	LGTI	TB MEMBER
101	TATU S. MWANJA	LGTI	PMU STAFF
102	DR. SALATIEL M. SIMON	LGTI - Hombolo	DEPUTY RECTOR
103	Boniface J. Mallya	Lindi District Council	PMU Staff
104	Dr. David E. Kwavi	Lindi District Council	PMU Staff
105	Matunda B.S. Felix	Lindi District Council	Tender Board Member
106	Mawazo Mbunda	Lindi District Council	PMU Staff
107	Mfaume H. Hemedi	Lindi District Council	PMU Staff
108	JULIUS .M.S. KAWICHE	LONGIDO	PM HEAD
109	ELIA S. MAIKA	LONGIDO D.C	TB CHAIRMAN

No.	Name of Participant	Organisation	Position in
110	NAISUJAKI KALEKU	LONGIDO DC	PMU STAFF
111	JOSEPH .M.MASERO	LRC-DSM	
112	Nessy E Kyejo	LRCT	HPMU
113	AHADI E. MSANGI	M of EAC	MTB MEMBER
114	GEORGE P.E. LAUWO	M of EAC	MTB MEMBER
115	MRS. JOYCE MWAKISYALA	M of EAC	MTB MEMBER
116	NELUSIGWE KATULE	M of EAC	PMU
117	MAHUNDA ACHENTALIKA	M of EAC	HICT
118	EMAEL JEREMIAH	MAFIA D. COUNCIL	PMU STAFF
119	PATRICK S. SANGA	MAFIA DC	PMU MEMBER
120	Mohamed S. Haji	MATI- UKIRIGURU	PMU Staff
121	Amani H. Kamoma	Mbeya UWASA	HPMU
122	Felix A Shoo	Mbeya UWSA	PMU - Tech.
123	ANNA F. MATOLO	MERU D.C	PMU
124	AMIDA M. LEMA	MERU DC	HPMU
125	O. E. Malisa	Min. of H. Affairs	Member, TB
126	Regina R. Mibazi	Ministry of Agriculture	PMU Staff
127	Asina Kisinzah	Ministry of East African Cooperation	HPMU
128	Celestin B. Nyaluchi	Ministry of East African Cooperation	Tender Board Member
129	Mugisha Kyamani	Ministry of East African Cooperation	Tender Board Member
130	Mwitango R. Shelukindo	Ministry of East African Cooperation	Chairman TB
131	Asumite S. Musomba	Ministry of Labour & Employment	SECRETARY TB
132	Dorothy Uiso	Ministry of Labour & Employment	Tender Board Member
133	THERESIAH KANISIO	MNMA	
134	Bosco Thomson Mtani	MUCCoBS	Chairman TB
135	DINA KIRWAY	MUCCOBS	PMU
136	ELIZABETH .T. LUWANDA	MUCCOBS	PMU
137	Deograsius Mwoka	MUCCoBS - Shinyanga	SECRETARY TB
138	FADHILI CHITANDA	MUCE	PMU MEMBER
139	NEEMA S. MADOFFE	MUCE	PMU MEMBER
140	STEPHEN J.M. MDACHI	MUCE	TB MEMBER
141	SEPTIMI KITTA	MUCE	T.B. MEMBER
142	ALI A. KIDWAKA	MUFINDI D.C	MEMBER TB
143	PETER MORSAD LUHANDA	MUFINDI D.COUNCIL	MEMBER PMU
144	EDNA KADUMA	MUFINDI DC	CTB
145	DR. SHEILA MAREGESI	MUHAS	TB MEMBER
146	DR. IRENE A. MIDA	MUHAS	TB MEMBER
147	MAINDA CHANYIKA	MUHAS	PMU
148	MAINDA CHANYIKA	MUHAS	H. PMU
149	MESSON SIAME	MUHAS	PMU MEMBER
150	Peter E Shao	Muheza D.C.	PMU
151	Noelia P Mbele	Mwl Nyerere M.A	PMU
152	Ambabeli E. Komba	Mzinga Corporation Morogoro	PMU Staff
153	Cozi S. Mwangala	Mzinga Corporation Morogoro	PMU Staff
154	BONIFACE .M. SOKO	NAMTUMBO DC	PMU STAFF
155	FARAJI KILAVO	NAMTUMBO DC	TB MEMBER
156	Sostenes E. Mashaka	Nanyumbu District Council	PMU Staff
157	Sulpis N.M. Likanda	Nanyumbu District Council	Chairman TB
158	HYACINTHA B. MAKILEO	National Construction Council -NCC	Tender Board Member
159	Anna M Mpogole	NDC	P&S Techn
160	ANDREW A. MAGEMBE	NGARA DICTRICT COUNCIL	
161	LETICIA TENESI	NGARA DICTRICT COUNCIL	
162	GABRIEL SILAYO	NGARA DICTRICT COUNCIL	
163	SAMWELI J. HUME	NGARA DICTRICT COUNCIL	
164	MGESSY T. RYوبا	NGARA DICTRICT COUNCIL	
165	JOHNSON S. LAIZER	NGOR. CONS. AREA	PMU
166	JOSEPH MSHANA	NGOR. CONS. AREA	TB MEMBER

No.	Name of Participant	Organisation	Position in
167	JOSEPH .S. MSHANA	NGOR. CONS. AREA	TB
168	CLEMENCE MOSHA	NGOR. CONS. AREA	PMU
169	MABE MFALIMBEGA	NIDA	PMU
170	Rahel Mapande	NIDA	HPMU
171	Daudi M Lung'wecha	NIT	TB, Member
172	ELIZABETH S.CHINGALAME	NIT	
173	Assumpta M. Mallya	PPF	Tender Board Member
174	Issa I. Sabuni	PPF	SECRETARY TB
175	Uphoo Swai	PPF	Tender Board Member
176	Bernard S. Ntelya	PPRA	Tender Board Member
177	DEUSDELITY CASMIR	PPRA	MEMBER PPRA TB
178	DOROTH MMBENA	PPRA	
179	KENETH SIJAONA	PPRA	
180	Elas M Nkuku	Prisons	Member, TB
181	Yahya Ally	PSPF	Member, TB
182	EMANUEL Z. BENSON	PSPF	
183	ALFRED BOAZ KOYA	PSPF	
184	FRORENCE K. MUTAYOBA	PSPF	
185	EDWIN MSAVANGWA	PSPF	
186	NGABO IBRAHIMU	PSPF	
187	Boay Galway	PSPTB	PMU Staff
188	Richard Elias	PSPTB	Tender Board Member
189	AMANI .R. NGONYANI	PSPTB	TB MEMBER
190	MARY BUNDALA	PSPTB	PMU STAFF
191	Benard Makhamba	RAS - DSM	PMU
192	ALTO G. LUHIKULA	RAS - PWANI	PMU
193	M. Ramadhani	RAS - Tanga	PMU
194	Happiness Komba	RAS - Tanga	HPMU
195	M.K. Lyakurwa	Rombo DC	Member, TB
196	J.R. Kinanda	Rombo DC	Member, TB
197	Rashid O Kimweri	Rombo DC	PMU
198	Obeid Mwakalinga	Rombo DC	PMU
199	Benard Marcelline	RS - DSM	Member, TB
200	Ladislaus Modestus, Eng	RS - Tanga	Member, TB
201	James Nshare	Same D.C.	Member, TB
202	Thomas Skiru	Same D.C.	PMU
203	JOSE S. KITENANA	SERENGETI D.C	CTB MEMBER
204	RESITUTA MNIKO	SERENGETI D.C	HPMU
205	SEKRO MMBAGA	SERENGETI D.C	PMU
206	MARTIN J. LUTEGO	Shinyanga Municipal Council	PMU-Procurement
207	VICTOR A.K. EMMANUEL	Shinyanga Municipal Council	Tender Board
208	Jafari A. Makupula	Singida Municipal Council	SECRETARY TB
209	Edneck E. Kimaryo	State House	PMU Staff
210	Robert M. Mayaya	State House	Tender Board Member
211	REHEMA S. LUNGO	STATE HOUSE	PMU
212	EVANGELINA T. ASSOSA	Sugar Board of Tanzania	HRAO
213	WALTRUDIS T. KIMBUNGA	SUGAR BOARD OF TANZANIA	
214	MANENO THOBIAS	TAA	
215	Marco J. Ngajua	Tandahimba	HPMU
216	MATUMO BUZINGO	TANESCO	TB MEMBER
217	Donatus D. Kapufi	TANTRADE	HPMU
218	Abdul H. Ndege	Tanzania Broadcasting Corporation	SECRETARY TB
219	George A. Mziray	Tanzania Broadcasting Corporation	Chairman TB
220	PERPETUA J. RULIMBIYE	TANZANIA POSTAL BANK	
221	Carlos Elia	Tanzania Public Service College - DSM	PMU Staff
222	Silvery Peres	Tanzania Public Service College - DSM	Tender Board Member
223	Dorothy Chrysostom	Tanzania Public Service College -	PMU Staff

No.	Name of Participant	Organisation	Position in
224	Imani Clemence	Tanzania Public Service College -	Tender Board Member
225	Kileo Buhero	Tanzania Public Service College -	Chairman TB
226	Christina Geleja	Tanzania Standard (Newspapers) Ltd	Tender Board Member
227	Diana Lyatuu	Tanzania Standard (Newspapers) Ltd	Tender Board Member
228	Eng. John Mcharo	Tanzania Standard (Newspapers) Ltd	Tender Board Member
229	Sukulu Mageta	Tanzania Standard (Newspapers) Ltd	Tender Board Member
230	RITHA F. BILLY	TAWIRI	H. PMU
231	Emmanuel M Ntelya	TBS	Sec, TB
232	Charles B. Challe	TBS	PMU
233	OLIVER A LEKULE	TBS	
234	Devotha V. Bitaliho	Tea Board of Tanzania	Tender Board Member
235	Francis Alfred	Tea Board of Tanzania	Tender Board Member
236	Anael J Kaale	TFDA	PMU
237	TOMAS MDOE	TLSB	PMU
238	EMMANUEL J. MPETA	TMA	DIRECTOR
239	MBARAKA M. KUMENYA	TMA	H - PMU
240	RASHID M. MKWESI	TMA	TB MEMBER
241	TUMAINI HILUKA	TMA	PMU STAFF
242	KUNDA A. J. MKENDA	TPA	
243	WAZIRI S. WAZIRI	TPA	
244	Benard Mwandu	TPB	PMU, Sec
245	ANDREW W.K.NDIMBO	TPB	
246	COLETHA MGALLA	TPDC	PMU
247	HERRY KEJO KAJATO	TPDC	PMU STAFF
248	SELENGIA N.L. MLAWI	TPDC	TB
249	TASIANA MKILAHA	TPDC	TB MEMBER
250	EVAREST BARAKAEL	TPRI	PMU
251	GRACE NGOIYA	TRA	
252	IDDI IGONGO	TRA	
253	JOSEPHINE S. HAULE	TRA	
254	MARCO KIGE	TRA	
255	PRIMI. B. MMASI	TRA	
256	ALI W. MADUGAH	TTB	PMU
257	Damas J. Muro	TTCL	SECRETARY TB
258	JOYCE JOSHUA	TTCL	PMU
259	ELLY KOMBE	Tz Public Servc.Col	PMU
260	RAJABU MIRAMBO	Tz Public Servc.Col	TB MEMBER
261	Nyembo Kigombey	Ubungo Plaza Limited	SECRETARY TB
262	Sospeter N. Epimack	Ukerewe District Council	HPMU
263	Dr. Benedict. T. Mapunda	University of Dar es Salaam	Chairman TB
264	Dr. Natu Mwamba	University of Dar es Salaam	Tender Board Member
265	Grace Kassara	University of Dar es Salaam	PMU Staff
266	Paul Mukama Tito	University of Dar es Salaam	PMU Staff
267	HERMAN P. HUME	UWASA -IRINGA	
268	BRENDA J. MGAYA	UWASA MBEYA	
269	NELSON MWAIPETA	VETA	
270	GLORIA G. NGUVE	VETA	
271	ENOCK K. MPONZI	VETA	
272	SUBIRA V. MANYAMA	VETA	
273	BONAVENTURE MASAMBU	VETA	
274	Dollar Mahumbuga	VETA - Tanga	PMU
275	Lilian Tandiko	VETA - Tanga	PMU
276	AHMAD H.MZAINA	VETA-MTWARA	
277	E.A IKANDILO	VETA-MTWARA	
278	ZAMDA MZEE	VETA-MTWARA	

No.	Name of Participant	Organisation	Position in
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Summary

No. of PEs who attended	101
No. of Staff from PEs who attended	278

Annex 4.2: List of Participants to Tailor Made Training

Government Procurement Services Agency

SN	NAME OF PARTICIPANT	POSITION
1	Y. Nyongela	Ag. Director, Procurement and Adv.
2	Jimmy Mbogela	Supplies Officer (II)
3	M.C. Myuki	H/PMU
4	Lilian Mwinuka	Supplies Officer (II)
5	Edson N Majige	Head, Internal Audit
6	M.C. Matto	H/FWCM
7	Nestory B Kanyauhole	Supplies Officer (II)
8	David E.P. Nganila	H/CAS
9	Ezekiel H Mwakaje	H/CFU
10	Flora Mnyawami	Supplies Officer (II)
11	Amedius Swai	Supplies Officer (II)
12	N.A. Lubimbi	Acct - Final Accts.
13	Emmanuel Motto	Warehouse and Distribution
14	Hondrina K Banzi	Ag. Manager, Stock Control
15	E Y Faraji	Ag. Director, Business Support Services
16	Moses M Kitangalala	Regional Manager, Morogoro
17	V A Tishongosha	Ag. Director of Operations

MINISTRY OF JUSTICE AND CONSTITUTIONAL AFFAIRS STAFF FROM 15TH - 19TH NOVEMBER, 2010

S/N	NAME OF PARTICIPANT	POSITION

1.	Christina A. A. Sonyi	DIRECTOR - POLICY&PLANNING
2.	Leticia M. Nchwali	CHIEF INTERNAL AUDITOR
3.	Benas Mayogu	PRINCIPLE PROCUREMENT OFFICER
4.	Joseph J.K. Ndunguru	DIRECTOR OF PUBLIC LEGAL SERVICES
5.	Melton E. Nyella	ACTING CHIEF ACCOUNTANT
6.	Macklina N. Kumalija	HEAD -PMU
7.	Ally H. Nampair	PMU STAFF
8.	Charles Mfinanga	PMU STAFF
9.	Emmanuel Chogga	PMU STAFF
10.	Juvenalis Motete	COORDINATOR-LSRP

Mwanga District Council: 7TH to 11TH February 2011

S/N	NAME OF PARTICIPANT	POSITION
1.	Willy J.Njau	DED
2.	P.F.Mvungi	HEAD PMU
3.	Mcdonald Mori	ACCOUNTANT
4.	M.F.Mangosongo	DCDO
5.	Joyce Maeda	DALDO
6.	Richard Lawrence	IA
7.	Apolinary A. Seiya	ECONOMIST

8.	Veronoca A.Kessy	DCO
9.	Angelina Saupa	LAND OFFICER
10.	J.A.Musira	DT
11.	Anita Mdee	DTO
12.	L.Msemo	TECHNICIAN
13.	Bakari A.Mmbaga	ACCOUNTANT
14.	Conrad M.Simfukwe	Ag.DHRO
15.	Philip Marine	Ag DW
16.	Salimu M.Mshana	TASAF COORDINATOR
17.	Deogratus Nyoni	DLO
18.	John K.Shigela	DPLO
19.	Ridhiwani Msuya	TEO
20.	Ernest Ndonde	ACCOUNTANT
21.	Dr Gina E.Kagina	DMO
22.	Said Mderu	DEO-PRIMARY

LGA Dodoma: 21st to 23rd February 2011

SN	NAME OF PARTICIPANT	POSITION
1.	Eng. Ngeleja Joshua	Civil Engineer
2.	Eng. Kishiwa Magembe	Civil Engineer
3.	Dawson K. Paschal	Senior Civil Technician
4.	Apolinary George	Senior Technician
5.	Qs Bernard D. Massami	Quantity Surveyor
6.	Eng. Elias P. Mutapima	Municipal Works Engineer
7.	Wilbert Dede	Civil Engineer
8.	Eng. David A. Mwanapemba	District Engineer
9.	Eng. Filbert F. Mpalasinge	Civil Engineer
10.	Rashid Mtamila	District Engineer
11.	Leopold Runji	District Engineer
12.	Phocas M. Mroso	District Engineer

13.	Godfrey G. Mlowe	Town Engineer
14.	Eng. David MwakalaliLe	Engineer
15.	Eng. Zacharia C. Ntambala	Ag. District Engineer
16.	Mang'ara Magoti	District Engineer
17.	Daudi L. Sweke	Civil Engineer
18.	Eng. Gerald	District Engineer
19.	Sambo G. Mahona	District Engineer
20.	Eng. Okuli N.T.	Engineer
21.	Eng. Makungu J.E.M	District Engineer
22.	Eng. Ruyango R.H.	District Engineer
23.	Eng. Mpina Safari	District Engineer
24.	Eng. Msoka E. Msumba	District Engineer
25.	Eng. Alex Albinus	Engineer
26.	Eng. Enock Lyimo	Ag. District Engineer
27.	Eng. Edward A. Amboka	Engineer
28.	Eng. Brighton Alfred	Ag. District Engineer
29.	Eng. Julius Omari	Civil Engineer
30.	Eng. Kanyagha P.E.	District Engineer
31.	Eng. Mashamba	District Engineer
32.	Eng. Mansour A. Mtili	Engineer
33.	Eng. Nestory Tiubaza	Engineer
34.	Eng. Felix T. Mchau	District Engineer
35.	Eng. Mwaipyana A.S.	District Engineer
36.	Eng. Vitus Kpinga	District Engineer
37.	Eng. R. Lobulu	Engineer

38.	Eng. Amri Mwindadi	District Engineer
39.	Eng. Msomba P.Z.	Engineer
40.	Eng. Samson Kalesi	Ag. District Engineer
41.	Eng. Frank Mwela	Engineer
42.	Eng. Frank John	Civil Engineer
43.	Eng. E. Kayade	ADEP
44.	Eng. Alzabron R. Kayungi	Ag. District Engineer
45.	Simon Semango	Ag. District Engineer
46.	Eng. Bwigane Japhary	Engineer
47.	Eng. Wahabu Yahaya	District Engineer
48.	Eng. Hamis H.S. Mbutu	Municipal Engineer
49.	Casmir A. Saka	Senior Technician
50.	Eng. Seth G. Mwakyembe	Ag. District Engineer
51.	Eng. Mkwata M.M.	Engineer
52.	Godfrey Majuto	Ag. District Engineer
53.	Eng. Mamiro G.A.	District Engineer
54.	Eng. Buhura J. Panga	District Engineer
55.	Eng. Lutufyo Mwakigosi	Engineer
56.	Grace G. Benjamini	Supplies Officer
57.	James Mhoa	Supplier Officer

National Health Insurance Fund: 2nd to 4th March 2011

SN	NAME OF PARTICIPANT	POSITION
1.	Michael Mhando	DIRECTOR (ASRS)
2.	Eugen G. P. Mikongoti	DIRECTOR OF OPERATIONS
3.	Charles Misheto	PROCUREMENT OFFICER
4.	Michael D. Mwansasu	ASSISTANT INTERNAL AUDITOR
5.	Christinal Ilumba	LEGAL SERVICES

		MANAGER
6.	Jane Kijazi	HRAM
7.	Constantine A. Makala	FROUD MANAGER

UNESCO National Commission of Tanzania: 21st to 23rd March 2011

S/N	NAME OF PARTICIPANT	TITLE IN PMU/TB
1	Mr. Erick J. Kajiru	MEMBER TENDER BOARD
2	Mrs. M Mwinula	MEMBER TENDER BOARD
3	Gordian J. Mukiza	MEMBER TENDER BOARD
4	Joel A. Samuel	MEMBER TENDER BOARD
5	Mariam Mauyanga	MEMBER TENDER BOARD
6	Julian O. Kahyarar	MEMBER TENDER BOARD

Vocational Education and Technical Authority: 23RD March to 6th April 2011

1	Stephen L. Lazaro	PMVTTC - Moro
2	Lameck P. Kihinga	Principal - Tanga
3	Jerome A. Mwarusha	Principal - Shy
4	Anglus Ngonyani	R-Director - Kilimanjaro
5	Bitubi J. Makongoro	Principal - Mbeya
6	Balthazar M. Kimaro	Principal - Mara
7	Theobald Titus Isaka	Principal - Mwanza
8	Baluh M. Mitinje	Principal - Mpanda
9	Ng'wandu Raphael	Principal - Kigoma
10	Beatus Nyakunga	Principal - Dakawa
11	Afridon Mkhomoi	Principal - Songea
12	Gilbert Kabwogi	Principal - Arsh, Oljoro
13	D.J. Kipokola	Principal - Kihonda
14	Habibu I.K. Bukko	R-Director - Lake Zone
15	Rommy J. Mushi	Ag. Principal - Mz
16	John D. Gassomi	Principal -Kagera

17	Flora C. Hakika	Principal - Arsh, Njiro
18	Fredrick Y. Mtalis	Principal - Ulyanhuru
19	Justine Rutta	R-Director - SE-Mtwara
20	Charles Kangele	Ag. R-Director - WZ Tabora
21	Said A. Kirari	Principal - Mtwara
22	Kitundu Lazaro	Principal - Iringa
23	Ole Lairumbe G.	Principal - Singida
24	Shudrani L. J. Mukama	CIA Dar
25	Mataka R.	Principal - Dodoma
26	Hildegardis Bitegera	R-Director - Entral - Dodoma
27	Fredrick I. Mushi	R-Director -
28	Kisomba A.S	HRM - Kigoma
29	Amani Njeleke	VT - Mbeya
30	Anold M. Macha	Registrar - Moshi
31	Ezekiel P Kahonga	HRO - Shinyanga
32	Frank Masumba	Registrar - Tanga
33	George Petro	Bursar - Moshi
34	Godfather M Mshana	PPSO -Arusha
35	Gosbert H. Kibani	SVT - Bukoba
36	Ikongoli Michael	VT - DSM
37	John Tesha	LMA - Moshi
38	Rodric Mlay	HR -Bukoba
39	Marioth Lumbila	SVT - Mbeya
40	Mary Kengia	- Registrar - Mbeya
41	Massanga Bitta	VT - Musoma
42	Oswin Komba	VT - DSM
43	Pambila Henry	Vact. Teacher - Mwanza
44	Peter Y Mlacha	E. Coordinator - Mwanza
45	Richard Shekidele	Bursar - Mwanza
46	Samwel J. Hume	TC - Ulyankulu
47	Sichinga Ambele	HRAM - Tabora
48	Singfrida Mahela	Bursra - Mbeya
49	Violet Fumbo	Registrar - DSM
50	Zuhura Moikan	HRO - Arusha
51	Abdon Kisima	ITA-VETA HQ

52	Abinsa Elia	SO - VETA - SIGIDA
53	Amon Aron	PSO-VETA MWANZA
54	Anthony Mwasonya	SO-VETA MBEYA
55	AugustinoKileva	SA-DSM RVTSC
56	Castro Tindwa	SO-VETA MIKUMI
57	Charles Msuya	PSO-VETA DODOMA
58	Denis Chiduo	SPO-VETA MOSHI
59	Dollar Lusenga	SO-VETA TANGA
60	Elifadhili Solomon	HRO-VETA HQ
61	Elizabeth Moshi	PSO-DSM RVTSC
62	Emanuel G Ringo	SA-VETA IRINGA
63	Emanuel Lubimbi	SA-DSM RVTSC
64	Francis Mwella	SO-VETA SONGEA
65	Gerady Magenda	SO-VETA KIHONDA
66	Gloria Nkya	P/SECRETARY - VETA HQ
67	Godfrey Mwakalinga	SO-MOROGORO MVTTIC
68	Grace Mchomvu	SA-VETA OLJORO
69	John Merdad	SO-VETA KIGOMA
70	Joseph Mkose	P/O-VETA HQ
71	Joseph Sagamba	Internal Auditor-VETA HQ
72	Josephat Riganya	SA-VETA KIHONDA
73	Juma Mwanjala	SA-VETA KAGERA
74	Khamis Hasan Masanja	SO-VETA MPANDA
75	Lilian Lawuo	SPO-VETA Q
76	Lilian Tandiko	SA-VETA TANGA
77	Maneno Thobias	SA-VETA ULYANKULU
78	Nelson T. Mwaipeta	SO-VETA SHINYANGA
79	R.Semfua	HPU-VETA HQ

80	Respicius Rugakira	SA-VETA MWANZA
81	Robert Mashenene	SO-VETA MTWARA
82	Robert Mwinyasi	SO-VETA DAKAWA
83	Shemagembe.J.Ntulwe	SPO-VETA HQ
84	Simi F. Lyimo	SA-VETA
85	Suzana Kidaisho	SA-VETA MOSHI
86	Ufoo Shuma	Internal Auditor
87	Upendo A Nindi	SA-VETA
88	Veronica Kitaly	SA-VETA MARA
89	Waziri S Waziri	PSO-VETA
90	Winfred Camil	Accountant-VETA
91	Zamda Mzee	SA-VETA
92	V.C. Shuma	I/Auditor
93	Amos K.D. Buzinzira	S/O
94	Adeline Macha	Coy Secretary - H
95	Alfred Bavuna	HRO
96	Alois . Shayo	DHR - Head Office
97	Anna Manyanga	Accountant
98	Betram S Ngibudzi	VTCC
99	Damiani H Mmuya	HRAM
100	Daniel A. Komba	Principal
101	E.Z.Msuya	LMA
102	Emanuel Ikandilo	HR&AM
103	Eng. Zebedayo	HNRC
104	Enock Kibendela	DIMPD
105	G. G..Sabuni	DCA - Head Office
106	Gasper Malekela	Bursar
107	Guasbert F Itala	Bursar
108	John Mkiwa	Accountant
109	Kanza A Methew	VTCs Co ordinator
110	Laurence Mukama	Registrar
111	Leah Dotto	DVET - Head
112	Lulu Meena	A/Assistant
113	Lusajo R. Mwangupili	V.Teacher
114	Magdalene M Materu	Board Member
115	Moses T.N	Bursar
116	Neema .Mwakalukwa	Head Office
117	P.J.Sacky	LMA
118	Paul Mlay	Bursar
119	Richard L, M. Magwadula	T/C
120	Samson Wesaka	HRO
121	Shirima R.E	Bursar

122	Steven G Mwaibula	Tr. Co ordinator
123	Suzan Magani	LMA
124	Suzana Komba	R/A
125	Telaki RR.Ngosary	Ag. Registrar
126	Timothy S Mpembee	T.C
127	Twinganile Ndunguru	HR&AM
128	Peter Mateso	RD

Local Authority Pension Fund Bagamoyo 7th to 9th April, 2011

SN	NAME OF PARTICIPANT	POSITION
1.	Elius Baruti	PIM
2.	Sayumwe Yotham	ICTM
3.	Anicet Michael	ZM-EZ
4.	D.G. Sigonda	DHRA
5.	F.K. Mutakyamilwa	CLC
6.	D. A. Dugilo	PMU
7.	Hamza S. Madali	PMU
8.	Selema Ali	SNA
9.	Abdallah Khamisi	SSO
10.	Jacob Mnyenyelwa	HRM
11.	Humphrey Kongo'ke	APO
12.	Emmanuel Mayage	PPO-HPMU
13.	Amina Kassim	AG ZM-SHZ
14.	Evelyne Kusenha	ZM-LAKE
15.	Hanim Babiker	SAM
16.	Rose Metta	DPI
17.	Eng. Jamal H. Mruma	PEM
18.	Zacharia Machoke	ZM-CENTRAL
19.	Kuyeyeve All	CMCM
20.	Lulyalya Sayi	NZM
21.	Victor A. Kikoti	COMPLIANCE MANAGER
22.	Marcel Nimrod	CEO
23.	John W. M. Kida	DF
24.	Steven Biko	LO
25.	Abubakar Ndwata	PM
26.	Daniel D. Kisiry	DICT
27.	Valerian Mablangeti	DMS
28.	Rock Massawe	CA
29.	Fortunatus Magambo	TM
30.	Mariam Sinani	DIA
31.	Eliud B Sanga	DG

Tanzania Private Sector Foundation: 3rd - 4th June, 2011

S/N	NAME OF PARTICIPANT	POSITION
1	Farida Migani	Office Management Secretary
2.	Celestine Mkama	IT Specialist
3.	Louis P. Accaro	Director,
4.	Milton Shango	Procurement
5.	Adolf Bugara	Procurement
6.	Lilian Ndosi	Procurement
7.	Jane Gonsalves	HRM
8.	Rehema Mtingwa	Communications Officer
9.	Edward Furaha	Director, Policy and Advocacy
10.	Aloyce Dinho	Tender Board Member

Tanzania Electric Supply Company Ltd

S/NO	NAME OF PARTICIPANT	POSITION IN ORG.
1.	Mr. Boniface Njombe	Chairman Tender Board
2.	Mr. Harun Mattambo	Secretary Tender Board
3.	Mr. Theodory Bayona	Member Tender Board
4.	Mr. Simon Kihyo	Member Tender Board
5.	Mr. Lewanga Tesha	Member Tender Board
6.	Mr. Maneno Katyega	Member Tender Board
7.	Mr. Godson Makia	Member Tender Board
8.	Ms. Zaynab Darani	Staff PMU
9.	Mr. Athanas Kalihamwe	Staff PMU
10.	Mr. Sijaona Dadi	Administrator

Fair Competition Commission: 26TH MAY, 2011

S/NO	NAME OF PARTICIPANT	POSITION IN ORG.
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1.	Shadrak Nkelebe	Head
2.	Andrew Mkisi	Procurement Officer
3.	Godfrey Machimu	Head IA
4.	Nyakau Rweyemamu	ASO
5.	Gregory Ndanu	Dir. Compliance
6.	Alex Mmbaga	Advocacy Officer
7.	Emmanuel Kaale	Head, Infor. System
8.	Michael Shilla	DCA
9.	Christine Nderumaki	Head, HR&Admin

Ministry of Health and Social Welfare 2nd February to 24th May 2011

S/	NAME OF PARTICIPANT	POSITION
1.	Dr. Margaret Mhando	Tender Board Member
2.	Ms. Regina Kikuli	Tender Board Member
3.	Mr. Dunford Makala	Tender Board Member
4.	Ms. Tabu A. Chando	Tender Board Member
5.	Ms. Hellen Mwakipunda	Tender Board Member
6.	Mr. Nsachris Mwamwaja	Tender Board Member
7.	Ms. Patricia Maganga	Tender Board Member
8.	Mr. Castro Simba	PMU Staff
9.	Mr. Ezra Matoke	PMU Staff
10.	Mr. Daniel Makondo	PMU Staff
11.	Ms. Grace Macha	PMU Staff
12.	Ms. Severina Shirima	PMU Staff
13.	Ms. Pendo Kiwelu	PMU Staff
14.	Ms. Martha Isaga	PMU Staff
15.	Ms. Neema Voniatis	PMU Staff
16.	Mr. Stephen Haule	PMU Staff
17.	Mr. Lucas Suka	PMU Staff
18.	Mr. Gabriel Kondoro	PMU Staff
19.	Ms. Donatha Koko	PMU Staff
20.	Ms. Maria Msale	PMU Staff
21.	Ms. Helena Chitukuro	PMU Staff
22.	Mr. Charles Bieda	PMU Staff

23.	Mr. Erick Mujwahuzi	PMU Staff
24.	Mr. Nuruh Msangi	PMU Staff
25.	Mr. Dennis Kapinga	PMU Staff
26.	Ms. Amisa Daudi	PMU Staff
27.	Ms. Beatrice Fungamo	User Department Staff
28.	Mr. Maige Kigendi	User Department Staff
29.	Mr. Joel Kiluvia	User Department Staff
30.	Mr. Walid Mussa	User Department Staff
31.	Ms. Tusajigwa Mwakosya	User Department Staff
32.	Mr. Claud J. Kumalija	User Department Staff
33.	Mr. Raynold John	User Department Staff
34.	Mr. Ipyana Mwakalobo	User Department Staff
35.	Mr. Daniel Mhando	User Department Staff
36.	Mr. Dickson Kejo	User Department Staff
37.	Mr. Mgonella Kessy	User Department Staff
38.	Ms. Gwantwa Mwaisaka	User Department Staff
39.	Ms. Catherine Sungura	User Department Staff
40.	Ms. Flora Mallya	User Department Staff
41.	Ms. Limo Ghasia	User Department Staff
42.	Mr. Shango Winna	User Department Staff
43.	Dr. Edward Kirumbi	User Department Staff
44.	Ms. Faustina Shoo	User Department Staff
45.	Mr. Japhari Mhando	User Department Staff

46.	Mr. Tandari Phares	User Department Staff
47.	Mr. Jackson D. Nyella	User Department Staff
48.	Mr. Clavery Mpandana	User Department Staff
49.	Ms. Neusta Kwesigabo	User Department Staff
50.	Dr. Khalid Massa	User Department Staff
51.	Dr. Hiltruda Temba	User Department Staff
52.	Ms. Elizabeth Nungu	User Department Staff
53.	Mr. Eliwangu Kimaro	User Department Staff
54.	Ms. Siana Mapunjo	User Department Staff
55.	Mr. Dedan Jonas	User Department Staff
56.	Mr. Rahibu Abdulrahman	User Department Staff
57.	Mr. Petro Ramadhan	User Department Staff
58.	Ms. Elda Magawa	User Department Staff
59.	Ms. Christie Hamza	User Department Staff
60.	Ms. Theresia Ndunguru	User Department Staff
61.	Mr. Alex Molland	User Department Staff
62.	Mr. Jerome Ngowi	User Department Staff
63.	Mr. Zudson Lucas	User Department Staff
64.	Ms. Atu Mwakibete	User Department Staff
65.	Ms. Anna Matowo	User Department Staff

ANNEX 4.3: REVIEWED APPLICATIONS FOR RETROSPECTIVE APPROVAL FOR THE FINANCIAL YEAR 2010/2011

(a) RECEIVED APPLICATIONS IN FY 2010/2011

S/N	1
Applicant:	TANROADS
Details	Application for retrospective approval for procurement of consultancy services for Supervision of Upgrading of Sumbawanga – Matai – Kasanga Port Road (112 Km) to Bitumen Standard under Design and Build Contract for their comments
Date submitted to PMG	8 th October, 2010
Date forwarded to PPRA	22 nd October, 2010
Amount of Retrospective approval	Tsh. 4,133,690,000
PPRA advice to PMG	<p>(a) The PMG should not to grant retrospective approval as this application does not meet the requirements of Regulation 95 of GN. 98 of 2005;</p> <p>(b) Pursuant to Regulation 95(2), disciplinary action should be taken against the Accounting Officer in accordance with Section 17 of PPA, 2004 due to the fact that the procurement was occasioned by lack of foresight and timely action on the part of TANROADS.</p>
Date of communication of PPRA advice to PMG	10 th January, 2011
PMG Decision	The Paymaster General through a letter with Ref. No. PPU.AB.516/357/01/5 dated 22 nd February, 2011 informed the Permanent Secretary, Ministry of Infrastructure Development that retrospective approval was not granted. He also instructed the Permanent Secretary to take disciplinary action against the Accounting Officer of TANROADS for mismanagement of procurement undertaking and report implementation of the same accordingly.
Status of implementation of PMG instruction.	The Permanent Secretary of MoID wrote to TANROADS Accounting Officer a letter with Ref. No. CDB 395/414/01/46 B dated 15 th April, 2011. In the letter the PS pointed out the observed anomalies in the tender. He also informed the AO that PMG has directed him to take action against him for mismanagement of procurement undertaking and report the implementation of the same accordingly. The PS directed the AO to submit detailed explanations on all issues raised by PMG and provide names of officers responsible for mismanagement of procurement undertaking.
Implementation of directives by the Applicant	No feedback has been given to PPRA on the implementation of the directives by the Applicant.

S/N	2
Applicant:	Ministry of Livestock Development
Details	Application for retrospective approval for preservation of fish submitted by the Ministry of Livestock Development.
Amount of Retrospective approval	Tsh. 1,334,813,968
Date submitted to PMG	5 th February, 2010
Date forwarded to PPRA	26 th October, 2010
PPRA advice to PMG	PMG was yet to be advised on this application because there were still pending issues to be worked out. PPRA decided that further investigation should be done on various issues before the Paymaster General is advised appropriately on this application. The Ministry was also directed to submit explanations on the identified weaknesses through the Authority's letter with Ref. No. PPRA/ME/021/52 dated 11 th January, 2011.
Implementation of the directive by the Applicant	The Ministry provided responses on the issues that they were required to provide clarifications through a letter with Ref. No. CTA.158/197/01/17 dated 6 th May, 2011. However, PPRA did not agree with the Ministry's clarifications concerning the reasons for deciding to procure the service of Bahari Foods Ltd. through single source method. PPRA was still conducting some investigation before PMG is advised appropriately.
S/N	3
Applicant:	TANROADS
Details	Application for retrospective approval for procurement of consultancy services for supervision of the upgrading of Korogwe - Handeni - Mkata Road to Bitumen Standard Lot. 1: Handeni - Mkata Section (54) and Lot 2: Korogwe Handeni Section (65)
Amount of Retrospective approval	Tshs. 4,528,505,885
Date submitted to PMG	8 th October, 2010
Date Received	22 nd October, 2010.
PPRA advice to PMG	<p>(a) The Paymaster General should not grant retrospective approval because the application is not justified under Regulation 95(1) because there were no circumstances which warranted emergency procurement.</p> <p>(b) Pursuant to Regulation 95(2), disciplinary action should be taken against the Accounting Officer in accordance with Section 17 of PPA, 2004 due to the fact that the procurement was occasioned by lack of foresight and timely action on the part of TANROADS;</p>
Date of Communication of PPRA advice to PMG	10 th January, 2011

PMG Decision	PMG through a letter with Ref. No. PPU.AB.357/637//01/4 dated 22 nd February, 2011 informed the Permanent Secretary; Ministry of Infrastructure Development that retrospective approval was not granted. PMG also instructed the Permanent Secretary to take disciplinary action against the Accounting Officer for mismanagement of procurement undertaking and report implementation of the same accordingly.
Status of implementation of PMG instruction.	The Permanent Secretary of MoID wrote to TANROADS Accounting Officer a letter with Ref. No. CDB 395/414/01/46 B dated 15 th April, 2011. In the said letter the PS pointed out the observed anomalies in the tender. He also informed the AO that PMG has directed him to take action against him for mismanagement of procurement undertaking and report the implementation of the same accordingly. The PS directed the AO to submit detailed explanations on all issues raised by PMG and provide names of officers responsible for mismanagement of procurement undertaking.
Implementation of directives by the Applicant	No feedback has been received as to the implementation of the directives by the Applicant.
S/N	4
Applicant:	Mtwara District Council
Details	Application for retrospective approval for procurement of power tiller tractors by Mtwara District Council
Amount of Retrospective approval	Tsh. 76,000,000
Date submitted to PMG	14 th February, 2011
Date forwarded to PPRA	17 th March, 2011
PPRA advice to PMG	<p>PPRA advised PMG not to grant the retrospective approval and pursuant to section 17(1) (c) of the Public Procurement Act, 2004 PPRA will recommend the competent Authority, the Permanent Secretary of the Prime Minister's Office, Regional Administration and Local government to take the following actions:</p> <ol style="list-style-type: none"> 1. To take disciplinary action against the Executive Director of Mtwara District Council for failure to comply with PPA, 2004 and its Regulations. The Executive Director should be accountable (penalized/surcharged) in accordance with Section 44(3) of the Public Procurement Act; 2. To inform the Executive Director that instructions from higher authorities should be implemented within the law and any exemption to abide with the law should also be provided in the law; 3. To give a warning to the Executive Director as it was not proper to use instructions from the Prime Minister's office to procure power tiller tractors as an excuse to fault procurement procedures in this tender.
Response from the Applicant:	PPRA is yet to receive feedback as to the implementation of the above

	actions as communicated to the PS-PORALG through PPRA letter with Ref. No. PPRA/LGA/084 25 th August, 2011
S/N	5
Applicant:	Bank of Tanzania
Details	Application for Retrospective Approval to engage M/S Software Technologies Ltd to undertake customization of the system functionalities of the Integrated Management Systems (IFMS) functionalities of the Integrated Management Systems (IFMS).
Amount of Retrospective approval	USD 66,400
Date submitted to PMG	29 th December, 2010
Date forwarded to PPRA	29 th December, 2010
PPRA advice to PMG	<p>(a) The application for retrospective approval of USD 66,400 is not justified under Regulation 95(1) because there were no circumstances which justified emergency procurement;</p> <p>(b) The Paymaster General should not grant retrospective approval on the basis of the reason given in paragraph (a) above;</p> <p>(c) The Paymaster General should require the Deputy Governor to make sure that the Bank realizes value for money through the acquired Oracle E-Business applications otherwise known as IFMS by monitoring closely implementation of on-site support agreements which the Bank has been entering with STL on annual basis;</p> <p>(d) The PMG should instruct the Deputy Governor to comply with PPA 2004 and its Regulations in all procurements conducted by the Bank.</p>
PMG decision	Through his letter with Ref. No. PPU/AB.40/573/01/4 dated 19 th April, 2011 informed the Accounting Officer that the retrospective approval is not granted as it was not justified under Regulation 95(1) of G. N. No.97 of 2005. The BOT was directed to comply with PPA, 2004 in all future procurement undertakings.
Response from the Applicant:	No feedback of the action taken following the PMG decision.
S/N	6
Applicant:	Ministry of Home Affairs
Details	Application for retrospective approval for procurement of foods items, drinking water and soft drinks for a special operation in Tarime and Rorya.
Amount of Retrospective approval	58,976,400/=

Date submitted to PMG	9 th September, 2010
Date forwarded to PPRA	12 th November, 2010
PPRA advice to PMG	PMG was advised to grant retrospective approval through PPRA letter with Ref. No. PPRA/ME/014/"D"/17 dated 7 th March, 2011. The Accounting Officer should be required to ensure that tender documents are prepared for each tender and in case of emergency necessary approvals should be obtained through circular resolution.
PMG decision	Through a letter with Ref. No. PPU/AB.357/573/01/4 dated 11 th May, 2011 PMG granted the retrospective approval and instructed the Accounting Officer to ensure that PPA, 2004 and its Regulations are complied with for all procurements undertaken by the Ministry.
Response from the Applicant:	N/A
S/N	7
Applicant:	Ministry of Home Affairs
Details	Purchase of various items by the then Ministry of Public Safety
Amount of Retrospective	Tsh. 801,431,484.49
Date submitted to PMG	
Date forwarded to PPRA	15 th June, 2010
Decision	The Advisory Committee of the Board of Directors of PPRA on the 22/11/2010 resolved that, this application do not meet the requirements of Regulation 42 of GN. 97 of 2005. However, the committee found that, the procurement of various items by the Ministry complied with the PPA, 2004 and its Regulations. The Committee through letter with Ref. No. PPRA/ME/014/"D"/03 dated 25 November, 2010 advised the Paymaster General to request the Controller and Auditor General to close the audit query relating to this procurement.
Response from the Applicant:	N/A

APPLICATIONS CARRIED FORWARD FROM FINANCIAL YEAR 2009/2010

S/N	01
Applicant:	President's Office, Public Service Management (POPSM)
Details	Upgrading of Human Capital Management Information System (HCMIS) from Version 7 to 9 with unlimited use licence.
Amount of Retrospective approval	USD 1,460,105
Decision	PPRA decided to conduct investigation on this tender before the PMG is advised to grant retrospective approval. The investigation was intended to establish the cost for acquiring the original system and what were the details for its upgrading and whether there was a necessity to upgrade the current version 7 to 9. The investigation team was also required to come up

	with recommendations on how acquired software by the Government should be audited. The investigation was still in progress.
Response from the Applicant:	N/A
S/N	02
Applicant:	Ministry of Defense and National Service
Details	Application of retrospective application for purchase of 50 motor bikes.
Amount of Retrospective approval	Tsh. 125,000,000.00
Decision	The Ministry was required to give explanation on the criteria used to purchase the motorbikes from the supplier at the rate which was higher than the market rate. The procurement method used was not competitive so value for money could not be realized. The Ministry was also required to submit evidence to prove that the Ministry of Foreign Affairs and International Cooperation was given instructions to purchase 50 motorbikes in DRC and evidence to prove that the said motorbikes were purchased in DRC.
Response from the Applicant:	No response was received from the Ministry by the end of the financial year.
S/N	03
Applicant:	Ministry of Home Affairs
Details	Purchasing of 21,998.5 meters of Prisoners' Uniforms from Benthel Enterprises Ltd.
Amount of Retrospective approval	Tshs. 101,616,292.00.
Decision	PPRA and Senior officials from the Ministry of Home Affairs conducted a joint meeting on the 8 th October, 2010 to discuss the pending issues in this application. Following this meeting the Controller and Auditor General closed down the audit query relating to the procurement and PMG was accordingly advised.
Response from the Applicant:	N/A
S/N	04
Applicant:	Medical Stores Department
Details	Procurement of ARV's drugs.
Amount of Retrospective approval	Tsh. 1,675,780.000.00
Decision	The Paymaster General through his letter with ref. No. C/JA.100/139/01/32 dated 11 th May, 2010 decided not to grant retrospective approval in respect of invoice no. 592. The accounting officer was given 2 months from the date of the letter to respond and provide satisfactory explanations for failure to verify tax invoice no. 592 otherwise

	actions will be taken against the Accounting officer.
Response from the Applicant:	Following the PMG letter of 11 th May, 2010, MSD through the letter with ref. MSD/02/883 dated 2 nd June, 2010 wrote to CAG requesting him to verify tax invoice no. 592. By the end of the reporting period no feedback was given to PPRA if the CAG verified the tax invoice.
S/N	05
Applicant:	Ministry of Home Affairs
Details	Procurement of plot/buildings for the National Identity project.
Amount of Retrospective approval	Tsh. 2,500,000,000.
Decision	The evaluation report prepared by the Technical Audit Unit on the costs incurred for building was submitted to the Advisory Committee of the Board of Directors of PPRA for decision on 6 th August, 2010. The Committee was satisfied with the report and advised PMG to grant a retrospective approval on 12 August, 2010. PMG granted the retrospective approval on.....through a letter with Ref. No.....
Response from the Applicant:	N/A
S/N	06
Applicant:	Muhimbili National Hospital-Ministry of Health and Social Welfare.
Details	Costs for first health construction, extension and rehabilitation of various buildings at Muhimbili National Hospital.
Amount of Retrospective approval	Tsh. 2,044,045,365.62
Decision	Following the investigation findings, PMG through his letter with Ref. No. PPU/AB/357/01 dated 19 th April, 2011 granted retrospective approval. However, PPRA referred to PCCB corruption related issues that were identified from the investigation findings.
Response from the Applicant:	No response was received from the Accounting Officer concerning implementation of the recommendation.
S/N	07
Applicant:	Ministry of Infrastructure Development
Details	For upgrading to bitumen standard of Ndundu - Somanga Road (60Km).
Amount of Retrospective approval	Tsh. 58,813,872,003.00
Decision	PMG through his letter with Ref. No. PPU. AB.516/573/01/1 dated 20/12/2010 granted retrospective approval of Tsh. 58,813,872,003.00 in the Tender for upgrading to bitumen standard of Ndundu - Somanga Road

	(60Km). The Accounting Officer was also directed to abide with procurement procedures for future procurements conducted by the Ministry.
Response from the Applicant:	N/A
S/N	08
Applicant:	The then Ministry of Public Safety
Details	Payments made in the financial year 2005/2006 to suppliers in 2000 and 2004/2005: Audit Query No. PSS 1 of 2005/06 in respect of tenders for supply of tyres and black leather shoes and suiting materials polyester viscose khaki.
Amount of Retrospective approval	Tshs 59,381,314.80
PPRA advice	<p>The Advisory Committee of PPRA on the 8th October, 2010 convened a meeting with the PS – Ministry of Home Affairs with other senior officials of the Ministry to discuss the weaknesses identified in this procurement. The Ministry provided satisfactory explanations on the identified weaknesses. PPRA through its letter with Ref. No. PPRA/ME/014/"D"/03 dated 25 November, 2010 advised the Paymaster General to request the Controller and Auditor General to close the audit query relating to this procurement.</p> <p>PPRA recommended to the Accounting Officer to hold responsible the Ministry's staff who were involved in these procurement using the applicable law at that time.</p>
PMG Decision	Through a letter with Ref. No. PPU.AB. 205/357/573/01 dated 28 th December, 2010 PMG requested CAG to close down the audit query in this procurement after the Ministry has provided satisfactory explanations on the identified weaknesses in this procurement.
Response from the Applicant:	N/A
S/N	09
Applicant:	The then Ministry of Public Safety
Details	Purchase of various items in the financial year 2005/2006
Amount of Retrospective approval	Tshs 235,603,293.00
PPRA advice	<p>The Advisory Committee of PPRA on the 8th October, 2010 convened a meeting with the PS – Ministry of Home Affairs with other senior officials of the Ministry to discuss the weaknesses identified in this procurement. The Ministry provided satisfactory explanations on the identified weaknesses. PPRA through its letter with Ref. No. PPRA/ME/014/"D"/03 dated 25 November, 2010 advised the Paymaster General to request the Controller and Auditor General to close the audit</p>

	query relating to this procurement.
PMG Decision	PMG granted a retrospective approval through a letter with Ref. No.PPU.AB.205/573/01/13 dated 22 nd August, 2011.
Response from the Applicant:	N/A
S/N	10
Applicant:	The then Ministry of Public Safety
Details	Procurement of 85 Land Rover vehicles
Amount of Retrospective approval	GBP 2,191,014.55 and Tshs. 183,600,000.00 as local charges.
Decision	The Advisory Committee of PPRA on the 8 th October, 2010 convened a meeting with the PS – Ministry of Home Affairs with other senior officials of the Ministry to discuss the weaknesses identified in this procurement. The Ministry was required to submit supporting documentations and clarifications on the weaknesses.
Response from the Applicant:	The Ministry indicated that they were still collecting some data. However, by the end of the financial year the Ministry failed to submit the required documentations with supported explanations as agreed during the meeting with the Ministry.
S/N	11
Applicant:	Ministry of Infrastructure Development
Details	Supply of Motor Vehicles to Central and Local Authorities.
Amount of Retrospective approval	Tsh. 18,928,254,530
PPRA advice	<ol style="list-style-type: none"> a) The Government should establish and implement a system of standardization of Government vehicles as soon as is practicable; b) The Government should avoid as much as possible to purchase expensive vehicles which make the Government to incur huge costs in terms of service and maintenance; c) Procurement of Government vehicles through the framework contract under the Government Procurement Services Agency would help in minimizing some of the problems experienced in this procurement; d) The Government should issue guidelines on appropriate use of Government vehicles. e) PMG was advised to grant retrospective approval in respect of this procurement in accordance with Regulation 42(1) (c) of G.N. No. 97 of 2005.
PMG Decision	The paymaster General through his letter with Ref. No. PPU. AB.294/440/573/01/1 dated 20/12/2010 granted retrospective approval of Tsh. 18,928,254,530 in the Tender No. ME/015/2007/2008/HQ/42 for

	Supply of Motor Vehicles to Central and Local Authorities. The Accounting Officer was also directed to abide with procurement procedures for future procurements of the Ministry.
Response from the Applicant:	N/A
S/N	12
Applicant:	National Bureau for Statistics
Details	Application for retrospective approval for emergency procurement in 2003/2004
Amount of Retrospective approval	Tshs. 102,284,952.00
Decision	The Paymaster General granted the retrospective approval of Tsh. 127,330,992 via letter with Ref. No. PPU.AB/357/573/3 of 3/8/2010 and letter with TYC/E/560/17/01 dated 11/8/2010.
Response from the Applicant:	The Accounting Officer of NBS has referred other issues concerning debarment of Shella Beach Co. to the Attorney General's office for advice. However, no feedback whether NBS obtained a legal advice from the office of the Attorney General.

Annex 4.4: The list of PEs which submitted APPs

S/No	Organisation	S/No	Organisation
1	Gaming Board of Tanzania	63	Tanzania Institute of Accountancy (TIA)
2	Ministry of Agriculture Food Security and Cooperatives	64	Sumbawanga Urban Water and Sanitation Authority
3	Shinyanga Municipal Council	65	Tanzania Government Flight Agency
4	RAS - Shinyanga	66	Longido District Council
5	Moshi Municipal Council	67	Public Service Pensions Fund
6	Ministry of finance and Economic Affairs(GPSA)	68	Mkuranga District Council
7	Mkwawa University college of Education	69	Bagamoyo District
8	Ukerewe District Council	70	Fair Competition Tribunal of Tanzania
9	National Audit Office	71	Tanzania Meteorological Agency
10	Ministry of Community development, Gender and children	72	RAS - Mbeya
11	Kiteto District Council	73	Fair competition Commission
12	Tanzania Engineering and Manufacturing Design Organization	74	Ministry of Infrastructure Development
13	National Economic Employment Council (NEEC)	75	Hai District Council

S/No	Organisation	S/No	Organisation
14	Shirika la Masoko ya Kariakoo	76	Mwanza Urban Water and Sew Authority
15	Registration Insolvency and Trusteeship Agency (RITA)	77	Muheza District Council
16	Mwoka College of African Wildlife Management	78	Accountant Generals Department
17	Rufiji Basin Development Authority-RUBADA	79	National Identification Authority (NIDA)
18	National College of Tourism	80	President Office Planning Commission
19	Weight and Measures Agency(WMA)	81	Regional Administrative Secretary Dar es salaam
20	Geological Survey of Tanzania	82	Masasai District Council
21	Regional Administrative Secretary-Mara	83	Handeni District Council
22	RAS-Kilimanjaro	84	Musoma Municipal Council
23	Shinyanga Urban Water Supply and Sewerage Authority	85	Unit Trust of Tanzania
24	The Mwalimu Nyerere Memorial Academy	86	RAS - Kagera
25	Procurement and Supplies Professionals and Technicians Board	87	Government Procurement Services Agency (GPSA)
26	High Court (Land division)	88	Mvomero District Council
27	Tanzania Tree Seed Agency	89	Arusha Technical college
28	National Institute for Medical Research	90	Rufiji District Council
29	Prevention and Combating of Corruption Bureau	91	Arusha District Council
30	Songea Municipal Council	92	Tanzania Electric Supply Company Limited
31	Mbarali District Council	93	Babati District Council
32	Tanzania Insurance Regulatory Authority	94	PSPTB
33	Tanzania Airports Authority	95	Tanga Urban Water Supply and Sewerage Authority
34	Tanzania Automotive Technology Centre	96	Meru District Council
35	Dodoma Urban Water Supply and Sewerage Authority(DUWASA)	97	Tanzania National Road agency (TANROAD-HQ)
36	RAS - Arusha	98	Maswa District Council
37	Ngorongoro District Council	99	Muhimbili National Hospital
38	Dar es salaam Institute of Technology	100	National Environment Management Council (NEMC)
39	The Law Reform Commission of Tanzania	101	The National Examinations Council of Tanzania (NECTA)
40	Bukoba Municipal Council	102	Registrar of political parties
41	Tanzania Institute of Education	103	Ministry of Land, Housing and Human Settlements Development
42	Bukoba Urban Water and Sewerage Authority	104	Mtwara District Council

S/No	Organisation	S/No	Organisation
43	Magu District Council	105	Tanzania Social Action Fund.
44	RAS - Kibaha	106	Dar Es Salaam Maritime Institute (DMI).
45	Capital Development Authority	107	Eastern Africa Statistical Training Centre.
46	Ludewa District Council	108	Songea Urban Water & Sewerage Authority.
47	Dar es salaam University College of Education	109	Ministry of Defence and National Service.
48	Meatu District Council	110	Regional Administrative Secretariat - Tanga.
49	Institute of Finance Management	111	Ministry of Labour, Employment and Youth
50	Lind District Council	112	Ministry of Education and Vocational Training.
51	College of Africa Wildlife Management, Mweka	113	SUMATRA.
52	President Office Ethics Secretariat	114	Ministry of Education and Vocational Training.
53	Babati Urban Water Supply and Sewerage	115	National Institute of Transport.
54	ocean Road Cancer Institute	116	Mbinga District Council.
55	Bariadi District Council	117	RAS – Tabora.
56	Ardhi University (ARU)	118	Moshi Urban Water Supply and Sanitation Authority.
57	Tanzania Forestry Research Institute (TAFORI)	119	RAS – Iringa.
58	RAS - Manyara	120	Business Registration and Licensing Agency (BRELA).
59	RAS - Mwanza	121	Tanzania Food and Nutrition Centre.
60	Judicial Service Commission	122	Ulanga District Council.
61	Agriculture Inputs Trust Fund	123	Nanyumbu District Council.
62	Vocational Education and Training Authority (VETA)		

Annex 4.5: The list of Internal Auditors who attended the training on the procurement audit techniques

24th - 26th November, 2010 at Hilux Hotel Limited, Morogoro		
S/No	Organisation	Name
1	SIDO	Ramadhani Rashidi Gurumo
2	Ministry Of East African Cooperation	Lucy P. Mushi
3	UDSM	Gasper Gustav
4	RAS - Arusha	Haladni Mangachi

5	Tanzania Petroleum Development Corporation (TPDC)	Isaack P. Nkarangu
6	RAS - Lindi	Steven Benedict
7	MUCCOBS	Edward Mwakisisile
8	MUWASA - Moshi	Mrs. Aicetha Massawe
9	Karatu District Council	Edson E. Issanya
10	RAS - Coast	Daniel Msimbano

11	Ministry Of Health	Emmanuel S. Yolotan
12	SUMATRA	Rehema Mohamed
13	The Mwalimu Nyerere Memorial Academy	Ong'wanguku Mnalika C
14	AUWSA - Arusha	Ngatunga M. Ben
15	TCAA	Placid A. Kauzeni
16	Ocean Road Cancer Institute	Kulwa Maduhu
17	DUWASA - Dodoma	Amani G. Masinga
18	Kilosa District Council	God Bihemo
19	DSM Institute of Technology	Amos J. Nsanganzelu
20	Kilwa District Council	Iddy S. Mbowetu
21	RAS - Rukwa	Godfrey D. Haule
22	Ministry of Infrastructure Development	Nuru J. Mhando
23	HESLB	Abtwalib Dallo
24	Reli Assets Holding Company (RAHCO)	Moja Mapunda
25	Institute of Adult Education	Salmin Yusuph
26	TAA	Faraja Safarali
27	NEMC	Kelvin Mnyema
28	TTCL	David M. Kalayi
29	Ministry of Lands, Housing & Human Settlements Development	Honest Mbuya
30	Mkuranga District Council	Michael John
31	Ministry of Education & Vocational Training	Godfrey B. Nyandili
32	Open University	Patience Nombo
33	Vice President's Office, Union Affairs and Environment	Lightness Mality

34	President's Office, Planning Commission	Arodia Mihayo
35	CBE	Manfred Nchimbi
36	IFM	Dr. E.M.Sadiki
29th November, 2010 - 1st December, 2010 at Hilux Hotel Limited, Morogoro		
S/No	Organisation	Name
1	National Health Insurance Fund (NHIF)	Michael Mwansasu
2	Iringa District Council	F. Mmbaga
3	Shinyanga Municipal Council	Daniel Mkumbo
4	Dar Es Salaam Maritime Institute (DMI)	Said Mshana
5	Tanzania Commission For Universities (TCU)	Lucy Makaza
6	Manyoni District Council	Aderald Rweikiza
7	Muleba District Council	Goodluck Tweve
8	Tanzania Forest Research Institute (TAFORI)	Hassan Masoud
9	PMO - Government Printer	Volka M. Gowele
10	National Museum of Tanzania	Hussein Mapugilo
11	Tanzania Investment Centre	Kilemile Ramadhani
12	Tanzania Fisheries Research Institute	Mashimba Yusuph
13	Gaming Board of Tanzania	Jehud Ismail Ngolo
14	Ilala Municipal Council	Mula F. Mohamed
15	Marine Parks and Reserve Unit	Richard M. Joseph
16	National Institute of Transport (NIT)	Johanes B. Kerenge
17	Tanzania Library Services	Swalehe Kibwana
18	Tanzania Wildlife Research Instruction	Ritha F. Billy

19	National Insurance Corporation (NIC)	Bruno Munishi
20	MORUWASA	Martha James
21	Bank of Tanzania	Laurent K. Masanja
22	Mbeya - UWSA	Joseph N. Sama
23	UWSA - Iringa	Lona Joachim
24	Tanzania Cotton Board	Charles P. Gongoh
25	National Accreditation Council of Technical	Lauden A. Mugogo
26	Tanzania Institute of Education (TIE)	Anna Gama
27	Tanzania Industrial Research and Development Organisation (TIRDO)	Dominic Kyaruzi
28	Kigoma District Council	Yustin L. Kibiki
29	Institute of Social Work, Dar es Salaam	Daniel Wanna
30	Rombo District Council	Matola Fedinand F.
31	National Kiswahili Council	Joseph Sabuka
32	Dar Es Salaam University College of Education (DUCE)	Manase Mrindwa
33	DAWASCO	Norbert V. Herman
34	Procurement And Supplies Professional And Technical Board (PSPTB)	Phanuel Kayesi
35	Aridhi University	Mkegani Said
36	Arusha Technical College	Mazengo A. Kasilati
37	Tanzania Postal Bank	Soshenes Nyenyembe
38	National Examination Council of Tanzania (NECTA)	Revocatus Joseph
39	Tea Board of Tanzania	Nicholaus Haule
19th - 21st January, 2011 at Hilux Hotel Limited, Morogoro		
S/No	Organisation	Name

1	Dar Stock Exchange	Mshindo Ibrahim Makongwa
2	Tanzania Government Flight Agency	Giraita J. Josephat
3	Kariakoo Market Corporation	Mariana A. Mazoko
4	Tanga - UWASA	Haji Mfikirwa
5	Sugar Board Office	Patrick N. Maziku
6	National Assembly Office	Alfred P. Mtei
7	Kilimanjaro Christian Medical Centre (KCMC)	D.L. Mambo
8	RAS - Tanga	Alphonse M. Emmanuel
9	Ilala Municipal Council	MIoli Mbilikile
10	Kahama Shinyanga Water Supply and Sewage Authority	Chripino Koppa
11	Medical Store Departmet	Theresia Elias
12	Cashewnut Board of Tanzania	Ayub Mumi
13	Musoma - UWASA	Beatrice H. Massawe
14	Government Procurement Services Agency	Edson N. Majige
15	Shinyanga - UWASA	Justine N. Ndiujye
16	Tanzania Electrical, Mechanical & Electronics Services Agency (TEMESA)	Geofrey Gikaro
17	Kingoma - UWASA	Edward Liswege
18	Taasisi ya Sanaa na Utamaduni Bagamoyo (TASUBA)	Antonetha Laurence Mrosso
19	UNESCO National Commission of Tanzania	Joel A. Samuel
20	Attorney General's Chambers	Emmanuel R. Kizigha

21	Tanzania Revenue Authority	George Y. Mgombela
22	Tanzania Public Service College	Godbless Mwanri
23	Government Chemist Laboratory Agency	Anakretus Mhidze
24	Bukombe District Council	Kilatu F. B.
25	Sumbawanga - UWASA	Mwakyoma Obby
26	Prevention and Combating of Corruption Bureau	Leonard Salvatory
27	NHBR Agency	Baraka Mraha
28	Geological Survey of Tanzania	Zitatu, Perry
29	Weights & Measures Agency	Kagose Ochieng
30	The Commission for Human Rights and Good Governance	Mathias Abisai
31	Tanzania Meteorological Agency	Kassim A. Kassim
32	Political Parties Registrar	Venance S. Nijimbele
33	Kahama - UWASA	Nuru Masoud
34	Tanzania Buildings Agency	Anthony D.K. Iselele
35	Tanzania Education Authority	Fatuma Chillo
36	BRELA	Peter Mbott0
37	Mwanza - UWASA	Lucia P. Malamsha
38	DAWASA	Nyamajeje Wilfred
39	Judicial Service Commission	Anipenda A. Luraya
40	Lindi - UWASA	Aletius Kalumuna
41	Drilling And Dam Construction Agency	Ernest Kabahise
42	Court of Appeal	Athumani Togwa

43	Songea - UWASA	Ntungileha Clemence Bigonzo
44	Commercial Court	Daniel Robi Makorere
45	Tanzania Employment Services Agency	Godfrey G. Kisiga
46	RUBADA	Kisyeri, D.W.
47	Tanzania Standard New (TSN)	Ally Kaggoi
48	Registration Insolvency and Trusteeship Agency	Massawe. P.C.
49	Mtwara - UWASA	Kilasara Victor Kyara
50	Road Fund Board	Ayub James
51	TANROADS	Rhoda Gwivaha
52	Public Service Commission	Binagi Joseph M. Binagi
53	Fair Competition Commission	Godfrey Machimu
54	Shirika La Usafiri Dar Es Salaam (UDA)	Alodia Rwelamila
55	Tanzania Ports Authority	Benard R. Bwemero
56	National Bureau of Statistics	Humphrey Msulwa
57	PMO - Government Printer	Shaban Abdallah Kassim
58	Temeke Municipal Council	Isaac E. Mwang'onda
59	Agricultural Inputs Trust Fund	Rahim Mzee
60	Tanzania Food & Drug Agency	Daffi G. Muhale
61	Commission For Mediation and Arbitration	Abdul Isango
62	Fair Competition Tribunal	Caroline William
63	Law Reform Commission of Tanzania	Emma Manyanda
64	Ministry of Finance	Omari A. Msuya

65	Ethics Secretariat	Abraham Msechu
66	TACAIDS	Margreth Mrema
67	Dry Control Condition	Hassan Igara Waryoba
68	EPZA	Musa Mahambi
69	Air Tanzania	Eliasaph Mathew

Annex 4.6: Summary of investigations conducted with actions taken

CASE: 1	
Description	Investigation to review the procedures for procurement of Education Materials by the Ministry of Education and Vocational Education Training.
Decision to investigate	<p>The Public Procurement Regulatory Authority (PPRA) carried out procurement audits in thirty (30) procuring entities between July 2008 and May 2009 for procurements made in the financial year 2007/08, out of thirty (30) PEs thirteen (13) were local government authorities (see attachment 1). During the audits it was observed that the Ministry of Education and Vocational Education Training approved only two supplies namely M/s Abacus Ltd and M/s Academic and General Ltd to supply teaching aids to all councils in the country. This decision resulted in delays in procurement and increased cost of items as there was no competition. Further, it was observed that the procedure for approving education materials by Educational Materials Approval Committee (EMAC) did not provide equal opportunity to all suppliers with the capacity to supply for the reasons they were not approved by the Ministry.</p> <p>PMCC directed Authority to review the procedure used by MoEVT to approve two suppliers to supply Education Materials to all LGA's and Advise the Ministry to expand the list to ensure adequate competition, efficiency and quality of supplied goods.</p>
Objectives of the Investigation	To review the EMAC procedure in order to identify weaknesses (if any) and advise the Ministry on the appropriate procedure.
Outcome of the Investigations	<p>The following were key observations;</p> <p>1. Weaknesses in the EMAC procedure</p> <p>a) As described in item 11 of the manual of approval procedures for evaluation of education materials, the evaluation process need to be transparent and confidential. It was observed that the prospective bidders were not informed of the procedures to submit their non textual teaching materials for evaluation as one of criteria for eligibility to participate in tenders to supply non textual teaching materials for all local government authorities.</p> <p>b) Criteria for evaluation of non texture teaching materials are not adequate to be regarded as technical specifications; criteria for evaluation of non textual teaching materials should also include technical specifications which shall be used during procurement process. This will ensure all LGA's procure standard non textual teaching material throughout the country;</p> <p>c) It was observed that Guidelines for Procurement of Education Books at school level which is contained in Education circular no.7 of 2005 and Guidelines for procurement of Education Materials issued by MoEVT and Prime Minister's Office Regional Administration and Local government Authorities need to be reviewed to reflect the requirement of second schedule of GN No. 97 .The guideline set the procurement thresholds for quotations between Tshs. 200,000 and 500,000 and NCB from Tshs 500,000.</p> <p>2. Weaknesses in Procurement Procedure</p> <p>a) Apart from directives issued by MoEVT to restrict competition it also led local government authorities to violate the second schedule of GN. No. 97 which</p>

	<p>requires PEs to select the appropriate method of procurement depending on the value of materials required;</p> <ul style="list-style-type: none"> b) The directive also eliminated the urgency of tender opportunities to be advertised by local government Authorities this led some of local government authorities to procure slates directly from approved EMAC bidders; c) No due diligence was undertaken to the bidders approved with EMAC to evaluate their capacity if they can manage to supply teaching materials required to all LGAs. This led to the delays of teaching materials ordered by some of LGAs; d) No standards specifications for non textual teaching materials issued to local government authorities. Therefore there was no criteria to be used in conducting inspection before accepting or rejecting the delivered materials; <p>3. PCCB Investigation</p> <p>On 14th December 2009, PCCB through their letter with reference No. PCCB/HQ/RB/02/2009 requested technical advice from PPRA on ongoing investigation for procurement of slates done by local government authorities. Through the reviews of documents submitted, it was established that:</p> <ul style="list-style-type: none"> a) On 5th May 2008 (the same date in which approval for disbursement of funds to local government council's was sought by the Ministry) (See attachment 7) Abacus Ltd submitted application for EMAC approval. b) On 14th May 2008 Academic and General limited submitted their application for EMAC approval. According to PCCB both companies applied for EMAC approval are owned by one person and up to 18th May 2008 only these two companies were issued EMAC approval. (See attachment 8) c) On 24th July 2008 the Ministry issued another letter with reference No. ED/PEDP/ACT/PL/VOL.1/79 to all councils to elaborate the letter issued on 14th March 2008 and the letter directed the councils to procure the slates from companies with EMAC approval which at that time only two companies were issued with EMAC approval which are M/s Abacus Ltd with EMAC registration No. 1145 and M/s Academic & General Ltd with registration 1146. (See attachment 9). <p>The directive issued by MoEVT to local government authorities is under investigation by PCCB and Authority has provided the technical advice.</p>
<p>PMCC Observations</p>	<p>The Committee at its 8th Ordinary meeting held on 1st July, 2011 reviewed the report and observed the following:</p> <ul style="list-style-type: none"> a) EMAC does not have the responsibility to approve procurement of educational materials but it has the responsibility to approve standard, quality, titles of books and publishers; b) Although PPA and its Regulations are silent on what should be done where companies owned by one person or group of companies are bidding for the same tender, in practice corporate veil is normally lifted otherwise justice would not be seen to be done. So the Committee agreed with recommendation 5.7 of the report.
<p>PMCC Directives</p>	<p>In view of the above observations, the Committee approved the report with its recommendations and directed the Authority to proceed in implementing the same.</p>

	<p>The Committee however issued the following directives:</p> <ol style="list-style-type: none"> a) he Ministry should procure non-textual materials through GPSA and EMAC should remain with the responsibility of approving book titles, standards and publishers; b) Preparation of new guidelines for procurement of educational materials as recommended should be completed in financial year 2011/2012.
CASE: 2	
Description	Investigation on First Health Construction, Extension and Rehabilitation of Various Buildings at Muhimbili National Hospital.
Decision to Investigate	<ol style="list-style-type: none"> 1. The Permanent Secretary, Ministry of Health and Social Welfare (MOHSW) via letter a referenced CAB 209/549/02B/58 dated 4th August 2008 addressed to the Paymaster General requested for retrospective approval of Tshs. 2,044,045,365.50 for tender No. 109 of 200 / 2001for the First Health Construction, Extension and Rehabilitation of various buildings at the Muhimbili National Hospital. The project was co-financed by OPEC Fund for International Development (OFID), African Development Bank (ADB), the Arab Bank for Economic Development in Africa (BADEA) and the Government of Tanzania (GOT). 2. The supervision (Consultant) and works (Contractor) contracts, which were awarded to M/s Norman and Dawbarn UK Ltd and M/s M. A. Kharafi & Sons Ltd / AS Noremco J.V, were signed on 14th May 2001 and 27th January 2003 respectively. 3. In response to the application for retrospective approval, the Board of Directors of PPRA directed an investigation to be conducted on the project. The investigation was carried out from 5th to 30th July 2010.
Objectives of the Investigations	<p>The investigation aimed at establishing:</p> <ol style="list-style-type: none"> 1. The reasons for terminating the Consultancy contract of M/s Norman and Dawbarn (UK) Ltd, 2. Whether the Consultant contributed to the payment of excess amount for failure to take care during the project implementation, 3. Whether the Employer discharge his obligation and responsibilities as per terms and conditions of contract agreement during project implementation, 4. Whether authorization of payment were made according to terms and condition of contract, 5. Whether relevant approvals where granted by the appropriate authorities during the contract implementation, 6. The efficiency and effectiveness of the contract administration / implementation particularly on the variation orders and/or contract addenda, extension of time/time overrun, contracts termination, price fluctuations, payment delays and dispute resolutions, 7. Any other anomaly observed in the course of the investigation, and 8. In the light of the observed deficiencies, recommend appropriate measures for improvement / disciplinary action and recommend the best approach to manage consultancy contracts.
Outcome of the Investigations	<p>The investigation established the;</p> <ol style="list-style-type: none"> 1. <i>The reasons for terminating the Consultancy contract of M/s Norman and Dawbarn</i>

(UK) Ltd.

1.1 The Consultancy contract between the MOHSW and M/s Norman and Dawbarn Limited (UK) which was entered into on 14th May 2001 and was terminated on 27th October 2006 via a letter referenced CBC.209/667/01.A/21.

1.2 The major reason for termination was breach of contract by:

- Trying to modify terms and conditions of contract,
- Non-compliance to key staff requirements stated in the contract,
- Non-adherence to reporting requirements stipulated in the contract,
- Delaying decisions or inactions, and
- Underperformance (performing below capacity and uncontractual).

2. *Whether the Consultant contributed to the payment of excess amount for failure to take care during the project implementation.*

2.1 The additional costs were due to interests from delayed payments which were caused by the Employer (MOHSW) together with the co-financiers by not paying the Contractor as per the contract. A total of **Tshs. 70,771,350.44** had been paid as of August 2008 as interests. In addition, **Tshs. 170,000** is accruing monthly from November 2008 due to unpaid certificate No. 56.

2.2 The Consultant did not directly contribute to additional costs but he was responsible for certifying works above the original contract period. This anomaly was caused by his breach of contract which led to his termination.

3. *Whether the Employer discharged his obligations and responsibilities as per terms and conditions of contract agreement during project implementation.*

3.1 The Employer did not satisfactorily manage both works and service contracts because:

- a) He did not give possession of all parts of the site to the Contractor contractually thereby contributing to delays of the relevant activities,
- b) He delayed effecting certified payments to the Contractor,
- c) He practiced unsound contract management leading to Contractor claiming for, and was contractually entitled to, interest on late release of Advance Payment Guarantee whose release was delayed by one year and 6 months,
- d) He did not timely revoke relevant clauses in the contract to redress the serious breach of contract by the Consultant, which include non-submission or irregular submission of reports. Had the Consultant submitted quarterly progress reports as per the contract, the additional costs above the original contract sum would have been detected and acted upon timely by the Employer, and
- e) He did not recover an advance payment amounting to **US\$ 74,701.28** paid to M/s Norman and Dawbarn (UK) Ltd.

3.2 From the aforesaid, the Employer did not fully discharge his obligations and responsibilities as per terms and conditions of contract.

4. *Whether authorization of payments was made according to terms and conditions of contract.*

4.1 The contract stipulated that the Contractor shall submit to the Project Manager

(PM), monthly statements of the estimated value of the work executed less the cumulative amount certified previously. Having certified the statements from the Contractor, the PM shall forward the certificate to the Employer for payments.

4.2 The PM delayed certification of some of the Contractor's invoices but the contract did not provide for recourse to address delayed certification.

4.3 Although authorization of payments was made according to the terms and conditions of contract, the Consultant, M/s Norman and Dawbarn (UK) Ltd were responsible for certifying works above the original contract amount.

5. *Whether relevant approvals were granted by the appropriate authorities during the contract implementation.*

5.1 Approvals to award both works and consultancy contracts were sought from and given by the then Central Tender Board (CTB). The termination of consultancy contract also exhausted all contractual and legal requirements. The approval to terminate the contract was granted by the Attorney General Chambers and Ministry of Finance as required by the Law. At its 3rd Ordinary Meeting for 2009/2010 held on 4th November 2009, the Ministerial Tender Board also approved the addendum for Consultancy Contract.

5.2 Except for certifying works beyond the original contract sum without prior written approval from the Tender Board and the Attorney General, all other legal and contractual approvals from tendering through award to implementation were sought from and given by the relevant authorities.

6. *The efficiency and effectiveness of the contract administration / implementation particularly on the variation orders and/or contract addenda, extension of time/time overrun, contracts termination, price fluctuations, payment delays and dispute resolutions.*

6.1 The contract documents contained errors ranging from serious contractual anomalies to lack of authenticity, which contributed to unsound contract management.

6.2 The MOHSW allowed the Contractor to perform the work beyond the approved contract sum without having prior approval of the Tender Board and from the office of the Attorney General contrary to Regulation 117 (2) of GN.No.97 of 2005.

6.3 Failure by the Consultant to respond timely to and act upon contractor's claims and invoices also resulted into, among other things, unsettled and accumulated claims. Although the Consultant cited the reason for delayed certification as Contractor's presenting inflated quantities, this could have been addressed by taking joint measurements between the Consultant and the Contractor before preparation of invoices.

6.4 Furthermore, due to unsound contract management by the Employer, the Contractor claimed for, and was contractually entitled to, interest on late release of Advance Payment Guarantee which was supposed to have been released in February 2006 but was released in July 2007 - one year and 6 months beyond the contractually stated period.

6.5 The final account has not been prepared because the addendum to consultancy contract has not been finalized. In the absence of the final account, it is difficult to establish whether all claims have been determined and acted upon, making it

	<p>difficult to accurately establish the amount in excess of the original contract amount.</p> <p>7. Other anomalies observed in the course of the investigation.</p> <p>7.1 The procurement process for this project was done between 1999 and 2001 and its implementation extended to 2010. The applicable procurement laws were therefore the PPA 2001 and PPA 2004 and their Regulations. The procurement of consultancy contract, which was conducted between December 1999 and May 2001, generally complied with the PPA 2001 except for awarding the contract outside the tender validity period.</p> <p>7.2 The procurement for works contract had the following anomalies / irregularities:</p> <ul style="list-style-type: none"> a) By establishing an evaluation committee consisting of eight members, the PE (MOHSW) contravened Sub Regulation 108(1) of G.N. No. 138 of PPA 2001, b) The contract was signed entered into eight months beyond the expiry of specified validity period contrary to section 40 of the PPA 2001 which required the PE to award contracts within tender validity periods, c) Although the evaluation report was authenticated, failure to detect an error (mistake) that decreased the recommended contract amount by Tshs. 2,410,795,735.26 diluted its correctness, and d) The liquidated damages specified in the works contract was 0.05% of the contract price per day contrary to Regulation 146(1) (b) of G.N. No. 138 of PPA 2001 which stipulated that the liquidated damages be at 0.10 up to 0.15 per cent of the contract price per day. <p>7.3 One technical and two financial audits were carried out on the project in June 2005, July 2008 and August 2008 respectively. The audits recommended that MOHSW should review day to day supervision of the project; make payments to the contractor according to the contract; and to expedite the decision to hand over buildings to the contractor, among other recommendations. These recommendations were not fully implemented. Had the Employer implemented these recommendations in June 2005 when the final technical audit report was submitted, some of the problems would have been avoided.</p>
<p>PMCC Decision</p>	<p>In view of the above observations, the following were recommended/ directed;</p> <ul style="list-style-type: none"> a) It approved the recommendation to debar the 22 firms including the firms’ directors and individuals from participating in public procurement. The decision was based on the understanding that the firms and individuals were given time to defend their case by respective PEs (30 days notice of intention to terminate the contract), however they failed to do so and resulted in contracts termination. A firm or an individual aggrieved by the decision would be listened in case he submits a complaint; b) The firms including the names of the directors of the firms and the names of the individuals should be published in TPJ supplement, on the website and through a press conference; c) The Management should accommodate provisions in the Public Procurement Act/Regulations which provide for sanctions to procuring entities that engage debarred firms/individuals; d) The recommendations should be forwarded to the Board for approval.

CASE: 3

Description	Investigation on Procurement of Offenders Management Information System (OMIS) by Prison Department
Decision to Investigate	<ol style="list-style-type: none"> 1. The Public Procurement Regulatory Authority (PPRA) under section 8(1) (b), (c) and (d) of Public Procurement Act No. 21 of 2004 (PPA) is mandated to institute investigation on any procurement and contract management. To that end, PPRA conducted an investigation the procurement Offenders Management Information System (OMIS) by Prison Department. 2. In view of this mandate and observations made by the Prevention and Combating of Corruption Bureau (PCCB), PPRA decided to institute special investigation to establish whether appropriate procedures and standards in the procurement Offenders Management Information System (OMIS) by Commissioner of Prison were followed with the view of ensure that the best value for money was achieved in the use public funds.
Objectives of the Investigations	<p>The objective and scope of investigation service included:</p> <ol style="list-style-type: none"> a) Assessing whether the procurement process followed appropriate procedures stipulated in the PPA 2004 and Regulations made under it, b) Assessing whether the appropriate Standard tender documents, evaluation guidelines issued/approved by PPRA were used, c) Determining the source of TOR/Specifications for the procurement of Offenders Management Information System, and asses the adequacy and suitability of TOR/Specification used, d) Assessing the procedure used to evaluate the OMIS tender and whether recommendations made by PMU were fair, transparent and non-discriminatory, e) Evaluating the decision made by the Tender Board to ascertain if the best practice in relation of procurement of the OMIS service was observed and value for money was achieved, f) Assessing the contract documents in order to determine whether the Client was adequately covered against risks on the quality of services provided and whether the comments provided by the Attorney General are adequately incorporated in the final contract documents, g) Assessing Performance/Progress reports (Weekly, Monthly or Quarterly) with the view of comparing the service provider performance against statement of works, h) Establishing whether authorization of payments was made according to the terms and conditions stipulated in the contract, i) Obtaining confirmation that relevant approvals were granted by the appropriate authorities (Accounting Officer and Tender Board) during the contract implementation, j) Assessing the efficiency and effectiveness of the contract administration/implementation particularly on the variation orders and/or contract addenda, extension of time/time overrun, contracts termination, price fluctuations, payment delays, dispute resolutions if any, k) Highlighting any other anomalies observed in the course of the investigation; l) In the light of the observed deficiencies and in line with the provisions in the PPA, 2004 and its Regulations, recommending appropriate measures for improvement/disciplinary action and recommending the best approach to manage

	Consultancy Contracts.
Outcome of the Investigations	<p>The investigation established the following ;</p> <p>1. <i>Did the procurement process follow appropriate procedures stipulated in the PPA 2004 and Regulations made under it?</i></p> <p>1.1 The following anomalies / irregularities were observed on procurement process:</p> <ul style="list-style-type: none"> a) The tender advert soliciting for Expression of Interest (EOI) was issued by the Secretary of the Tender Board (TB) contrary to section 33(d) of PPA 2004 which places the responsibility of advertising tender opportunities to the AO or CEO of a PE, b) The shortlist did not comply with Regulations 42 (1) and 50 (2) of G.N. 98 which require a shortlist to comprise of five to ten firms – only three firms were shortlisted in this procurement and no reason was provided to justify the few shortlisted firms, c) The shortlisted firms did not submit formal letters of association, d) The time allowed for preparation and submission of proposals contravened the requirement of the Third Schedule made under Regulation 49(b) of GN. No. 98. This tender allowed for only 22 calendar days instead of at least 30 calendar days required by the law. The PE was therefore not fair to the bidders, e) The information to ascertain that formation of evaluation committee complied with section 37(2) of PPA 2004 which stipulates that the membership of the evaluation committee be recommended by the Procurement Management Unit (PMU) was not availed to investigation team, f) The number of evaluation committee members did not comply with Regulation 58(2) because it consisted of four specialists instead of five or more specialists stipulated in this Regulation, g) Records of financial proposals opening were not kept contrary to Regulation 61(4) of G.N. No. 98 which requires that the secretary of the tender board shall prepare minutes of financial proposal opening giving all the details of the opening and be signed by the chairman and secretary of the opening ceremony. While the original price was USD 1,523,091.80, the final agreed price was USD 1,000,000.00 (all exclusive of VAT). However, the unsigned minutes of pre-contract negotiation did not explain the rational and basis for this variation; hence making it difficult to confirm whether this variation was approved by TB as stipulated in section 30(b) of PPA 2004 and Regulation, and h) The contract was awarded outside tender validity period contrary to section 64 of PPA 2004 which requires the PE to award tenders within bid validity period. <p>1.2 From the aforesaid, the procurement process did not follow appropriate procedures stipulated in the PPA 2004 and Regulations made under it.</p> <p>2. <i>Whether appropriate Standard tender documents and evaluation guidelines issued/approved by PPRA were used?</i></p>

- a) The Request for Proposal (RFP) issued to shortlisted bidders and the evaluation criteria used were those issued by the PPRA. However, the form of contract which was finally entered into differed in content and format from that contained in the RFP. This contravened 55(5) of the PPA 2004 which stipulates that a formal contract shall be in such form and shall contain such terms, conditions and provisions as contained in the solicitation documents, request for proposal or tender dossiers.
- b) The major differences between the draft and the finally signed contract were that the former which is contained in the RFP to include a form of agreement, Letter of acceptance, consultant's methodology (including ToR), Special conditions, General conditions and attachments (including minutes of pre-contract negotiations). Contrary to these requirements, the latter was incomplete, ambiguous and did not include relevant and necessary attachments. These led to unsound contract administration.
- c) The OMIS tender therefore did not fully use standard tender documents issued and approved by PPRA.

3. *What was the source of TOR / Specifications for the procurement of Offenders Management Information System? Were they suitable and adequate?*

- a) The specifications and TOR were prepared by the User Department which is the Prison department. The specifications were adequate and suitable for the implementation of OMIS.
- b) In addition, the hardware supplied met the specifications. The specifications were adhered to and where differences were observed, the supplied and installed hardware were of superior quality than what was specified.
- c) TOR/Specifications for the procurement of OMIS were therefore adequate and suitable for the project. However the specifications for Servers were not as required by Regulation 22 of G.N. 97 of 2005.
- d) Physical inspection / verification for compliance with the stipulated hardware and software (Database management system) requirements / specifications revealed the following:
 - Inclusion of searching facilities (features)
 - Inclusion of report facilities (tools)
 - Security features (mechanisms) such as logins, access levels, etc
 - Compliance with the OMIS modules stipulated in the TOR including tracking movement of Inmates
 - Implement of OMIS in the pilot sites at Segera, Keko and Ukonga.

These features were found to be functional and in compliance with both hardware and software requirements / specifications.

The anomaly noted on the scope / ToR is that while the original ToR included supply of three (3) servers, another contract was entered into by the same bidder to supply six (6) servers.

4. *Whether the evaluation and recommendations for this tender were fair, transparent and non-discriminatory?*

- a) The Evaluation for OMIS tender was done using criteria in the EOI and RFP. Approvals were also sought from and given by the AO and TB at different stages of procurement process. However, the following anomalies were noted:
- The time allowed for preparation and submission of proposals contravened provisions in the Third Schedule of G.N. No. 98 of 2005.
 - The form of contract entered into differed from the draft contract contained in the RFP contrary to 55(5) of the PPA 2004.
- b) From the aforesaid, although evaluation was transparent, the award recommendations were unfair and discriminatory to other bidders because M/s Giva Tanzania Limited was given the opportunity to negotiate unit rates for staff and reimbursable contrary to Regulation 66(8) of GN.98.

5. *Did the contract documents adequately cover the Client against risks on the quality of services provided? Were the comments provided by the Attorney General adequately incorporated in the final contract documents?*

- a) The contract document used was non-standard, incomplete, ambiguous, and missed relevant and necessary attachments such as minutes of pre-contract negotiations, programme of work and statement of work. The contract also did not specify the exchange rate to be used which can be a source of claims and / or overpayment.
- b) In addition, the form of contract used differed from the draft contract contained in the RFP thereby contravening section 55(5) of the PPA 2004.
- c) Liquidated damages stated in the contract contravened Regulation 119(a) of G.N. No. 97 which specifies a rate at 0.10 up to 0.20 per cent per day of the contract value of undelivered materials / goods. The rate specified in this tender was equivalent to 0.07 per cent per day of undelivered materials / goods,
- d) Furthermore, the contract was not ratified by the competent State Attorney contrary to section 55(6) of PPA 2004. Although the draft contract was sent to the office of AG, the comments raised were not taken on board and the final version of the contract was not sent to the AG for ratification
- e) From the aforesaid, the contract documents for OMIS were therefore inadequate and did not adequately cover the Client against risks on the quality of services provided. The contract also did not incorporate the comments provided by Office of the Attorney General.

6. *Were Performance / Progress reports (Weekly, Monthly or Quarterly) in line with statement of works?*

- a) While Licences of OMIS Application Software and Overall System Testing and Acceptance Testing Plan are to be submitted after commissioning, all other reports have been submitted as stipulated in the contract.
- b) Progress reports and other submissions stated in the contract were submitted as per the contract.

7. *Were payments' authorization made according to the terms and conditions of contract?*

- a) The contract price was USD 1,000,000.00 plus VAT. Although this statement is ambiguous, interviews with key personnel and review of breakdown confirmed that it meant that the figure excluded VAT. As on 13th October 2010, payments made amounted to USD 1,062,000, equivalent to Tshs. 1,589,547,395.50 (including USD 162,000.00 VAT). In comparison to the original contract price, the total payments made as on 13th October 2010 is equivalent to ninety percent (90%) of the contract price.
- b) The payments were made in accordance with the provisions in the contract except for the following anomalies:
 - The official exchange rates published by the Bank of Tanzania (BOT) were not used as required by Regulation 62(3) of G.N. No. 98 of 2005, and
 - Advance payment was made against performance bond instead of Advance Payment Bank guarantee.
- c) The payments did not therefore fully adhere to the terms and conditions of contract.

8. *Were relevant approvals granted by AO and TB during the contract implementation?*

- a) No variations have been encountered so far during implementation. At tender stage however, approvals were sought from and given by AO and TB except for the tender advert and the Letter of Invitation (LOI) to submit proposals were issued by the Secretary of the TB instead of Accounting Officer (AO) as stipulated in section 33(d) of the PPA 2004 which places the responsibility of advertising tender opportunities to the AO or CEO,
- b) Although no variations and addenda have been encountered as on 13th October 2010, and despite that approvals were sought from and given by AO and TB, irregularities at tender stage were noted.

9. *Was contract administration/implementation efficient and effective?*

- a) As on 13th October 2010, no variation orders and/or contract addenda, extension of time/time overrun, contracts termination, price fluctuations, payment delays, and dispute had been encountered.
- b) However, due to incompleteness and ambiguity in the contract documents, contract administration was unsatisfactory. Specifically, effecting payments against performance bond instead of advance payment guarantees stipulated in the contract was an anomaly. Also the exchange rate used was neither contractually justified nor legally acceptable.
- c) From the aforesaid, the contract administration/implementation was generally unsatisfactory. This is attributable to incompleteness, inadequacy and ambiguity of contract documents used for OMIS project.

10. *Were there any other anomalies observed in the course of the investigation?*

- a) Minutes of pre-contract negotiations for OMIS tender were not signed. Neither

were they included in the contract documents.

- b) Another contract was entered into on 1st June 2010 to supply servers and oracle hardware but procurement process for this tender was not documented. Surprisingly, the contract signing, invoicing and delivery were all done on 1st June 2010, which raises doubts on whether procurement procedures were followed.
- c) In addition, contrary to Regulations 126 (1) and 127 (a) – (h) of G. N. No. 97, goods inspection and acceptance committee was not appointed for this tender.

11. Issues Raised by the former PM

This sub section deals with allegations raised by the former Project Manager (PM). The PM has posed the following issues with the investigation team's response under each of the allegation:

11.1 Authenticity of Minutes of meeting held on 5th May 2009

Allegation 1: The former PM disputes that the minutes of the meeting held on 5th May 2009 at the MOHA were not the correct records of what was discussed and agreed.

Response 1: The minutes were officially requested by PPRA from, and given by, the Ministry of Home Affairs (MOHA). The minutes were also signed by the Chairman and the Secretary, making them authentically acceptable. In addition, while the former PM is reported to have said (during the above referenced minutes) that the best evaluated bidder (M/s GIVA (T) Ltd) was not suitable for the assignment, the same PM, who was part of the evaluation committee, scored the same bidder 97% on the technical score.

11.2 Non-complying contract was used for the OMIS

Allegation 2: The former PM states that the contract for OMIS did not comply with legal requirements.

Response 2: **This allegation is true and the report has detailed the irregularities.**

11.3 Non-functional OMIS

Allegation 3: The former PM states that the OMIS is not functional.

Response 3: Physical inspection / verification on hardware and software (Database management system) requirements / specifications was done by the Investigation team on 13th and 15th October 2010 on inclusion of searching facilities (features); inclusion of report facilities (tools); security features (mechanisms) such as logins, access levels, etc; compliance with the OMIS modules stipulated in

	<p>the TOR including tracking movement of Inmates, and Implement of OMIS in the pilot sites at Segeera, Keko and Ukonga were found to be functional and in compliance with both hardware and software requirements / specifications.</p>
<p>PMCC Observations</p>	<p>The Committee at its 8th ordinary meeting held on 1st July, 2011 reviewed the report and observed the following:</p> <ul style="list-style-type: none"> a) The contract price was reduced from the original price of USD 1,523,091.80 to USD 1,000,000.00 exclusive of VAT. It seems the procuring entity had a strong negotiating team that was able to convince the consultant to bring down the contract price by USD 523,091.80; b) The contract for supply of servers and oracle hardware was signed on 1st June, 2011, invoices were issued and goods delivered on the same date that the contract was signed. This raises doubts if procurement procedures were followed; c) Failure to incorporate in the contract the comments raised by the Attorney General and failure to submit the final version of the contract to the Attorney General for ratification; d) The former Project Manager was part of the evaluation committee and he gave a score of 95% to the same bidder whom he claimed is not suitable for the assignment. <p>In view of the above observations, the Committee made the following decision:</p> <ul style="list-style-type: none"> a) Before the Committee can make decision on the investigation report the Permanent Secretary of the Ministry of Home Affairs should be summoned before the Committee to clarify observations (a) to (c) above; b) The minutes of the tender negotiating meeting should be supplied to the Authority in order to verify the negotiating power of the negotiating team. c) The former Project Manager should be summoned before the Committee to clarify observation (d) above.

Annex 4.7: PROCUREMENT COMPLAINTS REVIEWED BY THE PUBLIC PROCUREMENT REGULATORY AUTHORITY FROM JULY, 2010 TO JUNE, 2011

1	Tender details	Tender no. BDC/CTB/2010/2011/4 ya uwakala wa ukusanyaji ushuru wa kokoto, mchanga, mawe na kifusi
	Complainant	M/SKONSAD INVESTMENTS LIMITED
	Respondent	Bagamoyo District Council
	Submission date	15/07/2010
	Nature of complaint	The complainant is complaining against non award of the tender in question to them. He complained that the award was made to a tender with no qualification
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA
2	Tender details	Tender no. AE/016/2009 -10 for 2009/2010 for procurement of slop and sludge (mafuta machafu)
	Complainant	M/S Singilimo Enterprises
	Respondent	Tanzania Ports Authority
	Submission date	20/8/2010
	Nature of complaint	The complainant complained against TPA's failure to sign with them a contract while they were the winner of this tender
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
3	Tender details	Tender No. PA/084/2009 - 2010 HQ N/06 for supply and services of fire fighting equipment of TANZANIA BROADCASTING CORPORATION.
	Complainant	M/S The Baltechnics Limited
	Respondent	Tanzania Broadcasting Corporation
	Submission date	20/9/2010
	Nature of complaint	The complainant was dissatisfied with the evaluation process and the award of the tender in question to another bidder. He alleged that, the evaluation and selection process was not free and fair.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.

4	Tender details	Tender No. ME/007/2009 - 10/HQ/C/287 for provision of consultancy services to undertake monitoring and evaluation of distribution of Artemisinin based combination therapy for private sector.
	Complainant	M/S Medal Investments
	Respondent	Ministry of Health and Social Welfare
	Submission date	22/10/2010
	Nature of complaint	The bidder was dissatisfied with the selection process which led to the failure of his technical proposal to attain the minimum qualifying mark of 75.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
5	Tender details	Tender No. LGA/003/2010/11/AMC/NC/004 for collection of advertisement fees.
	Complainant	Wimbi Enterprises Co. Ltd, Arusha
	Respondent	Arusha City Council
	Submission date	03/11/2010
	Nature of complaint	The complainant was dissatisfied with the award of the tender to New Metro Mechandise Ltd.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
6	Tender details	Tender no. IE/031/2010 -2011/HQ/W/44 for the proposed construction of Treasury Building On Plot No. 3, Block "C" - NCC Link Area, Dodoma
	Complainant	M/S Cool Care Services Limited
	Respondent	Accountant General, Ministry of Finance and Economic Affairs
	Submission date	25/10/2010
	Nature of complaint	The bidder complained against the Accounting officer's failure to issue a written decision in respect of his complaint submitted to him. The complainant also complained against the exclusion of air conditioning and other contractors to participate in this tender.
	Decision	The Authority found the application partly to have merit and accordingly should be upheld.
7	Tender details	Tender no. PA/087/2010 - 2011/003 for renting and running canteen shed Lot No. 1
	Complainant	Maria A. Magore Catrering Service,
	Respondent	Dar es salaam University College of Education (DUCE)

	Submission date	11/11/2010
	Nature of complaint	The bidder dissatisfied with the bidding process and the grounds resulting to the award of the tender to the winner who bided for three bids at once in the same bidding process contrary to the requirements of the bidding documents.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
8	Tender Details	RFP NO. A.E -027/2009 - 10/RFP/28 for the provision of ground handling services at Julius Nyerere International Airport.
	Complainant	M/S Precision Air Ground Handling Services Ltd,
	Respondent	Tanzania Airports Authority
	Submission date	16/11/2010
	Nature of complaint	The bidder was dissatisfied with the grounds adduced for disqualification of his bid.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
9	Tender Details	Tender no. PA/004/2010 - 2011/HQ/W/15 - Provision of consultancy services for construction of NSSF Tourist Hotel in Mwanza.
	Complainant	M/S Mekon Arch Consult Ltd
	Respondent	NSSF
	Submission date	14/01/2011
	Nature of complaint	The bidder is not satisfied with the evaluation process and the award of the tender to another bidder.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
10	Tender Details	Tender NO. ME-018/2010-11/HQ/D/01 for sale of Standing Teak Trees in Compartment No. MT6 at Mtibwa Forest Plantation - Morogoro
	Complainant	M/S Tanzania Commodities Trading Company Ltd,
	Respondent	Ministry of Natural Resources and Tourism
	Submission date	17/05/2011
	Nature of complaint	The bidder was complaining against the successful bidder who included VAT in his prices of timber submitted while this requirement was not contained in the bidding documents.

	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
11	Tender Details	Tender NO. ME-018/2010-11/HQ/D/01 for sale of Standing Teak Trees in Compartment No. MT6 at Mtibwa Forest Plantation - Morogoro
	Complainant	M/S WAWAMATA
	Respondent	Ministry of Natural Resources and Tourism
	Submission date	27/04/2011
	Nature of complaint	The bidder was complaining against the successful bidder who included VAT in his prices of timber submitted while this requirement was not contained in the bidding documents.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised to submit his complaint to PPAA.
12	Tender Details	Tender no. PA 095/2008/09/W/24 for proposed construction of office accommodation building plot nos. 11 & 12, Block "D" Makumbusho Area Dar Es Salaam
	Complainant	M/S Cool Care Services Limited
	Respondent	LAPF
	Submission date	14/06/2010
	Nature of complaint	The bidder is complaining against the Accounting officer's failure to issue a written decision in respect of his complaint submitted to him concerning minimum annual volume of construction works.
	Decision	After analysis of the Complainant's grounds for administrative review, the Authority found: <ul style="list-style-type: none"> (i) The application to have no merits and was accordingly rejected; (ii) The remedy sought by the complainant to remove clause 13(a) of the BDS is not justified and is not granted; (iii) The remedy sought by the complainant requiring the Authority to recommend to the competent authority an action pursuant to section 17 (1) of the PPA, 2004 is not justified and is not granted;
13	Tender Details	Tender no. PA/028/2010/2011/NC/T3/001 for the construction of library building for nit along ubungo dare s salaam (phase iii).
	Complainant	M/S Cool Care Services Limited
	Respondent	National Institute of Transport (NIT)
	Submission date	10 th March, 2011

	Nature of complaint	<p>The complainant claimed that;</p> <ol style="list-style-type: none"> i. Clarification should be given to contractors including those who did not purchase the tender document but have shown interest to participate. As air conditioning contractors we hesitated to purchase the tender document because the Respondent put in the tender document an obstacle in Clause 6 of the tender data sheet; ii. electrical and air conditioning contractors are accorded unfair treatment and our opportunity for this procurement is marginalized contrary to section 43(a) and (b) of PPA, 2004; iii. public money would be taken into wrong hands where it could be misused and value for money shall not be achieved contrary to section 43(c) of PPA, 2004; iv. The process shall attract corruption acts contrary to section 87(1) subsection (e) of PPA, 2004.
	Decision	<p>After analysis of the Complainant's grounds for administrative review in line with PPA, 2004 and its Regulations, the Committee found that the grounds of appeal had no merit and therefore dismissed the application in its entirety;</p> <p>The remedy sought by the Complainant to order the Respondent to restart the tender process afresh was not granted. The Complainant was advised to notify PPRA whenever he detects any malpractices in public procurement for PPRA to intervene.</p>
14	Tender Details	Tender for provision of services on Pre Arrival Declaration (PAD) and invoice verification.
	Complainant	COTECNA inspection SA
	Respondent	Tanzania Revenue Authority
	Submission date	10 th March, 2011
	Nature of complaint	Application for administrative review against the decision of accounting officer on the tender for provision of services on Pre Arrival Declaration (PAD) and invoice verification.
	Decision	<ol style="list-style-type: none"> 1. The Committee found that the termination of the pre-contract negotiation was inevitable due to disagreement on pertinent issues in the contract under negotiation. The disagreements were partly contributed by TRA failure to issue the RFP document to the Complainant and partly by the Complainant for accepting the invitation without understanding the scope of the work; 2. The application for administrative review has merit and should therefore be upheld in view of the observed weaknesses; 3. The Complainant plea to order TRA to re-open the debate and allow a last round of negotiations to take place should not be granted as pleaded instead TRA should re-start the selection process afresh by issuing RFP document to invited consultants. The RFP Document should contain Terms of Reference to describe the scope of the assignment and contain clear procedures for evaluation of both technical

		<p>and financial proposals. Whatever method of selection TRA would choose, competitive or single source method, the Complainant should be invited to submit his proposal;</p> <p>4. TRA should adhere to procurement procedures and use of standard tender document or RFP issued by the Authority.</p>
15	Tender Details	Tender for construction of the proposed PSPF commercial development on plot 120/121 sokoine drive/mission street, Dar es salaam;
	Complainant	M/S Cool care Services Ltd
	Respondent	PSPF
	Submission date	18 th March, 2011
	Nature of complaint	Dissatisfied with the tender process for sub- contractors.
	Decision	Advised to refer his complaint to the Public Procurement Appeals Authority as the procurement contract was already in force.
16	Tender Details	Tender no. PA/097/2010 -2011/w/02 - lot 3 for proposed construction of GEPF building on plot no.37, regent estate - Kinondoni - Dar es Salaam.
	Complainant	M/S Cool care Services Ltd
	Respondent	GEPF
	Submission date	21 th March, 2011
	Nature of complaint	<ul style="list-style-type: none"> i. The Complainant was dissatisfied with the Accounting Officer's decision in respect of his complaint submitted to him; ii. Claimed that the Accounting Officer failed to respond to the request for clarification submitted to him on 2nd October, 2010 vide a letter with Ref. No. CCSL/TA/39/10. iii. Use of unacceptable qualification criteria by the procuring entity.
	Decision	<p>The Committee found the application to have merit and accordingly upheld it. The remedy sought by the complainant to cancel the re-advertised pre-qualification notice was granted;</p> <p>The Accounting Officer should be informed of the deficiencies noted in the pre-qualification process and be directed to take the following actions:</p> <ul style="list-style-type: none"> (a) To cancel the re-advertised invitation for pre-qualification; (b) To start the pre-qualification process afresh in observance of Regulations 15 and 98 of G.N. No. 97 of 2005; and (c) To observe class limits for subcontractors as stipulated in Contractors Registration Act.

17	Tender Details	Application for administrative review on Tender No. NSSF/JV/F.175/12/07 for proposed construction of Kilimanjaro Commercial Complex on plots No. 7, 8 & 9 Block "C" Agakhan road in Moshi.
	Complainant	M/s Cool Care Services Limited
	Respondent	NSSF
	Submission Date	11 th April, 2011
	Nature of Complaint	<ul style="list-style-type: none"> a) The Complainant was dissatisfied with the Accounting Officer's decision to reject his application for administrative review; b) The Complainant alleged that Particular Instructions to Applicants (PITA) 1.2 proves that NSSF has decided that all specialist works shall be executed by the Building Contractors. This condition is intended to discriminate the specialist contractors and deny them opportunity to participate in public procurement contrary to section 43(a) of PPA, 2004. To allow the building contractors to execute the specialist works which they have not registered for is contrary to section 46(2) of PPA, 2004; c) The minimum time for preparation and submission of pre-qualification documents for international competitive bidding as stated on table (c) of the Third Schedule to G. N. 97 is 30 days but NSSF has provided for 16 days only.
	Decision	<p>The Committee made the following decision:</p> <ul style="list-style-type: none"> I. The Complainant's grounds for administrative review have merit and should therefore be upheld; II. The remedy sought by the Complainant to re-advertise the pre-qualification notice was valid because of failure by NSSF to comply with the Third Schedule of G.N. No. 97 of 2005. The remedy is granted and NSSF was directed to re-advertise the invitation for pre-qualification in order to: <ul style="list-style-type: none"> (a) provide opportunity to eligible applicants who were not able to submit their applications due to limited time given to them to submit their applications; (b) give chance to tenderers who had submitted applications on the basis of previous invitation to review their applications if they need to do so. Take note that those who submitted applications on the basis of the previous advert should not be charged fee for document and should be given option to submit reviewed or fresh applications; (c) give opportunity to new applicants who could have decided not to participate due to short time, to participate.

		<p>III. Directed to revise Clause 4.4 of PITA in order to comply with Regulation 98 of G.N. No 97 of 2005. Invitation for pre-qualification subcontractors should be done by NSSF or the Main Contractor and should be advertised publicly and conducted competitively in compliance with Regulation 98;</p> <p>IV. Directed the Accounting Officer to require the Head of Procurement Management Unit and the Chairman and members of the Tender Board involved in approving the invitation and the pre-qualification document to show cause why they should not be punished for failure to ensure that the invitation for pre-qualification complies with the Third Schedule to G.N. No. 97 of 2005. The Head of PMU was responsible for preparing the invitation and pre-qualification document and the Tender Board was responsible for approving the same;</p> <p>V. Directed the Accounting Officer to ensure that his organization complies with the Public Procurement Act, 2004 and its Regulations in all its procurement activities.</p>
18	Tender Details	Tender no. MOHA.NIDA/pq/2007-08/01 for procurement of goods/supply and installation of equipment and plants for the implementation of the national identification system based on smart card technology.
	Complainant	M/s MADRAS SECURITY PRINTERS
	Respondent	NIDA
	Submission date	21 st February, 2011
	Nature of complaint	Being disqualified in tender no. MOHA.NIDA/pq/2007-08/01 for procurement of goods/supply and installation of equipment and plants for the implementation of the national identification system based on smart card technology.
	Decision	The Authority found that it cannot entertain the complaint due to conflict of interest as it was involved in decisions made by the Ministry of Home Affairs in this procurement. The Complainant was advised to refer his complaint to PPAA.
19	Tender Details	Tender no. AE/016/2010-11/CTB/NC/03 for commissioning of a leasing facility of a warehouse located at TPA Supplies Depot
	Complainant	M/S H. S. Impex Ltd
	Respondent	Tanzania Ports Authority
	Submission date	03/06/2011
	Nature of complaint	The invitation of the tender and the tender process in respect of the tender no. AE/016/2010-11/CTB/NC/03 was invalid for being conducted contrary to the provision of the PPA, 2004.
	Decision	The Authority found that, it cannot entertain the complaint as the procurement contract has already entered into force. The complainant was advised on the 7 th June, 2011 to submit his complaint to PPAA

Annex 4.8: Complaints Reviewed by the Public Procurement Appeals Authority in the FY 2010/11

1	Tender details	Tender no. PA/102/TSN/HQ/2010/N/O for maintenance and repair of motor vehicles and machinery for 2010/2011
	Complainant	M/S Nippon Automobile Garage
	Respondent	Tanzania Standard (Newspapers) Ltd
	Appeal case number	Appeal case no. 71 of 2010
	Submission date	27/05/2010
	Nature of complaint	The bidder was dissatisfied with the tender results.
	Decision by PPAA	PPAA delivered its decision on the 10/08/2010. PPAA upheld the appeal and ordered the respondent to re-start the tender process afresh in observance of the law and compensate the appellant the sum of Tsh. 120,000/= being appeal filing fees.
2	Tender details	Tender for pre-qualification for Mchuchuma Integrated Coal Mine and Thermal Power Station Concession and Liganga Iron Ore Concession.
	Complainant	M/S Trade C.P. Limited
	Respondent	National Development Corporation
	Appeal case number	Appeal case no 72 of 2010
	Submission date	17/06/2010
	Nature of complaint	The bidder was dissatisfied with the procuring entity's decision not to consider his pre-qualification documents because the same were submitted out of time.
	Decision by PPAA	PPAA delivered its decision on the 17/08/2010. PPAA concluded that the appeal had no merit and therefore dismissed it in its entirety.
3	Tender details	Tender no. PA/038/HQ/2010/W/7 for air conditioning and ventilation for the proposed College of Informatics and Virtual Education for the University of Dodoma.
	Complainant	M/S Cool Care Services Limited
	Respondent	PPF
	Appeal case number	Appeal case no. 74 of 2010
	Submission date	2/7/2010
	Nature of complaint	The appellant was dissatisfied with PPRA decision to reject their complaint on the grounds that the clarification issued by the Procuring entity addressed all the issues raised and that the request for clarification was submitted out of time.
	Decision by PPAA	PPAA delivered its decision on the 24/08/2010. PPAA upheld the appeal and ordered the Procuring entity to start the tender process afresh in observance of law and to compensate the appellant a sum

		of Tsh. 120,000/= being appeal costs.
4	Tender details	Tender no. UDC/byz/2009/2010/03 for the supply of laundry washing machines and radio calls to the Health Department.
	Complainant	M/S Wazamani General Supplies
	Respondent	Urambo District Council
	Appeal case number	Appeal case no. 75 of 2010
	Submission date	23/6/2010
	Nature of complaint	The appellant was dissatisfied with the tender results for award of tender for washing machines for M/S J. B. Electronics & General Traders Co. Ltd and for supply of radio calls to M/S James Q. Bigirwa Traders.
	Decision by PPAA	PPAA delivered its decision on the 6/9/2010. PPAA upheld the appeal and ordered the procuring entity to start the tender process afresh in observance of law and to compensate the appellant a sum of Tsh. 2,391,000/= being appeal costs, legal fees, transportation costs and tender document purchase fee.
5	Tender details	Tender no. PA 095/2008/09/W/24 for Installation of Air conditioning and Ventilation for the proposed Office Accommodation Building on Plots Nos. 11 & 12 Bloc "D" Dar es salaam
	Complainant	M/S Cool Care Services Limited - 1 st Appellant M/S Daikin Tanzania Limited - 2 nd Appellant M/S Remco (International) Ltd - 3 rd Appellant
	Respondent	LAPF
	Appeal case number	Appeal case no 76 of 2010
	Submission date	16/7/2010
	Nature of complaint	The 1 st appellant being dissatisfied with the decision of PPRA that, their application for administrative review had been rejected due to the fact that the same was not an application for administrative review as they were required to seek clarification of the tender document and that the remedy sought to remove clause 13 (a) from the bid data Sheet was not justified.
	Decision by PPAA	PPAA delivered its decision on the 17/9/2010. PPAA upheld the appeal and ordered the procuring entity to start the process afresh in observance of law and to compensate the 1 st appellant a sum of Tsh. 3,170,000/= and the 2 nd appellant Tsh. 2,612,000/=.
6	Tender details	Tender No. AE/007/2009 -10/HQ/G/171 for supply of DNA Reagents, Instruments, Supplies, Service/repair and Spare parts
	Complainant	M/S MESACOM (UK) LTD
	Respondent	Government Chemist Laboratory Agency
	Appeal case number	Appeal case no 77 of 2010

	Submission date	15/7/2010
	Nature of complaint	The appellant was dissatisfied with the tender results
	Decision by PPAA	PPAA delivered its decision on the 8/10/2010. PPAA partly upheld the appeal and ordered the procuring entity to start the process afresh in observance of law and to compensate the appellant Tsh. 2,120,000/=.
7	Tender details	Tender no. BDC/CTB/2010/2011/4 for collection of levy on aggregates, sand and Murom.
	Complainant	M/S Konsad Investment Limited
	Respondent	Bagamoyo District Council
	Appeal case number	Appeal case no 78 of 2010
	Submission date	23/7/2010
	Nature of complaint	The appellant was dissatisfied with the tender results and for the award of the tender to another bidder.
	Decision by PPAA	PPAA delivered its decision on the 1/10/2010. PPAA partly upheld the appeal and ordered the procuring entity to start the tender process and to compensate the appellant Tsh. 120,000/= being appeal filing fees.
8	Tender details	Tender no. BDDH/TEND/32/VOL.III/116 for the provision of security services
	Complainant	M/S Supreme International Ltd
	Respondent	Bunda Designated District Hospital
	Appeal case number	Appeal case no. 79 of 2010
	Submission date	26/08/2010
	Nature of complaint	The bidder was dissatisfied with tender results which led to the award of the tender to another bidder.
	Decision by PPAA	PPAA delivered its decision on the 29/11/2010. PPAA rejected the appeal and ordered each party to bear their own costs.
9	Tender details	Tender no. LGA/039/2010/2011/N.01 for Council Agent for collection of revenue at Fishing points/Local Markets/Livestock Markets/Bus Stand.
	Complainant	Mayunga Joseph Selemani Ismail
	Respondent	Chato District Council
	Appeal case number	Appeal no. 80 of 2010
	Submission date	01/09/2010
	Nature of complaint	The appellants were dissatisfied with their tender being unsuccessful as they had tendered at higher prices than the awarded tenderer.

	Decision by PPAA	PPAA delivered its decision on the 3 rd December, 2010. PPAA upheld the appeal and ordered the tender process to be started afresh in observance of the law and the respondent to compensate the appellants a sum of Tsh. 2,840,000/= being appeal fees.
10	Tender details	Tender no. AE/016/2009 – 10/DSM/NC/02 for disposal by sale of sludge/slops
	Complainant	M/S Singilimo Enterprises
	Respondent	Tanzania Ports Authority
	Appeal case number	Appeal case no. 81 of 2010
	Submission date	09/09/2010
	Nature of complaint	The appellant was dissatisfied with the respondent's decision to extend their subsisting contract instead of awarding them the tender
	Decision by PPAA	PPAA delivered its decision on the 25/10/2010. PPAA upheld the appeal and ordered the Procuring entity to execute the contract and pay the appellant a total of Tsh. 3,000,000/= being costs incurred in pursuit of the appeal.
11	Tender details	Tender no. IE/031/2009-2010/HQ/S/07 for provision of cleaning services to the office and outside compound of the Accountant General's Department.
	Complainant	M/S Wasafi Company Ltd
	Respondent	Account General
	Appeal case number	Appeal case no. 82 of 2010
	Submission date	21/09/2010
	Nature of complaint	The bidder was dissatisfied with the reasons given for their disqualification in the tender.
	Decision by PPAA	PPAA delivered its decision on the 16/11/2010. PPAA upheld the appeal and ordered the respondent to start the tender process afresh in observance of the law and compensate the appellants a sum of Tsh. 1,755,000/=.
12	Tender details	Tender no. PA/030/2009-2010/NC/07 for provision of services for scanning, indexing and converting to loans management System of Students application forms for the year 2010/2011.
	Complainant	M/S Digital Scape East Africa Ltd
	Respondent	Higher Education Student's Loans Board
	Appeal case number	Appeal case no. 83 of 2010
	Submission date	15/09/2010
	Nature of complaint	The bidder was dissatisfied with disqualification of his tender. His tender was disqualified for being substantially non responsive to the requirements of the tender document.
	Decision by PPAA	PPAA delivered its decision on the 23/11/2010. PPAA upheld the appeal and ordered the respondent compensate the appellant a sum

		of Tsh. 3,419,826.93/= being costs incurred in pursuit of the appeal.
13	Tender details	Tender no. AE/001/2009-10/HQ/W/44 for Rehabilitation of Nyangunge - Musoma Road: Lot 2 Mwanza- Mara Boarder - Musoma Section (85.5 km)
	Complainant	Impreza Construzion Giussepe Maltauro SPA and H. Young and Company (E. A) LTD
	Respondent	TANROADS
	Appeal case number	Appeal case no. 84 of 2010
	Submission date	30/09/2010
	Nature of complaint	The appellant was dissatisfied with the tender award results and he was questioning why the tender was not awarded to the tenderer offering the lowest evaluated cost, why the tender results were not published and why information about the successful tenderer were not disclosed to the appellant.
	Decision by PPAA	PPAA delivered its decision on the 09/11/2010. PPAA dismissed the appeal in its entirety and ordered each party to bear its own costs.
14	Tender details	Tender no. LGA/003/2010/11/AMC/NC/002 for revenue collection for car parking (Lot no. 3)
	Complainant	M/S Pigadeal Enterprises Ltd
	Respondent	Arusha Municipal Council
	Appeal case number	Appeal case no. 85 of 2010
	Submission date	01/10/2010
	Nature of complaint	The appellant was dissatisfied with the failure by the respondent to finalize the tender process on the grounds that there was a temporary injunction issued restraining the respondent from continuing with the tender process.
	Decision by PPAA	PPAA delivered its decision on the 13/12/2010. PPAA upheld the appeal and ordered the parties to finalize the tender process by signing the contract and commence execution of the contract on 1 st January, 2011.
15	Tender details	RFP no. AE-027/2009-10/RFP/28 for the provision of ground handling services at Julius Nyerere International Airport Dar es salaam.
	Complainant	M/S Equity Aviation Services M/S Precision Air Ground Handling Services Limited
	Respondent	Tanzania Airports Authority
	Appeal case number	Appeal case no. 86 OF 2011
	Submission date	26/10/2010

	Nature of complaint	The appellants were dissatisfied with the evaluation results which led to the disqualification of their Proposals.
	Decision by PPAA	PPAA delivered its decision on the 20 th January, 2011. PPAA ordered the respondent to compensate the appellants a sum of Tsh. 7,240,000/= being appeal filing fees and legal fees.
16	Tender details	Tender no. ME/007/2009-10/HQ/C/287 for provision of consultancy services for monitoring and evaluation of subsidized artemisinin-based combination therapy (ACT) for private sector.
	Complainant	M/S Medal Investment Ltd
	Respondent	Ministry of Health and Social Welfare
	Appeal case number	Appeal case no 87 of 2011
	Submission date	The appellant was dissatisfied with the decision that his technical proposal was not approved for failure to meet the minimum qualifying mark of 75%. Also he was dissatisfied with the accounting officer's failure to review a complaint submitted to him by the appellant.
	Nature of complaint	04/11/2010
	Decision by PPAA	PPAA delivered its decision on the 24 th January, 2011. PPAA upheld the appeal and ordered the respondent to restart the tender process afresh in observance of the law and compensate the appellant a sum of Tsh. 3,620,000/= being appeal filing fees and legal fees.
17	Tender details	Tender no. LGA/003/2010-11/AMC/NC/004 for revenue collection from billboards, posters and hoarding using agencies.
	Complainant	M/S Wimbi Enterprises Company Ltd
	Respondent	Arusha Municipal Council
	Appeal case number	Appeal case no. 88 of 2010
	Submission date	12/11/2010
	Nature of complaint	The bidder was dissatisfied with the tender results which led to the award of the tender to another bidder.
	Decision by PPAA	PPAA delivered its decision on the 17 th December, 2010. PPAA upheld the appeal and ordered the respondent to compensate the appellant a sum of Tsh. 120,000/= being appeal filing fees.
18	Tender details	Tender no. ME/002/2009/2010/VPO/W/01 for pre-qualification of Service Contracts, Lot no. 2 for Installation of air conditioning and ventilation system at the Vice President's Office phase II at Luthuli Street, Dar es salaam.
	Complainant	M/S Cool Care Services Limited
	Respondent	Permanent Secretary, Vice President's Office
	Appeal case number	Appeal case no 89 of 2010
	Submission date	9/11/2010

	Nature of complaint	The appellant was aggrieved with the respondent's act of not replying his letters inquiring on the results of the pre-qualification process.
	Decision by PPAA	PPAA delivered its decision on the 11 th March, 2011. PPAA upheld the appeal and ordered the respondent to compensate the appellant a sum of Tsh. 2,120,000 being appeal fees and legal fees.
19	Tender details	Tender no. IE/031/2010-2011/HQ/W/44 for the proposed Construction of Treasury Building on Plot No. 3, Block C - NCC Link Area, Dodoma
	Complainant	M/S Cool Care Services Limited
	Respondent	Accountant General
	Appeal case number	Appeal case no. 90 of 2010
	Submission date	23/11/2010
	Nature of complaint	The complainant was aggrieved by the conditions indicated in the tender document. Also the complainant was aggrieved by PPRA decision in respect of his complaint submitted to PPRA.
	Decision by PPAA	PPAA delivered its decision on the 22 nd March, 2011. PPAA upheld the appeal and ordered the respondent to restart the tender process afresh in observance of the law and also to compensate the appellant a sum of Tsh. 1,130,000/= being appeal fees and legal fees.
20	Tender details	Tender for the pre-qualification for the procurement of goods/supply and Installation of Equipment and Plants for the implementation of the National Identification System based on Smart Card Technology
	Complainant	M/S Madras Security Printers
	Respondent	Ministry of Home Affairs
	Appeal case number	Appeal case no. 91 of 2010
	Submission date	6/12/2010
	Nature of complaint	The appellant was disputing the pre-qualification process for the procurement of goods/supply and Installation of Equipment and Plants for the implementation of the National Identification System based on Smart Card Technology
	Decision by PPAA	PPAA delivered its decision on the 11 th February, 2011. PPAA rejected the appeal for want of jurisdiction and ordered each party to bear its own costs.
21	Tender details	Tender no. LGA/022/2010/2011/HQ/01 Package no. 4 for supply of Hospital and Laboratory Equipment
	Complainant	M/S Dour Tanzania Co. Ltd
	Respondent	Kongwa District Council
	Appeal case number	Appeal case no. 92 of 2010
	Submission date	30/11/2010

	Nature of complaint	The appellant was dissatisfied with the reasons given for their disqualification.
	Decision by PPAA	PPAA delivered its decision on the 17 th February 2011. PPAA upheld the appeal and ordered the respondent to restart the tender process afresh in observance of the law. The respondent was ordered to compensate the appellant a sum of Tsh. 1,320,000 being appeal fees, legal consultation fees, tender fees as well as transport and accommodation.
22	Tender details	Tender no. AE/100/10-11/AR/TEN/W/30 for periodic maintenance, routine maintenance, bridge preventive works and rehabilitation of Mto Wa Mbu Loliondo Road.
	Complainant	M/S Nyanguruma Enterprises Co. Ltd
	Respondent	Regional Manager TANROADS Arusha
	Appeal case number	Appeal case no. 93 of 2010
	Submission date	30/11/2010
	Nature of complaint	The appellant was dissatisfied with the decision to disqualify them in the tender process.
	Decision by PPAA	PPAA dismissed the appeal for lack of merit.
23	Tender details	Tender no. AE/016/2010-11/CTB/W/15 and tender no. AE/016/2010-11/CTB/W/16 for construction of proposed new TPA Office Blocks and Passenger Lounges for Bukoba and Mwanza Ports.
	Complainant	M/S Cool Care Services Limited
	Respondent	Tanzania Ports Authority
	Appeal case number	Appeal case no. 94 of 2010
	Submission date	3/01/2011
	Nature of complaint	The complainant was challenging the tender process that the tender advertisement and the tender document excluded some of the tenderers from participating in the tender process and that the tender was restricted to the building contractors.
	Decision by PPAA	PPAA delivered its decision on the 24 th March, 2011. PPAA rejected the appeal as the appellant lacked <i>locus standi</i> and ordered each party to bear its own costs.
24	Tender details	Tender no. AE/100/10-11/AR/TEN/W/31 for bridge repair and preventive works along JCT- Minjingu, Makuyuni, Ngorongoro Gate and Matala Njiapanda Roads.
	Complainant	M/S Unique Builders Company Limited
	Respondent	Regional Manager TANROADS Arusha
	Appeal case number	Appeal case no 95 of 2011
	Submission date	14/01/2011
	Nature of complaint	The appellant was dissatisfied with the cancellation of the tender

		awarded to them
	Decision by PPAA	PPAA delivered its decision on the 5 th April, 2011. PPAA upheld the appeal and ordered the respondent to restart the tender process afresh in observance of the law and compensate the appellant a sum of Tsh. 120,000/= being appeal filing fees.
25	Tender details	Tender no. PA/044/2010/2011/S/01-LOT no. 3 for provision of Security Services
	Complainant	M/S Panic System Group Co. Ltd
	Respondent	Tanzania Bureau of Standards
	Appeal case number	Appeal case no. 96 of 2011
	Submission date	11/01/2011
	Nature of complaint	The bidder was dissatisfied with the reasons for their disqualification in the tender process.
	Decision by PPAA	PPAA delivered its decision on the 11 th May, 2011. PPAA upheld the appeal and ordered the respondent to award the tender to the appellant and compensate the appellant a sum of of Tsh. 1,620,000/= being appeal fees.
26	Tender details	Tender no. PA/005/2010-2011/HQ/W/15 for provision of consultancy services for the proposed construction of NSSF Tourist Hotel in Mwanza.
	Complainant	M/S Mekon Arch Consult Ltd
	Respondent	NSSF
	Appeal case number	Appeal case no 97 of 2011
	Submission date	12/02/2011
	Nature of complaint	The appellant M/S Mekon Arch Consult Ltd was dissatisfied with the tender evaluation results which led to disqualification of his proposal. He requested the PPAA to review the matter and order the respondent to nullify the contract awarded to M/S HabConsult Limited and award the contract to them. The appellant also requested to be paid the costs incurred in pursuit of the appeal.
	Decision by PPAA	PPAA delivered its decision on the 18/05/2011. PPAA found that, the appellant was fairly disqualified and the award of the tender to M/S HabConsult Ltd was proper at law. PPAA therefore rejected the appeal and ordered the respondent to compensate the appellant a sum of Tsh. 500,000/= being costs for the adjournment of the hearing without notice on the 6 th May, 2011 on the request of the respondent
27	Tender details	Tender no. PA/001/09/HQ/G/132 for distribution materials under 100,000 customer's project which had thirteen lots. The appeal at hand was confined to lot no. 4 for supply of three phase distribution Transformer 33/0.4/23 oil type with various capacities.
	Complainant	M/S Tanalec Limited
	Respondent	Tanzania Electrical supply Company Limited (TANESCO)

	Appeal case number	Appeal case no 98 of 2011
	Submission date	10/02/2011
	Nature of complaint	The appellant was dissatisfied with the tender evaluation results which led to award of the tender to M/S Intertrade Commercial Services Ltd. The appellant alleged that, the price quoted by the successful bidder was 54% higher than the price quoted by him in this tender
	Decision by PPAA	PPAA delivered its decision on the 20/05/2011. PPAA concluded that, the appellant was fairly disqualified and the award of the tender to Intertrade Commercial Services Ltd was proper at law. PPAA therefore dismissed the appeal for lack of merit.
28	Tender details	Tender no. MDC/CTB/CB/2010- 2011/2 for construction of Hostel, Dining and Kitchen at Mikocheni Secondary School.
	Complainant	M/S Mapaki General Enterprise Co Ltd & two others
	Respondent	Mafia District Council
	Appeal case number	Appeal case no 99 of 2011
	Submission date	07/03/2011
	Nature of complaint	The appellants were dissatisfied with the respondent's decision to award the tender to a tenderer whose name was not amongst those read out during the opening of the tender in question.
	Decision by PPAA	The PPAA delivered its decision on the 02/06/2011. The PPAA upheld the appeal and concluded that, the tender process in its entirety was marred by irregularities, the award of tender to M/S Century Construction Co. Ltd was a nullity and the invitation of the 2 nd tender was improper. The respondent was also ordered to re-start the tender process afresh in observance of law and to compensate the appellants Tsh. 6,960,440/=
29	Tender details	Pre-qualification for the procurement of goods/supply and installation of equipment and plants for the implementation of National Identification system based on Smart Card.
	Complainant	M/S Madras Security Printers
	Respondent	National Identification Authority
	Appeal case number	Appeal case no. 100 of 2011
	Submission date	4/11/2010
	Nature of complaint	The appellant is disputed the pre-qualification for the procurement of goods/supply and installation of equipment and plants for the implementation of National Identification system based on Smart Card.
	Decision by PPAA	The PPAA rejected the appeal and ordered each party to bear its own costs.

30	Tender details	Tender No. AE/061/10-11/CTB/G/03 for supply and commissioning of 10 units of 3 Tons and 10 Units of 5 Ton Forklift Trucks for Dar Es Salaam and Tanga Ports
	Complainant	M/S Mantrac Tanzania Ltd
	Respondent	Tanzania Ports Authority
	Appeal case number	Appeal case no 101
	Submission date	18/03/2011
	Nature of complaint	The appeal in hand was lodged by the appellant after being dissatisfied with respondent's decision to disqualify them in the tender process.
	Decision by PPAA	PPAA delivered its decision on the 21/06/2011. On the basis of the findings, PPAA upholds the appeal and by virtue of section 82(4) of the Act ordered the respondent to restart the tender process afresh in observance of the law. PPAA also ordered the respondent to compensate the appellant a sum of Tshs. 4, 370,000.00 being legal fees, appeal fees and costs for purchase of tender document and tender preparation.
31	Tender Details	Tender No. AE/057/2009-2010/HQ/W/08 for the construction of proposed RITA Tower.
	Complainant	M/s Cool Care Services Ltd and M/s Elam Engineering Ltd
	Respondent	Registration Insolvency and Trusteeship Agency
	Appeal Case number	Appeal No. 102 of 2011
	Submission date	21/03/2011
	Nature of Complaint	The appellant was dissatisfied with respondent's failure to respond to their letters inquiring on the pre-qualification results.
	Decision by PPAA	PPAA delivered its decision on the 29/06/2011 by upholding the appeal and ordered the respondent to re-start the pre qualification process in observance of the law, compensated the appellants the sum of Tshs 240,000 being appeal filling fees to the appellants.
32	Tender Details	Tender No. No. PA/005/2010-11/W/03 for procurement of sub contractors for air conditioning
	Complainant	M/s Cool care Services Ltd
	Respondent	Public Service Pension Fund
	Appeal Case number	Appeal Case no. 103 of 2011
	Submission date	28/04/2011
	Nature of Complaint	The complainant was dissatisfied with tender results.
	Decision by PPAA	The PPAA delivered its decision on the 8 th July, 2011. The PPAA upheld the appeal by ordering the Public Service Pension Fund to start afresh the procurement of sub contractors for air conditioning in observance of the law and compensated the appellant the sum of Tshs. 120,000/- being appeal fees

Annex 4.9: PEs and Officers who attended PMIS Training in 2010/11

S/No	PE NAME	Sn	Participant/PE Officer Name
1	Dodoma Municipal	1	RozaldinaH.Manjwa
2	DUWASA	2	KunaniMorumbe
		3	ShushuUpendo
3	GPSA	4	Method C Myuki
		5	Jimmy Mbogela
4	Instute Of Adult Education (IAE)	6	Charles Sebastian
		7	EnockE.Mayengo
5	Kisarawe District Council	8	Asha A Abdallah
		9	Nyamagalula M Ndango
6	Ministry Of Agriculture	10	Grace S Mkinga
		11	Mgaya A.R
7	Ministry Of Defence	12	William G.Nyangasa
8	Morogoro District Council	13	HamisS.Katoto
		14	Anne D.Mwandiga
9	Mzumbe University	15	RegnaldTaabu
		16	Stephen K.Mpapasingo
10	PCCB	17	Mgalula R
		18	Patience Mutabirwa
11	RAS- Coast	19	Frank Y.Mchomvu
		20	Gilbert C.Kamunde
12	RAS-DSM	21	Bernard R Makhanda
		22	Mambo Gunze
13	RAS-Iringa	23	Juliana A.Mkalimoto
		24	PaulosLekanoi
14	RAS- Manyara	25	Brian O Munisi
		26	LilianKalugendo
15	Rural Energy Agency (REA)	27	Harriet Mwinyimvua
16	Tanzania Institute Of Education	28	VedastusMakweba
17	Bagamoyo District Council	29	TumainielKamnde
		30	RumeliusBakirane
18	Bukoba Municipal Council	31	Lucia Emily
		32	Baraka Marwa
19	Chamwino District Council	33	SamwelMpangala
		34	George Mwakamelo

S/No	PE NAME	Sn	Participant/PE Officer Name
20	DAWASA	35	Silvanus Kinyaiya
		36	HellenLubogo
21	EWURA	37	Abbas Kitoi
		38	DeoKumalija
		39	LwitikoMwandobo
22	Igunga District Council	40	NovathRugakingira
		41	Paulo Makandilo
23	Morogoro Municipal	42	Anthony Kimbueza
		43	Justine Selekwa
24	MOROWASA	44	Martha Palangyo
		45	Jonas Mpita
25	Pangani Basin Water Office	46	Maria Shauri
		47	James Tsingay
26	RAS Mbeya	48	Vincent Nyondo
		49	Emmanuel James
27	RAS-Morogoro	50	KuruthumuAbdallah
		51	Ernest Kingoda
28	Shinyanga-UWASA	52	MpoleraNimrudi
		53	Justine Ndjue
29	Tea Board Of Tanzania	54	TheophardNdunguru
		55	Lenny Maingu
30	University Of Dodoma	56	DeocresNg'ingo
		57	AziziGendo
31	Mvomero District Council	58	Christina Msita
32	Mbeya City Council	59	DionisKatunzi
		60	Said Mzonga
33	RAS Dodoma	61	SalvatoryRwehumbiza
34	Dodoma Municipal	62	Onasis Jackson
35	Capital Market and Securities	63	Joseph Wilbert
36	Export Processing Zone Authority (EPZA).	64	Musa Mahambi
		65	AdelfildaKimaryo
37	Iringa District.	66	AtuganileMwaku
		67	Baraka Munisi
38	Muhimbili National Hospital (MNH).	68	SospeterKajobi
		69	JericoMasonda

S/No	PE NAME	Sn	Participant/PE Officer Name
39	Mkwawa University College Education (MUCE).	70	Godwin H. Mlay
		71	Avity J. Mtema
40	National Development Corporation	72	Erick S. Kaswaka
41	National Election Council (NEC).	73	GeofreyMagembe
		74	Christian Kayombo
42	National Environment Management Council (NEMC).	75	Nice M. Mshana
		76	Mwanaidi A. Daffa
43	National Insurance Corporation	77	Esther Sanga
44	Registrar Of Political Party(RPP).	78	Francis Stephano
		79	Anna Sawala
45	SUMATRA.	80	JumanneSwavila
46	TANROADS -SHINYANGA.	81	Michael Chamu
		82	Clement Kalulinda
47	TANROADS - DSM.	83	Eng. AugustinoWitondePhillipo
		84	Eng. LyangaAbedmego Wilson
48	TANROADS -MARA.	85	Moza Ally
		86	Eng. Suleiman Bishanga
49	TANROADS- TABORA.	87	Baraza E. Osoro
		88	Eng Emmanuel S. Kibeya
50	Tanzania Social Action Funds (TASAF).	89	Angela Hoyya
		90	Michael Maleko
51	Tanzania Institute Of Education (TIE).	91	Lilian G. Wadi
		92	Mercy Kaaya
52	Tanzania Metrology Agency (TMA).	93	TumainiHiluka
		94	Mbaraka M. Kumenya
53	Tanzania Port Authority (TPA).	95	Mgessy Timothy
		96	Ryoba Michael Simba
54	Tanzania Revenue Authority (TRA).	97	Zablon J. Mdeka
		98	Anna Mbeyela.
55	UWSA- SONGEA.	99	John N. Kapinga .
		100	Waiton A. Nyadzi.
56	Mbeya District Council.	101	MelaniaSiameMtinga .
		102	SaligeSospeter.

Annex 4.10: List of Institutions Using the System of Procurement of Common Use Items

SUMMARY OF CALL ORDERS SUBMITTED BY PROCURING ENTITIES AS AT 30TH JUNE, 2011

.S/n	NAME OF PE'S	REGION	Value (VAT inclusive) T.Shs
1	AGRICULTURAL SEED AGENCY	DSM	11,240,000.00
2	AGRICULTURAL SEED AGENCY	MOROGORO	39,635,000.00
3	ARI- TUMBI	PWANI	5,096,420.00
4	ARI- UYOLE	MBEYA	1,518,800.00
5	DED-BARIADI	SHINYANGA	1,175,800.00
6	BRELA	DSM	46,799,090.00
7	BUKOBA MUNICIPAL	KAGERA	61,137,510.00
8	CHUO CHA MAGEREZA	SHINYANGA	7,849,500.00
9	CHUO CHA TABIBU WASAIDIZI	SHINYANGA	10,083,200.00
10	DAR ES SALAAM UNIVERSITY COLLEGE OF EDUCATION	DSM	6,700,000.00
11	DAR ES SALAAM MARINE INSTITUTE	DSM	6,233,917.98
12	DAS-MBEYA	MBEYA	1,114,300.00
13	DED - HANDENI	TANGA	83,847,432.00
14	DED KILOMBERO	MOROGORO	297,654,959.36
15	EXTERNAL PROCESSING ZONE AUTHORITY (EPZA)	DSM	2,400,000.00
16	FORESTRY TRAINING INSTITUTE	ARUSHA	54,908,000.00
17	GOVERNMENT PRINTER	DSM	88,434,100.00
18	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	IRINGA	2,108,020.00
19	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	KAGERA	188,800.00
20	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	KILIMANJARO	70,000.00
21	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	MARA	89,500.00
22	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	TANGA	25,960.00
23	GOVERNMENT PROCUREMENT SERVICES AGENCY (GPSA)	DSM	299,254,829.25
24	PRISONS OFFICER I/C	SHINYANGA	18,852,000.00

.S/n	NAME OF PE'S	REGION	Value (VAT inclusive) T.Shs
25	INSTITUTE OF SOCIAL WORK	DSM	84,128,696.00
26	KIBONG'OTO HOSPITAL	KILIMANJARO	43,426,600.00
27	KILIMO MATONGO	SHINYANGA	2,020,745.00
28	LAKE RUKWA BASIN WATER RESOURCE	MBEYA	610,000.00
29	LAW OF REFORM COMMISSION OF TANZANIA	DSM	86,055,357.00
30	DED-MASWA	SHINYANGA	4,358,200.00
31	MILLENIUUM CHALLENGE DEVELOPMENT GOAL	DSM	307,678,111.00
32	MIN EAST AFRICAN COPERATION	DSM	7,659,060.00
33	MORUWASA	MOROGORO	5,578,290.00
34	MTIBWA TEAK PLANTATION	MOROGORO	4,779,000.00
35	MWEKA WILDLIFE COLLEGE	KILIMANJARO	126,454,058.68
36	NATIONAL AUDIT OFFICE	MBEYA	86,741,266.00
37	NATIONAL COLLEGE OF TOURISM	DSM	284,647,236.22
38	NATIONAL ECONOMIC COMMISSION	DSM	3,570,000.00
39	NATIONAL HEALTH INSUARANCE FUND	DSM	7,383,500.00
40	NDALA TTC	TABORA	25,177,000.00
41	NURSING TRAINING SCHOOL	MWANZA	7,221,000.00
42	MINISTRY OF LABOUR	DSM	261,943,287.00
43	MINISTRY OF LABOUR	TANGA	2,040,000.00
44	PCCB	DSM	11,054,827,132.00
45	PPAA	DSM	2,443,855.00
46	PRESIDENT'S OFFICE PLANNING COMMISSION	MWANZA	23,750,000.00
47	PRIME MINISTER 'S OFFICE	DSM	96,781,788.31
48	PRINCIPAL COTC	LINDI	82,890,000.00
49	PRINCIPAL KOROGWE TEACH.	TANGA	249,953,800.00
50	PRISON COMMISSIONER	SHINYANGA	6,661,520.00
51	PRISONS	KIGOMA	9,030,500.00
52	PRISONS	MBEYA	220,014,670.00
53	PRISONS	MWANZA	11,902,400.00

.S/n	NAME OF PE'S	REGION	Value (VAT inclusive) T.Shs
54	PRISONS	SHINYANGA	6,749,570.00
55	PRISONS	TANGA	7,221,500.00
56	RAS-KAGERA	KAGERA	125,400,000.00
57	RAS-MARA	MARA	510,000.00
58	RAS-MWANZA	MWANZA	723,120.00
59	RAS-TABORA	TABORA	32,851,558.00
60	REGIONAL MEDICAL OFFICER	MWANZA	45,390,902.00
61	REGIONAL PRISON OFFICER	LINDI	230,000.00
62	REGISTRAR OF POLITICAL	ARUSHA	1,300,000.00
63	REGISTRAR OF POLITICAL	DSM	76,064,031.60
64	RMO - SHINYANGA	SHINYANGA	5,849,000.00
65	RPC MOROGORO	MOROGORO	4,544,600.00
66	RPC	DSM	4,730,000.00
67	RUBADA	PWANI	17,047,662.00
68	RURAL ENERGY AGENCY	DSM	18,305,800.00
69	SECONDARY SCHOOL	DODOMA	18,140,000.00
70	SECONDARY SCHOOL	MWANZA	230,698,700.00
71	SOCIAL SECURITY REGULATORY AUTHORITY (SSRA)	DSM	34,730,237.22
72	SUMATRA	DSM	3,797,950.00
73	TANZANIA EMPLOYMENT SERVICES AGENCY (TAESA)	DSM	1,752,300.00
74	TANROADS	ARUSHA	1,474,200.00
75	TANROADS	KAGERA	3,950,600.00
76	TANROADS	KILIMANJARO	13,527,036.00
77	TANROADS	TANGA	40,741,188.00
78	TANROADS-HQ	DSM	416,379,041.00
79	TANZANIA AIRPORT AUTHORITY (TAA)	DSM	431,708,777.56
80	TANZANIA BROADCASTING CO- OPERATION (TBC)	DSM	92,156,256.40
81	TANZANIA BUILDING AGENCY (TBA)	TABORA	8,110,000.00
82	TANZANIA BUILDING AGENCY (TBA)	TANGA	171,400.00
83	TANZANIA EDUCATION AUTHORITY (TEA)	DSM	10,878,073.00

.S/n	NAME OF PE'S	REGION	Value (VAT inclusive) T.Shs
84	TANZANIA FOOD AND DRUGS AUTHORITY (TFDA)	DSM	7,764,400.00
85	TANZANIA GOVERNMENT FLIGHT AGENCY (TGFA)	DSM	46,684,374.44
86	TANZANIA INSUARANCE REGULATORY AUTHORITY	DSM	112,060,531.46
87	TANZANIA METEOROLOGICAL AGENCY (TMA)	DSM	53,858,616.60
88	TANZANIA PESTICIDES RESEARCH INSTUTE (TPRI)	ARUSHA	206,737,500.95
89	TANZANIA PETROLIUM DEVELOPMENT CO-OPERATION	DSM	328,915,772.00
90	TANZANIA COMMUNICATION REGULAROTY	DSM	6,816,892,733.65
91	TEA BOARD OF TANZANIA	DSM	12,166,213.00
92	TANZANIA ELETRICAL MECHANICAL SERVICES AGENCY (TEMESA)	SHINYANGA	145,242,500.00
93	CHUO CHA MAENDELEO YA JAMII	ARUSHA	2,766,600.00
94	VETA	ARUSHA	32,101,500.00
95	VETA	KAGERA	285,000.00
96	VETA	KILIMANJARO	13,369,149.02
97	VETA	SHINYANGA	7,337,200.00
98	VETA	TANGA	114,948,400.00
99	VETA-HQ	DSM	1,042,971,295.18
100	WAMI/RUVU BASIN	PWANI	1,960,600.00
101	WMA	DSM	20,332,334.20
102	WORK TRAINING INST	MOROGORO	1,050,000.00
	TOTAL VALUE FOR FY 2011/2012		24,778,722,434.19

Annex 4.11: Councillors Questionnaire and Compiled Data

KUKUSANYA MAONI YA WAHESHIMIWA MADIWANI WA HALMASHAURI MBALIMBALI NCHINI

Maswali yafuatayo yana lengo la kuongeza ufahamu wa changamoto zilizopo katika halmashauri ili zisaidie katika kupata ufumbuzi na kuleta maboresho, Unaombwa kujibu maswali haya kwa uhuru na kwa kiwango cha uelewa wako.

Jina: Mh.

Anuani na simu:

Diwani wa (taja kata husika):

Umekuwa diwani tangu lini (Taja tarehe)?:

Taja kamati ambayo wewe ni mjumbe:

SEHEMU YA KWANZA

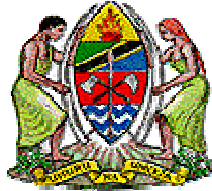
Na.	Swali	Ndiyo	Hapana	Sijui
1	Je unaelewa majukumu yote ya Baraza la madiwani?			
2	Je, umewahi kuhudhuria mafunzo yoyote kuhusu majukumu ya madiwani katika:			
2a	Kuchambua na kuidhinisha bajeti na mpango kazi?			
2b	Kusimamia au kudhibiti matumizi ya rasilimali za halmashauri?			
3	Je, umewahi kuhusika na mambo yaliyotajwa hapo juu (2a na 2b)?			
4	Je, ulishawahi kusoma au kuhudhuria mafunzo kuhusu Sheria za Fedha PFA 2001 na LGFA 1982)na marekebisho yake PFA 2001 na LGFA 1982)?			
5	Je, unaifahamu Sheria ya Ununuzi wa Umma (2004)?			
6	Je, unafahamu nafasi ya madiwani katika shughuli za ununuzi wa umma?			
7	Je, unafahamu kuwa Halmashauri inatakiwa kuwa na mpango wa ununuzi wa mwaka (Annual Procurement Plan)?			

8	Je, uliwahi kuona mpango wa ununuzi wa mwaka wa Halmashauri yako?			
9	Kwa maoni yako unadhani kuna umuhimu wa madiwani kuujua mpango wa mwaka wa ununuzi			
10	Ukiwa kama diwani, je unajua kiasi cha ununuzi kilichopangwa kwa ajili ya kata yako?			
11	Je, una taarifa zozote kuhusu mikataba au zabuni zilizotolewa na Halmashauri yako na ambazo zinahusu kata yako?			
12	Je, taarifa za utekelezaji wa zabuni/ mikataba zinawasilishwa kwenye vikao vya Halmashauri?			
13	Je unajua kiasi cha fedha zilizotumika kwenye ununuzi kwa mwaka wa fedha uliopita? Kama ndiyo je ni kiasi gani?			
13	Je, kwa ujumla unaridhika na utekelezaji wa mikataba hiyo?			
14	Je, unaridhika na kiwango cha fedha wanazolipwa wazabuni ukilinganisha na bidhaa au kazi wanazofanya?			

SEHEMU YA PILI

1. Taja changamoto kuu tano ambazo kwa maoni yako unaona ni muhimu sana katika suala la ununuzi/uingiaji mikataba katika Halmashauri yako?
2. Nini mapendekezo yako katika kupambana na changamoto ulizozitaja
3. Kwa kifupi (ukitumia sentensi mbili au tatu) ungependa kuishauri nini PPRA katika maeneo yafuatayo:
 - a. Michakato ya zabuni/kuingia mikataba na wazabuni
 - b. Utekelezaji wa mikataba mbalimbali na wazabuni
 - c. Utoaji taarifa za zabuni/utekelezaji wa mikataba kwa umma (raia kuzipata kwa urahisi)
 - d. Taasisi za kiraia kufuatilia mienendo ya zabuni na utekelezaji wa mikataba
 - e. Kupambana na rushwa katika mienendo ya zabuni na mikataba
4. Nini maoni yako kuhusu watendaji wa halmashauri kwenye michakato ya zabuni na uendeshaji wa mikataba

THE UNITED REPUBLIC OF TANZANIA



MEMORANDUM OF UNDERSTANDING

BETWEEN

NATIONAL AUDIT OFFICE

AND

PUBLIC PROCUREMENT REGULATORY AUTHORITY

ON

**COLLABORATION IN PROCUREMENT
AUDITS AND INVESTIGATIONS**



This Memorandum of Understanding is made this **31st** day of **May, 2011**

Between

Public Procurement Regulatory Authority (PPRA) a Public body established under Public Procurement Act, No. 21 of 2004 with the specific objective of ensuring that Public Procurement is conducted fairly, competitively and in observation of Value for money having its head office in Dar es Salaam with P. O. Box 49 Dar es Salaam.

And

National Audit Office of Tanzania, (NAOT) a Supreme Audit Office of the United Republic of Tanzania recognized under Section 20 of the Public Audit Act, No. 11 of 2008 constitutionally and statutory mandated with duty to carry out financial audits, value for money (Performance audit) and Procurement audits.

WHEREAS, PPRA has a mission of fostering and promoting value for money in Public Procurements.

WHEREAS NAOT's mission is to provide efficient audit services in order to enhance value for money in collection and usage of public resources.

WHEREAS PPRA has the following statutory mandates & responsibilities as enshrined under the Public Procurement Act No. 21 of 2004 (PPA):

- (i) Under the provisions of section 7 to advise central government, local governments and statutory bodies on all procurement policies, principles and practices; conduct periodic inspections of the records and proceedings of procuring entities to ensure full and correct application of the PPA; monitor the award and implementation of public contracts; instituting procurement audits during the tender process, contract implementation and performance audits after the completion of the contract.
- (ii) Section 8 to carry out investigations on alleged mis-procurement.
- (iii) Section 14 to recommend to the competent authorities disciplinary actions against public officers for breach of duty or misconduct or criminal offence while conducting public procurement.
- (iv) Section 17 to recommend to the competent authorities where there are persistent or serious breaches of PPA or its regulations or guidelines made under it: to suspend officers concerned with the procurement process in issue; to replace the head of a Procurement Management Unit, the Chairman, or any member of a Tender Board, as the case may be; to discipline the Accounting Officer or Chief Executive Officer or; to temporarily, transfer of the procurement functions of a procuring entity to a third party procurement agent.
- (v) Section 26 to submit to CAG within three months after the end of each financial year the annual performance evaluation report consisting of an evaluation of the operations of the Authority and the procuring entities with respect to procurement operations including any audits and investigations carried out.

WHEREAS, CAG has the following Constitutional and Statutory mandate under Section 11 (2) of PAA to use the PPRA's and stock verifier's findings as guidance in reaching conclusions necessary for the performance of his duties in evaluating and examining the public procurement processes and procedures.

- (i) Under Section 26 to carry out regularity audits which shall include: the evaluation and examination of financial statements and the underlying records; internal control systems and other checks; public procurement procedures and process; compliance with applicable laws, regulations and policies; and; any other matter as he may consider necessary.
- (ii) Under Section 27 to carry out forensic audits for the purposes of establishing whether there was fraud or embezzlement in any expenditure.
- (iii) Under section 28 of PAA to carry out performance audits for the purposes of establishing the economy, efficiency and effectiveness of any expenditure or use of resources.

WHEREAS, PPRA and NAO are aware of the importance and need for collaborating due to their mutual mandates and shared mission of enhancing accountability and value for money on the usage of public funds.

Article I

1. **PPRA and NAO** shall within the framework of the PPA and PAA co-operate in conducting procurement audits, special investigations in public procurement, performance and forensic audits in relation to public procurement by:
 - 1.1 Exchanging technical expertise in special audits or investigations whenever there is a necessity;
 - 1.2 Providing CAG with copies of the reports on procurement audits, contract performance audits, and procurement investigations;
 - 1.3 Exchanging information whenever necessary in the course of audits and investigations;
 - 1.4 CAG requesting PPRA, whenever there is a need, to carry out a detailed audit or investigation on any procurement and take appropriate action;
 - 1.5 PPRA, submitting to CAG within three months after the end of each financial year the annual performance evaluation report consisting of an evaluation of the performance of procuring entities with respect of procurement operations.

Article II

2. **PPRA and NAO** shall, within the framework of the PPA, PAA co-operate in building the capacity of their staff in the following areas:
 - 2.1 PPRA shall provide training to NAO auditors, investigators and lawyers on the application of PPA & its regulations, and methodologies for carrying out procurement audits;
 - 2.2 NAO shall provide training to PPRA procurement experts on the basic techniques and methodologies for carrying out performance and forensic audits in relation to public procurement.
 - 2.3 Organizing periodic experts meetings of the two organizations to discuss issues in relation to conducting of audits and investigations in relation to public procurement;
 - 2.4 Developing and sharing guidelines for carrying out procurement audits, investigations in public procurement, performance and forensic audits in relation to public procurement.

Article III

- 3. Nothing in this Memorandum of Understanding shall imply or be constructed as a waiver or modification of PPA and PAA.

Article IV

- 4. This Memorandum of Understanding shall come into force on the date of signature by the parties.

Article V

- 5. Any amendment to this Memorandum of Understanding shall be agreed upon by the two parties.

Article VI

- 6. Any misunderstanding or disagreement arising out of the implementation of this Memorandum of Understanding shall be amicably settled between the two parties.

Signed in Dar es Salaam in duplicate on the date and the month herein above mentioned by:

For NAOT

Witness:

Name: Ludovick WIGHT Name: SELINA M. LYIMO
Signature: [Signature] Signature: [Signature]
Designation: CONTROLLER AND ASSISTANT GENERAL Designation: DIRECTOR OF ADMIN & HRM

For PPRA

Witness:

Name: Dr. RAMADHAN S. KILINGA Name: Bertha H. SOKO
Signature: [Signature] Signature: [Signature]
Designation: CHIEF EXECUTIVE OFFICER Designation: DLPA

Annex 5.1: Volume of Tenders Awarded by PES in F/y 2009/10

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (MINISTRIES)

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
ME/002	Vice President's office, Union Affairs and Environment	73,219,709,920	49,473,840,084	102	487,036,478					146	218,291,701			248	705,328,179
ME/003	Prime Minister's Office	83,249,583,698	54,862,399,315	108	11,153,230,542	18	920,303,165	4	190,162,846	34	361,259,559			164	12,624,956,112
ME/004	Ministry of Finance and Economic Affairs	13,148,948,284	5,465,440,609	444	2,687,438,474	21	948,856,339	10	492,844,342	314	1,336,301,455			789	5,465,440,609
ME/005	President's Office, Public Service Management	46,900,686,009	38,018,915,721	157	1,311,603,122	1	6,210,494,844	3	121,933,600	288	2,133,992,100			449	9,778,023,666
ME/006	Ministry of Communication, Science & Technology	71,071,600	44,476,188,326	96	771,687,563					96	151,302,240			192	922,989,803
ME/007	Ministry of Health & Social Welfare	678,421,483,000	468,598,860,111	241	11,250,382,925	14	16,312,849,864	11	3,662,216,950	6	129,134,749			272	31,354,584,488
ME/008	Ministry of Energy & Minerals	249,915,404,000		81	6,390,135,254	3	235,233,655	74	4,017,217,210	81	382,915,866			239	11,025,501,985
ME/009	Ministry of Industries, Trade & Marketing	22,499,519,575	1,752,594,519	342	1,215,918,094	261	8,531,381,321	5	356,090,160	59	114,325,355			667	10,217,714,930
ME/011	Ministry of Water and Irrigation	459,000,000	414,331,176	11	50,725,014	1	4,037,600			9	38,142,669			21	92,905,283
ME/012	Ministry of Agriculture, Food Security & Cooperatives	321,615,191,971	273,649,747,143	179	20,093,459,060	14	1,470,407,661	39	558,722,600	234	3,816,074,208			466	25,938,663,529
ME/013	Ministry of Foreign Affairs and International Co-operation	52,829,503,471	11,958,405,534	66	382,974,578					253	6,450,531,507			319	6,833,506,085
ME/014	Ministry of Home Affairs	289,098,333,000	289,098,333,000	390	32,827,665,401	63	5,376,761,358	11	1,064,314,443	5	1,314,115,041			469	40,582,856,243
ME/015	Ministry of Works	1,164,983,227,000	780,924,378,794	333	1,107,535,599	4	469,744,000			115	386,963,276			452	1,964,242,875
ME/016	Ministry of Community Development, Gender and Children	19,884,684,000	16,943,219,619	143	678,047,470	1	197,122,298			53	137,228,674			197	1,012,398,442

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
ME/017	Ministry of Lands, Housing & Human Settlements Development	53,362,742,663	31,769,391,298	172	4,104,688,510	4	1,369,636,626	2	108,864,000	8	358,982,879			186	5,942,172,015
ME/018	Ministry of Natural Resources & Tourism	62,285,448,180	48,632,749,870	326	1,928,776,186	6	95,464,000			68	436,147,564			400	2,460,387,750
ME/019	Ministry of Justice and Constitutional Affairs	18,734,986,000	13,452,315,389	100	7,432,752,170	4	18,336,359,227	13	1,361,449,985	19	392,626,192			136	27,523,187,574
ME/020	Ministry of Defence & National Service	2,109,356,530	1,999,983,787	266	3,377,618,511	1	26,458,790			185	3,213,334,778			452	6,617,412,079
ME/021	Ministry of Livestock and Fisheries Development	32,371,226,176	15,411,857,361	271	4,422,866,044	12	1,103,949,242	5	177,764,692	206	996,502,561			494	6,701,082,539
ME/022	Prime Minister's Officer, Regional Administration & Local Government	85,309,045,000	51,722,876,940	109	14,736,121,517	17	1,578,148,821	6	2,308,108,060	492	1,031,163,285			624	19,653,541,683
ME/024	Ministry of Education & Vocational Training	184,526,179,000	31,258,358,059	26	139,320,372		261,013,750		2,385,211,913					26	2,785,546,035
ME/025	Ministry of Information, Culture and Sports	26,768,685,491	22,644,903,607	85	1,014,402,589	2	1,600,790,000			43	91,200,576			130	2,706,393,165
ME/026	Ministry of Labour Employment and Youth Development	1,073,741,400	853,400,000	33	99,189,413					33	44,198,742,424			66	44,297,931,837
ME/027	Ministry of East African Cooperation	14,074,254,560	13,074,254,560	115	511,279,209					50	343,749,169			165	855,028,378
		3,496,912,010,529	2,266,456,744,823	4,196	128,174,854,094	447	65,049,012,561	183	16,804,900,800	2,797	68,033,027,828		-	7,623	278,061,795,283

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (PARASTATAL ORGANIZATIONS)

PA/001	Tanzania Electric Supply Co Limited (TANESCO)	848,160,575,378	848,160,575,378	6114	293,403,437,826	60	456,962,733,410	27	72,587,807,731	678	13,637,940,545			6,879	836,591,919,512
PA/002	National Economic Empowerment Council (NEEC)	3,665,373,000	2,157,829,414	3	41,827,595	4	29,766,325	1	46,429,520	4	71,065,265			12	189,088,705
PA/004	National Social Security Fund (NSSF)	67,458,400,000	67,458,400,000		34,120,116,511		21,855,460,36		4,055,335,336		3,004,227,001		830,000,000	-	63,865,139,213

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/005	Public Service Pension Fund (PSPF)	366,796,490	450,879,233	42	2,574,685	14	16,171,963	1	1,499,299	24	109,523			81	20,355,470
PA/006	National Construction Council (NCC)	4,862,050,000	1,476,000,000	20	95,263,704	3	1,090,840	1	18,100,000	11	28,296,000			35	142,750,544
PA/007	Muhimbili University College of Health Sciences (MUCHS)	17,987,081,000	12,796,594,840	602	1,308,987,341	12	250,506,598	6	520,282,449	44	563,187,201			664	2,642,963,588
PA/008	Muhimbili Orthopaedic Institute (MOI)	5,883,158,338	7,756,099,784	20	2,348,888,347	1	960,267,265	1	265,316,791	7	452,905,401			29	4,027,377,804
PA/009	Muhimbili National Hospital	54,646,948,183	49,738,076,787	2181	13,741,071,083	2	801,119,535			5	189,350,751			2,188	14,731,541,369
PA/010	Ocean Road Cancer Institute	8,464,060,260	4,091,916,000	20	261,979,064	7	2,724,198,000	1	2,360,000	7	424,259,459			35	3,412,796,523
PA/012	Sokoine University of Agriculture(SUA)	6,065,300	1,965,002,000	108	1,654,049,385	5	381,958,619			72	248,064,232			185	2,284,072,236
PA/013	Mzumbe University	17,611,002,248	17,172,500,146	421	1,457,957,945	11	436,697,186			9	307,529,433			441	5,202,184,564
PA/014	Ardhi University	6,335,000,000	4,677,188,700	48	1,588,457,775	3	51,627,440	3	123,553,366	22	44,775,417	1	10,000	77	1,818,413,998
PA/015	Dar Es Salaam Institute of Technology (DIT)	16,312,720,653	10,294,870,937	68	332,104,161					3	207,115,516			71	539,219,677
PA/016	Institute of Finance Management (IFM)	23,860,581,000	21,982,906,000	43	1,326,217,723	4	8,403,975			106	420,601,721			153	1,755,223,418
PA/017	Institute of Accountancy Arusha (IAA)	2,550,992,000	801,283,567	24	566,052,764	1	34,776,395	1	25,999,999	12	175,454,408			38	802,283,566
PA/018	Open University of Tanzania (OUT)	2,758,300,000	1,107,000	123	978,429,593	3	23,843,375	3	102,000,000	28	183,579,333			157	1,287,852,301
PA/019	National Institute for Medical Research (NIMR)				893,674,552						224,881,689			-	1,118,556,241
PA/020	Institute of Adult Education	7,993,492,851	5,016,332,646	16	110,048,012	2	156,555,540	2	5,450,000	15	262,113,992			35	534,167,544
PA/021	College of Business Education(CBE)	1,462,614,258	1,462,614,258	32	392,557,554	8	760,506,417	2	12,400,000	48	297,150,287			90	1,462,614,258

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/022	The Mwl. Nyerere Memorial Academy (Kivukoni)	6,850,685,171	5,089,311,302	265	863,885,875	30	97,206,014	2	3,650,000	1	46,728,000			298	1,011,469,889
PA/023	Moshi University College of Cooperative and Business Studies	2,050,000,000	2,527,795,550	385	771,094,923	46	1,443,724,768	6	63,086,076	72	249,988,883			509	2,527,894,650
PA/024	Vocational Education and Training Authority	32,116,852,970	5,589,107,468	276	3,531,046,794	2	1,362,204,434	5	311,283,182	42	384,573,053			325	5,589,107,464
PA/025	Kibaha Education Centre	5,421,830,000	3,730,109,701	583	1,845,767,080	3	6,208,990,081			56	294,216,400			642	8,348,973,561
PA/026	Institute of Rural Development Planning	7,990,000,000	7,103,776,763	71	561,478,930	106	7,604,588,522			57	352,242,013			234	8,518,309,465
PA/027	Tanzania Unit Trust (TUT)	4,787,445,266	4,787,445,266	257	125,711,884			3	22,050,000	163	458,056,515	2	31,500,	425	637,318,399
PA/028	National Institute of Transport (NIT)	6,404,311,236	3,810,932,412	218	404,366,541		2,024,000,000	24	32,941,111	36	87,600,000			278	2,548,907,652
PA/029	National Environment Management Council (NEMC)	3,401,823,000	2,142,525,932	135	109,863,042	1	72,581,800	1	7,258,180	20	66,125,299			157	255,828,321
PA/030	Higher Education Students Loan Board.	6,555,060,000	6,555,060,000	58	232,443,774			7	97,195,576	129	285,247,146			194	614,886,496
PA/031	Tanzania Petroleum Development Corporation (TPDC)	104,303,633,891	3,063,173,000	68	1,199,690,292	3	4,580,969,235	5	383,287,675	6	1,234,607,884			82	7,398,555,086
PA/032	Tanzania Telecommunication Co Limited (TICL)	133,897,966,243	133,897,966,243	9303	10,911,656,168	935	6,529,138,732	30	2,360,092,778	8,611	31,275,628,099			18,879	51,076,515,777
PA/033	Small Scale Industries Development Organisation (SIDO)				290,280,000				42,357,840		5,357,200			-	337,995,040
PA/034	Tanzania Atomic Energy Commission	2,488,811,503	1,358,058,000	24	39,196,554			1	55,328,000	43	81,661,527			68	176,186,081
PA/037	Tanzania National Parks (TANAPA)	83,120,431,305	83,120,431,305	446	3,507,998,536	18	3,267,869,590	2	203,000,000	430	4,124,632,116			896	11,103,500,242
PA/038	Parastatal Pension Fund (PPF)	54,015,767,354	43,814,190,485	254	7,333,734,757	31	34,948,860,62	7	64,812,387	739	1,466,782,713			1,031	43,814,190,485

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/039	Tropical Pesticides Research Institute	4,058,618,628	756,000,000	54	482,014,417	2	48,987,800			17	19,289,149			73	550,291,366
PA/040	Tanzania Tea Board	808,961,876	623,920,826	55	11,911,885	1	18,878,359	40	58,957,964	16	12,268,422			112	102,016,630
PA/041	University of Dodoma	35,042,784,300	32,615,160,015	413	3,482,293,720	255	7,650,909,655	1	170,995,922	37	1,583,182,138			706	12,887,381,435
PA/042	Tanzania Industrial Research and Development Organisation (TIRDO)	3,028,583,728	2,676,374,728	76	87,572,431	2	455,305,286							78	542,877,717
PA/043	Tanzania Engineering and Manufacturing Design (TEMDO)	1,205,592,585	873,628,448	86	197,252,059	46	28,453,844	17	23,502,970	37	41,039,122			186	290,247,995
PA/045	National Examination Council of Tanzania (NECTA)	33,723,335,703	33,723,335,703	141	8,479,623,001	4	2,189,227,052	2	315,737,747	12	1,809,811,950			159	12,794,399,750
PA/048	National Kiswahili Council(BAKITA)	1,435,947,582	1,435,947,582	46	13,958,150					6	1,759,900			52	15,718,050
PA/049	Procurement and Supplies Professionals and Technicians Board	2,371,062,500	2,062,896,484	14	60,204,578		300,000,000		39,700,584		41,440,954			14	441,346,116
PA/050	Architects and Quantity Surveyors Registration Board(AORB)	281,373,000	190,654,743		134,843,539		7,733,100		20,310,374	2	27,767,730			2	190,654,743
PA/051	Engineers Registration Board (ERB)				248,199,848		16,292,985		800,000		138,625,277			-	403,918,110
PA/052	National Board of Accountants and Auditors (NBAA)	1,600,000,000	612,975,740	4	68,484,840			1	61,316,000	7	65,514,800			12	195,315,640
PA/053	Tanzania Automotive Technology Centre-Nyumbu	6,018,695,000	6,107,303,000	12	160,000	8	400,000	4	480,000	8	276,000			32	1,316,000
PA/054	Mzinga Corporation Sole			408	2,298,549,875	3	3,210,203,308			10	25,085,458			421	5,533,838,641
PA/055	Institute of Social Work	6,830,570,298	5,738,486,476	40	101,477,056	3	896,168,557	1	61,306,898	17	68,999,472			61	1,127,951,983
PA/056	National Sports Council				10,516,118									-	10,516,118

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/057	National Institute for Productivity	1,373,720,064	107,068,329,175	1	19,429,172					1	9,119,200			2	28,548,372
PA/058	Mkwawa University of Education				1,208,122,279				113,134,172					-	1,321,256,451
PA/059	National Accreditation Council of Technical Education (NACTE)	2,479,173,000	1,443,020,361	19	153,182,039	1	643,230,814	3	42,500,000	60	531,685,057			83	1,370,597,910
PA/060	Tanzania Wildlife Research Institute	1,297,392,600	820,000,000	78	337,797,617					1	31,009,000			79	368,806,617
PA/061	Tanzania Forest Research Institute	1,958,600,000	1,958,600,000		625,170,000		793,520,000				12,480,000			-	1,431,170,000
PA/062	National Museum Tanzania(NMT)				282,989,116		45,123,427		68,357,627		397,420,170			-	793,890,340
PA/063	Tanzania Fisheries Research Institute(TFRI)	695,663,600	307,722,140	39	93,150,754	2	2,247,979,116							41	2,341,129,870
PA/064	Contractors Registration Board(CRB)	1,070,087,000	1,070,087,000	56	557,400,648	3	10,695,403			7	48,177,253			66	616,273,304
PA/065	Tanzania Investment Centre	8,053,955,042	6,446,929,005	68	327,392,392					68	235,750,242			136	563,142,634
PA/066	National Housing Corporation(NHC)	146,074,594,523	39,411,319,782	95	2,811,604,113	4	27,362,708,43	17	1,510,927,300	11	64,387,310			127	31,749,627,158
PA/068	National Development Corporation (NDC)	2,166,683,058	2,166,683,058	41	99,228,835	6	672,217,317	5	546,976,500	56	107,171,600		3,133,0	108	1,428,727,252
PA/069	National Insurance Corporation	25,058,000,000	42,235,064,898	71	945,547,283	22	24,263,835	1	38,043,000	48	168,210,780	23	31,780,	165	32,956,064,898
PA/070	Tanzania Institute of Education	3,980,088,186	3,980,088,186	58	648,873,204	9	20,409,120			30	50,691,108			97	719,973,433
PA/071	National Health Insurance Fund(NHIF)	63,738,106,866	63,738,106,866	77	2,650,814,790	17	41,299,265,06	2	95,381,500	24	240,792,656	1	104,691	121	44,390,945,184
PA/072	Tanzania Food and Nutrition Centre	1,335,363,000	2,972,772,776	50	87,816,795					58	69,138,139			108	156,954,934
PA/073	Tanzania Commission for Universities(TCU)	1,703,200,000	703,200,000	47	435,123,167	2	6,531,300			25	206,015,680			74	647,670,147

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/074	Tanzania Investment Bank	5,364,985,839	5,364,985,839	24	3,756,652,235	4	574,000,000	6	315,384,100	7	718,949,504			41	5,364,985,839
PA/075	Arusha International Conference Centre(AICC)	7,558,757,599	7,558,757,599	182	3,470,639,225	74	244,893,113	9	47,019,932	173	611,541,229			438	4,374,093,499
PA/078	College of African Wildlife Management, Mweka	4,500,362,511	3,377,671,513	115	812,639,126	4	160,217,610	1	11,245,713	9	321,473,491			129	1,305,575,940
PA/079	National College of Tourism	2,874,525,500	1,194,359,630	16	228,521,483	1	30,142,793			18	118,698,818			35	377,363,094
PA/081	Eastern Africa Statistical Training Centre(EASTC)	2,399,132,971	1,396,676,469	36	80,136,158	43	2,416,154,298	1	7,200,000	13	15,318,273			93	2,518,808,729
PA/082	Bank of Tanzania(BOT)	514,772,181,000	514,772,181,000	585	14,313,060,253	21	10,701,747,45	17	765,195,740	85	7,062,682,551			708	32,842,685,997
PA/083	Arusha Technical college	5,082,000,000	2,111,336,128	251	503,998,714	3	3,548,616,687	3	213,145,400	3	737,917,386			260	5,003,678,187
PA/084	Tanzania Broadcasting Cooperation	13,099,176,000	8,689,919,902	233	1,244,600,713					118	1,515,714,635			351	2,760,315,348
PA/085	Tanzania Trade Development Authority	6,405,103,232	1,134,610,973	75	6,815,304,420	4	60,650,017	3	8,140,000	90	250,516,542			172	7,134,610,979
PA/086	Dar es Salaam Maritime Institute(DMI)	5,450,326,969	5,450,326,969	151	56,266,926					1	20,673,600			152	76,940,526
PA/088	Gaming Board of Tanzania	3,626,916,092	3,325,512,944	14	350,041,410			1	49,904,512	2	18,582,070			17	418,527,992
PA/090	Tanzania Cotton Board				226,896,679		266,794,275		35,162,542		121,501,638			-	650,355,133
PA/091	Tanzania Posts Corporation (TPC)	9,658,744,576	9,658,744,576	9	3,030,151,871	3	457,548,258	4	195,339,787	22	5,975,704,660			38	9,658,744,576
PA/092	Tanzania Postal Bank(TPB)				850,210,680		159,321,640		23,650,000		777,984,479			-	1,811,166,799
PA/094	Tanzania Institute of Accountancy (TIA)	11,234,611,586		31	907,989,902	10	944,483,114	3	21,550,000	25	443,973,449			69	2,317,996,465
PA/095	Local Authorities Pensions Fund(LAPF)	192,248,772,857	192,248,772,857	172	1,499,528,978	11	3,695,584,224	4	1,059,640,786	139	66,106,892	2	42,739,	328	6,363,599,880

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
PA/096	Sugar Board	2,743,581,277		8	640,453,891	1	2,282,049,471	2	28,320,000	12	74,408,272			23	3,025,231,634
PA/097	Government Emplooyes Provident Fund	18,393,000,000	18,427,000,001	81	426,203,999	5	14,820,152,043	1	92,668,016	38	182,555,462			125	15,521,579,521
PA/099	Twiga Bancorp Ltd	2,943,000,000	858,600,000	9	639,187,385					10	512,854,460			19	1,152,041,845
PA/100	Tanzania Airports Authority	135,078,552,000	135,078,552,000	402	4,619,977,448	35	2,432,814,167	10	421,878,510	119	2,665,883,250			566	10,140,553,375
PA/101	Kilimanjaro Christian Medical Centre(KCMC)				2,716,501		235,758,200		23,463,320		143,463,512			-	405,401,533
PA/102	Tanzania Standard New(TSN)	12,442,469,090	10,213,261,024	108	1,437,534,381	5	696,497,767	4	56,993,600	107	564,285,139			224	2,755,310,887
PA/103	Dar Stock Exchange	801,427,515	744,793,879	181	445,865,507			2	17,438,497	5	281,489,875			188	744,793,879
PA/105	Centre for Agricultural Mechanization and Rural Technology (CAMARTEC)	1,161,574,000	484,316,000	252	203,170,416					27	45,966,290			279	249,136,706
PA/107	Tanzania Coffee Board				68,078,879		111,798,583		67,500,000		132,932,630			-	380,310,093
PA/108	Tanzania Cashewnut Board	1,704,532,600	1,387,029,655	73	3,091,149,183					4	96,321,925			77	3,187,471,107
PA/109	Kariakoo Market Corporation				23,314,421									-	23,314,421
		2,860,723,714,250	2,649,266,076,066	27,285	463,056,905,274	1,929	688,383,544,546	307	88,042,146,309	13,085	90,640,662,621	29	32,802,063,169	42,635	1,362,925,321,920

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (AGENCIES)

AE/001	Tanzania National Roads Agency (TANROADS)	878,518,000,000	878,518,000,000	55	898,008,829	1014	1,553,783,894,906	29	42,669,679,093	2	36,355,504	12	849,154,329	1112	1,598,237,092,661
AE/002	Tanzania Tree Seed Agency	995,304,582	769,112,949	71	92,788,405					6	27,381,624			77	120,170,029

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
AE/003	Tanzania Meteorological Agency	7,960,000,000	6,971,263,396	85	399,589,606	3	330,841,450	1	16,000,000	59	256,350,154			148	1,002,781,209
AE/005	Government Procurement Services Agency (GPSA)	32,853,204,000	31,567,943,514	67	26,578,973,989	4	1,907,290,686	6	278,141,144	41	151,564,230			118	28,915,970,048
AE/006	Tanzania Electrical, Mechanical & Electronics Services Agency (TEMESA)	13,332,876,855	9,077,303,596	119	1,732,082,817	5	882,761,620			6	46,963,275			130	2,661,807,712
AE/008	Rural Energy Agency (REA)	5,418,714,593	5,418,714,593	29	96,319,885			6	1,159,305,771	45	277,356,254			80	1,532,981,910
AE/009	Drilling and Dam Construction Agency (DDCA)	15,420,652,671	9,477,408,940	148	9,419,998,940	1	11,210,000			2	46,200,000			151	9,477,408,940
AE/010	BRELA	5,084,548,530	4,343,519,758	46	1,822,238,990					29	62,575,456	1	1,740,000	76	1,886,554,496
AE/011	NHBR Agency	1,980,000,000	941,680,359	10	98,900,000	1	127,000,000			6	36,500,000			17	262,400,000
AE/012	Tanzania Building Agency (TBA)	55,645,494,358	8,974,958,490	77	612,012,495	11	1,385,653,529			62	73,967,735			150	2,071,633,759
AE/015	Weights & Measures Agency	7,382,633,335	7,382,633,335	31	357,826,942			4	48,504,500	22	51,708,607			57	458,040,049
AE/016	Tanzania Ports Authority (TPA)			1744 3	56,723,370,711	130	112,009,779,9	18	3,401,073,189	226	2,044,052,958			17817	174,178,276,803
AE/017	Government Chemist Laboratory Agency	1,879,235,413	1,879,235,413	67	416,880,460	17	108,007,918			33	226,099,821			117	750,988,199
AE/018	Public Procurement Regulatory Authority (PPRA)	6,472,967,500	5,416,178,960	22	91,001,287	2	6,268,600	35	582,010,000	22	354,593,824			81	1,033,873,711
AE/020	Tanzania Communication Regulatory Authority (TCRA)	41,223,425,400	41,223,425,400	74	3,091,459,256	4	177,533,800	5	213,910,800	31	796,816,369			114	4,279,720,225
AE/021	Capital Development Authority (CDA)	6,803,691,505	4,655,216,505	217	540,906,320	4	281,450,000	3	537,000,000	5	27,211,800			229	1,386,568,120

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
AE/023	Tanzania Revenue Authority (TRA)	50,259,825,096	9,466,741,279	583	8,352,688,816	545	24,407,424,73	24	2,044,412,164	500	15,076,316,873	5	52,437,	1657	49,933,280,073
AE/024	Energy and Water Utilities Regulatory Authority (FWURA)	20,757,642,678	20,757,642,678	40	1,194,839,152	3	78,427,637	6	78,140,000	282	480,061,385			331	1,831,468,174
AE/025	Surface Marine Transport Regulatory Authority (SUMATRA)	13,168,461,248	13,168,461,248	48	562,800,097			2	9,700,000	23	66,268,649			73	638,768,746
AE/027	Tanzania Airport Authority (TAA)	135,078,552,000	135,078,552,000	266	4,619,977,448	35	2,432,814,167	119	266,583,250					420	7,319,374,865
AE/028	Tanzania Civil Aviation Authority (TCAA)			3	568,455,868	1	88,334,210	1	2,190,000	21	198,059,611			26	857,039,688
AE/030	UWASA - Babati	87 200 000	1 994 467 379	19	7 135 000	13	818 951 630	2	533 193 135	144	84 672 722			178	1 443 952 487
AE/031	UWASA - Bukoba				756 458 391		690 605 000		7 200 000		97 329 230			0	1 551 592 621
AE/033	DAWASA	9,600,000,000	4,796,003,568	44	237,917,020	23	1 274 173 789	25	7 787 418 481					92	9,299,509,290
AE/034	UWASA - Dodoma	7 334 294 888	7 050 044 000	629	2 272 389 225	10	3 372 769 234	12	20 102 692	16	111 452 665	1	5 854 0	668	5 782 567 816
AE/035	UWASA - Iringa	6 780 299 552	6 780 299 552	1963	2 091 188 699					54	58 118 671			2017	2 149 307 370
AE/037	UWASA - Mbeya	4 044 011 076	4 020 840 222	513	2 143 621 264			1	76 228 000	61	200 568 501			575	2 420 417 765
AE/039	UWASA - Moshi	4 740 460 726	3 827 332 722	169	1 808 368 126	1	650 565 000			10	90 427 678			180	2 549 360 804
AE/040	UWASA - Musoma	12 145 967 140	1 349 582 677	114	161 013 457					14	6 186 000			128	167 199 457
AE/041	UWASA - Mtwara	1 818 251 999	1 092 712 260	273	375 791 536			1	10 375 000	43	28 945 600			317	415 112 136
AE/042	UWASA - Mwanza	10 978 949 700	9 424 551 002	586	1 364 250 216	6	139 665 920	1	69 665 296	174	694 926 199			767	2 268 507 630
AE/043	UWASA - Singida	957 966 182	676 729 065	40	32 252 143					30	19 104 820			70	51 356 963
AE/044	UWASA - Songea	1 492 839 711	56 855 988	17	120 713 550	2	4 000 000			1	12 080 000			20	136 793 550
AE/046	UWASA - Shinyanga	1 772 592 000	1 565 398 397	69	234 611 315					5	14 636 400			74	249 247 715
AE/048	UWASA - Tanga	5 359 403 365	4 038 280 342	416	2 077 259 691	2	9 051 309			263	390 768 722			681	2 477 079 722

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
AE/049	UWASA - Lindi	7,114,779,230	1,693,423,095	62	58,647,490									62	58,647,490
AE/050	Tanzania Public Service College	9,832,400,000	7,155,000,000	36	301,514,463	8	256,394,978			9	179,985,557			53	737,894,998
AE/051	Tanzania Government Flight Agency	9,105,151,450	11,309,090,140	39	2,042,699,322					68	5,391,796,269			107	7,434,495,591
AE/053	Dar-es-salaam Rapid Transit Agency (DART)	1,508,445,658	832,417,747			1	1,180,000			39	50,915,654			40	52,095,654
AE/054	Tanzania Food Reserve Agency				5,357,504,501				271,259,000		158,508,520			0	5,787,272,021
AE/055	Ngorongoro Conservation Area Authority	35,126,152,873	37,257,482,001	417	4,550,492,377	4	556,861,817	1	66,276,500	187	486,556,305			609	5,660,186,999
AE/057	Registration Insolvency and Trusteeship Agency (RITA)	11,467,950,000	37,066,085,915	12	883,313,686	5	35,938,213,769	5	171,013,200	5	73,545,260			27	37,066,085,915
AE/058	Export Processing Zone (EPZ)			13	276,812,196			5	273,329,364	8	155,903,232			26	706,044,792
AE/059	Geological Survey of Tanzania	1,940,000,000	2,067,831,291	122	173,292,589		128,260,687	65	122,046,157	1	25,920,000			188	449,519,433
AE/060	Tanzania Employment Services Agency	1,073,741,400	853,400,000	33	99,189,413					33	124,442,424			66	223,631,837
AE/061	National Identification Authority (NIDA)	28,534,457,644	10,328,216,412	83	242,212,423,32	3	206,734,230	3	1,871,919,584					89	244,291,077,135
AE/062	Agricultural Input Trust Fund (AGTF)	214,950,000	167,106,097	40	73,219,993					40	25,103,378			80	98,323,371
AE/063	Kahama Shinyanga Water Supply and Sewage Authority (KASHWASA)	1,772,592,000	1,565,398,397	280	234,611,315					5	14,636,400			285	249,247,715
AE/064	Tanzania Smallholders Tea Development	1,295,000,000	972,222,179	57	367,602,161	2	2,048,240	1	42,357,840	23	32,223,832	7	17,460,	90	461,692,074
AE/065	Tanzania Insurance Regulatory Authority	4,316,823,733	4,316,823,733	63	229,512,328	9	48,237,020			43	86,582,320			115	364,331,668

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
AE/O66	Consolidated Holding Corporation	3,057,823,400	2,883,555,052	735	502,628,748	88	157,850,781	19	746,504,714	8	283,249,886	1	8,000.0	851	1,698,234,129
		1,483,707,733,490	1,360,229,141,646	26,345	389,317,553,850	1,957	1,742,274,256,602	400	63,375,538,873	2,707	29,234,990,372	27	934,645,869	31,436	2,225,136,985,567

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (INDEPENDENT DEPARTMENTS)

IE/001	National Audit Office (NAO)	14,669,328,920	14,669,328,920	67	1,293,902,515	8	408,383,528	4	1,400,469,651	15	728,528,253	1	3,495.00	95	3,834,778,947
IE/002	Public Service Commission	4,085,485,000	17,200,364	95	563,494,896			12	107,888,029	148	653,256,889			255	1,324,639,814
IE/003	Political Parties Registrar	21,462,725,542	20,795,939,301	13	103,658,426					10	149,809,032			23	253,467,458
IE/004	Tanzania Law Reform Commission	1,249,887,858	1,616,350,000	93	90,956,000					5	56,515,100			98	147,471,100
IE/005	Prevention and Combating of Corruption Bureau (PCCB)	55,383,080,979	55,383,080,979	56	9,698,790,823	3	3,607,792,429	1	74,403,917	4	4,927,100			64	13,385,914,268
IE/006	National Assembly	61,210,298,000	69,161,518,000	128	11,824,096,119	5	1,513,783,732	3	118,227,466	60	3,426,544,443			196	16,882,651,760
IE/009	Medical Stores Department	177,685,000,000	177,685,000,000	283	186,363,223,34	14	1,455,357,934	1	25,477,100	201	3,886,143,586			499	191,730,201,966
IE/010	Tanzania Commission for Aids (TACAIDS)	24,174,421,000	16,865,465,719	180	1,807,703,324	33	7,863,716,015	8	709,885,000	234	1,029,603,030	1	3,207.00	456	11,414,114,369
IE/011	Tanzania Social Action Fund (TASAF)	40,181,200,000	39,218,049,652	125	865,145,782	2	219,996,523	9	465,526,442	15	1,741,054,232			151	3,291,722,979
IE/013	Tanzania Commission for Science & Technology (COSTECH)	30,973,195,660	19,472,071,316	87	891,855,716	1	8,217,000	8	9,914,343	23	150,284,909			119	1,060,271,967
IE/014	Institute of Judicial Administration (IJA)	4,592,134,437	2,233,732,992	394	640,183,678	12	283,934,008	1	23,803,700	126	181,303,454			533	1,129,224,840
IE/016	Court of Appeal				838,524,613		1,582,625,119		336,301,795		369,374,018			0	3,126,825,545

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
IE/017	Commission for Human Rights and Good Governance(CHRAGG)	4,245,127,254	4,650,761,190	57	9,041,491,705	1	3,528,320	1	67,050,000	25	185,222,735			84	9,297,292,760
IE/018	National Electoral Commission (NEC)	65,419,757,768	64,611,466,648	69	12,871,448,425					260	3,991,990,675			329	16,863,439,101
IE/020	ROAD FUND BOARD	2,886,499,172	2,886,499,172	16	104,170,833	1	1,675,000	11	197,628,851	4	8,245,840			32	311,720,524
IE/021	President Office Planning Commission	6,281,428,575	4,301,443,363	17	262,044,772	1	9,782,169	4	550,298,359	57	279,521,578			79	1,101,646,878
IE/022	President Office Ethics Secretariat	3,982,169,000	2,367,328,444	11	36,133,092					20	51,941,890			31	88,074,982
IE/023	Commission for Mediation and Arbitration (CMA)				209,379,297		59,643,125		19,068,735		90,863,349				378,954,506
IE/024	High Court of Tanzania(Land Division)	1,618,701,000	1,206,602,348	44	92,700,544									44	92,700,544
IE/025	High Court of Tanzania (Commercial division)	1,504,106,000	1,336,420,051	30	29,439,254			1	26,643,750	29	43,811,243			60	99,894,246
IE/026	Fair Competition Commission	4,326,456,256	1,025,710,675	12	682,854,698	3	159,197,380	9	87,400,000	9	256,998,335			33	1,186,450,413
IE/027	Fair Competition Tribunal (FCT)	379,578,890	309,311,200	10	33,759,040			1	44,887,200	21	91,071,194			32	169,717,434
	Government Employees Provident Fund	18,393	18,428	81	426,203,999	5	14,820,152,043	1	92,668,016	38	182,555,462			125	15,521,579,521
	Public Service Recruitment Secretariat	4,005,380,000	2,374,240,752	82	1,435,809,232	1	392,950,708			81	510,837,415			164	2,339,597,355
		526,310,599,704	499,813,298,762	1,868	238,771,160,895	89	31,997,784,325	75	4,357,542,354	1,304	17,559,566,347	2	6,702,000	3,338	292,692,755,921

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (RAS)

RAS/001	RAS - ARUSHA	5,950,271,000	4,420,707,683	381	1,373,793,875	12	1,513,988,383	5	80,581,599					398	2,968,363,857
RAS/002	RAS - DODOMA	11,687,114,000	9,265,597,922	28	439,135,592	2	2,516,622,000	1	352,009,251	11	463,589,241			42	3,771,356,084
RAS/003	RAS - IRINGA	2,350,771,500	2,350,771,500	233	86,938,826	8	1,086,447,600	1	17,498,400	154	96,345,030			396	1,287,229,856
RAS/004	RAS - KIGOMA	3,075,523,000	1,835,187,522	181	264,135,639	3	216,527,450			168	381,098,134			352	861,761,223
RAS/005	RAS - KILIMANJARO	5,441,137,827	4,092,433,174	544	646,175,964	9	1,803,199,763	150	110,134,068	199	170,507,613			902	2,730,017,408
RAS/007	RAS - MBEYA	7,697,039,092	6,341,972,793	394	503,607,754	9	406,612,229	1	47,971,814					404	958,191,797
RAS/008	RAS - MOROGORO	2,989,849,000	1,752,525,639	197	179,618,906	8	1,227,682,400			156	334,227,933		1,960,500	361	1,743,489,740
RAS/009	RAS - MWANZA			18	682,425,224	8	657,278,701	1	26,129,277		133,141,395			27	1,498,974,596
RAS/010	RAS - MARA	85,299,317,000	43,783,665,200	359	2,257,966,000	16	1,604,000,000			31	264,920,000			406	4,126,886,000
RAS/011	RAS - MTWARA	6,993,068,932	5,352,478,276	220	371,508,300	4	674,933,390			130	178,714,105			354	1,225,155,795
RAS/012	RAS - SINGIDA	7,647,979,000	7,647,979,000	501	546,808,091	7	1,915,289,996	3	411,644,868	268	105,670,729			779	2,979,413,682
RAS/013	RAS - PWANI	6,061,395,587	5,003,465,218	245	257,646,259	19	1,020,024,164	17	70,327,724	427	315,069,877			708	1,663,068,024
RAS/014	RAS - RUKWA	4,749,059,000	3,407,732,091	696	1,396,145,392	8	491,688,955			145	286,775,804			849	2,174,610,151
RAS/015	RAS - TANGA	9,142,854,000	9,142,854,000	416	2,077,259,691	2	9,051,309			263	390,768,722			681	2,477,079,722
RAS/016	RAS - TABORA	8,091,419,711	6,845,514,040	457	782,873,657	9	325,169,516	1	3,524,282	142	133,464,517			609	1,245,031,972
RAS/017	RAS - RUVUMA	4,548,785,500	3,187,519,505	432	346,662,401	10	570,999,496	7	37,273,835	1	14,400,000			450	969,335,732
RAS/018	RAS - SHINYANGA	5,300,953,000	3,686,986,100	132	1,157,417,900	9	567,616,030	1	54,178,437	86	519,650,000	1	28,326,105	229	2,327,188,472
RAS/019	RAS - KAGERA	5,992,976,000	3,404,712,818	383	206,833,395					60	41,777,547			443	248,610,942
RAS/020	RAS - DAR ES SALAAM	4,779,575,000	3,017,324,000	93	389,627,570	9	284,819,288			111	369,233,276			213	1,043,680,134
RAS/021	RAS - MANYARA	6,611,132,600	6,481,792,265	853	113,361,764	31	1,757,882,202			369	415,704,605			1,253	2,286,948,571
		194,410,220,749	131,021,218,745	6,763	14,079,942,201	183	18,649,832,871	188	1,211,273,555	2,721	4,615,058,527	1	30,286,605	9,856	38,586,393,758

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE

SUMMARY OF CONTRACTS FOR FINANCIAL YEAR 2010/2011 (LGA's)

LGA/001	Meru District Council	20,518,188,356	22,350,314,481	275	682,742,822	19	3,687,930,322			90	156,298,246			384	4,526,971,390
LGA/002	Karatu District Council	15,909,500,934	12,665,856,736	10	513,814,309	26	1,766,856,343	1	106,601,640		94,140,314			37	2,481,412,606
LGA/004	Monduli District Council	11,422,791,506	11,861,701,904	191	305,623,941	2	853,051,111			28	55,353,676			221	1,214,028,728
LGA/005	Ngorongoro District Council	10,401,782,000	8,260,611,606	347	871,695,375	20	1,122,476,013							367	1,994,171,388
LGA/008	Mafia District Council	4,227,381,589	2,533,006,689	326	266,508,876	9	235,966,543			32	8,273,100				510,748,519
LGA/010	Kibaha District Council			336	234,298,770	12	512,174,311			45	49,926,655			393	796,399,736
LGA/011	Kibaha Town Council	10,748,048,265	10,401,652,554	342	904,062,988	15	1,929,067,677	2	73,460,000	180	539,291,745			539	3,445,882,410
LGA/012	Mkuranga District Council	20,292,293,201	13,616,130,579	234	1,218,516,554	27	1,259,983,900							261	2,478,500,454
LGA/013	Rufiji District Council	18,588,480,499	14,828,572,120	97	689,314,676	4	230,347,562	4	298,302,097					105	1,217,964,335
LGA/014	Bagamoyo District Council	31,026,390,520	28,415,777,148	459	987,507,221	20	2,982,366,436			219	313,741,540			698	4,283,615,197
LGA/015	Ilala Municipal Council	60,494,102,104			3,227,864,859		3,213,784,562		44,650,000		302,635,825			-	6,788,935,247
LGA/017	Kinondoni Municipal Council	69,317,780,822	45,562,558,369	605	8,088,551,050	73	6,857,460,355	5	549,232,928	194	1,126,913,36			877	16,622,157,694
LGA/018	DSM City Council	2,845,170,100	5,535,688,849	194	15,437,748,495	3	208,883,093			157	415,386,659			354	16,062,018,247
LGA/020	Dodoma Municipal Council	17,458,481,000	7,010,818,649	175	1,915,199,403	27	1,766,922,000	1	31,378,000	82	212,503,981			285	3,926,003,384
LGA/021	Kondoa District Council	27,252,879,000	23,249,645,312	435	1,233,744,055	37	2,615,769,441	4	26,880,300	227	298,805,575			703	4,175,199,371
LGA/023	Mpwawa District Council	20,145,635,200	17,753,712,240	475	1,000,625,546	22	1,558,667,040	3	252,575,000	114	143,455,894			614	2,955,323,480
LGA/025	Iringa Municipal Council	20,013,786,784	37,460,533,909	481	871,273,016	17	252,888,009	3	66,550,400	2	58,330,000			503	1,249,041,425
LGA/026	Iringa District Council				148,554,560		348,437,100				5,000,000			-	501,991,660

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/027	Kilolo District Council	4,962,000,000	5,842,993,882	195	362,472,558	11	744,861,175	1	64,409,310					207	1,171,743,043
LGA/029	Mufindi District Council				187,000,900		673,450,100				14,870,000			-	875,321,000
LGA/030	Ludewa District Council	3,776,256,062	3,335,153,438	574	825,460,345	1	6,000,000	113	105,474,814					688	936,935,159
LGA/031	Njombe District Council				552,331,584		1,233,782,400							-	1,786,113,984
LGA/134	Njombe Town Council	15,275,463,967	11,408,260,079	350	552,331,585	31	1,233,782,400							381	1,786,113,985
LGA/032	Biharamulo District Council	6,151,492,353	3,822,813,556	636	1,306,253,868	31	797,388,521					1	2,800,000	668	2,106,442,389
LGA/033	Karagwe District Council			629	586,440,832	41	1,782,313,040							670	2,368,753,872
LGA/034	Bukoba Municipal Council	12,633,609,912	10,240,613,531	230	388,472,059	29	876,516,602	3	180,188,400	95	121,576,884			357	1,566,753,945
LGA/035	Bukoba District Council	10,114,825,055		384	409,000,515	17	608,729,774			2	47,404,800			403	1,065,135,089
LGA/037	Muleba District Council	21,310,783,853	18,527,613,862	616	1,026,022,614	31	1,146,727,406			55	80,233,709			702	2,252,983,729
LGA/038	Misenyi District Council				293,512,870		2,767,575,723				25,676,355			-	3,086,764,948
LGA/039	Chato District Council	13,619,077,312	10,688,442,821	79	192,562,878	14	923,144,155			19	19,501,551	3	3,150,000	115	1,138,358,584
LGA/040	Kasulu District Council	34,760,346,974	29,628,470,227	724	3,071,059,231	76	2,157,307,337	1	33,590,714	79	245,009,015			880	5,506,966,297
LGA/042	Kigoma Municipal Council	15,703,260,276	13,087,760,973	318	738,927,589	18	1,189,115,002	2	2,318,890,000	49	65,209,522			387	4,312,142,113
LGA/043	Kigoma District Council	24,807,055,349	20,295,254,000	263	1,962,349,126	20	1,355,755,120			73	294,247,841			356	3,612,352,087
LGA/044	Rombo District Council	11,206,916,824	7,406,708,953	168	581,393,872	29	548,519,732			11	111,586,661			208	1,241,500,265
LGA/046	Moshi District Council	7,396,149,947	5,445,687,761	383	3,144,710,785	30	2,043,427,846	1	4,986,400	135	68,365,550			549	5,261,490,581

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/047	Hai District Council	19,003,567,275	14,586,307,519	369	721,614,531	17	1,200,556,730			14	214,400,004	1	5,750,000	401	2,142,321,265
LGA/048	Mwanga District Council	15,173,471,000	12,298,251,941		638,765,076		1,570,143,126						23,000,000	-	2,231,908,202
LGA/049	Same District Council	25,377,732,000	4,300,285,076	1,54	668,574,767	23	1,261,972,200	2	7,905,000	663	361,449,636			2,236	2,299,901,603
LGA/050	Siha District Council	6,513,559,753	4,690,504,328	225	402,222,327	20	1,939,357,624			27	24,609,074			272	2,366,189,025
LGA/051	Nachingwea District Council	13,203,769,000	11,377,562,281	350	478,390,777	15	1,225,140,300			61	58,367,147			426	1,761,898,224
LGA/052	Lindi District Council	17,150,509,102	14,638,363,801	1,22	1,957,154,684	13	1,264,417,909			29	43,720,219			1,269	3,265,292,812
LGA/054	Liwale District Council	9,403,170,011	6,817,524,058	512	550,035,256	20	1,287,210,987	1	7,000,000	16	35,096,500			549	1,879,342,743
LGA/055	Kilwa District Council	1,557,300,210	1,535,227,288	163	3,133,825,939	10	495,370,500			315	257,999,892			488	3,887,196,331
LGA/057	Babati District Council	17,533,779,082	11,524,923,253	247	466,115,943	28	1,581,345,801	2	63,060,000	106	175,913,678	1	35,445,000	384	2,321,880,422
LGA/058	Babati Town Council	11,697,068,346	9,121,874,274	176	407,269,719	10	1,485,488,050			57	135,707,839			243	2,028,465,608
LGA/059	Hanang District Council	9,319,264,889	5,452,291,632		533,680,563		679,198,000				266,194,700			-	1,479,073,263
LGA/062	Simanjiro District Council	11,881,238,196	10,153,852,077		632,468,829		1,527,721,840		169,861,800		215,848,588			-	2,330,052,469
LGA/063	Serengeti District Council	14,651,701,050	14,115,900,931	699	1,832,600,180	46	1,675,669,064	2	301,950,000	240	310,110,988			987	4,120,330,232
LGA/064	Musoma Municipal Council	14,177,394,661	12,776,692,938	251	195,735,382	11	616,322,955			7	142,821,193			269	954,879,530
LGA/065	Bunda District Council	22,764,247,000	17,932,620,735	451	912,310,760	11	823,591,045	1	11,160,000	1	128,731,400			464	1,875,793,205
LGA/066	Musoma District Council	23,144,127,798	21,412,206,143	2	854,512,106	36	4,061,532,946	2	41,150,000	98	405,654,746			138	5,362,849,798
LGA/067	Tarime District Council	14,535,518,000	8,345,207,662	317	674,500,265	16	1,330,335,300			214	334,140,701			547	2,338,976,266

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/068	Royra District Council	14,339,097,902	10,712,626,673	100	100,388,540	11	5,699,310,996			35	208,160,494			146	6,007,860,030
LGA/069	Mbeya City Council			719	1,979,036,430	42	2,709,510,446			1	24,800,000			762	4,713,346,876
LGA/074	Kyela District Council	20,510,078,312	17,297,711,221	700	3,409,099,908	15	910,346,468			190	428,172,236			905	4,747,618,612
LGA/075	Chunya District Council	4,282,212,886	2,273,288,459	535	639,466,195	52	1,600,553,524			83	153,268,879			670	2,393,288,598
LGA/076	Mbarali District Council	17,070,178,647	13,127,491,402	102	491,565,721	21	1,301,972,088			22	72,294,550			145	1,865,832,359
LGA/077	Kilombero District Council	16,837,216,710	16,837,216,710	68	327,262,120	13	1,701,436,226			15	45,018,914			96	2,073,717,260
LGA/078	Kilosa District Council	5,581,594,027	2,732,820,864	168	1,505,080,648	34	1,150,704,460	1	478,427,783	14	74,314,000			217	3,208,526,891
LGA/079	Morogoro Municipal Council	10,902,810,118	7,765,904,179	236	414,043,026	9	795,955,800	1	810,960,000	4	300,910,000	1	18,770,000	251	2,340,638,826
LGA/080	Morogoro District Council	10,401,782,000	8,260,611,606	347	871,695,375	20	1,122,476,013							367	1,994,171,388
LGA/081	Mvomero District Council	22,489,276,255	19,765,831,585	650	934,126,000	11	3,005,922,571	1	175,000,000	1	84,500,000			663	4,199,548,571
LGA/082	Ulanga District Council	14,745,368,000	3,403,030,002	161	1,001,998,950	29	2,127,980,344	1	195,415,000	5	77,635,797			196	3,403,030,091
LGA/083	Masasi District Council	22,537,429,400	22,025,659,762	381	1,111,355,533	38	2,366,887,578	2	39,010,358	16	404,359,196			437	3,921,612,665
LGA/084	Mtwara District Council	16,799,084,370	13,646,878,989	327	33,358,015	36	1,339,078,358			43	36,910,168			406	1,409,346,541
LGA/086	Tandahimba District Council	15,096,283,966	11,277,661,103	184	553,286,769	18	1,282,953,368			67	81,753,233	1	56,050,300	270	1,974,043,670
LGA/087	Newala District Council			314	806,024,196	23	1,102,060,255			113	137,784,487			450	2,045,868,938
LGA/088	Nanyumbu District Council	10,285,450,304	2,978,105,217	231	283,806,544	15	1,462,065,904			92	153,795,494			338	1,899,667,942
LGA/089	Mwanza City Council	49,255,108,487	24,889,299,019	446	2,454,165,958	29	8,492,991,408	2	1,719,912,863	277	806,550,755			754	13,473,620,984

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/090	Magu District Council	24,172,414,000	21,878,704,481	457	1,472,960,950	26	1,433,908,496			138	149,816,823			621	3,056,686,269
LGA/091	Geita District Council	21,976,111,982	21,976,111,982	237	3,140,153,420					101	313,114,622			338	3,453,268,042
LGA/092	Ukerewe District Council	17,951,771,822	1,338,953,843	150	264,923,000	40	2,759,884,044	1	250,000,000					191	3,274,807,044
LGA/093	Misungwi District Council	16,850,067,441	14,183,425,048	294	432,433,550					94	176,747,828			388	609,181,378
LGA/094	Sengerema District Council	30,496,003,119	23,761,570,154	216	948,697,689	33	2,943,395,235			24	243,600,000	29	20,215,000	302	4,155,907,924
LGA/096	Kwimba District Council	21,528,230,358	17,253,729,977	571	745,165,229	34	1,923,492,070			94	164,512,433			699	2,833,169,732
LGA/098	Sumbawanga Municipal Council	15,015,048,177	10,918,339,317	384	590,776,175	19	765,395,355			41	18,450,000			444	1,374,621,530
LGA/099	Mpanda District Council	12,606,044,271	9,074,878,111	302	1,552,285,523	33	2,933,163,409			386	58,163,485			721	4,543,612,417
LGA/100	Nkasi District Council	12,864,342,799	11,240,267,532	559	1,414,833,896	17	421,718,206	1	89,000,000	17	85,454,998			594	2,011,007,101
LGA/102	Songea District Council	6,198,219,400	5,057,584,733	344	1,626,331,752	13	1,053,169,293							357	2,679,501,045
LGA/103	Songea Municipal Council	14,133,264,526	13,756,292,266	214	335,348,370	14	699,925,822	1	287,150,000	107	79,200,014			336	1,401,624,205
LGA/104	Mbinga District Council	33,338,273,847	25,539,941,766	431	1,833,280,636	23	2,572,987,220			246	266,542,026			700	4,672,809,881
LGA/105	Namtumbo District Council	12,687,401,410	10,455,856,369	258	512,432,353	18	1,038,384,922							276	1,550,817,275
LGA/106	Tunduru District Council	18,248,951,279	16,594,603,022	446	938,702,061	24	905,745,579	2	29,300,000					472	1,873,747,640
LGA/107	Kahama District Council	17,317,686,523	17,317,686,523	228	6,879,364,694	61	2,791,730,692			321	947,956,716			610	10,619,052,102
LGA/108	Kishapu District Council	15,098,378,136	16,768,707,017	439	514,112,345	5	2,600,539,322			144	292,482,090			588	3,407,133,757
LGA/109	Maswa District Council	25,499,855,000	25,499,855,000	285	1,723,509,441	20	2,500,808,790	2	18,000,000	101	290,337,756			408	4,532,655,987

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/110	Meatu District Council	15,991,618,545	11,865,929,461	510	1,049,338,699	40	1,653,544,453			145	309,557,305			695	3,012,440,457
LGA/111	Bariadi District Council	32,399,214,828	21,318,752,267	640	1,006,646,428	23	920,064,089			41	335,907,275			704	2,262,617,792
LGA/112	Shinyanga Municipal Council	13,660,103,339	12,159,403,186	545	496,682,888	55	1,769,291,313	1	10,400,000	255	202,760,858			856	2,479,135,058
LGA/113	Bukombe District Council	23,609,720,440	8,230,086,795	409	1,378,415,556	74	1,862,277,450			188	978,635,500			671	4,219,328,506
LGA/114	Shinyanga District Council	6,711,147,000	2,770,684,681	326	728,997,870	21	815,575,880							347	1,544,573,750
LGA/116	Singida District Council	12,924,445,543	10,529,811,667	271	851,318,984	18	869,626,987	1	28,205,000	74	152,316,024			364	1,901,466,995
LGA/118	Iramba District Council	13,062,310,716	8,628,489,699	435	1,314,869,976	35	1,648,606,665	1	36,244,553	157	456,170,547			628	3,455,891,741
LGA/120	Nzega District Council	21,253,575,890	17,950,357,882	349	1,067,035,453	34	838,605,868	1	139,998,435	108	196,777,527			492	3,242,417,283
LGA/121	Sikonge District Council	11,457,888,069	7,770,647,328	712	183,473,630	15	1,989,863,748	3	12,440,000	82	75,344,504			812	2,261,121,882
LGA/122	Urambo District Council	23,137,175,238	17,757,149,140	510	1,491,256,539	28	2,121,653,543	3	6,647,285	158	139,010,365			699	3,758,567,732
LGA/123	Igunga District Council	18,999,623,400	16,228,192,581	693	1,037,558,113	46	1,608,812,693			39	119,197,715			778	2,765,568,520
LGA/126	Korogwe Town Council	3,921,123,380	2,097,588,064	172	95,982,493	14	657,703,716	1	12,650,000	23	24,034,956			210	790,371,165
LGA/127	Kilindi District Council	11,128,788,901	8,252,804,698	9	485,611,622	6	900,144,421	1	5,054,399					16	1,390,810,443
LGA/128	Tanga City Council	26,517,806,468	9,167,168,846	810	1,209,054,108	19	903,391,607			63	315,718,307			892	2,428,164,022
LGA/129	Pangani District Council	7,799,048,730	4,401,203,475	350	321,181,188	7	580,665,290							357	901,846,478
LGA/130	Lushoto District Council	12,242,994,840	10,395,522,113	632	1,416,299,621	21	6,068,103,940			253	379,902,530			906	7,864,306,091
LGA/131	Handeni District Council	14,530,190,026	14,530,190,026	249	672,681,365	9	616,931,966			116	291,235,600			374	1,580,848,930

Code No.	NAME OF THE ENTITY	BUDGET		GOODS		WORKS		CONSULTANCY SERVICES		NON-CONSULTANCY SERVICES		DISPOSAL OF ASSETS BY TENDER		GRAND TOTAL	
		BUDGET AMOUNT (TSHS)	DISBURSED/ COLLECTED AMOUNT (TSHS)	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE	No.	VALUE
LGA/132	Muheza District Council	14,365,048,150	13,811,964,378	556	313,436,556	9	777,833,525	2	89,683,200	70	82,459,194			637	1,263,412,475
LGA/133	Mkinga District Council				1,588,249,631		1,108,598,912		16,500,000		8,320,000			-	2,721,668,543
		1,640,294,206,113	1,219,792,540,382	36,730	128,386,888,563	2,258	169,744,552,855	183	9,209,255,677	8,300	18,228,459,963	37	165,180,300	47,141	325,518,488,769

Annex 5.2: List of PEs that did not submit contract award information

Code No.	NAME OF THE ENTITY	Code No.	NAME OF THE ENTITY
MINISTRIES		INDEPENDENT DEPARTMENTS	
ME/001	State House	IE/007	Judiciary
ME/010	President's Office, Good Governance	IE/008	Inter-ministerial Ant - Drug Commission (Drug Control Commission)
ME/028	Ministry of Transportation	IE/012	Government Press
PARASTATAL ORGANIZATIONS		IE/015	National Land Use Planning Commission
PA/003	RELI Asset Holding Company Ltd	IE/019	Insurance Supervisory Department
PA/011	University of Dar Es Salaam(UDSM)	IE/028	Tanzania Wildlife Protection Fund (TWPF)
PA/036	Tanzania Tourist Board	IE/029	Attorney General's Chambers
PA/044	Tanzania Bureau of Standards (TBS)	IE/030	UNESCO National Commission of Tanzania
PA/046	Tanzania Library Services	IE/031	Accountant General Department
PA/047	Mbeya Institute of Technology	IE/032	Judicial Service Commission
PA/067	Marine Park and Reserve Unit	LOCAL GOVERNMENT AUTHORITIES	
PA/087	Dar es Salaam University College of Education (DUCE)	LGA/003	Arusha Municipal Council
PA/089	Government Printer	LGA/006	Longido District Council
PA/098	Simu 2000 Ltd	LGA/007	Arusha District Council
PA/104	Tanzania Private Sector Foundation	LGA/009	Kisarawe District Council
PA/106	Shirika la Usafiri Dar-es-salaam(UDA)	LGA/016	Temeka Municipal Council
AGENCIES		LGA/019	Chamwino District Council
AE/004	Tanzania Food & Drug Agency	LGA/022	Kongwa District Council
AE/007	Occupational Safety and Health Authority	LGA/024	Bahi District Council
AE/013	Agricultural Seed Agency	LGA/028	Makete District Council
AE/014	Agency for Educational Management	LGA/036	Ngara District Council
AE/019	Public Procurement Appeal Authority (PPAA)	LGA/041	Kibondo District Council
AE/022	Rufiji Basin Development Authority (RUBADA)	LGA/045	Moshi Municipal Council
AE/026	Tanzania Education Authority	LGA/053	Lindi Town Council

Code No.	NAME OF THE ENTITY	Code No.	NAME OF THE ENTITY
AE/029	UWASA - Arusha	LGA/056	Ruangwa District Council
AE/032	DAWASCO	LGA/060	Kiteto District Council
AE/036	UWASA - Kigoma	LGA/061	Mbulu District Council
AE/038	UWASA - Morogoro	LGA/070	Mbeya District Council
AE/045	UWASA - Sumbawanga	LGA/071	Rungwe District Council
AE/047	UWASA - Tabora	LGA/072	Ileje District Council
AE/052	National Bureau of Statistics	LGA/073	Mbozi District Council
AE/056	Taasisi ya Sanaa na Utamaduni Bagamoyo	LGA/085	Mtwara Mikindani Municipal Council
REGIONAL ADMINISTRATIVE SECRETARIAT		LGA/095	Ilemela District Council
RAS/006	RAS - LINDI	LGA/097	Sumbawanga District Council
		LGA/101	Mpanda Town Council
		LGA/115	Singida Municipal Council
		LGA/117	Manyoni District Council
		LGA/119	Tabora District Council
		LGA/124	Tabora Municipal Council
		LGA/125	Korogwe District Council

ANNEX 5.3: A SUMMARY OF VALUE FOR MONEY AUDITS FOR FY 2010/2011

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN- NING	PROCURE -MENT	CONTRACT ADMINI- STRATION	QUALITY	PROJECT OVERALL
1	Arusha District Council	1	Construction of Boundary Fence Around Arusha District Council	117,742,000.00	Building	On-going	71%	80%	69%	100%	88%
		2	Construction of Maternity Ward at Oltrumet Health Centre	54,600,500.00	Building	On-going	75%	84%	49%	81%	76%
		3	Construction of Sekei Bridge	90,015,000.00	Bridge	Completed	78%	74%	30%	81%	72%
		4	Routine and Recurrent Maintenance & Spot Improvement of Gombe Estate-Mmbogo Road and Routine and Recurrent Maintenance & Periodic Maintenance of Malalua-Nduruma-Bwawani Road	106,670,000.00	Road	Completed	78%	74%	74%	67%	71%
OVERALL PE ASSESSMENT				369,027,500.00			75%	78%	56%	82%	77%
2	Bahi District Council	5	Construction of Kongogo Dam	760,223,850.00	Irrigation	On-going	91%	73%	43%	33%	49%
		6	Construction of Staff Quarters	127,749,600.00	Building	On-going	56%	64%	25%	60%	55%
		7	Construction of Kigwe Mnadani Vented Drift	37,035,000.00	Road	Completed	55%	60%	29%	31%	39%
		8	Provision of Technical & Financial Consultancy Services for RWSS	716,807,000.00	Consultancy/ Water	Phases I & II Completed	95%	76%	55%	52%	78%
		9	Drilling of Exploratory Boreholes, Pumping test, Development of Procuective Boreholes and Capping for Water supply	213,251,250.00	Water	On-going	89%	94%	55%	92%	84%
OVERALL PE ASSESSMENT				1,855,066,700.00			77%	73%	41%	54%	61%
3	Bukoba District Council	10	Package 04: Routine Maintenance and Spot Improvement of Ibwera - Butakya Road; Muleleizi River-Rubale Road and Period Maintenance of Rubale - Nsheshe (6km)	91,364,305.00	Road	Completed	80%	79%	57%	71%	72%
		11	Construction of Nsheshe - Karama Road	100,435,000.00	Road	Completed	65%	82%	87%	92%	86%
		12	Construction of Kikomelo Ward Agricultural Centre	41,920,150.00	Building	Completed	75%	82%	50%	50%	59%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
		13	Drilling of Exploratory Boreholes and Capping	140,252,720.00	Water	Completed	88%	89%	68%	70%	75%
		14	Periodic Maintenance for Package No. 4 along Kalebe - Nyakibimbili Road (9km)	88,861,000.00	Road	Ongoing	70%	82%	58%	75%	73%
		15	Routine, Spot and Periodic Maintenance for Package No. 5 along Mashule - Kihumulo (11.9km); Kyamulaile - Omukihisi (6.4km); Katoro - Musira (6.3km) and Kotoro - Kashaba (15km).	192,000,000.00	Road	Ongoing	65%	82%	67%	75%	73%
OVERALL PE ASSESSMENT				674,933,175.00			74%	83%	65%	72%	73%
4	Geita District Council	16	Periodic Maintenance of Geita - Mkolani - Busekeseke Roads (0 - 14km)	85,919,000.00	Road	Completed	40%	79%	47%	70%	63%
		17	Periodic Maintenance of Geita - Mkolani - Busekeseke Roads (14 - 32 km)	93,799,000.00	Road	Completed	40%	79%	47%	32%	42%
		18	Construction of lined channel (Stone Pitching), Grading and Gravelling at Geita New Bus Stand	98,877,000.00	Civil	Completed	50%	42%	45%	61%	54%
		19	Clearing and Gravelling of the mini-vehicles stand and remaining area at New Geita Bus Stand	99,986,510.00	Road	Completed	30%	35%	30%	44%	38%
		20	Clearing and Compaction of the New Geita Bus Stand	63,340,000.00	Civil	Completed	30%	35%	39%	50%	43%
		21	Production of Paving Blocks at New Geita Bus Stand	192,000,000.00	Civil	Completed	39%	35%	32%	50%	43%
		22	Construction of Water Supply system at New Geita Bus Stand	57,242,400.00	Water	Ongoing	50%	75%	34%	71%	63%
		23	Completion of Leveling and Gravelling of Geita Bus Stand	49,549,000.00	Civil	Completed	30%	35%	30%	44%	38%
		24	Rehabilitation of Sungusira - Idosero - Misri - Mkolani - Ibisabageni - Lubanga - Nyakaduha Road 20km	216,425,000.00	Road	Ongoing	60%	86%	20%	40%	47%
		25	Rehabilitation of Geita Town Road Kagera, Tambukareli, and Ihayabuyaga area 10km; and Rehabilitation of Geita Town Road Nyamalemba and Katoma area 10km.	102,180,000.00	Road	Ongoing	60%	86%	40%	60%	66%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
OVERALL PE ASSESSMENT				1,059,317,910.00			43%	59%	36%	52%	50%
5	Igunga District Council	26	Routine Maintenance Works and Construction of Culverts along Igunga Town Roads 5.0km	77,857,500.00	Road	Completed	76%	62%	53%	73%	69%
		27	Drilling of Exploratory Boreholes, Pumping Test, Development of Productive Boreholes and Capping for Water Supply in Igunga District Council	244,942,500.00	Water	On-going	75%	69%	73%	81%	77%
		28	Spot Improvement along Igunga Town Roads 25.9km	13,779,500.00	Road	Completed	79%	71%	57%	67%	67%
		29	Provision of Technical and Facilitation Consultancy Services for Rural Water Supply and Sanitation Sub Project.	333,200,000.00	Consultancy/ Water	Completed	72%	58%	82%	53%	61%
OVERALL PE ASSESSMENT				669,779,500.00			76%	65%	66%	69%	69%
6	Ilala Municipal Council	30	Construction of Miembeni Community Roads (Lot 3) under Phase II CIUP	1,098,678,146.15	Road	Ongoing	78%	79%	31%	75%	69%
		31	Construction of Box Culvert at Ulongoni B along Ukonga Road	288,420,000.00	Bridge	Completed	61%	85%	42%	50%	56%
		32	Construction of Mazengo - Kibasila Road	938,433,800.00	Road	Completed	78%	92%	44%	83%	78%
		33	Construction of Scholl Classrooms and Buildings ; Package 2	1,307,632,511.00	Building	Ongoing	33%	73%	9%	71%	57%
		34	Designing Drawing and Preparation of BOQ and Cost Estimates for the proposed Kivule Hospital	15,500,000.00	Bulding		83%	63%	90%	100%	90%
OVERALL PE ASSESSMENT				3,648,664,457.15			67%	78%	43%	76%	70%
7	Kinondoni Muncpal Council	35	Consultancy Services for construction supervision in areas under Phase II Community Infrastructure Upgrading Program (CIUP)	529,938,000.00	Consultancy/ Road	Ongoing	75%	92%	83%	88%	86%
		36	Construction of Pipe Culvert and open drain Work at India High Commission	48,666,700.00	Road	Completed	67%	92%	25%	50%	55%
		37	Construction of 5 Classrooms at Mbweniteta Lot. 5.	93,192,900.00	Bulding	Completed	75%	92%	25%	50%	55%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
		38	Upgrading of Kagera - First Inn Road (1.8km)	1,696,233,200.00	Road	Completed	75%	92%	50%	83%	78%
		39	Completion of Water Supply Scheme at Makuburi and Mwenge Malakuwa	22,130,020.00	water	suspended	50%	92%	34%	75%	68%
		40	Rehabilitation of X-Ray Room at Magomeni Health Centre	22,229,000.00	Building	Ongoing	75%	91%	20%	58%	60%
OVERALL PE ASSESSMENT				2,412,389,820.00			70%	92%	40%	67%	67%
8	Local Authorities Pension Funds	41	Cocultancy Services for Supervision of Construction of Millenium Tower Phase II	3,260,941,440.00	Consultancy/Buildings	Ongoing	94%	81%	92%	100%	95%
		42	Construction of Millenium Tower Phase II	50,668,241,401.30	Building	Ongoing	100%	72%	89%	100%	94%
OVERALL PE ASSESSMENT				53,929,182,841.30			97%	77%	91%	100%	95%
9	Magu District Council	43	Rehabilitation Works along Kabila/Nhobola - Nyasato - Mahaha Road	166,222,000.00	Road	Ongoing	70%	75%	20%	38%	45%
		44	Road Maintenance works along Bubinza - Badugu, Bubinza - Nyangiri, Nyangiri - Nkula, Nkula - Kijereshi	125,300,000.00	Road	Ongoing	70%	78%	25%	54%	56%
		45	Construction of drainage structures and road maintenance works along Ng'haya - Bugatu Road	80,740,000.00	Road	Completed	45%	74%	37%	35%	42%
		46	Construction of two student hostels at Magu Secondary School	132,481,000.00	Building	Ongoing	75%	82%	50%	80%	75%
		47	Construction of dinning hall and kitchen at Lugeye Secondary School	168,818,300.00	Building	Substantially Completed	88%	81%	57%	71%	73%
		48	Construction of two student hostels and ablution block at Lugeye Secondary School	120,456,460.00	Building	Substantially Completed	85%	81%	53%	71%	72%
		49	Construction of ablution block at Magu Secondary School	69,553,800.00	Building	Substantially Completed	71%	94%	65%	75%	76%
		50	Drilling of Exploratory Boreholes & Capping	240,910,000.00	Water	Completed	85%	88%	84%	77%	81%
OVERALL PE ASSESSMENT				1,104,481,560.00			74%	82%	49%	63%	65%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
10	Masasi District Council	51	Construction of Proposed Modern Conference Hall and Office for Masasi District Council- Mtwara Phase 1B	620,262,858.00	Building	Ongoing	83%	81%	79%	72%	76%
		52	Periodic Maintenance of Lulindi - Mkundi, Nagaga - Nguni and Lulindi - Chiwambo Roads	122,311,000.00	Road	Ongoing	69%	70%	74%	76%	74%
		53	Construction of Culverts along Mbonde - Chiungulungulu, Masasi Town Roads, Chiwale - Nachingwea Boarder, Masasi - Navai and Pachoto - Mlundelunde	30,651,250.00	Road	Completed	72%	65%	77%	67%	69%
OVERALL PE ASSESSMENT				773,225,108.00			75%	72%	77%	72%	73%
11	MORUWASA	54	Consultancy Services for undertaking Detailed Study. Engineering Design, Preparation of Tender Docuemnts and Supervision of Construction Works for Improvement of Water Supply and Sewerage Services in Morogoro Region.	586,800,000.00	Concullancy/ Water	On-going	88%	79%	56%	42%	56%
		55	Construction of Water Supply in Turiani Township	2,816,334,619.28	Water	On-going	89%	77%	57%	79%	78%
OVERALL PE ASSESSMENT				3,403,134,619.28			89%	78%	57%	61%	67%
12	Mtwara - Mikindani Municipal council	56	Periodic Maintenance of Singino Rd 0.6km, Namkwacha Rd 0.6km and Nandope Rd 095km	43,664,500.00	Road	Ongoing	76%	81%	69%	73%	74%
		57	Construction of 10 lines Pipe Concrete Culverts	34,270,000.00	Road	Completed	72%	81%	62%	62%	66%
		58	Construction of Fish Market Phase II on Plot No. 1003 Located at Shangani Ferry. MMMC	123,477,270.00	Building	Ongoing	78%	76%	73%	73%	74%
		59	Periodic Maintenance of Ligula Road 0.8km, Kilwa Road 0.6km and Tanu - Tandika Rd. 1.2km	43,760,000.00	Road	Completed	71%	81%	78%	72%	74%
OVERALL PE ASSESSMENT				245,171,770.00			74%	80%	71%	70%	72%
13	Mtwara Urban Water Supply and Sewerage Authority - MTUWASA	60	Design of the intake structures, Reservoir and Geotechnical investigation	106,188,052.50	Consultancy/ Water	Ongoing	0%	0%	50%	75%	49%

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							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
OVERALL PE ASSESSMENT				106,188,052.50			0%	0%	50%	75%	49%
14	Muleba District Council	61	Construction of OPD Block	256,429,970.00	Building	Completed	95%	91%	79%	75%	81%
		62	Construction of Hostel at Bumbire Secondary School	216,637,600.00	Building	Completed	95%	82%	75%	75%	79%
		63	Construction of Buhangaza Irrigation Scheme	307,241,206.67	Civil/Irrigation	Ongoing	85%	74%	64%	58%	66%
		64	Periodic Maintenance of Nshamba - Rubya Road (4km)	160,352,720.00	Road	Ongoing	85%	85%	71%	73%	76%
		65	Periodic maintenance of Kanyambogo - Ibuga Road (4km)	88,861,000.00	Road	Ongoing	85%	74%	68%	71%	73%
OVERALL PE ASSESSMENT				1,029,522,496.67			89%	81%	71%	70%	75%
15	Mvomero District Council	66	Construction of Administration Office Block: Phase V	545,572,329.00	Building	On-going	53%	65%	13%	50%	47%
		67	Construction of Livestock Training Centre	106,371,000.00	Building	On-going	56%	65%	13%	42%	43%
		68	Rehabilitation of Mjonga Vented Drift along Turiani - Digalama Road	60,530,000.00	Bridge	Substantial Completion	63%	65%	13%	75%	62%
		69	Routine Maintenance along Mvomero Town Roads	218,000,000.00	Road	Completed	50%	62%	12%	56%	49%
OVERALL PE ASSESSMENT				930,473,329.00			55%	64%	12%	56%	50%
16	National Health Insurance Fund	70	Cosultancy Services for Supervision of Construction of Medical Centre for Excellence in Dodoma	51,549,062.00	Consultancy/Building	On-going	75%	71%	71%	81%	77%
		71	Cosultancy Services for Supervision of Construction of Medicare Centre in Dodoma	2,038,252,726.13	Consultancy/Building	On-going	44%	56%	92%	83%	75%
		72	Construction of Medicare Centre in Dodoma	20,094,608,765.10	Building	On-going	60%	86%	81%	100%	89%
OVERALL PE ASSESSMENT				22,184,410,553.23			60%	71%	81%	88%	80%
17	Public Service Pension Fund (PSPF)	73	Construction of PSPF House in Dar es Salaam	64,727,564,526.57	Consultancy/Building	On-going	84%	92%	92%	100%	92%
		74	Consultancy services for detailed design and supervision of PSPF House in Dar es Salaam	5,178,205,162.13	Building	On-going	100%	100%	66%	100%	92%
OVERALL PE ASSESSMENT				69,905,769,688.70			92%	96%	79%	100%	92%

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							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
18	Same District Council	75	Spot improvement & bridges/culverts/drifts of Majevu-Dido-Njoro & Minyala-Mbono-Mgagao Roads	48,642,000.00	Road	Completed	61%	77%	38%	50%	54%
		76	Routine maintenance, spot improvement & bridge/culverts/open drains construction of Same Town Roads and Same-Ruvu Mferejini Road	89,635,000.00	Road	On-going	53%	69%	33%	50%	51%
		77	Spot improvement of Boma Road	18,200,000.00	Road	Completed	61%	79%	59%	94%	81%
		78	Spot improvement of Makanya-Mvungwe Road	30,400,000.00	Road	On-going	69%	79%	21%	35%	45%
OVERALL PE ASSESSMENT				186,877,000.00			61%	76%	38%	57%	58%
19	Sengerema District Council	79	Sport Improvement of Tunyenye - Kishinda - Isole Road	98,272,000.00	Road	Completed	55%	59%	60%	54%	56%
		80	Sport Improvement of Tuburuka - Buyagu Road	148,316,000.00	Road	Completed	50%	35%	40%	62%	53%
		81	Sport Improvement of Sengerema - Ngoma (A) Road	124,058,000.00	Road	Completed	40%	41%	46%	65%	55%
		82	Spot Improvement of Nyamatongo - Mizizi Road	95,572,000.00	Road	Completed	65%	50%	23%	56%	51%
		83	Construction of 1 box culvert & Vented drift	51,633,000.00	Civil/Road	Completed	35%	50%	47%	25%	34%
		84	Construction of staff houses at Busisi and Kahumulo dispensaries	85,426,926.00	Building	Completed	65%	53%	47%	56%	56%
		85	Construction of 10 staff houses	450,326,100.00	Building	Completed	70%	53%	60%	80%	71%
		86	Construction of dormitories at Nyampulukano SS Phase 1	205,814,600.00	Building	Completed	75%	50%	68%	70%	67%
		87	Construction of dormitories at Nyampulukano SS Phase 2	216,314,600.00	Building	Completed	75%	59%	64%	73%	70%
		88	Construction of Canteen	90,134,750.00	Building	Completed	70%	53%	60%	87%	75%
		89	Drilling of Exploratory Boreholes & Capping	258,786,000.00	Water	Completed	94%	91%	72%	75%	80%
90	Rehabilitation of Nyakasungwa Water Supply	85,005,450.00	Water	Completed	68%	65%	50%	61%	61%		
OVERALL PE ASSESSMENT				1,909,659,426.00			64%	55%	53%	64%	61%
20	Singida Municipal Council	91	Periodic Maintenance Works to Tarmac Standard using DBST along Faraja Road, Msikiti Street and RC Mission Road (1.02Km)	663,818,400.00	Road	On-going	91%	55%	63%	86%	78%
		92	Spot Improvement on Mandewa and Unyambwa Area Road	58,800,000.00	Road	On-going	62%	71%	46%	59%	59%

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							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
		93	Construction of open drains along Majengo Ward 340m Mughanga Ward 400m	86,335,450.00	Road	Completed	62%	55%	57%	66%	62%
OVERALL PE ASSESSMENT				808,953,850.00			71%	71%	55%	70%	66%
21	TANROADS - Arusha	94	Periodic Works Along TCA Jct -Minjingu Road: Lot 1	1,301,170,000.96	Road	On-going	72%	97%	93%	66%	75%
		95	Periodic Maintenance Works on Tengeru-Mererani, Lot 5	145,299,963.50	Road	Completed	72%	93%	87%	78%	81%
		96	Lot 1: Bridge (2 Nos) Construction on KIA-TCA & USA River-Oldonyo Sambu	185,812,500.00	Bridges/Road	On-going	84%	90%	55%	91%	84%
		97	Lot 1: Periodic Maintenance on Unpaved Section of USA River-Oldonyo Sambu	166,905,739.50	Road	Completed	91%	93%	91%	89%	90%
OVERALL PE ASSESSMENT				1,799,188,203.96			80%	93%	82%	81%	83%
22	TANROADS - Kilimanjaro	98	Spot Improvement on Mwembe-Myamba-Ndungu Road	302,500,000.00	Road	Completed	78%	89%	100%	75%	81%
		99	Periodic Maintenance on Same-Kisiwani-Mkomazi Road	291,542,500.00	Road	Completed	78%	87%	89%	83%	84%
		100	Periodic Maintenance on Himo Jct-Kia Jct Road	252,624,000.00	Road	Completed	91%	97%	98%	91%	93%
		101	Periodic Maintenance on Kwasadala-Lemira Road	113,085,000.00	Road	Contractor Terminated	91%	100%	90%	85%	89%
				959,751,500.00			84%	93%	94%	83%	87%
23	TANROADS Dodoma	102	Consultancy Services for undertaking Detailed Engineering Design, Preparation of Tender Documents and Works Supervision on Bahi Road Round About - Airport Round About (0.9km), Airport Round About - Shabiby Round About - Chimwaga Jct (1.3km)	401,903,720.00	Road	Completed	86%	67%	83%	100%	90%
		103	Reconstruction of Msagali Bridge (Bridge No. 04-0391) located at Km 4+880 along the Chunya - Msagali Rteional Road, R.474)	109,898,942.00	Bridge/Road	Completed	81%	83%	83%	63%	72%
		104	Periodic Maintenance Works on Urban Paved Trunk (T.003, T. 005) Roads and Regional Road (R.474) - 2.54km)	1,467,287,500.00	Road	Completed	89%	83%	84%	83%	84%

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							PLAN- NING	PROCURE -MENT	CONTRACT ADMINI- STRATION	QUALITY	PROJECT OVERALL
		105	Rehabilitation of Nzali - Dabalo Road Section (31.5km) along the Chamwino - Nzali - Malecela District Road	616,556,000.00	Road	Substantial Completion	75%	92%	74%	73%	76%
		106	Rehabilitation of Chamwino Ikulu - Nzali Road Section (19.48km) along the Chamwino Ikulu Jct - Chamwino Ikulu - Dabalo - Itiso Regional Road, R.468	469,064,000.00	Road	On-going	81%	88%	67%	50%	63%
OVERALL PE ASSESSMENT				3,064,710,162.00			84%	83%	78%	78%	77%
24	TANROADS Morogoro	107	Periodic Manaintenance Works along Mikumi - Mahenge Road (Mikumi-Kidatu Section)	680,428,600.00	Road	Completed	75%	88%	73%	79%	78%
		108	Rehabilitation Works of Kilosa - Miyombo Junction Lumuma Road to Gravel Standard	263,077,500.00	Road	Completed	50%	92%	81%	67%	70%
		109	Construction of Makutano Bridge along Wami Sokoine - Mtibwa Road over Wami River	1,276,992,385.00	Road	Substantial Completion	50%	83%	76%	80%	75%
		110	Upgrading to Double Surface Dressing (DSD) of Liwambanjiki Hill and Mahenge Town Through Road Mlima Simba) along Lupiro - Kilosa kwa Mpepo and Mikumi - Mahenge Road Section.	567,261,000.00	Road	On-going	94%	85%	79%	92%	89%
OVERALL PE ASSESSMENT				2,787,759,485.00			67%	87%	77%	79%	78%
25	TANROADS Singida	111	Major Repair of Kyenkan'gombe Drift along Sekenke - Shelui - Lot 1	278,319,000.00	Road	On-going	79%	87%	82%	87%	85%
		112	Bridge preventive maintenance works along Sekenke - Shelui Road - Lot 2	8,577,500.00	Road	On-going	79%	87%	82%	77%	80%
		113	Periodic Maintenance Works to DBST on Misigiri - Kiomboi Road Section (6.4Km)	1,948,633,698.00	Road	On-going	96%	100%	80%	83%	87%
		114	Rehabilitation Works(Km 19+000-31+000) along Ulemo - Gumanga - Sibiti Road (R424)	137,530,000.00	Road	Completed	79%	97%	81%	85%	85%
		115	Spot Improvement and Periodic Maintenance Works along Rungwa - Itigi - Mkiwa Trunk Road (T022)	259,489,200.00	Road	Completed	96%	87%	86%	79%	84%

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OVERALL PE ASSESSMENT				2,632,549,398.00			86%	92%	82%	82%	84%
26	TANROADS Tabora	116	Spot Improvement and Periodic Maintenance Works along Kahama Boarder - Nzega Unpaved Regional Road (11km)	404,125,000.00	Road	On-going	92%	82%	91%	92%	90%
		117	Periodic Maintenance Works along Rungwa - Ipole Unpaved Trunk Road;between ch 90=100 -ch 103+100 - 13Km (8.6km covered)	451,040,000.00	Road	Completed	79%	70%	87%	95%	88%
		118	Rehabilitation of Puge - Ziba and Igurubi - Iborogero unpaved Regional roads	141,012,000.00	Road	Completed	70%	85%	69%	62%	68%
		119	Spot Improvement works along Tabora - Urambo and Urambo - Kaliua - Changu Unpaved Trunk Road	137,100,000.00	Road	On-going	96%	83%	82%	76%	81%
OVERALL PE ASSESSMENT				1,133,277,000.00			84%	80%	82%	81%	82%
27	TANTOADS - Mtwara	120	Period Maintenance/Upgrading of Mpapura - Mikao - Kinolombedo road (3.5km)	899,640,000.00	Road	Ongoing	76%	91%	83%	95%	90%
		121	Routine maintenance: Mtwara - Mtegu (41.27km - peved) and Bridge Preventive Maintenance along Mtwara - Mtegu Trunk road	67,583,700.00	Road	Completed	92%	91%	88%	84%	87%
		122	Periodic maintenance of the Mtwara - Mtegu Trunk road	330,830,000.00	Road	Completed	85%	91%	85%	80%	83%
		123	Spot Improvement: of the Mtwara - Mtegu Paved Trunk road (2.5km) and Bridge Major Repair of Magomeni 1 bridge along magmeni Mdiute section & Majoro Repair of Masasi Mbovu Bridge	491,827,679.20	Road	Completed	79%	91%	89%	89%	88%
		124	Rehabilitation of Mnongodi - Kilimahewa road (8km) and Rehabilitation of Madimba - Mitemaupinde road (8km)	187,472,500.00	Road	Completed	87%	91%	83%	83%	85%
OVERALL PE ASSESSMENT				1,977,353,879.20			84%	91%	86%	86%	87%
28	TANESCO's	125	Construction of New Access Road to Temeke Regional Office and Kurasini Central Stores	234,530,490.00	Road	Terminated	78%	92%	19%	50%	56%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
		126	Supply and Extension of 33KV Line Route Length 770meters and Establishment of 33/0.4KVA Substation and Low Tension Line Route Length 1650meters using ABC Conductors to supply Power at Madale Chongolo: Lot 6	129,317,013.00	Road	Ongoing	78%	71%	44%	83%	75%
		127	Consultancy Services to carry out Environmental and Social Impact Assessment (ESIA) Study under Development of 240MW Kinyerezi Power Plant	108,365,300.00	Consultancy/ Civil	Ongoing	80%	63%	75%	100%	88%
		128	Consultancy Services on Planning, Design and Preparation of Bidding Documents for the High Voltage Distribution Systems (HVDS) Upgrading Investment in the Selected HVDS Cluster in Dar es Salaam under Tanzania Energy Development and Access Expansion Project (TEDAP)	701,212,787.63	Consultancy/ Civil	Ongoing	83%	63%	75%	83%	79%
OVERALL PE ASSESSMENT				1,173,425,590.63			80%	72%	53%	79%	74%
29	Temeke Municipal Council	129	Rehabilitation of Kurasini Road (1.2km)	44,470,000.00	Road	Ongoing	80%	85%	53%	90%	82%
		130	Construction of Malawi box Culvert	811,860,000.00	Road/Bridge	Ongoing	61%	73%	36%	80%	69%
		131	Construction of 2 Classrooms at Keko Secondary School	33,641,155.00	Building	Completed	78%	86%	43%	50%	59%
		132	Construction of 2 Classrooms at Pendamoyo Secondary School	32,043,885.30	Bulding	Completed	78%	86%	40%	50%	58%
OVERALL PE ASSESSMENT				922,015,040.30			59%	66%	34%	54%	54%
30	Tunduru District Council	133	Periodic Maintenance of Tunduru Urban Roads (5km), Routine Maintenance of Tunduru Urban Roads (25km) and Routine Maintenance of Mkapunda - Lelolelo Road (5.9km)	101,828,123.00	Road	Completed	76%	72%	37%	64%	63%
		134	Construction of Masonya Bridge along Tunduru - Masonya - Mkalekawana Road	47,073,080.00	Bridge/Road	Ongoing	52%	71%	49%	81%	70%
		135	Construction of School Dormitory block at Masonya Secondary School	82,413,500.00	Building	Ongoing	56%	71%	56%	69%	65%

	ENTITY		PROJECT NAME	CONTRACT AMOUNT (TSHS)	CATEGORY	STATUS	ASSESSMENT				
							PLAN-NING	PROCURE-MENT	CONTRACT ADMINI-STRATION	QUALITY	PROJECT OVERALL
		136	Spot improvement of Chiungo - Mischela Road (7.5km), Spot improvement of Tunduru - Namasakata Road 7.5km) and Periodic Maintenance of Tunduru - Namasakata Road (5km)	112,391,400.00	Road	Ongoing	72%	59%	46%	64%	62%
OVERALL PE ASSESSMENT				343,706,103.00			64%	68%	47%	70%	65%
OVERALL ASSESSMENT (ALL PROJECTS)				183,999,965,718.92			72%	75%	62%	73%	71%

Key:

0% - 49% - Poor

50% - 74% - Fair

75% - 100% - Good

ANNEX 5.4: VOLUME OF PROCUREMENT OF THE AUDITED PEs

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
1	Air Tanzania Corporation	643,173,709.00	-	-	-	-	643,173,709.00
2	Architects and Quantity Surveyors Registration Board	134,843,539.00	7,733,100.00	20,310,374.00	27,767,730.00	-	190,654,743.00
3	Ardhi University	1,321,329,577.40	51,627,440.00	123,553,366.00	436,528,213.06	-	1,933,038,596.46
4	Arusha International Conference Centre (AICC)	244,893,113.00	3,470,639,225.00	47,019,932.00	611,541,229.00	-	4,374,093,499.00
5	Arusha Technical College	503,998,714.00	3,548,616,687.10	23,145,400.00	737,917,386.00	-	4,813,678,187.10
6	Baraza la Kiswahili la Taifa	13,958,150.00	-	-	1,759,900.00	-	15,718,050.00
7	Capital Development Authority	348,770,500.00	240,500,000.00	1,984,564,000.00	-	-	2,573,834,500.00

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
8	Centre for Agricultural Mechanization and Rural Technology (CAMARTEC)	203,170,416.05	-	-	45,966,290.00	-	249,136,706.05
9	Commission for Mediation and Arbitration	209,379,296.94	59,643,125.00	19,068,735.00	90,863,349.34	-	378,954,506.28
10	Consolidated Holding Corporation	502,638,748.00	157,850,780.85	746,504,714.00	283,249,886.38	-	1,690,244,129.23
11	Contractors Registration Board	557,400,648.00	10,695,403.00	-	48,177,253.00	-	616,273,304.00
12	Court of Appeal of Tanzania	838,524,613.00	-	336,301,795.00	369,374,018.00	-	-
13	Dar es Salaam Maritime Institute	56,266,926.12	-	-	20,673,600.00	-	76,940,526.12
14	Dar es Salaam Rapid Transit Agency	6,780,890.00	-	2,367,000,000.00	30,362,272.00	-	2,404,143,162.00
15	Dar Es Salaam Stock Exchange	190,500,000.00	-	-	44,800,000.00	-	235,300,000.00
16	Dodoma Municipal Council	502,493,138.00	1,563,285,930.00	31,088,000.00	88,653,514.00	-	2,185,520,582.00
17	Eastern Africa Statistical Training Centre (EASTC)	96,558,558.00	2,424,841,251.00	7,200,200.00	7,592,803.00	-	2,536,192,812.00
18	Engineers Registration Board	248,199,848.0	16,292,985.00	800,000.0	138,625,277.00	-	403,918,110.00
19	Export Processing Zones Authority	151,139,800.00	-	275,317,664.00	217,139,488.00	-	643,596,952.00
20	Fair Competition Commission	682,854,698.00	159,197,380.00	87,400,000.00	256,998,355.00	-	1,186,450,433.00
21	Government Employees Provident Fund	370,000,000.24	14,814,000,000.66	115,000,000.09	156,000,000.89	-	15,455,000,001.88
22	Government Procurement Services Agency (GPSA)	25,196,595,073.00	1,847,961,466.00	278,141,144.00	151,564,229.75	-	27,474,261,912.75
23	High Court - Commercial Division	29,439,253.58	-	26,643,750.00	43,811,242.00	-	99,894,245.58
24	High Court - Land Division	72,700,544.00	-	-	-	-	72,700,544.00
25	High Court of Tanzania	225,541,582.00	-	-	62,192,235.00	-	287,733,817.00
26	Institute of Adult Education	55,672,453.00	-	-	28,394,259.00	-	84,066,712.00
27	Institute of Judicial Administration (IJA)	283,934,008.00	640,183,678.00	23,803,700.00	181,303,454.00	-	1,129,224,840.00
28	Iringa Municipal Council	871,273,016.00	252,888,009.00	66,550,400.00	58,330,000.00	-	1,249,041,425.00
29	Kariakoo Market Cooperation	23,314,421.00	-	-	-	-	23,314,421.00

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
30	Kibaha Town Council	904,062,988.00	1,929,067,677.00	73,460,000.00	539,291,745.00	-	3,445,882,410.00
31	Kilimanjaro Christian Medical Centre	2,716,501.00	235,758,200.00	23,463,320.00	143,463,512.00	-	405,401,533.00
32	Kilolo District Council	148,554,560.00	348,437,100.00	-	5,000,000.00	-	501,991,660.00
33	Kilombero District Council	327,202,119.00	1,701,436,225.80	-	45,018,914.00	-	2,073,657,258.80
34	Kilosa District Council	716,724,158.00	4,994,366,254.00	639,973,000.00	110,152,000.00	-	6,461,215,412.00
35	Kondoa District Council	1,428,792,122.20	727,940,267.00	281,737,207.00	255,235,278.51	-	2,693,704,874.71
36	Lindi District Council	1,957,154,684.00	1,264,417,909.0	-	43,720,219.00	-	3,265,292,812.00
37	Local Authority Pension fund (LAPF)	3,715,734,224.00	137,086,660.00	5,538,785,273.00	9,720,000.00	-	9,401,326,157.00
38	Mbinga District Council	1,376,064,446.00	2,572,987,220.00	-	266,542,025.50	-	4,215,593,691.50
39	Ministry of East African Cooperation	511,279,209.00	-	-	343,749,169.00	-	855,028,378.00
40	Ministry of Labour and Employment	543,717,157.00	-	227,089,777.90	410,046,750.62	-	1,180,853,685.52
41	Missenyi District Council	293,512,870.00	2,767,575,723.00	-	25,676,355.70	-	3,086,764,948.70
42	Mkinga District Council	1,588,249,631.00	1,108,598,912.00	16,500,000.00	8,320,000.00	-	2,721,668,543.00
43	Mkwawa University College of Education	1,208,122,279.00	-	113,134,172.00	-	-	1,321,256,451.00
44	Moshi University College of Cooperative and Business Studies	771,094,923.00	1,443,724,768.00	63,086,076.00	249,988,883.00	-	2,527,894,650.00
45	Mufindi District Council	187,000,900.00	673,450,100.00	-	14,870,000.00	-	875,321,000.00
46	Mzinga Corporation Sole	2,205,030,175.00	3,196,492,544.40	-	25,085,458.00	-	5,426,608,177.40
47	Nachingwea District Council	478,390,777.00	1,225,140,300.00	-	58,367,147.00	-	1,761,898,224.00
48	Namtumbo District Council	512,432,353.00	1,038,384,722.00	-	-	-	1,550,817,075.00
49	National Construction Council	93,749,154.00	503,310.00	20,600,000.00	46,828,880.00	-	161,681,344.00
50	National Council for Technical Educations	155,971,879.40	2,587,235,473.30	42,500,000.00	531,685,056.54	-	3,317,392,409.24
51	National Development Corporation	99,228,835.00	672,217,317.00	546,976,500.00	137,171,600.00	3,133,000.00	1,458,727,252.00
52	National Environment Management Council (NEMC)	79,828,930.00	-	-	86,571,241.00	-	166,400,171.00

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
53	National Food Reserve Agency (NFRA)	5,357,504,501.00	-	27,125,000.00	158,508,520.00	-	5,543,138,021.00
54	National Institute of Medical Research	893,674,552.00	-	-	224,881,689.00	-	1,118,556,241.00
55	National Institute of Productivity	19,429,172.00	-	-	9,119,200.00	-	28,548,372.00
56	National Museum of Tanzania	282,939,116.30	45,123,427.00	68,357,626.81	397,420,170.11	-	793,840,340.22
57	National Sport Council of Tanzania (NSC)	10,516,118.00	-	-	-	-	10,516,118.00
58	NHBR Agency	98,900,000.00	127,000,000.00	-	36,500,000.00	-	262,400,000.00
59	Njombe Town Council	552,331,584.50	1,233,782,400.00	-	-	-	1,786,113,984.50
60	Ocean Road Cancer Institute	1,475,169,000.00	2,682,296,000.00	308,961,607.80	315,205,000.00	-	4,781,631,607.80
61	Pangani District Council	301,245,920.00	775,920,750.00	-	13,500,250.00	-	1,090,666,920.00
62	President Office - Public Services Management	3,244,509,828.27	6,210,494,844.00	121,933,600.00	2,986,619,052.91	-	12,563,557,325.18
63	President's Office - Ethics Secretariat	36,265,927.00	-	-	51,746,059.00	-	88,011,986.00
64	Presidents Office, Planning Commission	262,064,771.92	9,782,169.40	550,298,359.00	279,521,577.60	-	1,101,666,877.92
65	RAS - Iringa	114,166,031.00	1,003,162,625.06	51,008,494.00	100,783,374.94	-	1,269,120,525.00
66	RAS - Kagera	111,896,596.00	11,034,931,445.38	622,297,800.00	20,205,303.00	-	11,789,331,144.38
67	RAS - Kilimanjaro	646,175,960.00	1,803,199,762.86	110,134,068.14	190,507,613.00	-	2,750,017,404.00
68	RAS - Morogoro	144,929,474.14	1,030,228,340.92	-	80,048,178.63	-	1,255,205,993.69
69	RAS - Ruvuma	346,662,401.06	570,999,495.72	37,273,835.41	14,400,000.00	-	969,335,732.19
70	Road Fund Board	209,950,228.00	-	30,779,635.00	3,277,500.00	-	244,007,363.00
71	Rufiji Basin Development Authority	164,032,472.00	-	-	25,637,505.00	-	189,669,977.00
72	Rufiji District Council	689,314,676.44	230,347,561.71	-	298,302,096.50	-	1,217,964,334.65
73	Rural Energy Agency	71,960,229.00	-	145,673,850.00	89,322,814.40	-	306,956,893.40
74	Small Industries Development Organization (SIDO)	603,032,000.00	-	100,000,000.00	-	-	703,032,000.00

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
75	Sugar Board of Tanzania	640,453,891.00	2,282,049,471.00	28,320,000.00	83,438,272.40	-	3,034,261,634.40
76	Surface Marine Transport Regulatory Authority (SUMATRA)	562,800,099.00	-	9,700,000.00	66,268,649.00	-	638,768,748.00
77	Tanga City Council	317,351,689.00	977,387,557.00	63,086,976.00	303,069,587.00	-	1,660,895,809.00
78	Tanzania Cashnuts Board	50,592,882.06	-	-	96,321,924.72	-	146,914,806.78
79	Tanzania Coffee Board	68,078,879.42	111,798,583.00	67,500,000.00	132,932,630.40	-	380,310,092.82
80	Tanzania Cotton Board	226,896,678.75	266,794,275.00	35,162,541.60	121,501,638.00	-	650,355,133.35
81	Tanzania Electrical, Mechanical and Electronics Services Agency (TEMESA)	1,735,082,817.00	882,761,620.33	-	65,993,275.00	-	2,683,837,712.33
82	Tanzania Employment Services Agency	17,891,272.00	-	-	59,120,487.00	-	77,011,759.00
83	Tanzania Engineering and Manufacturing Design Organization (TEMDO)	84,055,953.00	164,412,324.00	8,420,000.00	19,878,621.00	-	276,766,898.00
84	Tanzania Fisheries Research Institute	93,150,754.00	17,728,320.00	-	-	-	110,879,074.00
85	Tanzania Institute of Accountancy	907,989,902.00	944,483,114.20	21,550,000.00	443,973,449.00	-	2,317,996,465.20
86	Tanzania Investment Bank	885,605,466.00	31,089,000.00	6,790,000.00	54,025,941.00	-	977,510,407.00
87	Tanzania Investment Centre (TIC)	311,168,872.09	-	-	485,801,020.00	-	796,969,892.09
88	Tanzania National Parks (TANAPA)	3,507,998,935.77	3,267,869,590.00	203,000,000.00	4,124,632,116.35	-	11,103,500,642.12
89	Tanzania Post Corporation	3,030,151,871.00	457,548,258.00	195,339,787.00	5,975,704,660.00	-	9,658,744,576.00
90	Tanzania Postal Bank	850,210,680.00	159,321,640.00	23,630,000.00	777,984,479.00	-	1,811,146,799.00
91	Tanzania Standard News	4,090,695,761.00	23,357,500.00	12,750,000.00	534,487,849.60	-	4,661,291,110.60
92	Tanzania Telecommunications Company Limited	10,911,656,167.73	6,529,138,732.07	2,360,092,778.39	31,275,628,099.24	-	51,076,515,777.43
93	Tanzania Tree Seed Agency	93,088,405.00	-	-	27,381,624.00	-	120,470,029.00

S/No.	NAME OF PE'S	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
94	Tanzania Wildlife Research Institute	337,797,616.30	-	-	31,009,000.00	-	368,806,616.30
95	Tea Board of Tanzania (TBT)	113,216,596.78	21,258,564.00	-	37,558,927.35	-	172,034,088.13
96	Tropical Pesticider Research Institute	444,198,417.23	48,987,800.00	-	19,289,148.75	-	512,475,365.98
97	Twiga Bancorp Company Limited	249,474,669.29	51,478,892.40	-	34,128,920.45	-	335,082,482.14
98	Ulanga District Council	1,001,998,861.00	2,127,980,344.00	195,415,000.00	77,635,797.00	-	3,403,030,002.00
99	University of Dodoma	3,482,293,720.31	7,650,909,654.95	170,995,922.00	1,583,182,137.92	-	12,887,381,435.18
100	UWASA - Babati	7,135,000.00	818,951,629.90	533,193,134.89	84,672,722.30	-	1,443,952,487.09
101	UWASA - Iringa	756,458,391.00	690,605,000.00	7,200,000.00	97,329,230.00	-	1,551,592,621.00
102	UWASA - Kagera	173,526,418.00	47,488,000.00	-	3,601,757.00	-	224,616,175.00
103	UWASA - Lindi	58,647,490.00	-	-	-	-	58,647,490.00
104	UWASA - Mwanza	1,364,250,215.50	139,665,920.00	69,665,296.03	694,926,198.60	-	2,268,507,630.13
105	UWASA - Songea	120,713,550.00	4,000,000.00	-	12,080,000.00	-	136,793,550.00
106	Prime Minister's Office	11,153,230,533.30	920,303,164.80	190,162,846.00	361,259,558.87	-	12,624,956,102.97
	Total	117,174,493,121.09	115,868,040,038.81	20,542,536,658.06	60,476,413,844.33	3,133,000.00	314,064,616,662.29

ANNEX 5.5(a): ASSESSMENT OF THE PERFORMANCE OF THE 105 AUDITED PEs IN COMPLYING WITH PPA 2004 AND REGULATIONS

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
1	Air Tanzania Corporation	50	0	33	0	50	0	0	50	100	0	100	50	100	41%
2	Architects and Quantity Surveyors Registration	88	100	33	75	50	50	0	10	100	50	50	0	30	49%
3	Ardhi University	100	50	50	50	50	100	0	100	67	100	60	70	80	67%
4	Arusha International Conference Centre (AICC)	100	100	65	70	60	100	60	80	60	60	66	45	55	71%
5	Arusha Technical College	69	51	40	40	60	80	30	50	50	50	20	50	90	52%
6	Baraza La Kiswahili La Taifa	50	0	0	0	50	100	0	0	100	100	60	0	100	43%
7	Capatal Development Authority	85	50	50	50	80	100	50	0	100	80	30	30	30	57%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
8	Centre for Agricultural Mechanization and Rural Technology (CAMARTEC)	66	100	92	60	60	100	0	70	100	100	20	100	80	73%
9	Commission for Mediation and Arbitration	90	100	100	50	50	100	0	90	100	100	50	0	50	68%
10	Consolidated Holdings	80	70	30	50	30	100	100	50	50	80	60	70	100	67%
11	Contractors Registration Board	50	0	50	80	80	40	0	90	80	50	60	0	30	47%
12	Court of Appeal of Tanzania	70	75	60	60	80	80	80	100	100	60	50	50	50	70%
13	Dar Es Salaam Rapid Transit Agency	75	50	50	50	60	100	50	100	80	75	80	80	80	72%
14	Dar Maritime Institute	100	0	50	30	100	100	0	100	90	50	80	100	100	69%
15	Dar Stock Exchange Board	100	50	25	100	75	100	0	100	100	100	50	100	34	72%
16	Dodoma Municipal Council	85	40	50	55	65	90	90	55	75	70	50	60	60	65%
17	Dodoma University (UDOM)	85	40	70	25	40	100	100	100	25	60	50	50	50	61%
18	Eastern Africa Statistical Training Centre	50	50	100	100	50	100	100	100	50	100	50	50	70	75%
19	Engineers Registration Board (ERB)	50	50	40	30	30	40	0	100	30	30	40	50	30	40%
20	Ethic Secretariat	75	100	50	70	30	100	0	17	100	40	20	40	50	53%
21	Export Processing Zone	100	75	80	75	80	75	20	100	80	60	90	75	80	76%
22	Fair Competition Commission	96	95	70	78	70	38	50	85	100	100	40	30	40	69%
23	Government Employee Provident Fund	88	0	75	100	80	100	100	49	100	49	50	2	60	66%
24	Government Procurement Services Agency (GPSA)	100	100	96	80	100	70	100	100	100	100	80	20	70	86%
25	High Court - Commercial Division	100	75	80	60	80	100	0	80	100	80	60	100	50	74%
26	High Court - Land Division	100	60	80	70	80	80	0	90	100	90	80	20	100	73%
27	High Court of Tanzania	0	0	20	0	40	50	0	100	100	80	80	50	80	46%
28	Institute of Adult Education	100	30	50	30	50	100	0	80	100	100	50	100	100	68%
29	Institute of Judicial Administration (IJA)	0	29	30	30	45	100	0	50	50	45	59	45	45	41%
30	Iringa Municipal Council	95	50	50	50	50	100	80	100	50	60	60	60	80	68%
31	Kariakoo Market Corporation	80	70	50	30	50	100	0	80	100	0	50	0	50	51%
32	Kilimanjaro Christian Medical Centre (KCMC)	75	35	0	60	65	90	80	20	80	95	50	0	25	52%
33	Kibaha Town Council	70	21	20	20	50	70	40	100	30	50	51	50	28	46%
34	Kilolo District Council	90	50	50	50	50	100	50	-	-	-	-	-	-	34%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
35	Kilombero District Council	65	95	20	10	50	100	20	100	30	50	39	8	35	48%
36	Kilosa District Council	85	60	40	35	70	100	40	100	70	60	52	18	48	60%
37	Kondoa District Council	85	30	30	20	50	75	85	85	50	35	30	35	36	50%
38	Lindi District Council	85	70	70	80	90	100	70	85	100	100	90	30	50	78%
39	Local Authority Provident Fund	100	65	75	50	50	90	50	50	85	75	75	50	50	67%
40	Mbinga District Council	100	60	68	60	40	100	100	69	30	50	28	75	71	65%
41	Ministry of East Africa	100	100	90	100	90	100	70	100	80	75	30	50	100	83%
42	Ministry of Labour and Employment	100	85	80	60	100	100	100	100	90	80	90	20	75	83%
43	Misenyi District Council	85	80	60	80	90	95	95	95	50	100	50	40	40	74%
44	Mkinga District Council	86	10	10	10	20	50	50	41	30	15	10	15	15	28%
45	Mkwawa University	90	90	60	100	80	100	50	100	90	80	70	100	90	85%
46	Moshi University College of Cooperative and Business Studies (MUCCOBS)	100	95	2	56	37	100	46	100	80	88	50	50	35	65%
47	Mufindi District Council	90	50	50	50	50	100	80	100	100	80	30	70	60	70%
48	Mzinga Corporation Sole (MZC)	64	100	65	30	70	80	20	100	20	50	57	55	50	59%
49	Nachingwea District Council	85	35	60	55	50	50	0	17	100	10	46	40	30	44%
50	Namtumbo District Council	100	50	80	50	40	100	20	66	66	70	10	50	50	58%
51	National Construction Council	100	80	100	50	50	-	0	100	100	100	50	0	50	60%
52	National Accreditation Council for Technical Education (NACTE)	100	80	80	30	80	100	20	100	90	90	50	50	50	71%
53	National Development Corporation	100	50	70	50	80	50	50	70	100	80	90	100	10	69%
54	National Environmental Council	100	50	100	100	100	100	100	100	50	100	20	67	100	84%
86	National Food Reserve Agency (NFRA)	0	0	100	81	100	90	90	60	85	90	80	20	100	69%
56	National Institute for Medical Research	60	40	50	20	70	50	20	80	100	70	50	50	60	55%
57	National Institute of Productivity	50	0	0	0	50	100	0	0	100	100	60	0	100	43%
58	National Museum of Tanzania	50	60	60	40	40	20	30	100	30	50	50	70	50	50%
59	National Sport Council	0	0	-	0	0	-	-	50	-	0	0	-	50	8%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
60	National Housing and Building Research Agency (NHBR)	0	0	50	100	0	100	0	70	100	100	50	50	50	52%
61	Njombe Town Council	86	85	85	40	60	100	30	100	80	50	50	20	43	64%
62	Ocean Road Cancer Institute	75	50	80	100	80	100	100	100	57	100	80	80	78	83%
63	Pangani District Council	100	25	20	50	40	80	50	80	80	45	10	35	35	50%
64	President's Office Planning Commission	100	90	60	30	100	90	50	100	100	100	80	30	50	75%
65	President's Office, Public Service Management	100	95	80	50	80	100	20	100	100	90	90	70	75	81%
66	Prime Minister's Office	100	100	80	70	70	100	100	100	100	100	60	80	60	86%
67	RAS - Iringa	100	90	90	90	90	100	80	100	100	100	90	70	70	90%
68	RAS - Kagera	100	65	90	80	100	100	100	50	85	60	60	30	50	75%
69	RAS - Kilimanjaro	87	76	63	69	70	100	80	67	100	67	85	60	80	77%
70	RAS - Morogoro	95	55	45	90	60	60	100	0	85	60	60	55	30	61%
71	RAS - Ruvuma	57	70	62	40	80	100	50	0	0	80	50	30	37	50%
72	Road Fund Board	100	80	80	30	60	100	0	80	80	60	60	80	90	69%
73	Rufiji Basin Authority	100	70	88	70	80	100	20	100	93	100	70	80	67	80%
74	Rufiji District Council	90	35	45	50	50	90	0	100	100	100	55	40	40	61%
75	Rural Energy Agency (REA)	88	100	80	67	91	100	0	100	88	75	80	60	60	76%
76	Small Scale Industries Development Organization (SIDO)	0	50	50	50	100	100	100	100	50	70	10	100	100	68%
77	Sugar Board of Tanzania	75	0	30	75	20	100	50	94	100	90	50	0	50	56%
78	Surface Marine Transport Regulatory Authority	100	100	95	82	80	86	100	95	100	100	80	40	70	87%
79	Tanga City Council	95	25	20	50	60	80	85	100	30	30	30	30	30	51%
80	Tanzania Cashewnut Board	44	55	45	0	10	100	0	100	100	67	50	60	60	53%
81	Tanzania Coffee Board	38	5	12	0	20	50	50	80	100	0	10	0	50	32%
82	Tanzania Cotton Board	100	0	100	0	82	100	0	25	100	5	30	0	0	42%
83	Tanzania Employment Services Agency	100	100	80	70	70	100	0	-	100	60	60	0	50	61%
84	Tanzania Engineering and Manufacturing Design	55	0	25	15	40	90	40	50	30	40	46	18	16	36%
85	Tanzania Fisheries Research Institute	100	80	91	0	9	100	0	93	56	93	30	0	67	55%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
86	Tanzania Institute of Accountancy	100	80	57	52	57	100	100	100	57	100	30	57	45	72%
87	Tanzania Investment Bank (TIB)	100	100	90	80	100	50	20	80	100	60	20	50	100	73%
88	Tanzania Investment Centre (TIC)	100	70	90	84	100	90	50	50	100	80	100	33	80	79%
89	Tanzania National Parks (TANAPA)	87	95	45	65	50	100	70	100	70	70	63	45	62	71%
90	Tanzania Post Bank	100	0	98	0	100	100	0	100	100	100	50	100	73	71%
91	Tanzania Post Corporation	100	100	20	50	50	100	100	100	75	0	50	75	75	69%
92	Tanzania Standard News	88	100	100	65	100	100	100	100	97	100	30	100	50	87%
93	Tanzania Tea Board	50	0	80	100	70	100	0	100	50	80	20	20	100	59%
94	Tanzania Telecommunications Company Limited	95	85	80	0	80	80	0	83	100	30	80	80	80	67%
95	Tanzania Tree Seed Agency (TTSA)	96	90	65	90	50	100	20	100	70	80	65	30	60	70%
96	Tanzania Wildlife Research Institute	64	70	70	90	80	20	80	85	100	70	50	80	100	74%
97	Tanzania Electrical, Mechanical and Electronic	85	95	40	68	70	19	50	100	100	100	40	80	60	70%
98	Tropical Pesticides Research Institute (TPRI)	78	100	80	90	70	100	0	100	100	50	20	100	50	72%
99	Twiga Bank Corporation	100	40	50	30	50	100	50	100	75	76	40	50	50	62%
100	Ulanga District Council	100	25	20	50	40	90	50	80	80	45	10	35	35	51%
101	UWASA - Babati	60	43	55	60	50	90	40	100	50	80	69	75	55	64%
102	UWASA - Bukoba	100	65	90	80	100	100	100	50	85	60	60	30	50	75%
103	UWASA - Iringa	90	40	65	80	60	50	20	100	50	90	30	40	40	58%
104	UWASA - Lindi	40	20	60	0	50	-	0	0	50	0	50	0	50	25%
105	UWASA - Mwanza	100	100	60	50	90	100	95	100	85	100	60	55	40	80%
106	UWASA - Songea	72	78	86	80	30	100	25	100	80	50	20	50	67	64%
	Overall Performance	80	58	59	53	63	84	43	77	77	68	51	46	59	63%

ANNEX 5.5(b): ASSESSMENT OF THE PERFORMANCE OF THE AUDITED MDAs IN COMPLYING WITH PPA 2004 AND REGULATIONS

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
1	Baraza La Kiswahili La Taifa	50	0	0	0	50	100	0	0	100	100	60	0	100	43%
2	Commission for Mediation and Arbitration	90	100	100	50	50	100	0	90	100	100	50	0	50	68%
3	Court of Appeal of Tanzania	70	75	60	60	80	80	80	100	100	60	50	50	50	70%
4	Eastern Africa Statistical Training Centre	50	50	100	100	50	100	100	100	50	100	50	50	70	75%
5	Ethic Secretariat	75	100	50	70	30	100	0	17	100	40	20	40	50	53%
6	Fair Competition Commission	96	95	70	78	70	38	50	85	100	100	40	30	40	69%
7	Government Employee Provident Fund	88	0	75	100	80	100	100	49	100	49	50	2	60	66%
8	High Court - Commercial	100	75	80	60	80	100	0	80	100	80	60	100	50	74%
9	High Court - Land Division	100	60	80	70	80	80	0	90	100	90	80	20	100	73%
10	High Court of Tanzania	0	0	20	0	40	50	0	100	100	80	80	50	80	46%
11	Institute of Adult Education	100	30	50	30	50	100	0	80	100	100	50	100	100	68%
12	Institute of Judicial Administration (IJA)	0	29	30	30	45	100	0	50	50	45	59	45	45	41%
13	Ministry of East Africa	100	100	90	100	90	100	70	100	80	75	30	50	100	83%
14	Ministry of Labour and Employment	100	85	80	60	100	100	100	100	90	80	90	20	75	83%
15	National Environmental Council	100	50	100	100	100	100	100	100	50	100	20	67	100	84%
16	National Food Reserve Agency (NFRA)	0	0	100	81	100	90	90	60	85	90	80	20	100	69%
17	National Institute for Medical Research														55%
18	National Institute of Productivity	50	0	0	0	50	100	0	0	100	100	60	0	100	43%
19	National Museum of Tanzania	50	60	60	40	40	20	30	100	30	50	50	70	50	50%
20	National Sports Council	0	0	-	0	0	-	-	50	-	0	0	-	50	8%
21	NHBR Agency	0	0	50	100	0	100	0	70	100	100	50	50	50	52%
22	President's Office Planning Commission	100	90	60	30	100	90	50	100	100	100	80	30	50	75%
23	President's Office, Public Service Management	100	95	80	50	80	100	20	100	100	90	90	70	75	81%
24	RAS - Iringa	100	90	90	90	90	100	80	100	100	100	90	70	70	90%
25	RAS - Kagera	100	65	90	80	100	100	100	50	85	60	60	30	50	75%
26	RAS - Kilimanjaro	87	76	63	69	70	100	80	67	100	67	85	60	80	77%
27	RAS - Morogoro	95	55	45	90	60	60	100	0	85	60	60	55	30	61%
28	RAS - Ruvuma	57	70	62	40	80	100	50	0	0	80	50	30	37	50%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
29	Road Fund Board	100	80	80	30	60	100	0	80	80	60	60	80	90	69%
30	Rufiji Basin Authority	100	70	88	70	80	100	20	100	93	100	70	80	67	80%
31	Sugar Board of Tanzania	75	0	30	75	20	100	50	94	100	90	50	0	50	56%
32	Tanzania Cashewnut Board	44	55	45	0	10	100	0	100	100	66.7	50	60	60	53%
33	Tanzania Employment Services Agency	100	100	80	70	70	100	0	-	100	60	60	0	50	61%
34	Tanzania Fisheries Research Institute	100	80	91	0	9	100	0	93	56	93	30	0	67	55%
35	Tanzania Institute of Accountancy	100	80	57	52	57	100	100	100	57	100	30	57	45	72%
36	Prime Minister's Office	100	100	80	70	70	100	100	100	100	100	60	80	60	86%
	Overall Performance	72	56	62	54	59	86	41	70	80	77	54	41	64	64%

ANNEX 5.5(c): ASSESSMENT OF THE PERFORMANCE OF THE AUDITED PAs IN COMPLYING WITH PPA 2004 AND REGULATIONS

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
1	Air Tanzania Corporation	50	0	33	0	50	0	0	50	100	0	100	50	100	41%
2	Architects and Quantity Surveyors Registration Board	88	100	33	75	0	50	0	10	100	50	50	0	30	45%
3	Ardhi University	100	50	50	50	50	100	0	100	66.7	100	60	70	80	67%
4	Arusha International Conference Centre (AICC)	100	100	65	70	60	100	60	80	60	60	66	45	55	71%
5	Arusha Technical College	69.4	51	40	40	60	80	30	50	50	50	20	50	90	52%
6	Capital Development Authority	85	50	50	50	80	100	50	0	100	80	30	30	30	57%
7	Centre for Agricultural Mechanization and Rural Technology (CAMARTEC)	65.6	100	92	60	60	100	0	70	100	100	20	100	80	73%
8	Consolidated Holdings Corporation	80	70	30	50	30	100	100	50	50	80	60	70	100	67%
9	Contractors Registration Board	50	0	50	80	80	40	0	90	80	50	60	0	30	47%
10	Dar Es Salaam Rapid Transit Agency	75	50	50	50	60	100	50	100	80	75	80	80	80	72%
11	Dar Maritime Institute	100	0	50	30	100	100	0	100	90	50	80	100	100	69%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
12	Dar Stock Exchange Board	100	50	25	100	75	100	0	100	100	100	50	100	34	72%
13	Dodoma University (UDOM)	85	40	70	25	40	100	100	100	25	60	50	50	50	61%
14	Engineers Registration Board (ERB)	50	50	40	30	30	40	0	100	30	30	40	50	30	40%
15	Export Processing Zone	100	75	80	75	80	75	20	100	80	60	90	75	80	76%
16	GPSA	100	100	96	80	100	70	100	100	100	100	80	20	70	86%
17	Kariakoo Market	80	70	50	30	50	100	0	80	100	0	50	0	50	51%
18	KCMC	75	35	0	60	65	90	80	20	80	95	50	0	25	52%
19	Local Authority Provident Fund	100	65	75	50	50	90	50	50	85	75	75	50	50	67%
20	Mkwawa University	90	90	60	100	80	100	50	100	90	80	70	100	90	85%
21	MUCCOBS	100	95	2	56	37	100	46	100	80	88	50	50	35	65%
22	Mzinga Corporation Sole (MZC)	64	100	65	30	70	80	20	100	20	50	57	55	50	59%
23	National Construction Council	100	80	100	50	50	-	0	100	100	100	50	0	50	60%
24	National Council for Technical Education (NACTE)	100	80	80	30	80	100	20	100	90	90	50	50	50	71%
25	National Development Corporation	100	50	70	50	80	50	50	70	100	80	90	100	10	69%
26	Ocean Road Cancer Institute	75	50	80	100	80	100	100	100	57	100	80	80	78	83%
27	Rural Energy Agency (REA)	88	100	80	67	91	100	0	100	87.5	75	80	60	60	76%
28	SIDO	0	50	50	50	100	100	100	100	50	70	10	100	100	68%
29	SUMATRA	100	100	95	82	80	86	100	95	100	100	80	40	70	87%
30	Tanzania Coffee Board	38	5	12	0	20	50	50	80	100	0	10	0	50	32%
31	Tanzania Cotton Board	100	0	100	0	82	100	0	25	100	5	30	0	0	42%
32	Tanzania Engineering and Manufacturing Design Organisation (TEMDO)	55	0	25	15	40	90	40	50	30	40	46	18	16	36%
33	Tanzania Investment Bank (TIB)	100	100	90	80	100	50	20	80	100	60	20	50	100	73%
34	Tanzania Investment Centre (TIC)	100	70	90	84	100	90	50	50	100	80	100	33	80	79%
35	Tanzania National Parks (TANAPA)	87	95	45	65	50	100	70	100	70	70	63	45	62	71%
36	Tanzania Post Bank	100	0	98	0	100	100	0	100	100	100	50	100	73	71%
37	Tanzania Post Corporation	100	100	20	50	50	100	100	100	75	0	50	75	75	69%
38	Tanzania Standard News	87.5	100	100	65	100	100	100	100	97	100	30	100	50	87%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
39	Tanzania Tea Board	50	0	80	100	70	100	0	100	50	80	20	20	100	59%
40	Tanzania Telecommunications Company Limited	95	85	80	0	80	80	0	83	100	30	80	80	80	67%
41	Tanzania Tree Seed Agency (TTSA)	96	90	65	90	50	100	20	100	70	80	65	30	60	70%
42	Tanzania Wildlife Research Institute	64.4	70	70	90	80	20	80	85	100	70	50	80	100	74%
43	TEMESA	85	95	40	68	70	19	50	100	100	100	40	80	60	70%
44	Tropical Pesticides Research Institute (TPRI)	78.1	100	80	90	70	100	0	100	100	50	20	100	50	72%
45	Twiga Bank Corporation	100	40	50	30	50	100	50	100	75	76	40	50	50	62%
46	UWASA - Babati	60	43	55	60	50	90	40	100	50	80	69	75	55	64%
47	UWASA - Bukoba	100	65	90	80	100	100	100	50	85	60	60	30	50	75%
48	UWASA - Iringa	90	40	65	80	60	50	20	100	50	90	30	40	40	58%
49	UWASA - Lindi	40	20	60	0	50	-	0	0	50	0	50	0	50	25%
50	UWASA - Mwanza	100	100	60	50	90	100	95	100	85	100	60	55	40	80%
51	UWASA - Songea	72	78	86	80	30	100	25	100	80	50	20	50	67	64%
	Overall Performance	82	62	61	55	66	80	40	81	79	66	54	53	60	64%

ANNEX 5.5(d): ASSESSMENT OF THE PERFORMANCE OF THE AUDITED LGAs IN COMPLYING WITH PPA 2004 AND REGULATIONS

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
1	Dodoma Municipal Council	85	40	50	55	65	90	90	55	75	70	50	60	60	65%
2	Iringa Municipal Council	95	50	50	50	50	100	80	100	50	60	60	60	80	68%
3	Kibaha Town Council	70	21	20	20	50	70	40	100	30	50	51	50	28	46%
4	Kilolo District Council	90	50	50	50	50	100	50	-	-	-	-	-	-	34%
5	Kilombero District Council	65	95	20	10	50	100	20	100	30	50	39	8	35	48%
6	Kilosa District Council	85	60	40	35	70	100	40	100	70	60	52	18	48	60%
7	Kondoa District Council	85	30	30	20	50	75	85	85	50	35	30	35	36	50%
8	Lindi District Council	85	70	70	80	90	100	70	85	100	100	90	30	50	78%

S/No.	NAME OF PE	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100													OP
		1	2	3	4	5	6	7	8	9	10	11	12	13	
9	Mbinga District Council	100	60	68	60	40	100	100	69	30	50	28	75	71	65%
10	Misenyi District Council	85	80	60	80	90	95	95	95	50	100	50	40	40	74%
11	Mkinga District Council	86	10	10	10	20	50	50	41	30	15	10	15	15	28%
12	Mufindi District Council	90	50	50	50	50	100	80	100	100	80	30	70	60	70%
13	Nachingwea District Council	85	35	60	55	50	50	0	17	100	10	46	40	30	44%
14	Namtumbo District Council	100	50	80	50	40	100	20	66	66	70	10	50	50	58%
15	Njombe Town Council	86	85	85	40	60	100	30	100	80	50	50	20	43	64%
16	Pangani District Council	100	25	20	50	40	80	50	80	80	45	10	35	35	50%
17	Rufiji District Council	90	35	45	50	50	90	0	100	100	100	55	40	40	61%
18	Tanga City Council	95	25	20	50	60	80	85	100	30	30	30	30	30	51%
19	Ulanga District Council	100	25	20	50	40	90	50	80	80	45	10	35	35	51%
	Overall Performance	88	47	45	46	53	88	54	78	61	54	37	37	41	56%

ANNEX 5.6: VOLUME OF PROCUREMENT FOR THE AUDITED PEs

S/No.	NAME OF PE's	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
1	Babati District Council	466,111,943.00	1,581,345,801.00	63,060,000.00	175,913,678.00	35,445,000.00	2,321,876,422.00
2	Babati Town Council	407,269,719.01	1,485,488,050.00	-	135,707,339.30	-	2,028,465,108.31
3	Bariadi District Council	1,006,646,428.02	470,064,088.57	-	335,907,275.00	-	1,812,617,791.59
4	Bukoba District Council	409,000,514.60	608,729,774.00	-	44,404,800.00	-	1,062,135,088.60
5	Bunda District Council	887,256,164.80	823,591,075.00	11,160,000.00	133,785,995.00	-	1,855,793,234.80
6	Chunya District Council	639,466,195.00	1,600,553,524.25	-	153,268,679.00	-	2,393,288,398.25
7	College of African Wildlife Management, Mweka	570,581,331.60	160,217,610.00	11,245,713.00	321,473,491.00	-	1,063,518,145.60
8	Government Chemistry Laboratory Agency	416,880,459.71	108,007,918.00	-	228,099,821.00	-	752,988,198.71
9	Handeni District Council	672,681,364.50	616,931,965.80	-	291,235,600.00	-	1,580,848,930.30
10	Institute of Rural Development Planning	561,478,930.00	7,604,588,522.00	-	352,242,012.98	-	8,518,309,464.98
11	Iramba District Council	1,314,869,976.00	1,648,606,665.40	36,244,552.50	456,170,546.70	-	3,455,891,740.60
12	Kahama District Council	6,879,364,694.00	2,791,730,692.00	-	947,956,715.70	-	10,619,052,101.70
13	Karagwe District Council	586,440,832.38	1,782,313,040.00	-	-	-	2,368,753,872.38
14	Kasulu District Council	3,071,059,231.00	2,157,307,337.00	33,590,714.00	245,009,015.00	-	5,506,966,297.00
15	Kibaha Education Centre	904,062,988.00	1,929,067,617.00	73,460,000.00	539,291,745.00	-	3,445,882,350.00
16	Kigoma District Council	1,962,349,126.00	1,355,755,120.00	-	294,249,841.00	-	3,612,354,087.00
17	Kigoma Municipal Council	738,927,589.40	1,189,115,002.00	2,318,890,000.00	65,209,521.60	-	4,312,142,113.00
18	Kwimba District Council	74,165,229.00	1,923,492,070.00	-	164,512,433.00	-	2,162,169,732.00
19	Local Government Training Institute [LGTI] - Hombolo, Dodoma	355,820,836.00	32,967,540.00	9,000,000.00	29,452,800.00	-	427,241,176.00
20	Maswa District Council	1,723,529,441.17	2,500,802,790.00	18,000,000.00	290,337,756.20	-	4,532,669,987.37
22	Meatu District Council	1,049,338,699.00	1,653,544,459.00	-	309,557,305.00	-	3,012,440,463.00
23	Ministry of Communication, Science & Technology	771,687,562.70	-	-	151,302,240.00	-	922,989,802.70

S/No.	NAME OF PE's	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
24	Ministry of Community Development, Gender and Children	678,047,470.40	19,712,297.70	-	137,228,674.00	-	834,988,442.10
25	Ministry of Finance	2,687,438,473.60	948,856,338.68	492,884,341.60	1,336,301,454.94	-	5,465,480,608.82
26	Ministry of Industry, Trade and Marketing	1,215,918,094.00	8,531,381,321.04	356,090,160.00	114,325,355.47	-	10,217,714,930.51
27	Ministry of Lands, Housing & Human Settlements Development	4,304,688,510.00	1,369,636,676.00	108,684,000.00	358,982,879.00	-	6,141,992,065.00
28	Misungwi District Council	432,433,550.00	996,686,330.00	-	176,747,825.00	-	1,605,867,705.00
29	Monduli District Council	305,623,941.00	853,051,111.00	-	55,353,676.00	-	1,214,028,728.00
30	Moshi District Council	3,144,710,785.00	2,043,427,896.00	4,986,400.00	68,365,550.00	-	5,261,490,631.00
31	Mpanda District Council	1,552,285,523.00	2,933,263,409.00	-	581,643,484.90	-	5,067,192,416.90
32	Muheza District Council	313,436,556.00	777,833,525.00	89,683,200.00	82,459,194.00	-	1,263,412,475.00
33	Musoma District Council	854,512,106.00	4,061,532,946.00	41,150,000.00	405,654,746.00	-	5,362,849,798.00
34	Musoma Municipal Council	195,735,381.80	616,322,955.00	-	142,821,193.00	-	954,879,529.80
35	Mzumbe University	1,457,957,945.00	3,136,697,186.00	-	307,529,433.00	-	4,902,184,564.00
36	National Assembly	11,824,096,118.84	1,513,783,732.00	118,227,465.64	3,426,544,443.10	-	16,882,651,759.58
37	National Economic Empowerment Council	41,827,994.50	29,766,325.00	46,929,520.00	71,065,265.00	-	189,589,104.50
38	Ngorongoro District Council	871,695,975.00	1,122,476,012.70	-	-	-	1,994,171,987.70
39	Ngorongro Conservation Area Authority	4,550,492,377.37	556,861,816.52	66,276,500.00	486,556,305.04	-	5,660,186,998.93
40	Nkasi District Council	1,414,853,896.00	421,718,206.80	8,900,000.00	85,454,998.00	-	1,930,927,100.80
41	RAS - Dodoma	439,135,592.00	2,518,622,000.00	352,009,251.00	463,589,241.00	-	3,773,356,084.00
42	RAS - Kigoma	264,135,638.98	216,524,450.00	-	381,098,133.75	-	861,758,222.73
43	RAS - Manyara	113,361,764.00	1,757,882,202.00	-	415,704,605.00	-	2,286,948,571.00
44	RAS - Mara	2,257,966,000.00	1,604,000,000.00	-	264,920,000.00	-	4,126,886,000.00
45	RAS - Mbeya	503,607,754.00	406,612,229.00	47,971,814.00	-	-	958,191,797.00
46	RAS - Mwanza	654,362,552.00	657,278,700.58	26,129,276.82	133,141,394.92	-	1,470,911,924.32
47	RAS - Pwani	257,646,259.00	1,020,024,104.28	70,327,725.57	315,069,877.23	-	1,663,067,966.08

S/No.	NAME OF PE's	GOODS	WORKS	CONSULTANCY	NON-CONSULTANCY	DISPOSAL OF ASSET	TOTAL
48	RAS - Rukwa	4,749,059,000.00	3,407,732,091.00	1,398,145,392.00	491,088,054.60	-	10,046,024,537.60
49	RAS - Shinyanga	1,157,417,900.00	567,616,030.00	54,178,456.80	519,650,000.00	28,326,105.00	2,327,188,491.80
50	RAS - Singida	546,808,090.80	1,915,289,995.00	411,644,867.50	105,670,728.59		2,979,413,681.89
51	RAS - Tabora	982,893,637.00	325,169,516.36	3,524,282.40	133,464,516.66		1,445,051,952.42
52	RAS - Tanga	2,077,259,681.48	9,051,308.98	-	390,768,721.60		2,477,079,712.06
53	Rombo District Council	581,393,872.00	548,519,732.00		111,586,661.00		1,241,500,265.00
54	Royra District Council	100,388,540.00	5,699,310,996.00	-	118,399,944.00		5,918,099,480.00
55	Siha District Council	402,222,327.00	1,939,357,623.72		24,609,074.00		2,366,189,024.72
56	Sikonge District Council	183,473,630.00	1,989,863,748.00	12,440,000.00	75,344,503.50		2,261,121,881.50
57	Tanzania Atomic Energy Commission	39,196,553.94		55,328,000.00	81,661,527.00		176,186,080.94
58	Tanzania Communication Regulatory Authority	3,091,459,256.00	177,533,800.00	213,910,800.00	796,816,368.00	-	4,279,720,224.00
59	Tanzania Insurance Regulatory Authority	229,512,328.46	48,237,020.00	-	86,582,320.00		364,331,668.46
60	Tanzania National Electoral Commission	12,871,448,425.45	-	-	3,991,990,675.15		16,863,439,100.60
61	Tanzania Port Authority	39,945,876,088.00	132,052,240,348.00	8,381,073,189.00	1,508,625,600.00	205,570,000.00	182,093,385,225.00
62	Tanzania Public Service College	301,514,462.70	256,394,978.30	-	179,985,557.00		737,894,998.00
63	Tanzania Trade Development Authority	815,304,413.00	60,650,016.50	8,140,000.00	250,516,542.00		1,134,610,971.50
64	Tarime District Council	674,500,265.00	1,330,335,300.00	-	334,140,701.20	-	2,338,976,266.20
65	Urambo District Council	1,491,256,539.00	2,121,653,543.00	6,647,284.68	139,010,365.00	-	3,758,567,731.68
66	UWASA - Dodoma	2,272,389,025.00	3,372,769,034.00	20,102,692.00	111,452,665.00	5,854,000.00	5,782,567,416.00
67	UWASA - Shinyanga	234,611,315.00	-	-	14,636,400.00		249,247,715.00
68	UWASA - Tanga	1,137,207,000.00	-	-	184,750,000.00		1,321,957,000.00
TOTAL		139,690,151,862.21	227,959,897,512.18	14,970,035,598.51	25,126,397,263.13	275,195,105.00	408,021,677,341.03

ANNEX 5.7(a): COMPARISON OF THE PEs PERFORMANCE BETWEEN PREVIOUS AUDITS AND FOLLOW-UP AUDITS

S/N o.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F
1	Babati District Council	100	100	20	100	0	50	20	70	50	50	50	70	75	70	0	100	60	80	0	70	45	70	50	90	65	70	41	76
2	Babati Town Council	100	100	20	20	33	43	20	60	67	67	50	60	50	70	50	70	67	90	80	100	50	50	50	60	50	80	53	67
3	Bariadi District Council	100	100	40	80	80	90	100	45	50	80	100	100	40	40	50	65	100	100	100	50	60	60	40	80	60	80	71	75
4	Bukoba District Council	100	85	100	60	80	76	80	72	90	100	60	90	60	90	0	90	70	90	50	90	60	81	90	61	60	60	69	80
5	Bunda District Council	100	85	75	65	50	62	0	45	30	95	40	95	30	70	100	90	30	100	25	100	30	66	0	20	25	50	41	73
6	Chunya District Council	68	85	46	50	50	50	35	74	60	70	100	100	90	50	100	100	90	100	0	60	0	20	45	40	75	60	58	66
7	College of African Wildlife Management, Mweka	85	100	0	100	0	87	33	100	0	100	75	100	0	0	100	100	100	100	7	100	20	20	0	59	40	80	35	80
8	Government Chemistry Laboratory Agency	100	100	100	70	100	70	80	88	100	100	100	100	100	25	80	100	100	93	85	100	90	70	0	30	50	70	83	78
9	Handeni District Council	90	85	20	50	0	57.5	20	60	20	50	80	100	50	0	50	100	50	100	100	60	20	20	25	43	40	20	43	57
10	Institute of Rural Development Planning	90	85	50	90	45	90	60	90	40	90	70	100	0	100	70	0	70	70	60	100	50	50	50	90	50	90	54	80
11	Iramba District Council	80	80	50	50	50	80	30	100	60	90	75	50	40	50	70	95	100	100	75	50	30	60	40	70	80	90	60	74
12	Kahama District Council	80	80	0	50	60	70	60	36	0	90	10	100	0	100	50	90	100	100	60	70	0	60	40	80	30	90	38	78
13	Karagwe District Council	100	85	50	92	50	85	0	80	50	100	100	100	100	50	60	100	100	90	0	80	50	77	40	63.3	40	66	57	82
14	Kasulu District Council	100	85	40	27	70	25	30	20	30	60	100	80	100	70	100	100	30	60	10	40	30	47	30	25	30	55	54	53
15	Kibaha Education Centre	95	61	30	88	90	92	60	100	50	100	100	100	0	100	70	100	80	100	50	100	30	85	50	72.5	100	80	62	91
16	Kigoma District Council	100	85	50	27	70	55	50	50	50	60	80	100	50	70	60	100	70	60	0	40	50	76	50	50	40	75	55	65
17	Kigoma Municipal Council	100	70	25	22	50	45	30	25	40	60	60	80	20	30	60	70	80	30	50	30	0	51	0	25	40	38	43	44
18	Kwimba District Council	100	100	70	100	70	100	0	40	70	100	100	100	100	50	100	95	90	100	80	75	50	60	40	65	50	70	71	81
19	Local Government Training Institute (LGTI) - Hombolo, Dodoma	40	83	30	80	0	75	10	40	50	50	90	0	50	0	30	100	30	100	90	100	40	30	40	80	40	60	42	61

S/N o.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F
20	Maswa District Council	100	100	40	100	60	75	40	95	90	80	90	100	90	100	80	100	70	100	80	50	50	50	90	75	70	90	73	86
21	Mbulu District Council	100	70	50	30	80	50	50	50	70	70	60	70	0	0	90	95	80	100	70	100	50	50	60	70	90	70	65	63
22	Meatu District Council	86	60	40	50	40	90	100	70	90	80	90	100	90	50	100	90	100	100	40	50	60	50	50	75	50	75	72	72
23	Ministry of Communication, Science & Technology	100	100	100	100	8	60	10	80	37	90	2	100	0	0	37	100	100	100	37	100	0	50	0	70	37	70	36	78
24	Ministry of Community Development, Gender and Children	50	100	0	85	30	100	20	100	30	65	40	100	0	0	50	100	100	75	30	100	0	60	0	25	50	50	31	74
25	Ministry of Finance	88	100	100	90	21	80	20	90	4	100	50	100	100	100	99	100	44	100	85	100	0	60	50	70	66	70	56	89
26	Ministry of Industry, Trade and Marketing	100	80	0	100	0	60	40	50	17	80	35	50	0	0	29	100	100	100	0	100	0	60	50	70	0	70	29	71
27	Ministry of Lands, Housing & Human Settlements Development	80	100	100	85	60	70	60	100	3	100	56	100	84	50	77	85	98	80	82	100	0	85	50	75	24	50	60	83
28	Misungwi District Council	100	85	40	95	50	82	0	42.5	52	100	86	70	57	60	100	90	89	80	86	80	50	61	20	30	50	50	60	71
29	Monduli District Council	86	65	20	79	0	80	50	70	25	50	33	90	50	50	50	80	25	70	50	70	20	30	30	40	50	50	38	63
30	Moshi District Council	100	100	20	87.5	0	31	90	100	20	40	80	100	50	50	100	100	50	100	80	100	50	20	30	7.5	60	20	56	66
31	Mpanda District Council	100	100	0	90	70	70	0	90	60	90	100	100	0	90	100	100	50	50	50	100	0	30	23.3	80	0	70	43	82
32	Muheza District Council	90	85	40	80	80	83	60	60	80	100	60	100	80	100	80	100	80	100	60	100	50	75	60	70	60	75	68	87
33	Musoma District Council	100	85	75	85	70	62	50	75.5	50	85	80	95	50	70	30	95	50	80	0	100	50	65	0	36	25	58.75	48	76
34	Musoma Municipal Council	100	85	50	65	20	80	0	84	20	95	50	100	20	50	20	85	50	100	20	80	20	87	0	40	20	50	30	77
35	Mzumbe University	0	100	75	80	11	85	0	80	12	80	11	100	0	0	98	100	97	97	0	100	0	55	0	50	78	85	29	78
36	National Assembly	100	100	100	100	80	55	100	50	90	70	100	100	75	100	100	100	100	80	75	100	100	79	100	50	72	38	92	79
37	National Economic Empowerment Council	42	100	44	70	50	100	81	79	70	100	75	100	45	0	78	100	90	87	86	50	0	50	56	80	76	60	61	75
38	Ngorongoro District Council	100	100	20	80	0	80	0	80	67	80	50	100	50	50	20	100	60	100	37	100	30	40	25	100	45	80	39	84

S/N o.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F
39	Ngorongro Conservation Area Authority	86	100	20	90	0	60	20	80	67	90	50	100	50	50	33	100	80	100	100	70	45	70	67	100	75	90	53	85
40	Nkasi District Council	100	90	0	95	10	70	0	80	0	90	100	70	0	75	100	75	50	75	100	90	0	25	0	70	0	75	35	75
41	RAS - Dodoma	100	100	75	100	80	75	100	50	60	90	50	100	70	100	100	100	100	90	25	100	50	70	50	75	80	72	72	86
42	RAS - Kigoma	75	82.5	40	37	70	65	50	42	100	70	100	100	0	60	100	100	70	65	70	80	60	86	50	70	30	81	63	72
43	RAS - Manyara	100	100	50	50	30	80	40	90	33	80	50	100	25	100	74	100	67	100	30	70	50	80	25	70	50	70	48	84
44	RAS - Mara	85	85	0	75	100	60	0	82	100	50	10	50	0	0	60	100	100	70	100	60	0	36	50	40	50	64	50	59
45	RAS - Mbeya	40	85	41	45	40	50	50	100	40	60	30	100	40	80	100	100	100	100	0	50	0	50	11	75	38	90	41	76
46	RAS - Mwanza	85	85	50	77.5	65	87	0	78	60	90	50	90	0	100	0	100	100	90	60	100	0	75	0	43	50	50	40	82
47	RAS - Pwani	90	100	90	100	70	75	0	95	60	100	56	100	50	0	100	100	90	60	100	100	40	50	0	80	60	85	62	80
48	RAS - Rukwa	42	100	0	100	35	50	0	80	40	75	0	100	0	0	0	100	0	15	80.8	70	70	75	0	60	0	65	21	68
49	RAS - Shinyanga	80	100	50	50	70	60	40	60	60	60	50	50	0	50	100	100	70	80	40	90	50	50	30	50	30	50	52	65
50	RAS - Singida	80	90	70	50	60	80	20	70	60	100	50	100	50	100	90	70	80	100	70	85	50	75	50	80	50	90	60	84
51	RAS - Tabora	100	82.5	30	45	30	65	30	70	30	80	100	100	30	50	85	100	70	65	60	80	40	75	20	50	40	75	51	72
52	RAS - Tanga	70	66.75	20	15	60	62	50	100	80	52	70	100	50	0	80	100	80	100	60	100	50	20	40	60	60	20	59	61
53	Rombo District Council	85	85	50	100	50	70	50	60	30	80	50	100	0	80	100	100	80	70	60	20	50	70	40	90	40	70	53	77
54	Royra District Council	100	85	75	78	0	81	0	82	70	70	80	100	40	60	50	100	40	100	0	100	20	70	0	18	50	23	40	74
55	Siha District Council	100	100	100	100	0	80	20	80	30	80	75	100	20	70	50	90	20	80	0	100	30	70	0	100	20	100	36	88
56	Sikonge District Council	100	95	50	90	50	70	20	70	50	80	90	100	20	100	90	100	60	80	80	80	60	47	40	25	40	55	58	76
57	Tanzania Atomic Energy Commission	86	100	100	90	67	60	0	100	75	75	50	100	0	100	100	100	90	100	75	100	33	33	45	50	75	80	61	84
58	Tanzania Communication Regulatory Authority	100	100	0	70	71	70	50	90	64	100	33	100	0	100	96	100	100	100	33	100	30	78	0	75	23	60	46	88
59	Tanzania Insurance Regulatory Authority	100	100	0	80	75	90	0	80	75	100	100	100	25	100	100	100	100	100	100	100	50	50	85	50	75	75	68	87

S/N o.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																												
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP		
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	
60	Tanzania National Electoral Commission	100	100	100	100	70	100	100	70	75	80	100	100	85	85	100	100	100	80	100	100	30	50	40	70	44	70	80	85	
61	Tanzania Port Authority	100	100	100	100	86	40	65	80	87	80	80	100	100	100	100	96	90	99	100	45	100	18	50	18	70	52	60	73	82
62	Tanzania Public Service College	100	100	90	80	85	80	20	80	100	100	100	100	0	100	100	100	100	60	100	100	40	50	0	40	70	70	70	82	
63	Tanzania Trade Development Authority	60	75	0	0	70	75	0	0	80	80	100	100	90	0	100	100	60	95	70	100	50	70	70	70	100	94	65	66	
64	Tarime District Council	100	85	50	70	20	72	0	26	30	75	80	100	20	60	50	100	20	90	20	100	20	74	0	30	40	36.5	35	71	
65	Urambo District Council	50	70	20	30	20	20	40	30	40	60	85	70	40	50	80	80	40	50	100	40	30	44	50	35	60	44	50	48	
66	UWASA - Dodoma	100	100	75	75	80	95	100	60	60	70	50	100	70	100	100	100	45	25	80	50	74	50	50	80	63	72	78		
67	UWASA - Shinyanga	65	62	30	70	33	60	0	30	33	100	70	100	0	0	100	100	100	66	100	75	0	50	94.5	50	66	75	53	64	
68	UWASA - Tanga	100	100	100	100	80	80	100	100	20	80	80	100	0	100	80	100	20	100	50	80	20	80	50	80	50	80	58	91	
		87	90	47	73	48	70	36	70	52	80	67	92	39	58	73	94	74	85	55	83	33	57	35	59	50	66	54	75	

ANNEX 5.7(b): COMPARISON OF THE MDAs PERFORMANCE BETWEEN PREVIOUS AUDITS AND FOLLOW-UP AUDITS

S/No.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F
1	Government Chemistry Laboratory Agency	100	100	100	70	100	70	80	88	100	100	100	100	100	25	80	100	100	93	85	100	90	70	0	30	50	70	83	78

S/No.	NAME OF PE'S	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F
2	Ministry of Communication, Science & Technology	100	100	100	100	8	60	10	80	37	90	2	100	0	0	37	100	100	100	37	100	0	50	0	70	37	70	36	78
3	Ministry of Community Development, Gender and Children	50	100	0	85	30	100	20	100	30	65	40	100	0	0	50	100	100	75	30	100	0	60	0	25	50	50	31	74
4	Ministry of Finance	88	100	100	90	21	80	20	90	4	100	50	100	100	100	99	100	44	100	85	100	0	60	50	70	66	70	56	89
5	Ministry of Industry, Trade and Marketing	100	80	0	100	0	60	40	50	17	80	35	50	0	0	29	100	100	100	0	100	0	60	50	70	0	70	29	71
6	Ministry of Lands, Housing & Human Settlements Development	80	100	100	85	60	70	60	100	3	100	56	100	84	50	77	85	98	80	82	100	0	85	50	75	24	50	60	83
7	National Assembly	100	100	100	100	80	55	100	50	90	70	100	100	75	100	100	100	100	80	75	100	100	79	100	50	72	38	92	79
8	Ngorongro Conservation Area Authority	86	100	20	90	0	60	20	80	67	90	50	100	50	50	33	100	80	100	100	70	45	70	67	100	75	90	53	85
9	RAS - Dodoma	100	100	75	100	80	75	100	50	60	90	50	100	70	100	100	100	100	90	25	100	50	70	50	75	80	72	72	86
10	RAS - Kigoma	75	82.5	40	37	70	65	50	42	100	70	100	100	0	60	100	100	70	65	70	80	60	86	50	70	30	81	63	72
11	RAS - Manyara	100	100	50	50	30	80	40	90	33	80	50	100	25	100	74	100	67	100	30	70	50	80	25	70	50	70	48	84
12	RAS - Mara	85	85	0	75	100	60	0	82	100	50	10	50	0	0	60	100	100	70	100	60	0	36	50	40	50	64	50	59
13	RAS - Mbeya	40	85	41	45	40	50	50	100	40	60	30	100	40	80	100	100	100	100	0	50	0	50	11	75	38	90	41	76
14	RAS - Mwanza	85	85	50	77.5	65	87	0	78	60	90	50	90	0	100	0	100	100	90	60	100	0	75	0	43	50	49.5	40	82
15	RAS - Pwani	90	100	90	100	70	75	0	95	60	100	56	100	50	0	100	100	90	60	100	100	40	50	0	80	60	85	62	80
16	RAS - Rukwa	42	100	0	100	35	50	0	80	40	75	0	100	0	0	0	100	0	15	80.8	70	70	75	0	60	0	65	21	68
17	RAS - Shinyanga	80	100	50	50	70	60	40	60	60	60	50	50	0	50	100	100	70	80	40	90	50	50	30	50	30	50	52	65
18	RAS - Singida	80	90	70	50	60	80	20	70	60	100	50	100	50	100	90	70	80	100	70	85	50	75	50	80	50	90	60	84
19	RAS - Tabora	100	82.5	30	45	30	65	30	70	30	80	100	100	30	50	85	100	70	65	60	80	40	75	20	50	40	75	51	72

S/No.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F		
20	RAS - Tanga	70	66.75	20	15	60	62	50	100	80	52	70	100	50	0	80	100	80	100	60	100	50	20	40	60	60	20	59	61
21	Tanzania Communication Regulatory Authority	100	100	0	70	71	70	50	90	64	100	33	100	0	100	96	100	100	100	33	100	30	78	0	75	23	60	46	88
22	Tanzania Insurance Regulatory Authority	100	100	0	80	75	90	0	80	75	100	100	100	25	100	100	100	100	100	100	100	50	50	85	50	75	75	68	87
23	Tanzania Port Authority	100	100	100	100	86	40	65	80	87	80	80	100	100	100	96	90	99	100	45	100	18	50	18	70	52	60	73	82
24	Tanzania Trade Development Authority	60	75	0	0	70	75	0	0	80	80	100	100	90	0	100	100	60	95	70	100	50	70	70	70	100	94	65	66
25	UWASA - Dodoma	100	100	75	75	80	95	100	60	60	70	50	100	70	100	100	100	100	45	25	80	50	74	50	50	80	63	72	78
26	UWASA - Shinyanga	65	62	30	70	33	60	0	30	33	100	70	100	0	0	100	100	100	66	100	75	0	50	94.5	50	66	75	53	64
27	UWASA - Tanga	100	100	100	100	80	80	100	100	20	80	80	100	0	100	80	100	20	100	50	80	20	80	50	80	50	80	58	91
	Overall	84	92	50	73	56	69	39	74	55	82	58	94	37	54	77	98	83	84	60	89	34	64	37	63	50	68	55	77

ANNEX 5.7(c): COMPARISON OF THE PAs PERFORMANCE BETWEEN PREVIOUS AUDITS AND FOLLOW-UP AUDITS

S/No.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F		
1	College of African Wildlife Management, Mweka	85	100	0	100	0	87	33	100	0	100	75	100	0	0	100	100	100	100	7	100	20	20	0	58.75	40	80	35	80
2	Institute of Rural Development Planning	90	85	50	90	45	90	60	90	40	90	70	100	0	100	70	0	70	70	60	100	50	50	50	90	50	90	54	80
3	Local Government Training Institute (LGTI) - Hombolo, Dodoma	40	83	30	80	0	75	10	40	50	50	90	0	50	0	30	100	30	100	90	100	40	30	40	80	40	60	42	61
4	Kibaha Education Centre	95	61	30	88	90	92	60	100	50	100	100	100	0	100	70	100	80	100	50	100	30	85	50	72.5	100	80	62	91
5	Mzumbe University	0	100	75	80	11	85	0	80	12	80	11	100	0	0	98	100	97	97	0	100	0	55	0	50	78	85	29	78
6	National Economic Empowerment Council	42	100	44	70	50	100	81	79	70	100	75	100	45	0	78	100	90	87	86	50	0	50	56	80	76	60	61	75
7	Tanzania Atomic Energy Commission	86	100	100	90	67	60	0	100	75	75	50	100	0	100	100	100	90	100	75	100	33	33	45	50	75	80	61	84
8	Tanzania National Electoral Commission	100	100	100	100	70	100	100	70	75	80	100	100	85	85	100	100	100	80	100	100	30	50	40	70	44	70	80	85
9	Tanzania Public Service College	100	100	90	80	85	80	20	80	100	100	100	100	0	100	100	100	100	60	100	100	40	50	0	40	70	70	70	82
	Overall	71	92	58	86	46	85	40	82	52	86	75	89	20	54	83	89	84	88	63	94	27	47	31	66	64	75	55	80

ANNEX 5.7(d): COMPARISON OF THE LGAs PERFORMANCE BETWEEN PREVIOUS AUDITS AND FOLLOW-UP AUDITS

S/No.	NAME OF PE'S	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F		
1	Babati District Council	100	100	20	100	0	50	20	70	50	50	50	70	75	70	0	100	60	80	0	70	45	70	50	90	65	70	41	76
2	Babati Town Council	100	100	20	20	33	43	20	60	67	67	50	60	50	70	50	70	67	90	80	100	50	50	50	60	50	80	53	67
3	Bariadi District Council	100	100	40	80	80	90	100	45	50	80	100	100	40	40	50	65	100	100	100	50	60	60	40	80	60	80	71	75
4	Bukoba District Council	100	85	100	60	80	76	80	72	90	100	60	90	60	90	0	90	70	90	50	90	60	81	90	61	60	60	69	80
5	Bunda District Council	100	85	75	65	50	62	0	45.2	30	95	40	95	30	70	100	90	30	100	25	100	30	66	0	20	25	50	41	73
6	Chunya District Council	68	85	46	50	50	50	35	74	60	70	100	100	90	50	100	100	90	100	0	60	0	20	45	40	75	60	58	66
7	Handeni District Council	90	85	20	50	0	57.5	20	60	20	50	80	100	50	0	50	100	50	100	100	60	20	20	25	43.3	40	20	43	57
8	Iramba District Council	80	80	50	50	50	80	30	100	60	90	75	50	40	50	70	95	100	100	75	50	30	60	40	70	80	90	60	74
9	Kahama District Council	80	80	0	50	60	70	60	36	0	90	10	100	0	100	50	90	100	100	60	70	0	60	40	80	30	90	38	78
10	Karagwe District Council	100	85	50	92	50	85	0	80	50	100	100	100	100	50	60	100	100	90	0	80	50	77	40	63.3	40	66	57	82
11	Kasulu District Council	100	85	40	27	70	25	30	20	30	60	100	80	100	70	100	100	30	60	10	40	30	47	30	25	30	55	54	53
12	Kigoma District Council	100	85	50	27	70	55	50	50	50	60	80	100	50	70	60	100	70	60	0	40	50	76	50	50	40	75	55	65
13	Kigoma Municipal Council	100	70	25	22	50	45	30	25	40	60	60	80	20	30	60	70	80	30	50	30	0	51	0	25	40	38	43	44
14	Kwimba District Council	100	100	70	100	70	100	0	40	70	100	100	100	100	50	100	95	90	100	80	75	50	60	40	65	50	70	71	81
15	Maswa District Council	100	100	40	100	60	75	40	95	90	80	90	100	90	100	80	100	70	100	80	50	50	50	90	75	70	90	73	86
16	Mbulu District Council	100	70	50	30	80	50	50	50	70	70	60	70	0	0	90	95	80	100	70	100	50	50	60	70	90	70	65	63
17	Meatu District Council	86	60	40	50	40	90	100	70	90	80	90	100	90	50	100	90	100	100	40	50	60	50	50	75	50	75	72	72
18	Misungwi District Council	100	85	40	95	50	82	0	43	52	100	86	70	57	60	100	90	89	80	86	80	50	61	20	30	50	50	60	71
19	Monduli District Council	86	65	20	79	0	80	50	70	25	50	33	90	50	50	50	80	25	70	50	70	20	30	30	40	50	50	38	63

S/No.	NAME OF PE's	PERFORMANCE SCORE FOR EACH INDICATOR OUT OF 100																											
		1		2		3		4		5		6		7		8		9		10		11		12		13		OP	
		A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F	A	F		
20	Moshi District Council	100	100	20	88	0	31	90	100	20	40	80	100	50	50	100	100	50	100	80	100	50	20	30	7.5	60	20	56	66
21	Mpanda District Council	100	100	0	90	70	70	0	90	60	90	100	100	0	90	100	100	50	50	50	100	0	30	23.3	80	0	70	43	82
22	Muheza District Council	90	85	40	80	80	83	60	60	80	100	60	100	80	100	80	100	80	100	60	100	50	75	60	70	60	75	68	87
23	Musoma District Council	100	85	75	85	70	62	50	75.5	50	85	80	95	50	70	30	95	50	80	0	100	50	65	0	36	25	58.75	48	76
24	Musoma Municipal Council	100	85	50	65	20	80	0	84	20	95	50	100	20	50	20	85	50	100	20	80	20	87	0	40	20	50	30	77
25	Ngorongoro District Council	100	100	20	80	0	80	0	80	67	80	50	100	50	50	20	100	60	100	37	100	30	40	25	100	45	80	39	84
26	Nkasi District Council	100	90	0	95	10	70	0	80	0	90	100	70	0	75	100	75	50	75	100	90	0	25	0	70	0	75	35	75
27	Rombo District Council	85	85	50	100	50	70	50	60	30	80	50	100	0	80	100	100	80	70	60	20	50	70	40	90	40	70	53	77
28	Royra District Council	100	85	75	78	0	81	0	82	70	70	80	100	40	60	50	100	40	100	0	100	20	70	0	18	50	23	40	74
29	Siha District Council	100	100	100	100	0	80	20	80	30	80	75	100	20	70	50	90	20	80	0	100	30	70	0	100	20	100	36	88
30	Sikonge District Council	100	95	50	90	50	70	20	70	50	80	90	100	20	100	90	100	60	80	80	80	60	47	40	25	40	55	58	76
31	Tarime District Council	100	85	50	70	20	72	0	26	30	75	80	100	20	60	50	100	20	90	20	100	20	74	0	30	40	36.5	35	71
32	Urambo District Council	50	70	20	30	20	20	40	30	40	60	85	70	40	50	80	80	40	50	100	40	30	44	50	35	60	44	50	48
	Overall	94	87	42	69	42	67	33	63	48	77	73	90	46	62	67	92	64	85	49	74	35	55	33	55	45	62	52	72